# Chapter 500 – Specific Encroachment Permits

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Chapter 500
Specific Encroachment Permits

This chapter describes specific types of encroachment permits, their codes and requirements. The District Encroachment Permits Office uses permit codes for categorizing projects, determining application completeness, and file management. Specific permit codes for utility facility installation, maintenance and relocation are described in Chapter 600.

Table 5.1A and Table 5.1B lists encroachment permit types, codes and sections that discuss their requirements.

### Table 5.1A
Administrative Permit Codes

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Section 500 of this chapter describes Administrative Encroachment Permit codes. These permit codes are reviewed and approved by Caltrans functional units other than the District Encroachment Permits Office. Subsequent sections describe categories of permits including those that are complex and often include several permit codes.
500A Certification of Compliance with the Americans with Disabilities Act (ADA)

Encroachment permit projects that create, alter or affect pedestrian facilities are required to be designed and constructed in accordance with the policies and standards in the current Design Information Bulletin 82 (DIB 82) available at:

http://www.dot.ca.gov/hq/oppd/dib/dibprg.htm

For projects coordinated by the District Encroachment Permits Office, compliance with DIB 82 is documented with the “Certification of Compliance with the Americans with Disabilities Act” (form TR-0405) available at:

http://www.dot.ca.gov/trafficops/ep/apps.html

Separate TR-0405 forms are required for the Design and Post Construction Certifications. The Design Certification must be submitted prior to the issuance of an encroachment permit or rider. The Post Construction Certification must be submitted after construction is completed.

The signature and stamp of a California Licensed Professional Engineer, Licensed Architect or Licensed Landscape Architect are required on the TR-0405 forms. A stamp is not required when the certification is done by (1) an authorized utility company representative or (2) an authorized (at the discretion of the District Permit Engineer) Caltrans representative with direct knowledge of the entire project’s pedestrian facilities.

The District Office of Encroachment Permits must retain both forms (Design and Post Construction) in the permit file. To ensure that these forms are submitted, the District Permit Engineer may require the applicant to provide a bond.

For administrative encroachment permit projects, which are reviewed and approved by other functional offices within Caltrans, the lead functional office coordinates with the applicant/permittee for appropriate ADA Design and Post Construction Certification. The lead functional office must retain the Design and Post Construction Certification in their project files.

Projects requiring ADA certification:

All encroachment permit applications are reviewed to assess the need for ADA certification. Lack of ADA certification does not relieve the permittee from following all applicable ADA guidelines. Table 5.2A and Table 5.2 list typical permit codes that require ADA certification.
### Table 5.2A
**ADA Certification by Responsible Functional Office**

<table>
<thead>
<tr>
<th>Section Code</th>
<th>Permit Code</th>
<th>Description</th>
<th>Responsible Office</th>
<th>Section Code</th>
<th>Permit Code</th>
<th>Description</th>
<th>Responsible Office</th>
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<tbody>
<tr>
<td>500.3</td>
<td>AS</td>
<td>Airspace Development</td>
<td>Right of Way</td>
<td>500.2A</td>
<td>AP</td>
<td>Transportation Art</td>
<td>Landscape Architecture</td>
</tr>
<tr>
<td>500.4</td>
<td>CC</td>
<td>City and County Issued Permits</td>
<td>City or County</td>
<td>500.2B</td>
<td>GM</td>
<td>Gateway Monument</td>
<td>Landscape Architecture</td>
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<tr>
<td>500.6B</td>
<td>CU</td>
<td>Safety Roadside Rest Areas and Vista points</td>
<td>Landscape</td>
<td>500.2C</td>
<td>ID</td>
<td>Community Identification</td>
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<td>500.6C</td>
<td>CU</td>
<td>Demonstration and Experimental projects</td>
<td>Right of Way</td>
<td>500.10</td>
<td>OP</td>
<td>Oversight Project</td>
<td>Project Delivery</td>
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<td>RP</td>
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### Table 5.2B
**ADA Certification by the District Office of Encroachment Permits**

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<th>Description</th>
<th>Section Code</th>
<th>Permit Code</th>
<th>Description</th>
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<td>501.3B</td>
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<td>Arcades</td>
<td>510.1</td>
<td>RC</td>
<td>Commercial Driveway</td>
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<tr>
<td>501.8</td>
<td>BS</td>
<td>Bus Shelters and Benches</td>
<td>511.1</td>
<td>RD*</td>
<td>Rider initiated by Caltrans</td>
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<tr>
<td>501.10</td>
<td>CD</td>
<td>Commercial Development</td>
<td>510.2</td>
<td>RM</td>
<td>Reconstruct Driveway</td>
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<td>CS</td>
<td>Sidewalks</td>
<td>510.4</td>
<td>RS</td>
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<td>504</td>
<td>FN</td>
<td>Fence</td>
<td>511.3</td>
<td>RW*</td>
<td>Rider to Modify Work</td>
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<td>506.3A</td>
<td>LC*</td>
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<td>SN</td>
<td>Signal and Lighting</td>
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<td>LF*</td>
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<td>517</td>
<td>TK*</td>
<td>Traffic Control</td>
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<td>508.8</td>
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<td>Miscellaneous Parking Meters</td>
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<td>Utility Conventional Aerial</td>
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<td>US</td>
<td>SAFE Telephones</td>
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</table>

*Not all projects under this code will require ADA certification.*
Chapter 500 - Specific Encroachment Permits

500 ADMINISTRATIVE ENCROACHMENT PERMITS

The District Encroachment Permits Office issues administrative encroachment permits for projects reviewed and approved by other Caltrans functional units such as Design, Maintenance, Landscape, Traffic Operations, Right of Way and Land Surveys, etc. The applicant works with the responsible functional unit to ensure the proposed encroachment complies with all applicable guidelines, procedures, Standard Plans, Standard Specifications, Design Information Bulletin 82: Pedestrian Accessibility Guidelines for Highway Projects, Deputy Directive 64, Complete Streets - Integrating the Transportation System, etc.

Once all reviews and approvals have been obtained by the responsible functional unit, a complete application package along with an “Encroachment Permit Administrative Route Slip” (form TR-0154) is forwarded to the District Encroachment Permits Office to request the issuance of an administrative encroachment permit. This certifies that the project has been reviewed and approved and does not require any further coordination.

Encroachment Permits’ staff should not expend more than two (2) hours on the whole process of permit issuance for administrative permits. Any additional time must be charged to the Project’s Code.

500.1 Adopt-A-Highway

Permit Code AH

A fee exempt permit issued for the Adopt-A-Highway (AAH) Program allows participation by individuals, businesses, agencies, and organizations for roadside enhancement involving: litter removal, vegetation control, tree and shrub planting, wildflower planting, and graffiti removal, within the State right-of-way. In recognition for their participation, signs are placed within the right-of-way identifying the group. Certain highway segments may not be appropriate for adoption because of narrow shoulders, steep slopes, poor visibility, etc.

Participants in the AAH Program may adopt segments of a highway and perform the work themselves or hire a professional contractor to perform work on their behalf.

When a contractor is hired, Districts should issue a fee-exempt Double Permit “DP” to the party actually performing the work. The “DP” must include all applicable AAH provisions, liability insurance, etc. Bonding is not required.

The “Adopt-A-Highway Program Application” (form MTCE-018) is used for all AAH inquiries and is submitted by the applicant to the District AAH Coordinator. The AAH Coordinator will review the application and inform the applicant via an “Application Status Letter” whether the group meets participation requirements and whether the requested site(s) is/are available.

If the group meets participation requirements but the requested site(s) is/are not available, the group is placed on a waiting list.
If the group meets participation requirements and a requested site(s) is available for immediate adoption, the District AAH Coordinator prints a pre-filled “Adopt-A-Highway Permit Application” (form TR-0103) and includes it with the Application Status Letter. Additional documents (plans and schedules, recognition panel design proof, etc.) are also requested at this time. Applicants are also given a deadline for returning the documents.

Once the “Adopt-A-Highway Permit Application” (form TR-0103) and additional documentation are submitted and approved, they are forwarded to the District Encroachment Permits Office along with the “Attachment A (Adopt-A-Highway Special Provisions)” (form MTCE-09) for issuance of the permit.

AAH Special Provisions include Safety Requirements (see Appendix K). These special provisions must be included in their entirety in all AAH Permits. Any highway segment that does not allow the total use of these special provisions should not be included in the AAH Program.

The AAH Program Application and additional information can be found at:

https://dot.ca.gov/programs/maintenance/adopt-a-highway

500.2 Landscape Administrative Permits

Caltrans supports enriching the cultural and visual environment of the transportation system and local communities by facilitating the placement of Transportation Art, Gateway Monuments, and Community Identification within the State highway right-of-way. These projects are proposed, provided, funded, installed, maintained, removed, and/or restored by the public agency representing the area in which the project will be installed. A Maintenance Agreement may be required for the ongoing maintenance of the project. The public agency may be a city, county, tribal government, or non-federally recognized tribe.

The Caltrans Blue Star Memorial Highway Program designates various State and National routes as Blue Star Memorial Highways in tribute to the men and women of the nation’s armed forces; the District Landscape Architect oversees these encroachment permits.

District Landscape Architects or Permits Landscape Architects evaluate proposals and coordinate these proposed activities. Landscape Administrative Permits do not have associated permit fees. A Double Permit (DP), and associated fees may be required for the entity installing Transportation Art, Gateway Monuments, or Community Identification. The District Encroachment Permits Office will issue an administrative permit upon receiving the approved application package along with the “Encroachment Permit Administrative Route Slip” (TR-0154) authorizing issuance of a permit from the District Landscape Architect or Permits Landscape Architect.

Permit applicants must follow the procedures and comply with the requirements established in the applicable sections of Chapter 29 of the Project Development Procedures Manual for
Transportation Art, Gateway Monuments, Community Identification and Blue Star Memorial Highways.

https://dot.ca.gov/programs/design/manual-project-development-procedures-manual-pdpm

500.2A Transportation Art

Permit Code AP

Additional information on Transportation Art is on the Caltrans Landscape Architecture Transportation Art website:

http://www.dot.ca.gov/design/lap/livability/transportation-art.html

All requests to wrap, decorate or install artwork on Caltrans' equipment and/or structures, including but not limited to signal cabinets and electrical boxes, must be processed through the Transportation Art Program. If the requested proposal cannot be easily determined as Transportation Art, please contact your District Landscape Architect for determination.

500.2B Gateway Monuments

Permit Code GM

Additional information on Gateway Monuments is on the Caltrans Landscape Architecture Gateway Monuments website:

http://www.dot.ca.gov/design/lap/livability/gateway-monuments.html

500.2C Community Identification

Permit Code ID

Additional information on Community Identification is on the Caltrans Landscape Architecture Community Identification website:

http://www.dot.ca.gov/design/lap/livability/community-identification.html

500.2D Blue Star Memorial Highways and Roadside Memorials

Permit Code MM

Additional information on the Blue Star Memorial Highways Program is on the Caltrans Landscape Architecture Blue Star Memorial Highways website:

http://www.dot.ca.gov/design/lap/livability/blue-star-memorial.html

Roadside memorials, such as white crosses, wreaths, flowers, personal items, etc. that commemorate the memory of loved ones that died while traveling on a particular State highway are not allowed unless required by specific legislation or approved via the Victims Memorial Sign Program (Streets and Highways Code, Section 101.10).
Additional information on the Victims Memorial Sign Program is on the Victims Memorial Sign Program website:

https://dot.ca.gov/programs/traffic-operations/victims-memorial-signs

500.3 Airspace Development

Permit Code AS

Airspace Development Permits “AS” are issued in conjunction with and under the terms of an Airspace Lease Agreement (ALA) or a Telecommunication Site License Agreement (SLA) for the development of usable airspace parcels within access-controlled right-of-way, and in some instances within conventional highway right-of-way.

General requirements for “AS” Permits and specific conditions that apply to column protection, fencing, telecommunications, and FHWA approval, on Interstate Systems, associated with airspace development are described in the sections that follow.

There are occasions where property (airspace) within conventional highway right-of-way is leased. It does not occur often, but when it does, the process is the same as when airspace is leased within access-controlled right-of-way.

Installations within conventional highway right-of-way are processed through the District Encroachment Permits Office, and generally do not require an ALA or SLA.

Functional branches involved in the processing of Airspace Lease Agreement submittals must charge their time to their own program overhead Project Code.

Functional branches involved in the processing of Telecommunication Site License Agreement submittals must charge their time to their own program’s Project Code.

Encroachment permits are required for all airspace leases when located within the operational highway right-of-way, including park and ride lots, when significant permanent improvements are proposed for the development of usable airspace parcels. An encroachment permit may not be necessary if the proposal is outside the operational right-of-way. The encroachment permit is utilized to protect Caltrans’s investment during construction.

The permittee is responsible for coordinating all inspection activities with the R/W Airspace Manager, including notification to others that may be affected by the improvements. When construction is completed and accepted by Caltrans’s R/W representative, the encroachment permit file is finalized and closed, and then the provisions of the Lease Agreement govern the lessee’s operation.

500.3A General Requirements

When an encroachment permit is required (as in the case of permanent improvements), it is issued only after the execution of an Airspace Lease Agreement or a Telecommunication Site
License Agreement. The District Airspace Manager submits the following documents to the District Encroachment Permits Office for the issuance of the encroachment permit:

- A completed “Standard Encroachment Permit Application” (form TR-0100)
- “Encroachment Permit Administrative Route Slip” (form TR-0154) must be completed by the District Airspace Manager stipulating that the package is complete
- Payment and Performance Bond (forms TR-0018 and TR-0001. Usually waived for Telecommunications SLAs)
- Copy of liability insurance
- Copy of building permit by local jurisdiction
- Final construction plans, including planting and irrigation plans, approved by the District Airspace Review Committee (DARC) and FHWA

The Airspace Lessee must provide the District Airspace Manager with six (6) sets of plans and specifications for new construction of curbs, gutters, utilities, lighting, driveway approaches, paving, planting and irrigation systems, and new, modified, or rehabilitated buildings. The District Airspace Manager is responsible for circulating the plans and other documents for review and approval by the functional units.

During lease negotiations, the District Airspace Manager must meet and confer with the District Encroachment Permit Engineer to confirm the requirements between the permit’s General and Special Provisions and the Airspace Lease Agreement.

An encroachment permit may not be required when the Airspace Lease Agreement allows minor modifications to existing improvements (e.g., re-paving, change in direction of parking stall striping, change in directional signs, repairs or minor modifications to irrigation system, painting building exteriors, etc.), or when the site is located off the operational highway right-of-way, because the Airspace Lease Agreement governs these activities. The lessee is required to notify the District Airspace Manager any time construction activities are proposed on the site, and occur near structural columns.

The usable airspace parcel must not be occupied or used by the lessee until all proposed improvements are completed to the satisfaction of Caltrans’s Airspace Development Program representative. If an encroachment permit is issued, a copy of the “Progress Billing/Completion Notice” (form TR-0129) is sent to the District Permits Office and a copy to the District Airspace Manager.

Upon completion of the work and acceptance by Caltrans, the permittee must submit one set of film positive reproducible, either matte or clear, as-built plans to the District Permit Engineer, if an encroachment permit was issued. A full size, original quality as-built plan set must be forwarded to Structures Maintenance.
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500.3B Column Protection
Lessee’s plans for column protection for Airspace Lease Agreements beneath a column-supported State structure are reviewed by Structures Maintenance. Caltrans’s representative must ensure that the protection is placed and maintained during the authorized work or as required by Structures Maintenance.

500.3C Fencing
A Caltrans standard 6-foot high chain link fence may be installed around the perimeter of the leased area with gate locations shown on the plans. Security may be enhanced by the installation of vertical brackets on the fence posts and attaching three strands of barbed wire to the brackets. The use of razor ribbon coils atop the fence is prohibited. An encroachment permit for new fencing is required, but not required for normal maintenance repair. The terms and conditions for maintenance are included in the Airspace Lease Agreement.

Alternative fencing materials (e.g., masonry, wood, etc.) can be used, but require DARC approval. The District Airspace Manager will forward a copy of the DARC’s comments and approval of the plans and specifications, including comments by HQ Structures Maintenance, to the District Permit Engineer as part of the encroachment permit application package.

500.3D FHWA Approval on Interstate System
Airspace development plans for sites located on the Interstate System must be approved by FHWA before an encroachment permit can be issued. The District Airspace Manager forwards a copy of the FHWA approval to the District Permit Engineer when the encroachment permit application package is submitted.

Encroachment permits for short term airspace uses such as; soil testing, Christmas tree lots, interim special event parking, donation collections, and highway contractor storage use may be issued without FHWA approval.

500.3E Encroachment Permit Application
The District Airspace Manager must obtain a completed “Standard Encroachment Permit Application” (form TR-0100) from the proposed airspace lessee as part of the submittal package.

500.3F Telecommunications (Wireless)
Wireless telecommunications facilities installed within conventional highway right-of-way are processed through the District Encroachment Permits Office, and generally do not require an ALA or SLA.

A Site License Agreement (the equivalent to an Airspace Lease Agreement) and an encroachment permit are required to place wireless telecommunications facilities within access-controlled right-of-way, and in some instances within conventional highway right-of-way before construction can begin. The plans and specifications must contain a memorandum from the District Airspace Review Committee (DARC) that the proposed facility does not interfere
with Caltrans’s communications systems. The telecommunications carrier must be in conformance with all other requirements for the issuance of an encroachment permit. If the installation of locked gates is necessary, approval must be obtained from DARC.

Approval of wireless facilities and access to wireless facilities within access-controlled right-of-way is delegated to the DARC. Access to the wireless facility must be made from outside the right-of-way.

- **Site Survey Permits (Pre-Construction)**

  Districts may issue an annual “SV” permit to each wireless service carrier for all conventional highways within the District. A deposit equivalent to ten (10) hours of the Standard Hourly Rate must be collected upon submittal. If the surveying is contracted to a surveying company, a Double Permit “DP” will be required.

  Work within U.S. Forest Service property, other leased or prescriptive right-of-way are not authorized under Caltrans’s encroachment permit, approval must be obtained from that specific property owner by means of written permission or permit. A copy of authorization or issued permit must also be forwarded to the District Airspace Manager.

- **Constructing Individual Wireless Sites**

  The District Airspace Manager is responsible for the review process of all Lease Agreement submittals. Preliminary and final proposals are reviewed through the DARC before coordinating a detailed plan review and obtaining approval. Deviations from current guidelines require review from the Division of Design, Chief.

- **Future Maintenance of Facilities**

  When facilities are located within the operational highway right-of-way an encroachment permit may be issued to each wireless service carrier for routine and emergency maintenance work within conventional and access-controlled right-of-way within the District. The permittee must not make additions to site facilities, change access locations, or allow attachments or modifications to their equipment that would result in use by other utility providers, as approved for construction under the Master License Agreement (MLA). Maintenance requirements within access-controlled right-of-way that do not conform to current guidelines will require approval from the Division of Design, Chief.

Applicants are responsible for all Caltrans costs associated with submittals.

**500.3G This section was left blank intentionally**

**500.3H Permanent Record**

The encroachment permit is a permanent record of the privilege given to the lessee to encroach upon highway right-of-way to construct, occupy, and use the constructed improvements.
500.3I Parklets (New 03/19)

The term “parklet” refers to a small temporary constructed seating or community gathering area over an on-street parking space or an extension of the sidewalk into the operating State highway right-of-way. The purpose of a parklet is to create a safe, comfortable and inviting pedestrian experience for the general public where narrow sidewalks cannot accommodate the expansion of an area for seating or gathering without compromising pedestrian safety or walkway area. Wide sidewalks or future widening of the sidewalk may negate the need for a parklet. Parklets may be permitted to remain in place for a period of up to one year. Renewals requests will be considered and reviewed for any additional one-year periods.

The local public entity representing the area in which the parklet is proposed is responsible for its proposal, application, installation, maintenance and removal. No other type of applicants will be accepted (i.e. businesses, individuals, organizations, etc.).

Parklet proposals are administered as “Parks” under the Division of Right of Way and Land Surveys Office of Real Property Services - Property Management, Airspace, Clearance & Demolition. A Right of Way Use Agreement is required per California Government Code Section 14013 (Marler-Johnson Park Lease). The following requirements must be written into the ‘Use’ clause of the agreement.

- Parklets must be open for use by the general public.
- Parklets must support the needs of local communities.
- Parklets may include seating areas, benches, tables, bike racks, and planting areas.
- Parklets must be constructed and/or installed to conform with the Americans with Disabilities Act Accessibility Guidelines (ADAAG).
- Parklets are not intended to replace walkways.
- Parklets must be properly maintained and kept free of trash or nuisance.
- Parklets must include signage designating the parklet as a public space not reserved for patrons of adjacent businesses.
- Parklets may include a sign identifying the local public entity. No commercial advertising is permitted.
- Vending and/or table service on parklets is strictly prohibited.
- Tables and seating must be distinct from those of nearby businesses.

Parklet Proposal Package & Process

The parklet proposal package must include a project narrative, site plan, photos and comply with the parklet design requirements. It is initially submitted to the Region / District Division of Right of Way and Land Surveys Office of Real Property Services - Property Management, Airspace, Clearance & Demolition to ensure that the parklet location and use will not risk public safety or interfere with the State highway’s primary transportation use. If deemed acceptable, the proposal is then forwarded to the District Airspace Review Committee (DARC) for review.
Once a parklet proposal package has been approved by the Region / District Division Right of Way and Land Surveys Office of Real Property Services - Property Management, Airspace, Clearance & Demolition unit, a complete application package along with an “Encroachment Permit Administrative Route Slip” (form TR-0154) is forwarded to the District Encroachment Permits Office to request the issuance of an administrative encroachment permit. This certifies that the project has been reviewed and approved and does not require any further coordination.

A complete application package must contain:

- A completed “Standard Encroachment Permit Application” (form TR-0100).
- “Encroachment Permit Administrative Route Slip” (form TR-0154).
- “Certification of Compliance with Americans with Disabilities Act” (form TR-0405).
- Copy of the fully executed Right of Way Use Agreement.
- Local interest and support for the parklet in the form of an adopted ordinance, resolution, or written consent from all the local public entities impacted directly.

Project Narrative
The project narrative must include a short project description (800 words or less) which must include the following elements:

1. Identify the proposed parklet as an element of the Caltrans Complete Streets and Multi-Modal Transportation Plan.
2. Identify benefits from the parklet to the neighborhood in the immediate vicinity.
3. Identify how the community can participate in the creation and/or stewardship of the parklet.
4. Identify the proposed schedule for opening of the parklet.
5. Provide information of the parklet designer, including experience in the design of similar facilities.

Parklet Design Requirements
Structural plans, calculations and specifications are required when an elevated platform is proposed and must be prepared by a licensed California Civil or Structural Engineer. Drainage plans, calculations, and specifications are required when changes to the drainage system capacity are proposed and must be prepared by a licensed California Civil Engineer and in compliance with chapter 800 of the Highway Design Manual. A Flood plain encroachment study must be completed in accordance with the Federal Highway Administration standards, if drainage is changed within a federal highway facility.

1. Parklet location is evaluated using the current Highway Design Manual policy for shoulder width, clear recovery zone, horizontal clearance and corner sight distance. A Design Standard Decision Document will be required for any deviations.
2. Parklets may be allowed on highways where the speed limit is 30 mph or less.
3. Parklets are located along the curb line on highways where on-street parking spaces exist (parallel, diagonal or perpendicular parking). Parklets may be considered in locations where marked parking spaces are not available if marking is provided by the local public entity.

4. For parallel parking, the parklet structure must be set back 48 inches from adjacent marked parking spaces. For diagonal and perpendicular parking spaces, the edge of the parklet structure must be set back 36 inches from the adjacent parking space on either side.

5. No portion of the parklet may extend more than 36 inches above the surface of the roadway, except for landscape planting.

6. Landscape planting must be free from thorns. Trees must be small trees as defined in chapter 900 of the Highway Design Manual. Trees must be single trunk. Select tree species that can be maintained with an 8-foot clearance from the surface of the roadway to the lowest branches and foliage. Select plant species, excluding trees, which can be maintained to not extend into the travelled way or adjacent parking space and with a maximum height of 42 inches above the road surface.

7. The local public entity must establish the location of a parking stall line/edge of travel way.

8. Parking spaces adjacent to parklets must have parking bumpers a minimum of 4 feet from both sides of the parklet.

9. Space for curbside trash collection of adjacent property owners on both sides of the parklet must be considered.

10. Parklet railing opening must not exceed 4 inches for visual identification and to keep children from leaving the parklet area and encroaching into the traveled way.

11. Parklet substructure must accommodate the crown of the road and provide a slip resistant level surface.

12. No bolting to the state highway or curb is allowed.

13. Parklets must
   - comply with the American with Disabilities Act (ADA) and Design Information Bulletin 82. ADA certification is required (See Section 500A).
   - not be placed over ADA parking spaces or adjacent to red, yellow, white, or green curb zones, hydrants, newspaper vending machines, or postal collection boxes.
   - not restrict access to emergency vehicles, transit routes or public utilities.
   - not inhibit drainage capacity.
   - be located in well-lit areas.
   - be at least one parking space distance from any intersection curb returns.
   - be a minimum of 2 feet from the established parking stall line, edge of travel way, or bicycle lane, whichever allows for the greatest distance between the parklet and public traffic.
   - have a minimum height of 24 inches for visual identification for approaching vehicles.
• have a flush transition at the sidewalk to avoid tripping hazards. Object markers and delineators must be used to enhance the visibility of the parklets.
• be closed off to pedestrians on 3 sides, and open to the sidewalk side only. No pedestrian access will be allowed from the vehicular traffic side.

To avoid creating a distraction to the traveling public, parklets must not include the following elements:

1. Colors or combination of colors usually reserved for official traffic control devices described in the California Manual of Uniform Traffic Control Devices (CA MUTCD).
2. Illumination including blinking or intermittent lights.
3. Text that makes special interest, private, religious, or political statements.
4. Text that includes business names, trade names, jingles, or slogans.
5. Reflective glaring surface finishes.
6. Out of scale with its surroundings.
7. Seating that is not integrated into the design elements.
8. Interference with traffic control devices.
9. Moving elements (kinetic art) or simulated movement.
10. Symbols or icons, including flags and logos.

Site Plan and Photos
The site plan must be drawn to scale, with dimensions and show the parklet footprint and the following elements at least 20 feet on both sides as shown in Figure 1.

1. Parklet location and adjacent properties (existing bridge number, building or property address).
2. Horizontal dimensions from bridge supports to proposed parklet (if located under an existing bridge).
3. Parklet setback dimensions from adjacent parking spaces (48 inches minimum) and from adjacent bicycle lane or edge of travel way (24 inches minimum).
4. Adjacent bicycle lane (if existing) or auto traffic lane(s).
5. Existing parking meters with numbers of all parking meters to be covered or removed.
6. Location of existing trees and tree pits.
7. Existing sidewalk width(s).
8. Location of existing utilities in the street and sidewalk.
9. Location of other existing sidewalk features near proposed parklet area (fire hydrants, streetlights, utility poles and access panels, bicycle racks, etc.).
10. Existing curb ramps and driveways.
11. Location of existing drainage system.
12. All colored curb zones (red, yellow, green, white, blue).

*Figure 1. Site Plan Example*

Photos must also be provided with the parklet submittal package and taken from specific angles around the proposed parklet site. Photos must depict existing conditions, drainage, utilities, sidewalk, curb and gutter, and pavement conditions. Image files are to be named using the conventions shown in Figure 2:
500.4 Permits Issued by Cities and Counties

**Permit Code CC**

Cities and counties may issue specific encroachment permits on conventional State highways when authorized by a written agreement with Caltrans (See Appendix B). The specific permit types must be documented in the agreement. This agreement must be on file in the District Office and a copy forwarded to Headquarters Office of Encroachment Permits.

With an agreement, cities and counties may issue encroachment permits for specific activities under the following permit codes:

- **BR** Temporary Banners, Signs, Decorations – New or Repeat
- **CS** Curb, gutter, sidewalk (Removal or Repair of existing only)
- **FN** Fence Repair (Removal or Repair of existing only)
- **MB** Mail or Newspaper Delivery Boxes
- **RS** Driveway – Resurface, Reissue (for record purposes only)
- **SV** Land Survey – Conventional Highways only

Current Caltrans’ forms must be utilized. All work must be in conformance with State policy and State design standards, unless local standards are more restrictive. The city or county must provide quality assurance personnel for review, inspection, and final acceptance.

The city or county must collect sufficient fees from the permittee to cover their cost of permit issuance, review, and inspection. Immediately after issuance, the city or county must provide Caltrans copy of the issued permits. Caltrans will retain these in their permanent permit files. After project completion, the city or county must send the completion notice, as-built plans, and other data requested by Caltrans to the District Permit Engineer for microfilming. The required data is specified in the agreement.
The city or county must maintain files on all permits issued on State highways. Federal regulations require Caltrans to monitor permits on the National Highway System. The city or county must make the permit files available for inspection at the request of the District Permit Engineer.

Table 5.3 lists the procedures that must be utilized by cities and counties in reviewing and processing permits issued on behalf of Caltrans.
Table 5.3  
Caltrans’ Procedures for Reviewing and Processing Permits  
Issued by Cities and Counties

Use these procedures in reviewing and processing encroachment permits issued by cities and counties:

1. The city or county reviews the permit application for completeness and sends it to the respective Caltrans’ District Permit Engineer.
2. The permit application is then Simplex stamped in the District Office and a copy is sent back to the city or county to issue the permit.
3. The city or county then issues the permit and sends a copy to Caltrans. Caltrans retains a copy in the District Encroachment Permits Office and sends a copy to the appropriate Caltrans permit inspector and the area maintenance superintendent for information purposes only.
4. Any Caltrans’ administrative or permit processing charges are not billed on permits issued by cities or counties.
5. Any Caltrans’ normal cursory inspection monitoring is not billed for permits issued by cities and counties.

500.5 Chain Installer Operations (Rev. 01/18) 

Permit Code CN

Permit code CN is used to allow snow tire chain installers within the right-of-way for the benefit of motorists traveling in snow areas. Section 670 of the Streets and Highways Code authorizes these permits.

Districts issuing chain installer permits must institute a yearly training and testing program. Permit applicants must participate in an orientation session, pass both a written and a performance test during which snow chains must be installed properly within five minutes. Testing is conducted by either the District Encroachment Permits Office or the Maintenance Regional Managers Office and must be completed before a permit is issued. All administrative work, permittee training, testing and inspection time must be charged to the Maintenance Project Code for snow removal.

The “Chain Installer Permit Application/Release of Liability” (form TR-0106) and the “Chain Installer Permit” (form TR-0107) indicate the current fee and include the permit conditions. These forms are updated as needed by the HQ Office of Encroachment Permits and sent to all participating Districts. District Encroachment Permits Offices that do not administer the chain installer program should simplex-stamp the applications and distribute them to the Maintenance Regional Managers for permit issuance upon completion of testing.
District Division of Maintenance staff is responsible for ordering sets of consecutively numbered chain installer safety vests from the California Prison Industry Authority (CALPIA). Each permittee receives one vest with their permit. A permittee may apply for a second chain installer permit in another District, provided there is no established waiting list.

Loss of a permit or vest must be immediately reported to the District Encroachment Permits Office that issued the permit. A duplicate permit will be issued upon payment of the administrative fee (equal to one hour multiplied by the Standard Hourly Rate). A replacement vest will be issued upon payment of the administrative fee plus the cost of the vest itself.

Vests not used during the year may be retained in storage for future use.

The number of permits available for issuance is limited. First consideration must be given to prior applicants of the previous winter season, providing their permits were not suspended for more than 30 days or revoked during the previous winter season.

Any permits suspended near the end of the winter season, and/or if the suspension is found to be ineffective at the time so ordered in the opinion of the District Permit Engineer, may be applied to the next winter season if so stated in the letter of suspension to the permittee.

Appeals of any punitive action taken against a chain installer permittee must be submitted in writing within five (5) business days to the District Permit Engineer.

A written decision must be rendered within ten (10) business days from the receipt of the written appeal. The District Permit Engineer’s written decision may be appealed in writing within five (5) business days, to the District Director in which the permit was issued. The District Director’s decision must be rendered in writing within ten (10) working days from the receipt of the appeal, and this decision is final (There are no further administrative rights of appeal.).

Penalties noted in the “Chain Installer Permit Application/Release of Liability” (form TR-0106) and the “Chain Installer Permit” (form TR-0107) are the minimum. Severe penalties may be imposed for any infraction of Permit Conditions if warranted by the circumstances, or by the permittee’s conduct.

500.6 Commercial Use
Permit Code CU

500.6A Newspaper Vending Machines
No-fee permits are issued for placing newspaper vending machines within conventional highway right-of-way. Caltrans should work with servicing news organizations to select safe locations for vending machines and encourage placement of machines on private property. Permits are issued to news organizations for their individual vending machines when no practical location exists outside the right-of-way in the area requested.
Districts may remove existing newspaper vending machines placed without a permit and cite them as illegal encroachments. When vending machines obstruct pedestrians or present a traffic hazard, the news organization must relocate or remove the obstructing vending machines.

Coin-operated newspaper vending machines featuring sex-oriented magazines and newspapers are not permitted within State right-of-way [California Penal Code Section 313.1 (c) (1)].

Newspaper vending machines must have a minimum 2 feet horizontal clearance to the face of curb and provide 4 feet of clear sidewalk. They must comply with standards for clear recovery zone and breakaway design if Districts determine that the installation would constitute a fixed object. Vending machines displaying advertising for other than the newspaper must be removed.

Newspaper vending machines are not authorized, and permits are not issued, within access-controlled right-of-way except as provided in Section 500.6B. Maintenance will immediately remove machines located within the access-controlled right-of-way, except for those statutorily authorized in roadside rest areas under a “Newspaper Distribution Agreement” (form TR-0150, see Appendix B) prepared by the District Landscape Architect.

**500.6B Safety Roadside Rest Areas and Vista Points**

The District Safety Roadside Rest Area Coordinator is responsible for activities pertaining to safety roadside rest areas. Vista Points’ activities are the responsibility of the District Landscape Architect. Applications that require an encroachment permit will be reviewed and approved by the appropriate functional units coordinated by the appropriate coordinator and the project documents transmitted to the District Permits Engineer by an “Encroachment Permits Administrative Route Slip” (form TR-0154) authorizing the issuance of an encroachment permit.

For a list of the Safety Roadside Rest Areas Coordinators and District Landscape Architects go to the Caltrans Landscape Architecture Contacts website:

http://www.dot.ca.gov/design/lap/contactus.html

The coordinator performs all reviews, field studies, and document preparation before sending the completed package to the District Permit Engineer for permit issuance. Applications for the placement of Newspaper vending machines require a completed Newspaper Distribution Agreement (form TR-0150) and a deposit/fee equal to four (4) hours times the SHR. Refer to “Newspaper Distribution Guidelines for Safety Roadside Rest Areas” in Appendix E for additional information.

**Safety Roadside Rest Areas and Vista Points are not a public forum. These facilities are part of the State Highway System and are not intended for exercising First Amendment rights.**
Solicitation, the distribution of goods or literature, the use as a public forum, and vending activities are not permitted in safety roadside rest areas and vista points except as described below.

Activities that require a permit and the responsible Headquarters jurisdiction are listed as follows:

- Newspaper Vending Machines
- Vending Machines
- Coin/Credit Card Telephones
- Coupon Distribution
- Landscape Architecture
- Landscape Architecture
- Telecommunications
- Maintenance

The Streets and Highways Code, Section 220.5 authorize the placement of vending machines and any associated shelter or structure to house the vending machines at safety roadside rest areas. One permit is issued for each site to the California Department of Rehabilitation for construction and maintenance of vending machine and any associated shelter or structure to house the vending machines. A double permit is issued to the contractor installing and maintaining the vending machines and any associated shelter or structure to house the vending machines.

For additional permitting information, see the California Code of Regulation, Title 21, Division 2, Chapter 20, Article 4.

Uses not requiring a permit and the responsible Headquarters jurisdiction are listed below:

- Agricultural Displays
- Traveler Information Centers
- Landscape Architecture
- Maintenance

Agricultural Displays and Traveler Information Centers are governed under the terms of agreements administered by the Maintenance and Landscape Architecture. Other proposed activities or uses may require an encroachment permit. For determinations, contact Headquarters Office of Permits.

**500.6C Demonstration & Experimental Projects for Commercial Use of Right-of-way**

The Division of Right of Way is involved with demonstration or experimental projects involving commercial use of the right-of-way authorized by statute. The most apparent project type is a commercial kiosk used for advertising in roadside rest areas. This program involves placement of private property within the right-of-way. Right of Way manages these programs and coordinates all reviews. Permits are issued when applications are approved by Right of Way.
500.7-500.9 These sections were left blank intentionally

500.10 Oversight Projects

**Permit Code OP**
An Oversight Project (OP) permit is issued for highway improvement projects funded-by-others. A Caltrans functional unit (usually Design), other than the District Encroachment Permits Office has responsibility for these projects including, but not limited to, plan review and approval, storm water document quality assurance, obtaining encroachment permits and executing cooperative or highway improvement agreements. The Project Development and Procedures Manual and Deputy Directive 23 have further information on projects-funded-by-others.

Projects with construction costs greater than $1,000,000 for work within the existing or future State highway right-of-way, or complex (as described in Chapter 100 of this manual) is an Oversight Project. These projects can be financed with a local sales tax measure, a locally funded non-sales tax, or private funds. These projects are not included in a State programming document such as the STIP or SHOPP.

The Caltrans Project Manager will develop a workplan and provide a Project Code. The Project Manager should consult with the District Permit Engineer during workplan development to ensure that the District Encroachment Permits Office is appropriately resourced. Time expended by Encroachment Permits’ staff on oversight projects must be charged directly to the Oversight Project’s Project Code.

Once all reviews and approvals have been obtained by the Caltrans Project Manager, a complete application package along with an “Encroachment Permit Administrative Route Slip” (form TR-0154) is forwarded to the District Encroachment Permits Office to request the issuance of an administrative encroachment permit. This certifies that the project has been reviewed and approved and does not require any further coordination.

### Table 5.4
Application Package Submittal Requirements for Oversight Projects

<table>
<thead>
<tr>
<th>Requirement</th>
</tr>
</thead>
<tbody>
<tr>
<td>1. A completed “Standard Encroachment Permit Application” (form TR-0100).</td>
</tr>
<tr>
<td>2. A completed “Encroachment Permit Administrative Route Slip” (form TR-0154)</td>
</tr>
<tr>
<td>provided by the responsible functional unit transmitting project approval and</td>
</tr>
<tr>
<td>all required items. This form indicates that the project has addressed all</td>
</tr>
<tr>
<td>concerns by Caltrans functional units and is “ready to proceed”.</td>
</tr>
<tr>
<td>3. A copy of the Approved Project Initiation Document (PEER, PSR-PDS, PSR).</td>
</tr>
<tr>
<td>4. A copy of the fully executed Cooperative or Highway Improvement Agreement.</td>
</tr>
<tr>
<td>5. Right of Way Certification, including high and low risk utility clearances.</td>
</tr>
</tbody>
</table>
6. Written substantiation by the functional reviewing unit that all comments and revisions requested have been addressed.

7. All plans (except for utility plans) are signed and stamped by a California Registered Engineer.

8. The proper Caltrans functional unit has signed off on all specialty design plan sheets (signalization, signing, striping, electrical, etc.).

9. Construction oversight information provided (Project Code, Resident Engineer’s name, location, and phone number).

10. Seven (7) sets of folded plans, in U.S. Customary (English) units must be provided, reduced copies are preferred. Additional plan sets may be required prior to issuance of the permit, depending on the type of project.

11. Functional reviewing units requiring a copy of the permit package must submit their request in writing.
   
   - Normal distribution of the permit package:
     - Maintenance Regional Manager – 1
     - Project Development – 1
     - District Construction Division – 2
     - Permits Office – 1
     - Permittee – 1
     - Permittee’s Contractor – “DP”

   - If applicable, also include:
     - Traffic Electrical – 1
     - HQ Structures – 1
     - Structures Construction – 1

Additional information for the applicant:

1. Applicant’s contractor will be required to obtain an Encroachment Permit, coded “DP” (double permit).
   
   a. The cooperative agreement must contain a fee waiver statement; otherwise, the Contractor will be required to pay the encroachment permit hourly rate for the total actual time of inspection and oversight expended.
   
   b. The applicant must provide substantiation that the Contractor has met the Bonding requirements in Sec. 3-1.05 of Caltrans’ Standard Specifications and must be included within the Contractor’s Permit.
501 GENERAL TYPES OF PERMITS

The types of encroachment permits listed in Table 5.1A and Table 5.1B generally have only one permit code. They cover a wide range of authorized activities and the scope of permitted activities may vary from routine to complex. Many of the activities covered by these permit types do not require preparation of a Permit Engineering Evaluation Report (Section 202.2).

Permits covering several project locations or Districts are called blanket permits. Generally, they are issued for utility facility service connections and routine maintenance as described in Chapter 600. However, blanket permits issued for other permit types are discussed in appropriate sections of this chapter.

ANNUAL/ BIENNIALS

District review (Hydraulics, Traffic Operations, etc.) is required for a new biennial permit. The District Permit Engineer may elect to re-issue the permit without the District review if all Caltrans’ requirements are satisfied and field conditions have not changed from the original biennial permit, for the same permittee.

Permits may be issued as a two-year permit (biennial) subject to the discretion of the District Permit Engineer as indicated in the appropriate sections of this chapter and the next chapter. A summary of these permits is as follows:

<table>
<thead>
<tr>
<th>Code</th>
<th>Description</th>
<th>Code</th>
<th>Description</th>
</tr>
</thead>
<tbody>
<tr>
<td>BR</td>
<td>Banners</td>
<td>SV</td>
<td>Engineering Services</td>
</tr>
<tr>
<td>BS</td>
<td>Bus Shelters &amp; Benches</td>
<td></td>
<td>Land Surveys</td>
</tr>
<tr>
<td>GC</td>
<td>Cable Crossing (Geophysical)</td>
<td></td>
<td>Research Projects Funded by FHWA</td>
</tr>
<tr>
<td>GV</td>
<td>Seismic Vibrator (Geophysical)</td>
<td></td>
<td>Soil Surveys</td>
</tr>
<tr>
<td>LM</td>
<td>Landscape Maintenance</td>
<td></td>
<td>Traffic Counts</td>
</tr>
<tr>
<td>LT</td>
<td>Tree Pruning (Trimming) and/or Removal</td>
<td>RX</td>
<td>Railroad Grade Crossing Maintenance</td>
</tr>
<tr>
<td>MC</td>
<td>Mowing Grass by Adjacent Property Owners Grading</td>
<td>TK</td>
<td>Planned Sobriety Checkpoints</td>
</tr>
<tr>
<td>OA</td>
<td>Outdoor Advertising Visibility Improvement</td>
<td>UB</td>
<td>Utility Maintenance</td>
</tr>
</tbody>
</table>

501.1 Litter, Vegetation, and Roadside Cleanup

Consent Letter

A “Consent Letter” (form TR-0131) for litter, vegetation, roadside cleanup, and minor forest service products may be issued by the Maintenance Area Superintendent for one-day activities of a type that do not meet the requirements of Caltrans’ Adopt-A-Highway Program. The Consent Letter is issued to an individual or group for a one-time cleanup effort. It contains all provisions that apply to work along the highway at the location specified by the applicant and approved by the Maintenance Area Superintendent. The Deputy District Director-Maintenance may approve multiple dates at his or her discretion (maximum of three consecutive days).
Chapter 500 - Specific Encroachment Permits

501.2 Salvage Operations

*Consent Letter*

The Maintenance Area Superintendent issues salvage permits by issuing a Consent Letter.

Individual salvage permits are required for each specific return to an accident scene by an owner or authorized agent to remove wrecked vehicles or their loads.

Salvage permits are not required when the life or safety of vehicle occupants is involved, to recover victims, to remove wrecked vehicles or their loads that are blocking the roadway, or when a law enforcement officer orders removal from alongside the highway.

In addition, a transportation permit issued by the Caltrans Transportation Permits Issuance Branch is required for oversize or overweight tows. For more information on Transportation Permits go to:

https://dot.ca.gov/programs/traffic-operations/transportation-permits

501.3 On-Premise Advertising Displays, Arcades, Awnings, and Marquees

*Permit Code AD*

AD permits authorize installation and maintenance of on-premise advertising displays, arcades, awnings, and marquees. The following sections describe the general requirements that apply to all AD permits and the specific conditions that apply to each type of installation.

501.3A On-Premise Advertising Displays

AD permits are allowed only for on-premise installations as defined in the Business and Professions Code, Division 3, Chapters 2 and 2.5. Maintenance agreements or more restrictive ordinances or regulations by any city or county take precedence over this section.

An AD permit must not be issued if the proposed installation creates a hazardous condition because of a curb, gutter, cross slope etc., or if the encroachment is an integral structural portion of a building (including: roof eaves, new bay window, and cantilevered upper floors).

A structure advertising the business conducted on the premises may overhang the conventional highway right-of-way if it meets all the conditions specified in Table 5.6.

Contact the Headquarters Chief of Outdoor Advertising Program when questions arise as to whether or not a display conforms to Caltrans’ Outdoor Advertising Regulations.
Table 5.6
Guidelines for Allowing a Structure to Overhang the Conventional Highway Right-Of-Way

An advertising display structure may overhang State right-of-way if it satisfies all of these conditions:

1. Conforms to local building code.
2. Structurally adequate.
3. Supporting structure is outside the right-of-way. This includes freestanding or attached to the building it serves (except in special cases where arcades are permitted).
4. Overhang may not extend closer than 24 inches horizontally from the curb face. Exceptions are in historical districts where overhangs are permissible to the curb face. Curbs or other approved safety barriers should protect sign structures.
5. Preferred minimum vertical clearance from the sidewalk is 12 feet. A minimum 8 feet clearance is acceptable when local codes are satisfied.
6. No flashing, rotating or intermittent lights are allowed except for approved public service information signs. Signs containing red, yellow, or green lights are not permitted when they interfere with perception of traffic signals.
7. Wording on the sign may identify only the name of the owner or occupant of the premises or to identify the premises, goods sold or produced, or services rendered on the premises.
8. Displays must not interfere with or hide traffic signals or traffic signs.
9. Any future change in wording or location of a sign requires a separate permit.

501.3B Arcades
Arcades are quasi-permanent, awning-type structures that cover sidewalk areas. They generally are supported by buildings and, when permitted, by freestanding posts on the sidewalks. ADA Certification is required if poles are proposed in the design.

Arcades must not be a structural part of the building roof trusses. They also must not interfere with traffic signals and signs, nor have structural posts that reduce horizontal sidewalk clearance to less than that required under the current Design Information Bulletin 82 (DIB 82). For other requirements, see Table 5.7.

501.3C Awnings
An awning is a temporary removable or retractable shelter supported entirely from the exterior wall of a building. Awnings may identify only the owner or place of business.
501.3D  Marquees
A marquee must be supported entirely by the building. Any drainage from the marquee must not fall on, or drain across, the sidewalk.

501.4 – 501.6  These sections were left blank intentionally

501.7  Banners and Decorations

*Permit Code BR*
Banners and Decorations are permitted only on conventional highways—they are not allowed within access-controlled right-of-way.

BR permits authorize the erection of banners, decorations, and temporary signing for events by nonprofit organizations over and within State conventional highway right-of-way.

Permanent overhead signs or arches may not be erected or suspended over any State highway. Temporary political signs placed within State highway right-of-way are prohibited by the Business and Professions Code, Section 5405.3, and must be removed immediately.

Authorized banners and decorations over the roadway must have a clearance of at least 18 feet and be suspended securely from permanent structures or poles. Vertical clearance must be 20 feet on Extralegal Load Network (ELLN) highways. No temporary supports are allowed and use of State facilities is prohibited.

501.7A  Non-Decorative Banners
Permits for Non-Decorative banners are issued to a local agency or a nonprofit organization sponsoring an event approved by the local agency. Banners displaying private advertisements are not allowed. An exception is when the advertisement is part of the event's official title (e.g. Kellogg's Napa Valley Marathon). Banners are not authorized within access-controlled right-of-way nor must they be attached to State facilities.

Districts may issue biennial permits to local agencies for installation of Non-Decorative banners at specific locations for recurring events. The local agency then authorizes each banner installation, notifies the State’s representative, and provides traffic control.

The restrictions for Non-Decorative banners are listed in Table 5.7 and apply to both individual banner permits and annual/biennial permits to local agencies.
Table 5.7
Guidelines for Installation of Banners in Conventional Highway Right-of-way

1. The event must be approved by the local government having jurisdiction.
2. Display is allowed only within the community that is staging the event, or immediately adjacent to the event location.
3. The banner must be made of substantial material, such as: cloth, canvas, or plastic.
4. The permit engineer must determine the maximum number of banners allowed.
5. Rope must be without knots.
6. Banners must not contain private advertising whether in text or logo format. However, brief text, and/or logos identifying the applicant's local agency (city or county) are allowed. The telephone number of the nonprofit organizations may be included.
7. The lowest point of the banner must be at least 18 feet above the highway pavement and 20 feet on Extralegal Load Network highways.
8. Suspension or installation of banners is prohibited on State-owned traffic signal poles or other State-owned facilities.
9. Local police may provide traffic control while the banner is being installed or removed.
10. The display may be allowed two weeks before the event and may remain in place for the duration of the event. However, the total period of display should not exceed six weeks.

501.7B Decorative Banners
Decorative banner permits are issued to local agencies for beautification enhancement of their local streets. As a minimum, decorative banners must:

1. Be used exclusively on conventional highways.
2. Not contain advertising whether in text or logo format. However, decorative text or brief text, and/or logos identifying the applicant local agencies, (e.g. cities and counties) are allowed.
3. Remain in place for periods up to two years--the normal biennial permit duration. However, at the end of the two years, the local agency may reapply.
4. Be applied for by the local agency.

By State statute, the flags of the United States of America and the State of California may be placed on sidewalks within State conventional highway right-of-way. Encroachment permits are not required within city corporate boundaries; however, Caltrans should approve the method of installation and maintenance. In unincorporated county areas, no-fee permits are issued for flag installations after any needed traffic and maintenance reviews are completed. Applicants usually
are local agencies and civic organizations, but individuals may make applications for flags displayed within the right-of-way immediately fronting their property.

501.7C Holiday Decorations
Holiday decorations are permitted only on conventional highways—they are not allowed within access-controlled right-of-way.

Decorations attached to vertical structures (other than State-owned facilities) such as power, telephone, or light poles are not to project beyond the curb line and must be at least 14 feet above the sidewalk. Decorations attached to vertical structures that project beyond the curb line or cross the highway must have a minimum vertical clearance of 18 feet above the highway pavement and 20 feet on Extralegal Load Network (ELLN) highways. Decorations must not be attached to State-owned facilities.

Decorative red, yellow, or green lights must not be placed where it could interfere with the driver’s perception of traffic signals.

501.8 Bus Passenger Waiting Shelters and Benches
Permit Code BS
BS permits authorize the construction of bus passenger waiting shelters and benches within the State right-of-way. A biennial BS permit should also be issued for the continued maintenance of the facility and advertising panels. The following sections describe the general requirements for bus shelters and the specific conditions that apply to advertising, clearances, construction details, and telephones associated with bus shelters and benches.

501.8A General Requirements
Permits may be granted to local agencies or transportation districts to construct bus passenger waiting shelters or benches within the right-of-way at official bus stops on conventional highways. The shelter design must comply with design standards of the local agency, transit agency, or Caltrans, whichever is most stringent. ADA certification is required. See the ADA certification section at the beginning of this Chapter.

Bus shelters or benches must not restrict sight distances.

501.8B Advertising
Generally, advertising within the right-of-way is prohibited by the California Constitution for to allow it could be a gifting of public funds. Specifically, it is prohibited by State statute (Streets and Highways Code 721 and Business and Professions Code 5403). Even if Caltrans received revenues for sign placement, such signs would soon clutter the highways, become a distraction to motorists, and degrade any scenic value. However, advertising on bus shelters and benches is permissible (Business and Professions Code 5408.5) provided advertising displays are not within 660 feet of and visible from any roadway segment on the National Highway System. Advertising
displays within 660 feet of, and visible from, any urban highway must be consistent with federal laws and regulations.

Advertising displays must be placed only at approved passenger loading areas and must not extend beyond the exterior limits of the shelter or bench. Advertising must not exceed two display panels per shelter or bench.

**501.8C Clearance**
Complete State ADA design requirements are provided in the current Design Information Bulletin 82 (DIB 82).

**501.8D Construction Details**
The minimum structural section design is in Index 626.4(3) of the HDM. When the existing bus pad does not meet this minimum standard, the local agency or bus transit district must reconstruct the highway at new bus stop to accept the continued vehicle loading. In addition, the permittee must ensure that all pavement is saw-cut before removal and must replace, in kind, any pavement markings that are damaged.

**501.8E Telephones in Shelters**
Coin-activated or credit-card-activated telephones may be placed in bus passenger shelters located on conventional State highways. Permits authorizing phone installations are issued to the local agency or transit district. A separate encroachment permit (double permit) must be issued to the installing company for telephone installation and maintenance.

Placing telephones in new transit shelters is authorized by the shelter permit. Permission to add a telephone to an existing shelter is provided in a rider to the original permit authorizing the shelter or in a new permit to the local agency or district.

Local agencies must adopt a parking ordinance restricting parking in front of newly established bus stops and submit it to the District Director for approval.

**501.9 This section was left blank intentionally**

**501.10 Commercial Development**

*Permit Code CD*
The encroachment permit code (CD) is issued for commercial developments, which are usually associated with large shopping centers or office complexes. However, housing and apartment complexes often are included when they impact State highways. Work involved in commercial development generally is more than what can be classified under a single permit type or code.

Curb, gutter, sidewalk, commercial driveways, drainage, and street lighting are common work in commercial development. Signal work sometimes is a required improvement in such
developments, and an “SN” permit code should be considered if the work involves primarily signals and lighting.

If highway improvements are required, all pedestrian facilities within the limits of the project’s scope need to comply with the current Design Information Bulletin 82 (DIB 82). If the pedestrian facility on one corner of an intersection requires modification in order to comply with DIB 82, then all adjacent corners connected by a pedestrian path are considered to be within the scope of work and are required to comply with DIB 82.

501.10A Dedication of Public and Private Property to Caltrans

Dedications are the setting aside of properties for public use without compensation, as a condition prior to the granting of building licenses, permits, or zoning variances for land use. When development occurs or land use changes are proposed, local agencies, through their police powers, may require these dedications. Property owners must initiate the request that triggers the dedication. Valid dedications can be accepted throughout the project development process.

The dedication process is initiated when an owner applies to a governmental entity for an action on the part of that agency that will enhance the value of development potential of the applicant's property. Where this process impacts transportation facilities and a logical connection can be established between the development or land use change and a transportation project, Caltrans should encourage local agencies to impose reasonable dedication requirements. This process will typically involve Caltrans's Transportation Planning Branch with Right of Way acting in a review and advisory capacity.

When a property owner proposes to dedicate property to a local agency for Caltrans use in conjunction with an encroachment permit project, the District Permit Engineer must not issue the encroachment permit until the dedication is made and the property has been conveyed to Caltrans. District Right of Way will process the dedication and should be contacted from the outset to insure the dedication and any other realty issues are handled in the appropriate manner.

Caltrans must not accept parcels with hazardous contaminants, especially military sites, junkyards, landfills, and gasoline service stations. These parcels may contain known or unknown contaminants. The donor must be required to furnish certification detailing known contaminants in the parcel or stating that no known pollutants are present.

The District Hazardous Waste Coordinator must be consulted in all cases of suspected hazardous contaminates. Environmental clearance and utility clearance are necessary before acceptance of property dedications.

Property dedicated to Caltrans should only include that portion of property necessary to mitigate the development’s impact on the highway. These impacts are often a result of increased traffic, drainage, or a need for safe access. Caltrans has no legal authority to require more property than necessary to satisfy the mitigation. Dedication to ultimate highway width along an entire
property frontage cannot be mandated by Caltrans unless the local agency has placed that condition on the applicant. Requiring excessive dedications is a form of inverse condemnation where there is a loss of assets without proper compensation.

Imposing mitigation conditions as a requisite for a construction permit may be unconstitutional unless the conditions are directly related to the project. Relationship of conditions to the project must conform in nature and extent and be substantiated with quantifiable data.

Local agencies have elected authority over their jurisdiction, and by that authority can develop and implement general and specific plans. Encroachment permit engineers should work with District and local agency planning units to assist with plans that will ensure the future highway needs. Local agencies should be made aware that continued operational capacity of the highway relies on their effective plan implementation and management.

When private property is dedicated to the State as a mitigation measure, the applicant must supply the encroachment permit engineer the following information:

1. A copy of title report with its documents
2. A legal description
3. Parcel map of the area
4. Copies of any recorded maps referred to in the documents

Documentation for the area to be dedicated is checked, revised if necessary, and returned to the applicant. The applicant obtains required signatures and returns the deed to Caltrans for signature by the Deputy Director of Right of Way. The deed then is returned to the applicant for recording and returned to Caltrans for our files. An encroachment permit is not issued until the deed has been recorded.

501.11 This section was left blank intentionally

501.12 Curb, Gutter, and Sidewalk

Permit Code CS

CS permits authorize construction and maintenance of curbs, gutters and sidewalks, which normally are used in urban areas to control drainage and provide accessibility. ADA Certification is required (See Section 500 and Chapter 200). Except for medians and typical installations at right-turn channels, etc., curbs are not a traffic control device and should not be used solely for traffic channelization without approval by District Traffic (See Section 508.10, “Protection of Survey Monuments”).

The CS permit code applies to residential and small commercial proposals that involve more work than driveway openings classified as RS, RM, or RC permits. The work also could involve minor paving, curb ramps, minor signing, and installation of one or two luminaires that are owned and maintained by a city or county. Signal work and installation or relocation of State
safety lighting are classified as SN or CD permits and are not allowed under a CS permit because they require intensive review and inspection.

Designs for curb ramps that are proposed in new construction or as a retrofit must satisfy requirements shown in the standard plans.

Multi-year CS permits may be issued to local agencies (cities and counties) for up to two years. Should standards change during the term of the encroachment permit, the permittee must comply with current State standards and specifications. CS permits authorize reconstruction, repair, and replacement of existing curbs, gutters, curb ramps, and sidewalks. These structures must conform to existing dimensions, configurations, alignments, and grades. Drainage facilities must not be modified and healthy trees must not be removed.

501.13 This section was left blank intentionally

501.14 Double Permit

**Permit Code DP**

An encroachment permit must be issued to the owner of the encroachment. When encroachment work is performed by someone other than the owner, the contractor also may be required by the District to obtain a permit for the work. This practice is called double permitting and is required to recover inspection charges when the original permittee is a public corporation having its work performed by contract (Section 601).

When double permitting is required, the following clause is inserted in the original permit:

“Notwithstanding General Provision #4, your contractor is required to apply for and obtain an encroachment permit prior to starting work. A fee/deposit of $___________ is required at the time of application.”

The contractor must keep on site copies of both the owner’s and the contractor’s permits.

The DPE may require double permits on routine encroachments. Some examples of routine encroachments are residential driveways, sidewalks, and customary utility work. Double permitting for routine encroachments may be required when Caltrans previously had difficulty securing compliance with permit provisions by either the permittee or contractor.

Deviations from requirements for double permits occur in some specific permit types and are discussed in the appropriate specific sections of this manual.

502 DRAINAGE

Encroachment permits for constructing drainage facilities are classified as major or minor projects. Any diversion of drainage run-off onto highway right-of-way are not allowed. Drainage diversions require an approved exception from the Chief, Headquarters Division of Design.
502.1 Major Drainage Facilities

*Permit Code DD*

Large drainage projects located within Caltrans’ right-of-way can impact State drainage, traffic, and future highway design. Work can range from trenching for pipelines and boxes to new or modified multi-cell box culvert structures.

Districts should ensure that diversions in drainage are not proposed and that systems can adequately handle the drainage using Caltrans’ design criteria. Connections to State systems are not authorized solely to carry the burden of increased runoff from a new development. When State facilities cannot carry the increased drainage, the applicant is responsible for enlarging the capacity of the State facility to handle the increased drainage generated by the proposed work.

Preferably, applicants should place a closed system through the State right-of-way rather than enlarge the capacity of State facilities. However, no maintenance facilities (such as manholes, basins, etc.) are authorized within State right-of-way when a closed system is constructed unless such facilities are required by the State.

Structures Maintenance should review and approve plans for major drainage channel construction. Grading and channel lining can affect the foundations of existing State structures, and structure modifications may affect traffic. Persons working within one mile upstream or downstream of a State structure are required by statute to obtain Caltrans’ approval. When protection to the State facility is necessary, a permit is required before starting work within the right-of-way.

Districts should require a performance and payment bond for drainage improvements not owned or maintained by Caltrans.

502.2 Minor Drainage Facilities

*Permit Code DM*

Some examples of minor drainage facilities are small-diameter or low-volume drainage outfalls, through curb drains, roof drains, and minor grading to improve a State outlet or inlet. These types of facilities generally require little review, but they should not affect the State system. If the applicant’s proposal appears more involved or if hydraulic concerns are raised, Districts may still classify the encroachment as minor and perform more extensive reviews with AX permit fees.

503 FILMING

To encourage motion picture and television filming in California, the California Legislature established the California Film Commission (CFC) as a one-stop permitting authority for the use of state-owned property and state employee services for making commercial motion pictures or still photography. The District 7 Encroachment Permits Office (Los Angeles) is the Caltrans
Statewide Film Coordinator (CSFC) and acts as the film liaison to approve or deny all applications for film activities under Caltrans jurisdiction (Government Code, Section 14998 et al., Executive Order S-15-04).

Film production companies submit applications to the CFC in Hollywood who in turn forwards the application to the District 7 Encroachment Permits Office. The CSFC coordinates with Encroachment Permit staff in the other Districts where the film activity is proposed. Each District must designate staff as a District film coordinator.

The CSFC issues the encroachment permit for filming only after obtaining permit provisions and requirements from the affected Districts and submits the encroachment permit to the CFC for inclusion to the CFC film permit. The CSFC, whenever feasible, approves or denies an application within 24 hours. If not feasible, the CSFC will contact the CFC within five working days from the receipt of the application and provide an estimated approval/denial date. This date must be within 10 calendar days from receipt of the application.

503.1 Filming on the Interstate System
The Federal Highway Administration (FHWA) develops policy and assumes responsibility to ensure that the Interstate system is operated and maintained to enhance safety and minimize disruptions. While the control of activities that take place on a specific highway segment is Caltrans’ sole responsibility, Caltrans’ basic concerns are the same as FHWA’s.

Filming within an access-controlled right-of-way is strictly controlled and can require extensive review by Caltrans. Some filming activities have ramp closures and traffic control, which directly impact the system. Some filming activities move over restricted portions of the Interstate system and could require closure of the entire traveled way. Such activities on the Interstate system require FHWA approval when they may cause major disruption or negatively impact the safety and integrity of the system.

503.2 CHP/Caltrans/CFC Joint Policy Guidelines for Filming on State Highways
The California Highway Patrol (CHP), Caltrans, and the California Film Commission have entered into an interagency Memorandum of Agreement (MOA), which defines the cooperative relationship and joint guidelines to assist the CFC in carrying out its duties and meeting its objectives. The MOA provides the guidelines and conditions of approval, processing, and monitoring of various types of film activities on Caltrans’ facilities. The guidelines do not preclude the development of additional guidelines by local CHP commands and Caltrans Districts covering specific issues of mutual concern or interest. A complete copy of the agreement and guidelines is included in Appendix E.

The CFC submits a completed permit application package for a commercial filming encroachment permit to the CSFC and must include the items listed in Table 5.8.
Table 5.8
Permit Application Package for Filming Permits

The encroachment package submitted to Caltrans by the California Film Commission must include:
1. A completed California Film Commission permit application
2. If required, lane closures or detour plans approved by the affected governments
3. Resolutions from all impacted governments indicating approval of the filming activities and lane closures or detour plans. Resolutions should conform to Caltrans' sample format. These resolutions are required when a directional road closure of a State highway (or local road) for filming exceeds five minutes. Sample resolutions and letters of approval are included in Appendix I. When time is of the essence, forms included in Appendix I may be completed by a local official in lieu of a resolution.

503.3 Procedures for Reviewing and Issuing Filming Permits
To minimize traffic congestion and delays during filming, District Permit Engineers should closely monitor the authorized activities associated with FL and FS permits. The DPE should consider consulting the District Traffic Operations unit for locations with substantial traffic volumes before recommending approval of an application to the CSFC. As a minimum, consultation with Traffic Operations by telephone may be appropriate when the CFC requests review on very short notice.

The procedures for reviewing and issuing filming permits are in Table 5.9.
Table 5.9

Procedures for Reviewing and Issuing Filming Encroachment Permits

1. The production company calls the CFC to discuss filming on a State highway. If the company
   contacts Caltrans directly, relating to the availability or feasibility of highway facilities, basic
   information, and guidance should be provided if requested. The production company should be
   referred to the CFC for the submittal of a CFC Permit Application [California Film

2. The production company provides details about location, date, proposed activity, meeting
   locations, etc., to the CFC.

3. The CFC verifies that basic insurance is on file and prepares the Caltrans Permit Application
   Package.

4. The CFC sends the Permit Application Package to the Caltrans Statewide Film Coordinator
   (CSFC), calls to verify receipt, and discusses the application with the CSFC.

5. The CSFC contacts the District film coordinator in the District where filming is proposed. The
   District film coordinator checks with field inspectors and Traffic Operations (if appropriate) to
   determine the acceptability of the proposal and define any special requirements. If proposed
   activities are unique, headquarters Legal is consulted to determine if additional liability insurance
   is needed. The District film coordinator provides this information to the CSFC verbally and in
   writing.

6. The CSFC coordinates with the Film Media Relations Officer of the California Highway Patrol
   and establishes required involvement of the CHP, conditions, and requirements. The SC-5
   (“Special Event Ahead”) signs are not allowed during traffic control for filming.

7. The CSFC prepares the encroachment permit, including the estimated fees for review and
   inspection to be charged on the permit, and sends it to the CFC. A copy is sent to the District film
   coordinator and/or field inspector in the District where filming is proposed. The CSFC must
   also provide a copy to the Transportation Permits Office when a highway closure and/or
   detour are required.

8. The CFC attaches Caltrans' encroachment permit to the CFC permit. The production company
   picks up the CFC permit from the CFC and pays Caltrans' permit fee to the CFC.

9. The CFC logs the permit and encroachment permit fees.

10. The CFC submits fees collected by the CFC for all Caltrans permits monthly to the Film Transfer
    Account.

503.4 Liability Insurance for Commercial Filming
The CFC maintains continuing insurance policies on most film companies and will ensure that
necessary insurance policies are submitted to it before permit issuance. Certificates of insurance
name the State of California, California Department of Transportation, the directors, officers, employees, and/or agents of the State of California and/or of the California Department of Transportation as being additionally insured.

Insurance coverage required by the DPE normally ranges between the following two extremes shown in Table 5.10, depending on the risk. Special filming activities involving stunts, pyrotechnics, and aircraft flying below an altitude of 500 feet may require additional insurance as set by headquarters Legal.

Table 5.10
Liability Insurance Required for Commercial Filming

<table>
<thead>
<tr>
<th>Coverage</th>
<th>Minimum Amount</th>
<th>Maximum Amount</th>
</tr>
</thead>
<tbody>
<tr>
<td>Bodily Injury</td>
<td>$1,000,000 each person $1,000,000 each occurrence</td>
<td>$10,000,000 each person $10,000,000 each occurrence</td>
</tr>
<tr>
<td>Property Damage</td>
<td>$1,000,000 each occurrence</td>
<td>$2,500,000 each person</td>
</tr>
<tr>
<td>Aggregate</td>
<td>$1,000,000</td>
<td>$10,000,000</td>
</tr>
</tbody>
</table>

503.5  Permit Types for Commercial Filming Activities
Commercial filming activities within State right-of-way are authorized by FI, FL, FO, FS, and FF encroachment permits. FR permit riders are used to change permit conditions.

Special Provisions for all filming permits must not be modified. Changes in work authorized by a specific permit type, which exceed the Special Provisions for that permit type, must be covered by a different encroachment permit type and by the Special Provisions and District special requirements associated with that permit.

The following discussion describes each type of permit.

503.5A  Intermittent Traffic Control/Driving Shot with CHP Escort

*Permit Code FI*
FI permits authorize filming activities involving moving vehicles with CHP escort, intermittent traffic breaks (normally not to exceed five minutes), or rolling traffic breaks to allow clear highway conditions during filming on conventional highways.

FI permits are Set Fee, with charges consistent with average processing and review time on a statewide basis. Inspection and fieldwork are not involved because the CHP (rather than Caltrans) provides inspection.
503.5B Traffic Control

Permit Code FL

FL encroachment permits authorize filming activities involving traffic breaks exceeding five minutes or involving lane closures on conventional highways.

FL permits generally require engineering expertise by Caltrans to review or inspect. Permit fees are based on actual hours spent for review and inspection. The CFC collects estimated fees before issuing a permit. If the actual hours spent on review and inspection differ from the estimated fees upon completion of the filming activities, Caltrans submits to the CFC the adjusted fees and the CFC bills or refunds the difference between the estimated and actual fees.

Filming Special Provisions must not be modified, although District conditions may be added to the text of FL permits.

503.5C No Moving Traffic

Permit Code FO

FO encroachment permits authorize filming activities that do not impact moving traffic on conventional highways. FO permits usually involve the placement of stationary camera, equipment, and “No Parking” signs within the right-of-way or driving shots with the flow of traffic.

FO permits are minimum cost (two-hour review and processing) set fee, with charges consistent with average processing and review time on a Statewide basis. Inspection and fieldwork are not involved because the CHP (rather than Caltrans) provides inspection.

503.5D Film Rider

Permit Code FR

Riders are issued for minor revisions to an existing filming encroachment permit. Permit riders cannot allow work that exceeds the original permit’s Special Provisions. According to the guidelines, Caltrans’ Districts approve or deny rider requests only after review by appropriate Caltrans units. Applicants are charged fees for review time associated with requests for time extensions. Riders for time extensions cannot be issued when the original permit has expired; a new permit is required.

503.5E Special

Permit Code FS

FS encroachment permits authorize filming within an access-controlled right-of-way and filming activities requiring detours, stunts, pyrotechnics, aircraft flying below 500 feet in altitude, or other unique activities.

FS permits generally require engineering expertise by Caltrans to review or inspect. Permit fees are based on actual hours spent for review and inspection. The CFC collects estimated fees.
before issuing a permit. If the actual hours spent on review and inspection differ from the estimated fees upon completion of the filming activities, Caltrans submits to the CFC the adjusted fees and the CFC bills or refunds the difference between the estimated and actual fees.

503.5F Facilities

**Permit Code FF**

FF permits authorize filming activities within a Caltrans facility, which is defined to include any real estate property not part of the State highway or access-controlled right-of-way system. A Caltrans facility includes any office building, maintenance station, maintenance facility, Park and Ride lot, and house that is used or operated by Caltrans. Any requested activity within a Caltrans facility must not disrupt or interfere with any State business.

FF permits generally require review and inspection by the Caltrans staff responsible for the operations of the facility. Permit fees are based on actual hours spent for review and inspection. The CFC collects estimated fees before issuing a permit. If the actual hours spent on review and inspection differ from the estimated fees upon completion of the filming activities, Caltrans submits to the CFC the adjusted fees and the CFC bills or refunds the difference between the estimated and actual fees.

503.6 Inspecting and Monitoring Filming Permits

Inspecting, monitoring, and controlling filming on State highways is a cooperative effort by the CHP and Caltrans. CHP officers normally are present on all filming permits. Inspection of No Moving Traffic (FO) and Intermittent Traffic Control (FI) permits has been delegated to the CHP through the interagency MOA (see Appendix E); Caltrans inspectors may monitor FO and FI permits on a random basis at no cost to the permittee. Caltrans’ inspectors and CHP officers are present when filming activities begin for Traffic Control (FL), Facilities (FF), and Special (FS) permits.

After observing a smooth and effective operation of FL permit activities for a period of time, the Caltrans inspector may depart and leave the CHP in charge. In rural areas, where few potential problems exist, the CHP may handle FL filming with no Caltrans inspector involved.

For FS permits, Caltrans inspectors normally are present throughout the activity and Traffic Operations personnel may be present to monitor and adjust traffic control as needed. FS permits that involve only aircraft flying under 500 feet in altitude with no more than intermittent traffic control may be inspected by the CHP with no Caltrans inspector involved.

The production company is required to hire a licensed traffic control specialist to implement detours and lane closures.

For FF permits, both Caltrans and CHP personnel will typically provide inspection. Where filming is limited entirely within a Caltrans facility, CHP will not be assigned and inspection is provided by Caltrans (unless requested or there is an identified need).
work, stunts, and pyrotechnics is required, Caltrans may differ inspection to the CHP to monitor for quality control, safety, and security. Where significant state work, stunts, or pyrotechnics are present, both CHP and Caltrans will jointly inspect and monitor.

504 FENCE (New or Modification)

**Permit Code FN**

Caltrans owns and maintains all fences placed within the right-of-way to delineate access-control. Fences generally are inset 0.5 foot to 1 foot inside the State’s right-of-way. Private fences are allowed within access-controlled areas to maintain the continuity of a fence during permitted work that removes an existing fence, or when placed around an excavation.

Alternate aesthetic fencing along access-controlled right-of-way is not authorized and replacement or new fences must comply with State standards. Exceptions are allowed for soundwall construction and along short tangent sections that extend along local streets and are beyond access-controlled right-of-way ramp returns. An alternate wall or fence may be installed in these locations if it also is an effective barrier to access. Minimum height of the alternate fencing must be four feet (see Highway Design Manual).

When an unmaintainable gap of 4 feet or less between the soundwall and the right-of-way fence exists, it may be in the best interest of Caltrans and the adjacent property owner for Caltrans to remove the right-of-way fence and allow the adjacent property owner to "own and maintain" that property. In order to do this, the Districts can convey the underlying fee but reserve an easement for wall maintenance.

All adjacent owners within that property block must agree with the transaction. Caltrans recognizes the benefit of allowing these property owners to take over the continued maintenance of this property in this kind of situation and may waive Caltrans' administrative cost for this complete transaction. These requests are referred to the District Right of Way Excess Land Section. They will convey the property by the decertification process. No encroachment permit is necessary for this title transaction.

Abutting property owners may place extensions on the State’s access control fences to increase fence height or to place barbed wire. Barbed wire placed on brackets must extend vertically or overhang the permittees property. Razor and concertina wires are not authorized.

Local fire protection, law enforcement, and other emergency service agencies frequently request planned emergency access to an access-controlled right-of-way. Caltrans’ policy is to prohibit planned emergency access to an access-controlled right-of-way for new or expanded land development projects. Emergency access must be planned and provided from local streets and conventional highways outside the access control limits of access-controlled right-of-way.
This prohibition of emergency access must apply to any additional emergency access to existing development. Existing emergency access granted in the past, such as breakaway fence panels, gates, and sod-block surfaces, may remain if installed under a valid permit.

Fencing in conventional highway right-of-way is limited to protection of pedestrians and excavations. This includes temporary fences that close off construction sites adjacent to the right-of-way when pedestrian traffic is detoured or occurs on existing and temporary sidewalks. Private property fences are not allowed in conventional State highway right-of-way.

Fences along conventional highways generally are placed on the abutting property and are owned and maintained by the property owner. Caltrans has no control over pedestrian access through conventional right-of-way and the fences do not serve as a barrier. However, vehicular gates for private, agricultural, and commercial driveways must be approved as discussed in Section 510.

505 GEOPHYSICAL TESTING

GC or GV encroachment permits authorize geophysical testing within State right-of-way that involves cable crossings or vibration equipment.

Permittees conducting geophysical testing must be responsible for property damage inside or outside highway right-of-way. A certificate of liability insurance in the minimum amount of $1,000,000 for property damage liability is required before permit issuance. Districts should encourage testing companies to include “the State of California, California Department of Transportation, the directors, officers, employees, and/or agents of the State of California and/or of the California Department of Transportation” as additionally insured in their annual policies, which will avoid them having to obtain a separate policy rider for each permit. Districts can then keep a copy of the additionally insured notice on file for reference. The permit may be issued as a biennial.

505.1 Cable Crossing

Permit Code GC

Cables associated with geophysical testing preferably should not cross State right-of-way, but in some circumstances, cable crossing may be required. Specific requirements for cable crossings are listed in Table 5.11.
Table 5.11
Requirements for Cable Crossings

<table>
<thead>
<tr>
<th>Requirement</th>
<th>Description</th>
</tr>
</thead>
<tbody>
<tr>
<td>1.</td>
<td>Equipment, work, or personnel must not be allowed within access-controlled right-of-way. One exception to this policy may be cable crossings required for continuity, in which case cables must cross access-controlled right-of-way in a culvert or on structures; on a temporary basis only and not in culverts during the rainy season.</td>
</tr>
<tr>
<td>2.</td>
<td>Holes must not be drilled, and blasting is not allowed, within State right-of-way.</td>
</tr>
<tr>
<td>3.</td>
<td>Nails, spikes, or other material must not be driven into the traveled way.</td>
</tr>
<tr>
<td>4.</td>
<td>Nails or spikes driven into the paved shoulder area must be removed. Resulting holes must be filled with waterproof compound that blends with the original pavement in color and grade.</td>
</tr>
<tr>
<td>5.</td>
<td>Paint must not be placed upon highway pavements, signs, or markers. Traffic tape, chalk, or crayon must be used if pavement markings are necessary. All tape, stakes, and other obvious markers must be removed upon completion of permitted work.</td>
</tr>
<tr>
<td>6.</td>
<td>All mud, dirt, or gravel tracked onto the highway pavement must be removed immediately and completely.</td>
</tr>
<tr>
<td>7.</td>
<td>Personnel working within the State right-of-way must wear safety glasses, hard hats, warning garments, and other appropriate personal protective equipment per the Caltrans Safety Manual.</td>
</tr>
<tr>
<td>8.</td>
<td>Standard signing and flagging procedures must be employed according to the CA-MUTCD.</td>
</tr>
<tr>
<td>9.</td>
<td>Permittees must comply with all requirements of the Vehicle Code and other applicable laws, except as specifically provided herein.</td>
</tr>
<tr>
<td>10.</td>
<td>No grading is allowed without prior written permission. Grading is not authorized within access-controlled highway right-of-way.</td>
</tr>
</tbody>
</table>

Cables must be placed as close as possible to the right-of-way line and must be placed within 6 inches of the curb face or pedestrian sidewalk railing of an overcrossing structure. Longitudinal cables within an access-controlled right-of-way are not authorized, and therefore cables must be placed outside the right-of-way fence.
505.2 Seismic Vibrator

Permit Code GV

GV encroachment permits are issued for geophysical testing activities that use equipment to generate test waves.

505.2A Testing Method Allowed

Only geophysical testing using the “P-wave” method is allowed. Testing using the “Shear wave” method (S wave) is not allowed within State highway right-of-way because damage to State facilities and adjacent property may result. Permittees may place sensors within State right-of-way even though their test-wave generating equipment is located outside State right-of-way.

All work must comply with permit conditions. Any violations of permit conditions, complaints from adjacent property owners, or other problems should be communicated to the District Permit Engineer. Work must be suspended immediately until satisfactory steps are taken to ensure compliance with the encroachment permit.

505.2B Vibrators

Truck-mounted vibrators commonly are used to generate test waves. They operate alone or in groups and stop to place a vibrating pad on the ground surface.

Vibrators must be placed and operated as close to the right-of-way line as possible, with a minimum clearance of 4 feet from the paved shoulder or toe of slopes on embankments. They must not be operated on any paved surface and must not be operated within access-controlled right-of-way.

Vibrators must be operated so that no damage will occur to: vegetation, wells, culverts, headwalls, structures, or other improvements. Districts concerned about underground utility damage may require proof of notification and approval by utility owners in the area before starting permitted work.

506 LANDSCAPE

Highway planting may be provided by others, at their cost, within conventional highway right-of-way and within access-controlled right-of-way.

Submit permit requests to install planting, irrigation systems, landscape features or to control roadside vegetation within the State right-of-way (including tree pruning and removal) to the District Encroachment Permits Office for review and approval by the District Landscape Architect or Permits Landscape Architect.

Trimming, pruning or removal of vegetation or trees to improve visibility to or from a commercial or residential development (e.g. improving views), is not allowed within the State right-of-way.
Requests to place irrigation facilities or vines on new and existing structures must be reviewed and approved by Structures Maintenance.

Planting within State highway right-of-way is allowed through:

1. The encroachment permit process: Landscape encroachment permits assist non-Caltrans entities to install landscaping within Caltrans right-of-way. The encroachment permits process helps ensure that the planting work installed by others:
   - Conforms to Caltrans policies, procedures and standards
   - Protects the traveling public, the public’s investment, and the interests of adjacent land owners and businesses
   - Achieves a proper balance between safety, aesthetics, cost effectiveness, and resource conservation
   - Does not increase Caltrans roadside maintenance workload.

2. A Caltrans-administered contract that is funded partly or totally by others: The preferred method for handling participation by others is through an encroachment permit and an agreement with the local agency (see Project Development Procedures Manual, Chapter 16 Cooperative Agreements). In this case, a Right-of-Way Use Agreement is not required.

3. Leasing the planting area to the owner of the abutting property: A Right-of-Way Use Agreement is required.

A Right-of-Way Use Agreement may also be required with the encroachment permit if the proposed project:

- Is unwarranted for highway planting (see Project Development Procedures Manual, Chapter 29, Section 2 for an explanation of warranted highway planting)
- The improvement to the property is solely to the benefit of the developer

The Right-of-Way Use Agreement will require the lessee to provide a plant establishment period and maintenance of plants and irrigation, including all water and utility costs, during the term of the lease. The District Landscape Architect or Permits Landscape Architect, in coordination with the District Airspace Manager, determines when a Right-of-Way Use Agreement is required.
506.1 Responsibilities

Table 5.12
Responsibilities – Highway Planting Funded by Others

<table>
<thead>
<tr>
<th>Facility</th>
<th>New Landscape &amp; Irrigation Permittee</th>
<th>Replacement of Existing Landscape Permittee</th>
<th>Maintenance*</th>
<th>Maintenance**</th>
</tr>
</thead>
<tbody>
<tr>
<td>Conventional Highways</td>
<td>Project sponsor</td>
<td>Project sponsor</td>
<td>Local Agency</td>
<td>Local Agency</td>
</tr>
<tr>
<td>Access-Controlled Highways</td>
<td>Local Agency</td>
<td>Local Agency</td>
<td>Local Agency</td>
<td>Local Agency</td>
</tr>
</tbody>
</table>

* A maintenance agreement with the local agency is required to ensure maintenance in perpetuity. Maintenance includes all ongoing water and electrical utility costs and all other maintenance expenses.

** If the replacement proposed is like to like, Caltrans will maintain the new installations once a 3-year plant establishment period is completed, if it was maintained by Caltrans prior to the replacement.

Some projects may be managed as an Oversight Project, see Section 108.1 for information regarding Oversight Projects.

A Maintenance Agreement may be required, refer to Chapter 13 of the Project Development Procedures Manual for information regarding Maintenance Agreements.

https://dot.ca.gov/programs/design/manual-project-development-procedures-manual-pdpm

Projects sponsored by a local agency are not charged for plan review. The local agency’s contractor must have a double permit (DP). Inspection fees and DP processing fees must be paid before the DP is issued.

Government agencies are exempt from the insurance requirement, but a bond may be required under certain circumstances.

506.1A Maintenance, Replacement and Repairs

The permittee is responsible to replace plants and repair irrigation systems originally installed by Caltrans or others that are damaged or removed by their construction activity, including plant establishment, if necessary.

Caltrans will replace or repair previously permitted highway planting installed by others that is damaged or removed by State highway construction activity, including irrigation modification and/or replacement. Replacement and repair work will be included in the State highway construction project altering the landscape or may take place as a separate construction project. Damaged or removed planting provided by others will be replaced at a rate and size determined by the District Landscape Architect.

Planting and irrigation maintained by the permittee, must be maintained in a healthy, attractive, functional, and safe condition.
506.1B  **Pesticide Use**

Pesticides may be used only with approval from the District Landscape Specialist. Use of pesticides (herbicides, insecticides, rodenticides, etc.) must be prescribed in writing by a pest control advisor licensed in California. Pesticide application may be performed only by a certified applicator in conformance with current laws, regulations, and Caltrans’ policies.

506.2  **Standards for Conventional Highway and Access-Controlled Highway Planting and Irrigation Plans**

Planting and irrigation design must comply with the applicable policies and procedures in the Highway Design Manual (Chapter 900) and the Project Development Procedures Manual (Chapter 29) unless exempted by the District Landscape Architect or Permits Landscape Architect.

The District Landscape Architect and/or Permits Landscape Architect must review all planting and irrigation plans. The permittee must submit six copies of planting and irrigation plans, details, and specifications to the District Encroachment Permits Office for review. Projects over $1 million of constructed work within the State Highway right-of-way are subject to the procedures outlined in Section 202.3.

As-built plans, including wiring diagrams for irrigation systems installed must be provided to the District Permit Engineer and the District Landscape Architect or Permit Landscape Architect within thirty (30) days after completion of construction.
# Table 5.13
## Requirements and Standards for Landscape Plans

1. Plans must be prepared, signed and stamped by a California Licensed Landscape Architect. They must show the name, registration seal, expiration date, and phone number of the Landscape Architect, and the irrigation designer (if appropriate).

2. Plans must be drawn on 24'' by 36'' size sheets at 1” : 50' scale (or 1” : 20' scale when more detail is required). Coordinate with the District Landscape Architect or Permits Landscape Architect for required print size and scale, reduced sized sets may be preferable. Scale and north arrow must be indicated on the plans.

3. A general location map must be provided with the plans. Show city limits, county lines, public roads, highways, limits of work, north arrow, scale, and other features.

4. Existing features must be shown on the plans, such as overhead and high-hazard utilities, street names, guard rail, signs, edge of pavement (shoulder), vegetation, irrigation, curbs, sidewalks, slopes (2:1, etc.), ditch flow lines, walls, and fences. Note existing features to be removed on the plans. The permittee is required to submit copies of correspondence with utility companies to verify utility information.

5. The State right-of-way (property line) and centerline of the highway must be shown and labeled. Indicate stations (100' on center) on the centerline. All existing highway striping, except on access-controlled highways, must be shown.

6. Planting plans must indicate botanical names and common names, quantities, plant sizes (for example, #1 (1-gallon) or flats), spacing (setbacks), and other planting descriptions.

7. Indicate electrical and water source locations on the irrigation plans with the name, address and phone number of the responsible utility service company. Minimum water connection information includes:
   - Source (potable, non-potable, or recycled water)
   - Available water pressure
   - Meter size

8. The permittee may be required to use Caltrans' Standard Details and Standard Plans. The permittee must use Caltrans Standard Specifications and Standard Special Provisions as approved by the District Landscape Architect or Permits Landscape Architect.
### General Design Guidelines

1. The District Landscape Architect or Permits Landscape Architect must approve all designs prior to permit issuance.
2. Disturbed areas within State right-of-way that are not planted must be treated with hydrotee or other erosion control materials.
3. Temporary Erosion control is required for stormwater pollution prevention and dust control during construction.
4. All erosion control work must be according to the Standard Specifications, Sections 13 and 21 and the Caltrans Storm Water Quality Handbooks (available online at: [http://www.dot.ca.gov/hq/construc/stormwater/manuals.htm](http://www.dot.ca.gov/hq/construc/stormwater/manuals.htm))
5. Projects must be designed to comply with the Model Water Efficient Landscape Ordinance (MWELO).
6. Trenching and grading is not allowed within the dripline of the tree canopy and must be performed so tree roots are protected to the dripline of the canopy and must be as shown on a plan that is reviewed by the District Landscape Architect or Permits Landscape Architect.

### Planting Design

1. Plants must be located so they do not obstruct motorists' clear vision of highway signs and signals.
2. Plants must be located so that they will not obscure existing billboards or on-premise business identification signs.
3. Plants must be selected and located so that future pruning will not be required.
4. Lighting directed at trees or plants is not allowed.
5. On conventional highways, install root barriers to prevent damage where trees are planted within 5’ of sidewalks, curbs, or pavement.
6. Plants with thorns or known to be poisonous to humans and animals must not be planted adjacent to areas used for grazing animals, equestrian activities, with high public exposure, and where children have access to the planting.
7. Edible fruit or nut bearing plants must not be planted.
9. Shrubs are woody, multi-stemmed plants with each stem having less than a 4” diameter trunk 10 years after planting.
   - Plant shrubs so that at maturity they will not grow over the curb or right-of-way.
   - Shrubs or tall ground cover in sidewalk planter strip areas may be in beds no longer than 50’ in length with at least a 5’ break between beds to allow pedestrian passage from curb to sidewalk.
   - Shrubs with a mature height over 3’ high are not allowed within 25’ of any driveway or intersection.
10. Ground cover includes low-growing plant material and inert materials such as crushed rock and wood mulch.
    - On conventional highways, grass or an approved ground cover may be installed under permit between the curb and right-of-way line, provided it is maintained for safe pedestrian traffic.
    - Loose un-grouted rock cobble, gravel or other inert ground cover material is not allowed within the clear recovery zone or, in areas where errant vehicles are expected or anticipated.

### Irrigation Design

1. A separate water meter and separate electrical service for the proposed irrigation system is required.
2. Install a gate valve, with ID marker within State right-of-way where the supply line(s) enter the right-of-way. Install master valves and backflow preventers outside the right-of-way.
3. Irrigation lines under continuous pressure are not allowed. A normally closed master valve to shut off water when the irrigation system is not operating is required.
4. Provide gate valves or ball valves with ID markers, to isolate groups of remote controlled valves or areas of the irrigation system.
5. Provide separate remote controlled valves for supply lines operating overhead sprinklers at the top, intermediate, and toe of slopes.
6. Anti-siphon, anti-drain valves or check valves are required.
7. Trees must be irrigated by separate remote controlled valves.
8. Irrigation lines proposed under paved surfaces must be installed in conduit or sleeves.
9. Design all irrigation systems with a water velocity of no higher than 5 feet per second (fps).
10. Design and operate irrigation systems to minimize fogging and overspray of water onto paved surfaces.
11. Provide uniform water coverage when using overhead sprinklers.
12. Bubblers and sprinklers must be pressure-compensating or be equipped with pressure-compensating devices.
13. Drip irrigation or subsurface irrigation may be used if approved by the District Landscape Architect or Permits Landscape Architect.
14. When necessary, a subsurface drainage system must be provided in irrigated medians to prevent water flowing onto the roadway and to prevent lateral infiltration of water into the structural section of roadway and must be approved by the District Permit Engineer.

Table 5.15
Tree Wells

Tree wells are allowed on Conventional Highways only. The following conditions apply to tree wells:

1. Tree wells must allow for soil volume appropriate to the future tree size. Small trees require a minimum of 200 cubic feet, medium trees require a minimum of 450 cubic feet, and large trees require a minimum of 700 cubic feet of soil volume.
2. Openings for tree wells in paved areas must have a minimum of 3’ x 3’ square or a 3’ radius circle.
3. If irrigation is not feasible, install two deep water pipes (vertical, 4” diameter perforated plastic pipes filled with ½” to ¾” crushed rock) in opposite corners of each tree well.
4. Plant trees in the center of the tree well.
5. Tree wells must be safe for pedestrians. Install tree well grates, where appropriate, that are flush with the adjacent pavement and comply with ADA requirements.
6. Tree guards may be provided to protect trees in tree wells from damage or where desirable for aesthetic purposes.
7. Trees and tree wells in parking lots should be given a minimum of 64 square feet of opening in the pavement. If this requirement cannot be met, install deep water pipes and root barriers.
8. Root barriers must be installed to prevent tree roots from causing sidewalk and pavement damage.
Table 5.16
Plants in Containers

Plant containers are permitted only when all of the following conditions are met:

- The existing speed zone is 35 mph or less.
- There is a curb or other barrier between the traveled way and the container.
- The container and planting will not reduce the sight distance.

Additional requirements are:

1. Plant containers made of wood, brick, metal, concrete, ceramic, fired clay or other appropriate material may be used.
2. Plant containers located on sidewalks or on the roadside must be a minimum of 2’ back from the curb face. Plant containers must allow for a minimum 5’ walkway.
3. Plant containers on medians must be a minimum of 6’ back from the curb face and at least 100’ from the longitudinal end of the median.
4. Plant containers must be secured to the sidewalk to prevent overturning or shifting and placed to avoid creating a pedestrian or vehicular hazard. The permittee is responsible for temporary relocation, when necessary, to install, repair, or replace facilities.
5. The proposed plant species for the container must be specified in the permit application.
6. Proper maintenance of the plant and container is required.
7. A minimum of $10,000 liability insurance is required when permits are issued to private entities for installing plant containers.
8. No advertisement, slogans or any text is allowed on or in plant containers.

506.3 Landscape Permit Types
Installation and maintenance of planting and irrigation within State right-of-way is authorized by LC, LF, LM, and LT encroachment permits.

506.3A Conventional Highways

Permit Code LC
LC encroachment permits authorize the placement of plants and groundcover and the installation of irrigation systems within non-access controlled right-of-way. Guidelines for design and installation of landscaping including irrigation systems within non-access controlled highway right-of-way are listed in Tables 5.13 through 5.17. Maintenance requirements are established in section 506.1.

506.3B Access-controlled Right-of-way

Permit Code LF
LF permits authorize the placement of plants and groundcover and associated irrigation systems within access-controlled right-of-way. The distance between the edge of traveled way (clear
recovery zone) and large trees must not be less than the minimum required; however, the Permit Engineer, District Landscape Architect, or Permits Landscape Architect may require clearances of a greater amount. Clear recovery zone requirements are specified in the Highway Design Manual, Section 902.2.

A copy of each LF permit, including plans, bid date, and completion date, must be sent to the Headquarters Landscape Architecture Program, Landscape Classifications, for record keeping, determination, and designation of landscaped access-controlled right-of-way relative to the regulation of outdoor advertising displays.

506.3C Maintenance

**Permit Code LM**

LM permits authorize limited term maintenance of planting and irrigation systems within the State right-of-way. Maintenance responsibilities in perpetuity must be authorized through a Maintenance Agreement. Only replacement and repairs are authorized by LM permits (no new planting).

Two-year LM permits for landscape maintenance may be issued to local agencies (cities and counties). Contractors may perform work for the local agency under a double permit (refer to Section 510.14).

LM permits also authorize roadside vegetation control by private property owners who have entered into an agreement with Caltrans Maintenance. All requests by private property owners to assume responsibility for roadside vegetation control must be directed to the District Landscape Specialist.

Food and Agriculture Code, Division 4, Part 1, Chapter 6.5, Roadside Vegetation Control, (5501 to 5509) provides a voluntary mechanism by which private property owners and Caltrans may enter into mutually acceptable agreements to promote coordinated programs for roadside vegetation control. If such an agreement includes provisions whereby the property owner assumes responsibility for vegetation control, a Maintenance Encroachment Permit (Code LM) is required for the work.

506.3D Tree Pruning (Trimming) and/or Removal

**Permit Code LT**

LT permits authorize tree pruning (trimming) and/or removal within the State highway right-of-way, and access to the State highway right-of-way to prune or remove vegetation outside the State right-of-way. The removal of healthy trees requires written consent from the District Landscape Architect and local agency. The planting of new trees may be required as mitigation for tree removal and will be determined on a case-by-case basis by the District Landscape Architect.
The District Landscape Architect must evaluate potential impacts to landscaped access-controlled right-of-way status prior to approving any Tree Pruning (Trimming) and/or Removal permit requests.

Pruning (Trimming) and/or Removal of vegetation to improve visibility to or from a residential development or commercial building is not allowed.

The permit must list the contractor completing the work, or the contractor must obtain a Double Permit (DP).

See Appendix K for “Tree Pruning (Trimming) and Chemical Application Special Provisions” and “Tree Removal Special Provisions”.

This permit type does not restrict a utility company from complying with California Public Resources, California Public Utility Commission (CPUC) General Orders, and other Federal, State or local laws that require clearances between vegetation and gas lines or energized power lines.
Chapter 500 - Specific Encroachment Permits

Table 5.17
Consent Requirements for Tree Pruning and/or Removal

The following table explains property owner consent requirements for tree pruning and/or removal:

1. Trees with trunks located entirely within the State right-of-way may be pruned or removed without obtaining consent from the adjacent property owner.
2. Trees with trunks located entirely within the State right-of-way with limbs overhanging adjacent City or County property must not be pruned or removed without first receiving consent from the local agency. It is the permittee’s responsibility to obtain the consent letter from the local agency.
3. Trees with trunks located on the right-of-way line must not be pruned or removed without obtaining consent in advance from both Caltrans and the adjacent property owner – these trees are joint property. Trees which interfere with safe highway operations are exempt from this requirement.
4. Trees with trunks located entirely outside the right-of-way that have limbs that overhang the right-of-way may be pruned without obtaining consent from the adjacent property owner if the tree interferes with safe highway operations.

*In some locations, local agency consent may be required for any tree pruning or removal work.

Utility contractors may place woodchips produced from tree pruning within the right-of-way after a Consent Letter is obtained from the Caltrans Maintenance Area Superintendent. Authorized disposals, under these conditions, must be accomplished within one working day. Disposals made without prior authorization are illegal.

Utility companies may apply for annual tree pruning (trimming) permits, issued directly to the utility companies involved, not to the company’s contractors. Annual tree pruning permits are issued for conventional highways right-of-way and only in specific situations within access-controlled right-of-way. They are not issued for access-controlled right-of-way. The utility company must furnish a list of contractors with its application. Additional agents are included only by a rider to a previously issued permit. A fee-exempt double permit (NDP) will be required when the applicant lists a contractor that previously has been uncooperative. The permit does not include the NDP contractor as an agent unless the applicant and the NDP contractor provide written assurance that full cooperation will be provided.
Table 5.18
Permit Requirements for Electric Utility Tree Pruning

1. The electrical utility permittee must verify that the height of the utility lines provide the minimum clearances necessary for trees that are maintained at a 40’ height. This is especially true for utility lines over trees whose normal growth habit precludes pruning to less than 40’ (for example, conifers, single central leader trees of natural conical or pyramidal-type crown development). Exceptions to this requirement may be allowed when these trees:
   - Have a growth habit that can facilitate healthy growth and a natural form despite repeated pruning and thinning operations. Trees in this category include open, round crowned types, with several leaders or main branches forming their crown framework.
   - Allow utility lines to be placed through or below their crowns, minimizing pruning, maintaining main leader and limbs, avoiding permanent disfiguration of their crowns.
   - Have been top pruned for many years, and the reconditioning necessary to reestablish their natural growth habit is not cost effective.
   - Consist mainly of volunteer growth from roadside seedlings or stump sprouting and are determined by the District Landscape Architect to add little or no value to the desired condition of the roadside.

2. The District will notify the utility company if further tree pruning is not desired, either at 40’ height, or at another height determined to be best for the tree species. This notification provides the utility company time to modify their facility, minimizing additional pruning that may harm the trees. The utility company is typically allowed two growing seasons to complete these modifications, during which light pruning is permitted by Caltrans.
Table 5.19A  
Permit Requirements for Electric Utility Tree Removal

1. The electrical utility permittee must verify that removal of volunteer trees from stumps and seedlings located directly under electrical lines that may grow into electrical lines provide little or no functional roadside value as determined by the District Landscape Architect or Permits Landscape Architect. Seedlings are defined as non-planted or volunteer trees with trunk less than 4 inches in diameter, and under 20 feet in height.

2. Obtain approval from the District Landscape Architect or Permits Landscape Architect to remove trees in the following conditions:
   - Clear cutting of volunteer trees, stumps, or seedlings under electrical lines.
   - Removing groups of seedlings or volunteer trees that provide highway screening for adjacent property.
   - Removal of trees that require compensation, such as those that provide high species value, historic landscape value, highway screening, wildlife habitat, or other functional landscape benefit. Negotiating of replacement tree, compensation, or mitigation planting measures will first be required. Information on determining the fair value of an existing tree may be found in the most recent edition of the “Guide for Plant Appraisal” available from the International Society of Arboriculture. Removal of trees that provide high species value, historic landscape value, highway screening, wildlife habitat or other functional landscape benefit requires a separate permit.

3. Obtain approval from the District Landscape Specialist to remove trees in the following conditions:
   - Trees (which by mutual agreement) that pose potential hazard, such as; leaning, uprooted, or dead trees. Providing replacement trees, compensation, or mitigation planting will not be required.
   - Trees (which by mutual agreement) that are of low species value, in poor condition due to obvious poor health or severe structural defects, that do not provide highway screening, wildlife habitat or other functional landscape benefit. (Consult the Western Chapter, International Society of Arboriculture Species Classification and Group Assignment pamphlet as a reference to determine low species value.) Providing replacement trees, compensation, or mitigation planting will not be required.

4. To remove trees specified under 2 and 3 above, submit a completed Caltrans/Electric Utility Tree Removal Request (Form TR-0168), to the District Landscape Specialist for approval. Include one or more photographs of each tree to be removed. Remove trees only after the Tree Removal Request is approved and signed by the District Landscape Specialist or designee. Keep a copy of the signed Tree Removal Request at the work site during tree removal operations.
Table 5.19B
Permit Requirements for Gas Utility Tree Removal

Tree removal permits over sub-surface gas utilities are subject to the following requirements:

1. Perform a review that identifies, maps, and locates (geo-referenced) “unacceptable” trees and shrubs proposed for removal. Removal is limited to trees defined as “unacceptable” by the utility and agreed upon by the District Landscape Architect or Permits Landscape Architect. Unacceptable trees include trees within 15 feet of the centerline of the gas utility. Trees in this zone potentially impair the function and required maintenance of the underground utility due to root and trunk growth.

2. Document review findings in a report.

3. The report must be reviewed by the District Landscape Architect, Permits Landscape Architect, District Landscape Specialist, District Environmental staff (biologists), local agencies, Native American tribes, homeowner associations, and others as applicable to determine if the unique value of the trees requires preservation or mitigation. When preservation is required Caltrans will not approve the removal of the trees until alternatives have been discussed with the utility. The report must address the following:
   - California Environmental Quality Act (CEQA)
   - Mitigation requirements
   - Existing or potentially historic landscapes
   - Listed threatened and endangered plants or endangered species habitat per the United States Department of Agriculture, United States Fish and Wildlife Service, and the California Department of Fish and Wildlife.
   - Identify Blue Oak, Engelmann Oak, Valley Oak or Coast Live Oak trees proposed for removal, include replacement planting plans. State agencies are required to preserve and protect native oak woodlands and to provide for replacement plantings whenever Blue, Engelmann, Valley, or Coast Live Oak trees are removed from native woodlands (Senate Concurrent Resolution No. 17, passed September 1989).
   - Spiritual or cultural value to Native Americans
   - Negative effects to classified landscape status (related to outdoor advertising)
   - Negative impacts to trees that contribute significant landscape value, such as:
     - Wildlife or pollinator habitat
     - Visual highway screening (from adjacent land uses) benefit
     - Significant historic or local cultural benefit
     - Significant functional or aesthetic value
     - Contiguous street tree or right-of-way planting
   - Growth habits and root structure of the species
   - Age, depth and condition of the existing gas pipeline
   - Opportunities within and outside the right-of-way to realign the utility facility

4. The utility must communicate and coordinate with Caltrans throughout the review process regarding the unique value of the trees designated for removal, evaluate viable alternatives, and develop an approach that meets both Caltrans and the utility company requirements.
5. Upon completion of the review process, the gas utility company must document the agreed upon approach in the final report and submit the report along with the tree removal permit application.
507 MAIL AND NEWSPAPER BOXES

**Permit Code MB**

MB permits are issued for installation and maintenance of curbside mailboxes and newspaper delivery boxes. New and replacement mailboxes must conform to Caltrans standards and policies and United States Postal Service (USPS) standards (these requirements apply to newspaper delivery boxes).

Caltrans’ policy is to issue encroachment permits for curbside mailbox locations that are convenient to postal patron and mail carriers without interfering with highway safety, maintenance, operations, or signing. If located within the clear recovery zone, the mailbox support must be made breakaway.

The permittee must provide suitable all weather surfacing between the roadway and the mailbox. The surfacing must conform to the adjoining shoulder grade.

Curbside mailboxes are not permitted within new access-controlled right-of-ways except within a rural access-controlled right-of-way with driveway access openings and no frontage road. Curbside mailboxes within new access-controlled right-of-ways may be placed at a convenient location near an interchange or grade separation structure. The most desirable location at an interchange would be on the county road section off the State right-of-way but should be determined cooperatively with the local postmaster.

AASHTO’s “Roadside Design Guide”, 4th Edition, Chapter 11 “Erecting Mailboxes on Streets and Highways” (See Appendix H of this Encroachment Permits Manual) offers model guidelines and standards for the installation of rural mailboxes. All mailboxes within the clear recovery zone should be firmly attached to supports that would yield or break away safely if struck by a vehicle.

A single 4 inches by 4 inches square or 4 inches diameter wooden post; or a 1.5 inch - 2.0 inches diameter standard steel or aluminum pipe posts, embedded no more than 24 inches into the ground is considered acceptable as a mailbox support. A metal post must not be fitted with an anchor plate, but it may have an anti-twist device that extends no more than 10 inches below the ground surface.

Axles, ploughs, crankshafts, and similar large and heavy objects should not be used because potential collisions with them would be severe. Multiple-box installations should be located off the State highway; if that is not possible, individual supports for each mailbox must be used. The distance between the supports should be the same as the length of support above the ground.

Neighborhood Delivery and Collection Box Units (NDCBU) do not meet the breakaway requirements and should not be placed within the clear zone as described in the Highway Design Manual.
The USPS requires that all new and replacement mailboxes be approved by the postmaster general. The following information is from the Postal Operations Manual (POM) and USPS-STD-7B01. Further information and a list of approved manufacturers are located at www.usps.com.

Curbside mailboxes must be placed so that they may be safely and conveniently served by carriers without leaving their conveyances. They must be reasonably and safely accessed by customers. Boxes must also be located on the right-hand side of the road and in the carrier’s direction of travel in all cases where driving on the left-hand side of the road to reach the boxes would pose a traffic hazard or violate traffic laws and regulations. On new rural or highway contract routes, all boxes must be on the right side of the road in the carrier’s direction of travel. Boxes must be placed to conform to State laws and highway regulations. Carriers are subject to the same traffic laws and regulations as are other motorists. Customers must remove obstructions, including vehicles, trash cans, and snow, that make delivery difficult. Generally, mailboxes are installed at a height of 41 to 45 inches from the road surface to the bottom of the mailbox or point of mail entry. Mailboxes are set back 6 to 8 inches from the front face of the curb or road edge to the mailbox door. Because of varying road and curb conditions and other factors, the Postal Service recommends that customers contact the postmaster or carrier before erecting or replacing their mailboxes and supports (POM, Section 632.524).

Boxes should be grouped wherever possible, especially at or near crossroads, service turnouts, or other places where a considerable number of boxes are presently located (POM, Section 632.525).

Any mailbox that is found to violate Caltrans or U.S. Postal Service standards must be removed by the postal patron upon notification by Caltrans.

508 MISCELLANEOUS

Permit Code MC
MC permits authorize a variety of activities within State right-of-way that are not covered by other specific permit types addressed in this manual. Some of these activities are described in the following discussion.

508.1 Contractor’s Yards and Plant Sites
A State contractor must obtain an encroachment permit for plant and yard sites located within State right-of-way, unless the sites are located within contract limits. (Guidelines are described in the Project Development Procedures Manual.)


These rules and regulations apply to sites specified in State contracts if:
The site is excess land, (a Category 2B or 2C hold is required), and the Right of Way Excess Lands Branch processes the hold.

- The site is airspace property, see the Right of Way Manual. Analysis must be approved by the District Airspace Review Committee, and an encroachment permit is required.
- The property is being held for future construction, see the Right of Way Manual.
- The project engineer notifies District Right of Way of the proposed use and the target date for advertising the construction contract and informs District Encroachment Permits that the contractor will be applying for an encroachment permit.

The project engineer is responsible for ensuring that local and environmental approvals are obtained and that appropriate language is placed in the Special Provisions for the contract.

The resident engineer ensures that the contractor properly protects, maintains, and leaves the property in a satisfactory condition at the end of the use, as required by the Special Provisions.

2. Requests by Contractors to Use Non-Designated State Property Located Outside Project Limits.

An encroachment permit is required to use non-designated State highway right-of-way outside contract limits. Other Caltrans property is managed by a lease or rental agreement.

Upon receipt of a contractor’s request to use State property outside of the contract limits and not designated in the Special Provisions, the resident engineer directs the contractor to the appropriate District Right of Way unit (Airspace, Property Management, or Excess Land). For excess land rentals, a Category 2B or 2C hold is required, and the analysis must be approved by the Excess Lands Branch (see Right of Way Manual.) For rental of property held for future construction, see the Right of Way Manual.

District Right of Way assists the contractor, as needed, in securing local approvals and environmental clearance. It also coordinates its activities with District Encroachment Permits to ensure that the encroachment permit contains appropriate wording.

Payment for use of State property is based on fair market value.
508.2 – 508.4  These sections were left blank intentionally

508.5  Grading  (Rev. 12/19)
Caltrans will not approve requests to remove material from State right-of-way solely to benefit a developer or individual, such as to eliminate the need by the developer or individual to import material to their private property or to improve visibility to a development. The encroachment permit involving grading must include provisions to dispose of soil contaminated from air-borne lead, protect environmentally sensitive resources, protect historical and cultural resources, trees, and vegetation, and prevent erosion (see Caltrans publications on Stormwater Quality). Use permit code MC when a permit is issued solely for grading work.

Access Controlled Right-of-Way
Grading, placement, or removal of material by others within access-controlled State right-of-way is prohibited. The Division of Design, Chief may approve an encroachment policy exception to perform earthwork within access-controlled right-of-way if the State benefits from one or more of the following: improved sight distance, increased clear recovery zone, improved drainage, or reduced maintenance.

Conventional Right-of-Way
Grading, placement, or removal of material by others within conventional State highways can be permitted by the DPE without the need for an exception.

508.6  Mowing Grass by Adjacent Property Owners
District permit engineers may issue no-fee permits to adjacent property owners to allow cutting dry grass for weed abatement, preventing cattle from breaking through fences onto State right-of-way, or in areas that pose a potential fire hazard to the permittee’s property. This permit is available as a biennial permit.

A “Consent Letter” (form TR-0131) may be issued by the Maintenance Area Superintendent for one day activities. The Deputy District Director-Maintenance may approve multiple dates at his or her discretion (maximum of three consecutive days).

Permits require assignment of a State maintenance worker to supervise the mowing to assure no damage occurs to State facilities. The permittee will remove all cut grass or hay. Plowing cuttings into the ground is prohibited because of potential erosion.

Protection of pollinator habitat may be required. To protect pollinator habitat limit mowing to a maximum of two times per growing season, or in areas that typically receive an annual frost, delay mowing until after the first frost.
**508.7 Removing Hay, Sand, and Other Materials of Commercial Value**

The Maintenance unit reviews applications for removing materials of commercial value from State highway right-of-way. It is responsible for assuring that the proposal complies with policy, obtaining formal bids, advertising for bids in newspapers, and approving and issuing permits.

Permit policy pertaining to harvesting of hay or sand removal or other similar activities where a product of commercial value may be obtained within State right-of-way is as follows:

1. Where the value of the service to Caltrans or the value of the product exceeds $500, the permit will be issued to the high bidder following an informal bidding procedure. In the case of hay mowing, when hay is baled and removed by the permittee, competitive bidding will be used when parcels of 20 acres (8.09 ha) or more are involved. A permit is issued to the high bidder.

2. When the value of the service and the commercial value of the product both are less than $500, permits will be issued on a “first come, first served” basis. This would be the case with haying areas under 20 acres (8.09 ha). The District estimates the value of the service based on current labor, equipment, and overhead rates for appropriate work classifications. Current market values should be used to estimate the product value.

3. When issuing permits for the purposes noted above, consider the following:
   B. Permittee must submit operation plans and schedule well in advance of work start to allow review and approval of details by Caltrans.
   C. Permittee must not store harvested product within the right-of-way.
   D. No selected harvesting unless specifically allowed in the conditions of the permit. The permittee must mow all hay and remove sand only from specified areas.
   E. Prior to acceptance of encroachment permit fees, the permittee should be advised of pesticide use or other action that could impact the marketability or use of the product sought.
   F. The minimum acceptable bid will be the sum of the standard permit fee plus the cost of administering the competitive bidding process.
   G. A permit is issued as a miscellaneous permit at actual cost.
   H. When a product of value is removed from the right-of-way the standard permit fee will be charged, except for the case where an adjacent property owner mows and harvests hay in an area less than 20 acres (8.09 ha) in size. In the case of the adjacent property owner, as described herein, or if an individual wishes to mow the hay, without harvesting, the permit fee may be waived in accordance with Chapter 200 of the Encroachment Permits Manual.
Competitive bids should be sought by Right of Way for removing, harvesting, or pruning of State highway plants, with leases not to exceed 20-acre (8.09 ha) parcels. Successful bidders need an encroachment permit before starting work; the permit is fee-exempt.

### 508.8 Parking Meters

Only by adoption of an ordinance may local agencies install and service parking meters and mark parking spaces on conventional highways. The ordinance establishing the parking meter zone must describe the area included within the zone. The local agency must submit the complete draft ordinance to the District Director for approval. The ordinance only becomes effective after Caltrans approval. The ordinance can include the markings designating the parking spaces (Vehicle Code 22508 and CA-MUTCD Section 3B.18, Parking Space Markings).

Where maintenance of a State highway is delegated to a city, the District Director may delegate authority to regulate parking on that highway to the city (Vehicle Code 22506).

Parking meter zone plans must be reviewed by District Traffic and Maintenance. ADA certification is required (See Section 500 and Chapter 200).

### 508.9 Structures - Engineering Services

Encroachment permits for structures work are usually identified as Miscellaneous Permits Code (MC), although they also may occur in other permit code categories.

Design plans for work involving construction or modification of structures (for example, bridges, tunnels, retaining walls, soundwalls, etc. (see Structure Work in Appendix K), must be approved by Division of Engineering Services (DES). Special funded projects are reviewed by DES Office of Special Funded Projects, (OSFP) through the project development oversight process as indicated in Section 202.3, 205.2, 206, 206.2A, and special provision for Structure Work in Appendix K; construction and as-built requirements are subject to conditions of the cooperative agreement. Structures Maintenance must review all encroachment work not reviewed by OSFP and must approve all work to place irrigation facilities and lines on existing structures, including outside surfaces of retaining walls.

Whenever proposed work involves structures, in addition to the five (5) sets* of plans normally required by the District Permit Engineer for District use, the encroachment permit application must include the number of contract document sets as shown below:
Number of sets | Send to:
--- | ---
11 | Caltrans Engineering Service Center
OR | Structures, Office of Special Funded Projects
13 to 17 if specialties involved (contact OSFP Liaison Engineer) | 1801 30th Street, MS 9-2/7G
Sacramento, CA 95816
OR | P.O. Box 168041
Sacramento, CA 95816-8041

* Additional copies may be required as determined by the District Encroachment Permit Engineer.

Performance bonds are required on all permits (except public agency permits) authorizing work on signals or structures. The bond must be a minimum of $10,000 and must be retained until the permittee furnishes accurate as-built plans and other completion records for the permit work.

All materials used in the permanent construction must be individually tagged as inspected by Caltrans or must be accompanied by a certificate indicating compliance with the permit. These must be furnished by the permittee on a timely basis. This requirement does not preclude Caltrans from testing materials when deemed necessary.

The permittee must provide field engineering for line and grade controls and must furnish Caltrans with completion records including reproducible as-built plans upon completion of the work. As-built plans furnished to Structures must be original-quality, full-size reproducible.

### 508.10 Protection of Survey Monuments

Pre-inspection by Encroachment Permits should include a search for known or suspected survey monuments.

When grading **or construction and maintenance of curbs, gutters and sidewalks** is approved, existing survey monuments must not be disturbed, destroyed, or obliterated. Districts must include the following statements in all encroachment permits allowing grading, earthwork, or curb, gutter, and sidewalk work:

“Your attention is directed to Standard Specification, Section 5-1.36 Property and Facility Preservation, and Business and Professions Code, Section 8771. Permittee must physically inspect the work site and locate survey monuments before work commencement. Monuments that might be disturbed must be referenced or reset in accordance with Business and Professions Code.”

“If feasible, monuments should not be set within the traveled way. All monuments that must be set or perpetuated in paved surfaces, must be constructed in accordance with Caltrans Standard Specification Section 78-2 ‘Survey Monuments’ and Standard Plan A74, Type D, or equal with prior approval of the District Surveys Engineer.”
“Copies of Corner Records filed or Record of Surveys recorded in compliance with the Business and Professions Code must be forwarded to the District Surveys Engineer.”

**508.11 Gathering of Roadside Vegetation Materials**
The gathering of roadside vegetation/plant-life for the purposes of research, education and/or by Native Americans for religion, arts, & crafts is allowed (Public Resources Code, Section 5097.9).

Group participation must be limited to a maximum of 20 people at a time and must have one supervisor appointed.

All participants are required to wear safety equipment, hard hats, approved vests (green or orange), gloves, and glasses/goggles (see Caltrans Safety Manual). This safety equipment may be loaned to the group participants by Caltrans for each operation. Proper dress and foot attire is also required (i.e. shirts with sleeves (long or short), pants, boots, or shoes with a hard sole, etc.) in accordance with Caltrans policies and procedures.

**508.11A Permission to Enter**
For activities accomplished in one-day or less, permission to enter State right-of-way can be issued through a “Consent Letter” (form TR-0131). The Consent Letter can be obtained, through the Maintenance Area Superintendent’s Office. This activity may meet Adopt-a-Highway requirements. To see if your activity meets these requirements see Section 500.1.

When the proposed activity will take more than one-day (or three days when approved by the Deputy District Director – Maintenance), the project sponsor must obtain an encroachment permit through the local District Encroachment Permits Office.

The Consent letter or encroachment permit may be waived if Caltrans deems that the activity’s impact to be minimal.

The Consent Letter or Encroachment Permit must be specific to cover the operational and safety aspects of the specific controlled access location. A copy of the Consent Letter must be sent to the Headquarters Office of Roadside Management.

- Do not work on the roadway or shoulders, on bridges, in tunnels or near railroad tracks.
- Do not cross access-controlled right-of-way traffic lanes on foot. Use caution when crossing conventional highways. Use crosswalks and signals where available.
- Face oncoming traffic as you work and keep an eye on traffic. Be prepared to move quickly, if necessary.
- Discontinue work before dusk. Do not work when fog or other conditions reduce visibility for drivers.
- Do not work when roadway is wet or icy.
- Do not touch or remove materials which you suspect may be toxic or hazardous. Items to avoid include powders, chemicals, smelly substances, suspicious packages, chemical
drums or containers, weapons, syringes or hypodermic needles, dead animals and broken glass. Notify Caltrans or law enforcement (California Highway Patrol, Sheriff, etc.) of the location of weapons or suspected toxic substances immediately.

- Do not compact trash bags. Injuries from broken or jagged objects may occur.
- Wear hard hats, either ANSI Class II or III compliant vests, safety glasses or goggles and other personal safety equipment as advisable.
- Wear long pants and substantial leather shoes or boots with ankle support.
- Watch your footing and stay off steep slopes, drainage facilities or places from which you might fall.
- Do not use portable music devices that require the use of headphones or earbuds.
- Do not run, throw objects or engage in horseplay or any other activity which may distract drivers.
- Do not consume alcoholic beverages or drugs before entering or while on the roadside.
- Be alert where snakes may be located. Also be alert for stinging insects and poisoning plants (e.g. poison oak).

508.11B Removal of Protected or Sensitive Vegetation

Only roadside vegetation/plant-life which has not been identified as environmentally protected/sensitive or roadside vegetation/plant-life within an area/location that has been identified as an Environmentally Sensitive Area (ESA) by Caltrans will be allowed to be removed.

508.11C Gathering by Research or Educational Groups

Research or Educational groups will be required to have a Caltrans representative in attendance at all times. Caltrans’s representative will be the final authority as to specific work locations, vehicular parking, and time limitations for the removal of roadside vegetation/plant-life.

508.11D Gathering by Native American Groups

Native American groups are permitted to gather roadside vegetation/plant-life for the purposes of religion or arts & crafts (basket weaving).

When there are less than five participants, a Caltrans representative may not be required. Discretion will depend upon the location requested for the gathering of the roadside vegetation/plant-life.

508.12 Law Enforcement Surveillance Devices (New 01/18)

Law Enforcement Surveillance Devices (LESDs), such as automated license plate readers, may be permitted in accordance with the criteria established in Table 5.19C below, in addition to existing encroachment permit policy and Caltrans standards. Deviations from the requirements in Table 5.19C shall not be allowed.
Proposals for installing LESDs within access-controlled right-of-way must also comply with guidance and requirements established in Project Development Procedures Manual Chapter 17, Section 1, Article 4, “Non-Utility Encroachments within Access Control Right-of-Way”.

### Table 5.19C  
**Law Enforcement Surveillance Devices Permitting Criteria**

| 1. | Encroachment permits authorizing installation, ownership, and/or operation of LESDs within the State highway right-of-way can be issued only to local law enforcement agencies or the CHP. |
| 2. | Annual maintenance permits can be issued to the owner of the LESDs to maintain the infrastructure installed within non-access controlled right-of-way. |
| 3. | A double permit is required if a contractor is installing or maintaining the installations for the permittee. |
| 4. | The entire LESD system must be independent from any Caltrans structure, pole, communication system, power supply, or other Caltrans-owned facilities. |
| 5. | Poles or other fixed objects installed to mount LESDs must meet horizontal clear recovery requirements described in the Highway Design Manual Topic 309-Clearances. These poles are considered discretionary fixed objects and will be allowed only if shielded behind existing guardrail, barrier or other safety device. If there are no existing shielding devices, the poles must be placed 52 feet horizontally or 8 feet vertically up-slope from the edge of traveled way. |
| 6. | At minimum, the permittee's LESD system installation plans must:  
  a) Include all electrical, electronic, civil, and mechanical work pertaining to the LESD system;  
  b) Show the electrical installation, and demonstrate that it operates independent of Caltrans highway infrastructure; and,  
  c) Utilize separate conduit with distinctively marked pull boxes. |
| 7. | Caltrans shall have no direct access to or control of the surveillance data collected by LESD. |
| 8. | Other than the LESD permits issued to the CHP, the permittee must notify and send a copy of each issued LESD encroachment permit to the local CHP Office. |
| 9. | Upon termination of surveillance activities, the permittee must notify Caltrans District Permit Office in writing within 30 days and remove all LESD infrastructure from Caltrans' right-of-way. If the permittee fails to comply, Caltrans may remove the LESD system and the permittee must reimburse Caltrans for all associated costs of removal and storage. |
509 OUTDOOR ADVERTISING VISIBILITY IMPROVEMENT

Permit Code OA

509.1 General
Section 5226 of the Business and Professions Code establishes outdoor advertising as a legitimate commercial use of property adjacent to roads and highways.

When a legal outdoor advertising display is obscured from highway visibility, the applicant may apply to modify vegetation (including but not limited to tree pruning or removal) for the purpose of improving or enhancing the traveling public's view of the advertising display.

Visibility improvements for legal outdoor advertising displays are permitted in accordance with Section 670 (a) (4) of the Streets and Highways Code.

“… the department shall not issue a permit for, or take any other action to accomplish, the destruction, removal, or topping of any tree, unless the tree is dead or diseased, for the purpose of improving or enhancing the view from the highway of an advertising sign or device or any commercial activity, unless, for any project whose cost is more than five hundred dollars ($500), the permittee has obtained consent from the city or county in which the tree is located. Nothing in this paragraph limits the department’s authority to modify or deny any permittee’s request. If the city or county does not respond within 30 days to a request for a permit pursuant to this paragraph, the city or county is deemed to have given consent to the project.”

509.2 Commercial Buildings Obscured from Highway Visibility
Modifying vegetation (including but not limited to tree pruning or removal) to improve visibility for a commercial building (e.g. car dealership, restaurant, store, etc.) is not allowed.

509.3 Visibility Improvement Request (VIR)

General
A “Visibility Improvement Request” (VIR) (form TR-0165) is used to obtain the consent from the local entity for the pruning or removal of vegetation to improve or enhance the traveling public’s view of a legal outdoor advertising display.

Consent from the local entity does not guarantee Caltrans approval of an encroachment permit for a VIR.

A VIR will only be considered when the work to be performed is within 500 feet from the advertising display (see Figure 5.1, Typical Visibility Improvement Limits).

The permitted work must be performed under an encroachment permit at the permittees expense.

Mitigation requirements as a condition of the permit approval may be required as stipulated by Caltrans, i.e. replanting, irrigation, and a plant establishment period.
Process and Submittal
The applicant completes the top portion of the VIR for review by the local entity having jurisdiction over the location of the advertising display.

The applicant will send a copy of the VIR via certified/registered mail to the local entity. The date the correspondence is received by the local entity establishes the start of the thirty-day (30) clock. The applicant must provide the local entity approved VIR to the District Encroachment Permits Office. If the local entity does not respond to the VIR within thirty-days (30), the applicant must provide proof of correspondence with the date of correspondence clearly shown, the local entity in this instance is deemed to have given consent to the VIR.

The local entity is required to complete the bottom portion of the VIR.

A brief explanation should be provided whenever a local entity denies a VIR.

In conjunction with a completed “Standard Encroachment Permit Application” (form TR-0100), any of the following actions begin the Encroachment Permit process for an “OA” permit:

1. Receipt of the written response mailed to the local entity giving consent,
2. Receipt of certified/registered mail delivery and no response has been received for 30 days,
3. Submittal of the completed VIR with local entity approval/denial.

The “OA” encroachment permit requests are reviewed by the following Caltrans personnel:

District Landscape Architect or District Encroachment Permits Landscape Architect;
District Maintenance Landscape Specialist;
District Maintenance Landscape Supervisor responsible for that specific area;
District Right of Way Office (verify that land is not in the process of acquisition);
Office of Outdoor Advertising (ODA) (to verify the ODA permit is current).

Denial & Appeal
In the event that the VIR is denied by the local entity, there are no rights of appeal through Caltrans.

In the event that the VIR is denied by Caltrans, the applicant must be provided an explanation of denial, a copy of their appeal rights and will be notified via certified/registered mail to ensure that all time-lines of the appeal process are met.

The applicant has no right to a meeting with Caltrans staff in the appeal process; the applicant is solely responsible to ensure that all justification (i.e. information, pictures, etc.) is supplied to Caltrans for consideration through the appeal process.
The Headquarters Landscape Architecture Program reviews and comments on all appeals. If the Landscape Architecture Program denies the appeal, it will be the final decision by Caltrans and the applicant will have no further rights to appeal.
## Guidelines for Visibility Improvement Requests (VIRs)

### General Conditions

1. Work must be performed in accordance with the guidelines of the International Society of Arboriculture current ANSI A300 Standards.
2. The tree pruning contractor must be licensed by the California Contractors State License Board and hold a current C61 or D49 license.
3. Visibility improvement modification must not detract from appearance, compromise function, or adversely affect the maintainability or longevity of the vegetation. Within these limitations, the intent is to maintain:
   a. Visibility of off-premise displays; and,
   b. Visibility of on-premise displays.
4. Pruning must not disfigure or compromise the plant’s health.
5. Only one pruning per each 12-month time period will be allowed.
6. Removal of more than 15% of any tree’s canopy within a 12-month time period or more than 25% during any 24-month time period is not allowed.
7. Apply supplemental water to pruned trees as recommended by the District Landscape Architect or District Maintenance Landscape Specialist. To conserve domestic potable water, water must be either recycled or non-potable. Comply with the requirements of non-potable and recycled water use in Section 10-6 “watering” of the Standard Specifications.
8. Where planting is owned and maintained by the local entity, e.g., on a conventional highway comply with the pruning requirements of the local entity.
9. Pruning will only be allowed during a horticulturally appropriate time of year, based upon the tree species, solar exposure (to prevent sun scald), climate zone, and biological constraints (endangered species, nesting birds, etc.). The District Maintenance Landscape Specialist will evaluate and specify in the permit the required time to prune.
10. A bond or cash deposit may be required.
11. Pruning or removing Blue Oak, Engelmann Oak, Valley Oak or Coast Live Oak trees is not allowed. State agencies are required to preserve and protect native oak woodlands and to provide for replacement plantings whenever Blue, Engelmann, Valley, or Coast Live Oak trees are removed from native woodlands (Senate Concurrent Resolution No. 17, passed September 1989).
12. Place mulch beneath pruned trees. Mulch must be 4-inches deep, not touch the trunk of the tree, and extend 5-feet beyond the outer edge of the tree canopy (drip-line). Do not place mulch in drainage ditches, in paved areas, or closer than 5-feet of the paved roadway edge. An exception to required mulch placement may be granted by the District Landscape Architect or the District Maintenance Landscape Specialist if existing site conditions do not allow for mulch placement.

### Median Plant Pruning

1. Permits to prune plants in the median are intended to be used on sections of highway that need pruning for safety.
2. Reasonable starting and stopping points for the median pruning should be considered, such as:
   a. At overcrossings, undercrossings, bridges or similar structures.
   b. Beginning or ending of a planting or breaks in the planting of 200 feet or more.
3. The permit will specify traffic control and access requirements including access times, dates, and special access requirements. The permit will also include: the time of year to prune, the type of equipment to use and any special treatment required must be based on the types of plants, site conditions, and geographical location of the project.
4. Plants are to be side pruned to a width sufficient to provide clearance required for the safety of the traveling public. Plants must not be pruned to a height under 5-feet measured from the highest paved shoulder.

### Basis for Denial

1. The VIR (TR-0165) was denied by the local entity.
2. The display is illegally in place, is non-conforming to Federal standards or if Caltrans is in the process of acquiring the land where the display is located.
3. The scope of work involves removal of obstructing vegetation and/or destruction or topping of healthy trees.
Typical Visibility Improvement Limits

Shaded Areas Show Maximum Work Areas to be Considered for Visibility Improvement

**CONVENTIONAL R/W**

- Work Area
- Viewshed Area

**ACCESS CONTROLLED R/W**

- Center Line
- Median
- Perpendicular to Center Line

Figure 5.1: Typical Visibility Improvement Limits
Chapter 500 - Specific Encroachment Permits

510 ROAD APPROACHES AND DRIVEWAYS

In granting a new public road connection, the California Transportation Commission action sets the terms and conditions of construction, which usually consist of specifying local and State responsibilities for right-of-way and construction costs of the new connection. These responsibilities usually are determined through negotiation, taking into consideration the California Transportation Commission’s funding policy for interchanges adopted on April 26, 1984. New at-grade connections to existing access-controlled right-of-way are approved only if the State pays no construction or right-of-way costs.

Cases will occur where it is not clear that a proposed connection would qualify as a “public road.” Headquarters and the District make a determination after evaluating the circumstances in each case. Curb returns must have review consideration in a PEER or project report if the connection is not publicly owned and maintained.

Caltrans’ policy is to use existing access safely and minimize the number of new access points to a State highway. Access on access-controlled highways is limited by deed conditions. An increased use is not appropriate when the deed restricts access to a specific use. This usually applies to applicants wanting to use an agricultural or single-family access opening for commercial purposes.

The impacts of both initial and ultimate development must be assessed when a development requires a new connection to the State highway. The developer must mitigate adverse impacts on the State highway caused by the developer’s initial and ultimate development. Add conditions to the permit that cause the developer to provide mitigation measures in a specific phase of future development if both initial and ultimate impacts are not mitigated in the first phase of development.

Growth inducement and its impact upon traffic generation must be evaluated. Environmental documents usually contain the information needed to make an evaluation. The permittee is responsible for mitigating conditions the proposal generates (such as increased traffic) which cause an existing private road approach to become unsafe. The permit may need to be updated and modified to address those unsafe conditions. Legal should be consulted to revoke the permit if the unsafe condition cannot be mitigated or the permittee fails to comply with the permit provisions. For information regarding unauthorized driveways, see Section 206.3.

510.1 Commercial Driveways

Permit Code RC

RC permits authorize driveways for service stations and other commercial establishments. Access from the highway also is discussed in the Highway Design Manual. A clear distance of at least 10' is required between a gasoline pump block and the right-of-way line (see the State Fire Marshal Administrative Code).
If the only project element is the driveway, then sidewalks directly adjacent to the driveway are considered to be out of the project scope. If other elements of the property frontage are being constructed or reconstructed, then all elements must comply with the current Design Information Bulletin 82 (DIB 82). ADA certification is required (See Section 500 and Chapter 200).

Permits must not be issued for servicing vehicles parked within State right-of-way. These establishments should be set back on private property to allow for service outside the right-of-way.

510.2 Resurface/Reconstruct/Reissue Driveway Encroachments

Permit Code RM

RM permits allow resurfacing or reconstruction of single family and agricultural driveways that were authorized by a previous permit. RM permits are also issued to new owners of existing driveway encroachments.

510.3 Public or Private Road Approaches

Permit Code RP

RP permits authorize construction and maintenance of a public or private road approach to a State highway facility.

City streets, county roads, and public highways are referred to collectively as public roads. A “public road” is defined to include:

- A road maintained for general public use that has dedicated right-of-way or easements and serves multiple property ownerships.
- A road maintained at public expense and that connects to a public agency facility serving the public, such as a State park, a Native American reservation, a county government center, a city landfill, etc.

A public road usually exceeds one-quarter mile in length. It functions as part of the local circulation system providing access to land uses indicated in local general plans. The California Transportation Commission may require that construction of a public road be started when Caltrans grants a permit for connection of the road to the State highway. The California Transportation Commission also may require that authorization for a new road connection be voided if construction of the public road is not undertaken within a specified period.

A private road connection to the State highway system is any connection other than public road connections and driveways. For example, a private road connection includes a stub connection, which is a publicly used access opening. A stub connection usually is less than one-quarter mile in length and serves privately-owned property which is (or is planned to be) used for commercial business or other development (for example, a shopping center, manufacturing plant, industrial park, condominium complex, etc.). This definition does not preclude a city or a county from
having jurisdiction and maintenance responsibility over a proposed stub connection, but such would not relieve the property owners from paying compensation for the private access rights to be acquired from other private property owners.

New private road connections on access-controlled highways are handled as right-of-way transactions using Director’s Deeds and are processed through the California Transportation Commission. Compensation is obtained for the enhancement of values, which is based on appraisals of the property with and without the new private connection less the appropriate costs of any required State highway modifications or mitigation. The compensation never is less than the value of State highway modifications or mitigation measures required for Caltrans to accommodate the new access.

Descriptions of road approaches in the Highway Design Manual are condensed. Complete and detailed procedures for review and approval by the California Transportation Commission are described in Caltrans’ Project Development Procedures Manual.

510.4 Single Family and Agricultural Driveways

Permit Code RS

RS permits authorize the construction and maintenance of driveways that provide access to private single-family residential and agricultural properties along conventional highways. The driveway permit should be issued to the property owners responsible for continued maintenance. These driveways may serve more than one resident when an easement for joint use is established. However, Districts may determine that a driveway serving more than three residents is a private road and require the facility to meet higher design standards.

Driveway standards are described in Caltrans’ Highway Design Manual. Districts can require additional standards to protect the highway and the public. Proposals located in areas having curbs, gutters, and sidewalks must conform to the Standard Plans. ADA certification is required if the driveway is part of an access route. If the only project element is the driveway, then sidewalks directly adjacent to the driveway are considered to be out of the project scope.

Rural driveways connecting to State highways must be paved a minimum of 20 feet from the edge of shoulder or to the edge of State right of way, whichever is less to minimize or eliminate gravel from being scattered on the highway and to provide a paved surface for vehicles and bicycles to accelerate and merge. Where larger design vehicles are using the driveway (e.g., dump trucks, flat bed trucks, moving vans, etc.), extend paving so the drive wheels will be on a paved surface when accelerating onto the roadway.

Districts may encourage but cannot require additional pavement. Unless asphalt concrete surfaces are required for safety of operation, Districts may approve aggregate base driveways for intermittent farm field access for plowing and harvesting, or for construction, logging, and other driveways that are obliterated and removed after the work.
Before issuing an encroachment permit to establish a driveway for a logging operation, the permit engineer should review the California Department of Forestry’s (CDF) timber harvest plans. These plans are sent from the Intergovernmental Review Coordinator to the permit office.

510.5 Standards for Road Approaches and Driveways
Any issued permit that does not meet the minimum standards shown in Table 5.21 must include written documentation from the District Traffic or Project Development Engineer explaining the reasons for allowing any deviation. The permanent file for the permit must include such written documentation.

Fire Safe Regulations adopted by the California Board of Forestry affect construction along roadways in unincorporated State responsibility areas. These regulations affect encroachment permit work on some State highways. Except for signs, Caltrans' standards for driveway and roadway connections exceed the standards in the Fire Safe Regulations and must be maintained. The regulations include mandatory signing standards which Caltrans has approved, and Caltrans will authorize the permittee to install and maintain signs mandated by the regulations.
Table 5.21
Minimum Standards for Road Approaches and Driveways

<table>
<thead>
<tr>
<th>Minimum Standards for Road Approaches and Driveways</th>
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</thead>
<tbody>
<tr>
<td>Road approaches and driveways generally must comply with these minimum standards:</td>
</tr>
<tr>
<td>1. Typical rural driveways with unimproved frontage on conventional State highways must conform to guidelines shown in Appendix J. Exceptions may be made on low-traffic highways or where a highway is non-standard or is to be soon abandoned. Approval of exceptions for responsibilities that have not been delegated to the districts will be made by the Chief, Office of Project Support. Approval of exceptions for responsibilities that have been delegated to the districts will be made by the appropriate district representative as outlines in the district’s design delegation agreement.</td>
</tr>
<tr>
<td>2. Design of urban driveways with improved frontage and access openings on expressways must be in conformance with Caltrans’ Highway Design Manual.</td>
</tr>
<tr>
<td>5. ADA certification is required if the driveway is part of an access route or pedestrian facility.</td>
</tr>
</tbody>
</table>

511 RIDER (Rev. 04/19)

A permit rider is issued to amend an approved encroachment permit. Districts may issue a rider if the permittee seeks to modify authorized work or cannot complete the authorized work by the permit’s expiration date. Caltrans also may initiate a rider to modify permit requirements. Riders to modify authorized work or for time extensions must be requested by the permittee and issued by Caltrans prior to the expiration date of the original permit. Similarly, Caltrans initiated riders must be issued prior to the expiration date of the original permit. If a permit has expired, the permittee is required to stop all work and must obtain a new permit prior to resuming work.

Regardless of who requests the rider, a complete accounting review of the permit should be performed to determine if additional fees are required. Applicants amending their approved encroachment permit must comply with Caltrans’ requirements and pay additional fees as necessary for review, processing, and increased inspection.

The rider form must be Simplex-numbered and cross-referenced to the original permit.
511.1 Rider Initiated by Caltrans

Permit Code RD
RD permit riders may be initiated by Caltrans to modify permit requirements. The rider also can concurrently extend permit expiration. ADA certification is required if the proposed work modification creates, alters or affects any pedestrian facilities (See Section 500 and Chapter 200). Riders should not be initiated solely to change the name of a permit inspector; that change is made by letter.

When a permittee cancels a permit before starting work, Caltrans should issue a RD rider to terminate the permit and close the file. Inspection costs are refunded according to accounting procedures described in Chapter 200.

511.2 Rider for Time Extension

Permit Code RT
RT permit riders are issued for time extensions that commonly are requested by the permittee.

A maximum of two time extension riders may be issued; each extension should be for a maximum of 90 days. The District Permit Engineer may consider exceptions to the number and length of time extensions at his or her discretion on a case by case basis.

Riders are issued after payment of a fee, normally a minimal two-hour charge.

The permits office should ensure that the requested time extension would not affect planned maintenance or construction by Caltrans. Also, projects with a U. S. EPA Rainfall Erosivity Waiver certification require a new certificate or a SWPPP. Do not issue the time extension until a WDID is submitted (see Chapter 400). Time expended to coordinate a permittee’s request when it affects Caltrans’ work is charged to the permittee before the rider is issued.

Caltrans may initiate time extension riders to extend a contractor’s permit when the owner’s permit has been extended at the owner’s request; this action ensures that the contractor has a valid permit for the approved work. Caltrans also may initiate time extension riders to correct errors.

511.3 Rider to Modify Work

Permit Code RW
RW permit riders are issued at the permittees request to modify work and only after review and approval by appropriate Caltrans’ units. Generally, the modification must be an integral part of work authorized under the original permit. Reviews for modified work are coordinated in the same way as permit applications and are not started until the permittee provides a deposit to cover estimated review costs. ADA certification is required if proposed work modification creates, alters, or affects any pedestrian facilities (See Section 500 and Chapter 200).
After plan approval, the permittee must submit a fee to cover any additional review and estimated inspection costs associated with new work. When the new work is substantial and may require extensive inspection, the permit engineer has the option of changing an “As Set” permit to “Actual Cost” inspection when the rider is issued.

### 512 RAILROAD GRADE CROSSING

**Permit Code RX**

Fee-exempt permits are issued to railroad companies for constructing or maintaining their existing grade crossings even though the work impacts the highway. In almost all cases where railroad bridges cross State highways, Caltrans does not own the right-of-way but crosses the railroad property by easement or agreement. These agreements control how Caltrans can utilize railroad property for highway purposes. However, State statutes also give Caltrans authority to permit activities within the area dedicated to highway use, including railroad maintenance operations that affect the highway or traveling public.

Standard Special Provisions (SSP) for fee-exempt RX annual maintenance permits issued to railroads are included in Appendix K. Districts may issue these permits for effective periods up to two years.

When a railroad company works in, under, or over a highway easement, e.g., adds new tracks within the easement, the railroad company or its subsidiaries or affiliated companies must be issued an encroachment permit. The permit provides Caltrans with notice, a record of work, and a description of terms and conditions relating to public safety and compatibility with highway purpose.

Encroachment permits issued to railroads or its subsidiary or affiliated companies must have designated across its face the words “For Notice and Record Purposes Only,” which approval must not be unreasonably withheld. The requirement for placing this statement on the encroachment permit is found in the Indenture. The Indenture is an easement agreement between Caltrans and the railroad company. The railroad right-of-way agent in each District negotiates these easement agreements.

Guides for issuing encroachment permits to railroad companies and providing inspection are listed as follows:

1. Permits issued to railroad companies performing construction or maintenance work, whether or not the work is limited to within the easement, must be fee exempt. Fee exemption pertains to permit preparation and inspection.

2. Railroad companies performing work that impacts the right-of-way, e.g., the traveled way, will be exempt from application and inspection fees.
3. Permit inspection may be provided, without fee, to insure compliance with traffic control and roadway construction.

Additionally, railroad companies enter into lease agreements with communication service providers to install fiber optic cables within their right-of-way. Some of these cables pass through easements (e.g., grade crossings or grade separations) acquired by Caltrans from the railroads. Although Caltrans is under an easement agreement to use their property for highway purposes, the railroad retains the right to allow other uses of their property provided the lessee’s activities do not conflict with highway safety or operation.

A fee exempt encroachment permit should be issued to the provider for installing fiber optic cable within Caltrans’s easement. Permits are marked “For Record Purposes Only.” The railroad company controls the location and inspection of the cable installation while the District performs inspection to mitigate potential highway and traffic impact.

Send new railroad grade crossing applications to Headquarters Division of Rail, Division of Design, Chief, and Structures for review. They must include full details and the District’s recommendation. Details include:

1. Service to be rendered.
2. Commercial development dependent on proposal.
3. Engineering features.
4. Railroad operation.
5. Volumes of traffic.
6. Description and sketch of crossing location.
7. Effect on highway operation.
8. Railroads property rights and CPUC action.
9. Construction requirements, traffic handling plans, etc., considered necessary by the District for protection of public traffic.

These details are incorporated in special provisions for railroad construction projects.

513 CALTRANS CONSTRUCTION CONTRACT (Early Entry)

Permit Code SC
On rare occasions, District Construction allows a contractor to start work before signing a State highway contract. An encroachment permit must cover this early entry into the right-of-way. As a condition of early entry, a contractor must have bonds and insurance policies in force before permit issuance.

A contractor on a State highway contract must file a statement regarding workers’ compensation insurance before starting work (see Appendix D). All Caltrans construction contracts contain this
statement, so that compliance is met upon receipt of an executed contract. The contractor must sign and submit the form with the permit application. The form reads:

“ATTACHMENT NO. 1 TO APPLICATION FOR ENCROACHMENT PERMIT CERTIFICATION BY CONTRACTOR FOR CONTRACT NO._____________

I am aware of the provisions of Section 3700 of the Labor Code which requires every employer to be insured against liability for worker’s compensation or to undertake self-insurance in accordance with the provisions of that code, and I will comply with such provisions before commencing the performance of the work of this contract.

____________________
Contractor

Licensed in accordance with an act providing for the registration of contractors License No. ____________.”

The permit engineer must contact District Construction before issuing the permit to ensure the contractor’s request is acceptable and obtain the resident engineer’s name for inspection purposes.

Encroachment permits issued to State contractors for borrow or disposal areas outside the contract limits are similar to a “Notice to Relocate” and are exempt from permit fees when those locations are designated in the contract. If locations are not designated in the contract, the contractor must obtain a lease from Right of Way and an encroachment permit.

514 SPECIAL EVENTS (Rev. 12/19)

**Permit Code SE**

The term “special events” as used in this Section refers to a marathon, bike-a-thon, walk-a-thon, parade, or other local celebration to be held on a State highway facility in such a way as to directly impact vehicular traffic on a State highway facility. Generally, a special event is an activity that is not consistent with the primary use of the State highway system and, therefore, closing a portion of a State highway and/or using special traffic control by Caltrans is necessary. However, the definition of what is (and what is not) a special event is subject to interpretation.

Because of the wide variety of requests that may be received, no attempt is made to develop a definition of “special event” that could cover all possible situations. In most cases, the District Permit Engineer should be able to decide if a proposed event falls within the above definition of “special event.” If a proposed event does not clearly fall within the definition in this Section, the District Permit Engineer should discuss the proposal with the Headquarters Permit Engineer.

Hundreds of permits are issued each year throughout the State for special events. Special events can cover a wide range of activities and may involve one or more Districts. Typical events include parades, marches, bicycle events, running events, sidewalk sales, and other activities.
When several Districts are involved, a lead District is designated by headquarters Permits and a single permit is issued by the lead District after coordination with the other district(s).

Not more than 4 (four) permits for the same activity at the same location must be issued in any calendar year (Section 682.5 of the Streets and Highways Code).

Permittees are responsible for all traffic control and fees for special events and must independently coordinate all activities with other affected jurisdictions.

Special event activities that conform to the California Vehicle Code and do not interfere with public traffic do not require a permit or are handled by the Traffic unit as an incident-response, as for example, high-density traffic before and after a major football game.

Whenever a special event is allowed, Caltrans may restrict the use of or close any State highway whenever Caltrans considers such closing or restriction of use necessary (Streets & Highway Code Section 124):

   a) For the protection of the public.

   b) For the protection of such highway from damage during storms or during construction, improvement, or maintenance operations thereon.

Caltrans’s authority to issue encroachment permits for special events on State highways is derived from Streets and Highways Code Section 124, 670, and 682.5.

Legal authority for a local legislative body, e.g., city or county to close portions of State highways for special events comes from Sections 21101 and 21104 of the California Vehicle Code. These sections read in part:

   **Section 21101** Local authorities may adopt rules and regulations by ordinance or resolution on the following matters:

       (e) Temporarily closing a portion of any street for celebrations, parades, local special events, and other purposes when in the opinion of local authorities having jurisdiction such closing is necessary for the safety and protection of persons who are to use that portion of the street during the temporary closing.

   **Section 21104** No ordinance or resolution proposed to be enacted under Section 21101 or subdivision (d) of Section 21100 is effective as to any highway not under the exclusive jurisdiction of the local authority enacting the same, except that an ordinance or resolution which is submitted to the Department of Transportation [Caltrans] by a local legislative body in complete draft form for approval prior to the enactment thereof is effective as to any State highway or part thereof specified in the written approval of the Department [Caltrans].

In addition, Districts should consider the following questions before deciding to issue or deny an encroachment permit for a special event. At the discretion of the District Permit Engineer, issued permits may include provisions to resolve these questions:
• Is there a staging area for event participants, and is there the potential for traffic operational problems at the staging area?
• Has the applicant obtained the cooperation of local law enforcement?
• Has the applicant made arrangements for emergency services for participants if needed?
• Has the applicant established clear rules for event participants, and have these been communicated to the participants?
• Is this a competitive event based on gender? Is there any prize compensation for participants? Is the compensation identical for each gendered category at each participant level?
• Are pets allowed in the event?
• Are sweep vehicles needed to pick up any stragglers at the end of the event?
• Are there any restrictions such as no bicycles, no skates, or other wheeled contrivances?
• Are there any restrictions on the age and physical condition of the participants?
• Have public transit agencies been notified of the event if it might affect transit operations or schedules?
• Is it necessary to notify emergency services such as police and fire departments? Have arrangements been made for passage of these vehicles through or around an event?
• Clean up

514.1 Conditions and General Requirements for Special Events
(Rev. 12/19)
The applicant is encouraged to consult with District encroachment permits staff as early as possible. The applicant must apply at least eight weeks prior to the event date, if the event is restricted to one or two districts. For an event encompassing more than two districts, the applicant should submit the complete package for review and approval at least 16 weeks prior to the event date to facilitate timely approval. Lack of early coordination with Caltrans and the California Highway Patrol (CHP) could result in the denial of an applicant’s encroachment permit for the special event.

Unsafe special event activities are not permitted on State highways. Caltrans approves specific events only when all concerns are mitigated.

Caltrans’ general policy requires traffic control for permitted special events to be provided by a competent traffic control specialist retained by the permittee. The District Director is authorized to specify State personnel for traffic monitoring and control.

Permit Standard Special Provisions require notification of State legislators and local elected officials that serve the area affected by special events having significant traffic impacts.

Each special event permit must include the General Provisions, which are attached to all SE encroachment permits.
An event may be canceled, postponed, or terminated at any time if, in the opinion of Caltrans, weather or other conditions present unacceptable hazards. This clause must be included in the permit:

“If rain, fog, or other elements significantly affect safety for event participants or vehicular traffic, Caltrans may take whatever action is necessary to protect the public. Also, if for some unforeseen reason the traffic demand for the State facility significantly exceeds the anticipated demand, it may be necessary to terminate the event.”

The permittee must pay required fees and charges. These fees include review and analysis of traffic handling proposals, answering correspondence, coordinating with law enforcement agencies, etc. In addition, the California Transportation Commission has established the following requirement by Resolution G-18 (8-25-78):

“… that a toll charge equal to that charged for a 7-axle truck be and it is hereby established for each such event involving the use of a state-owned toll bridge…” The event sponsor must provide a bridge toll receipt as proof of payment prior to permit issuance.

Encroachment permit fees are not required of nonprofit organizations possessing a resolution for conducting municipal parades that are considered a civic event. For example, to qualify for fee exemption, parades are held on legal holidays such as: Independence Day, Veterans Day, etc., and conducted by veterans' organizations, schools, and youth organizations.

The applicant must provide proof that the responsible enforcing agency is aware of the special event and that special enforcement will be provided if it is necessary. This proof must be documented.

Caltrans issues encroachment permits to cities, counties, and nonprofit organizations for special events and cooperates with a special event sponsor but must not be considered a sponsor or cosponsor of any event. Permits are issued only when:

1. The event is sponsored by a nonprofit organization.

2. Local interest and support for the activity is evidenced by an ordinance, resolution, or written consent (see Appendix I) from all local governments impacted directly. Local resolutions are required for all special events unless a prior resolution clearly shows the intent to cover repeat events. For example:
   - If a previously-adopted resolution (still in effect) shows the intent to hold the special event on an annual basis, or
   - Written approval is provided from an individual delegated authority by the elected body by ordinance (see Appendix I).
3. The time and date of the event are acceptable to Caltrans and are specified on the permit to maximize safety and minimize traffic disruption. Event sponsors are required to schedule events at a time when traffic volumes are low. If the event requires lane closures, an analysis must be made to determine whether remaining lanes can carry expected traffic volumes. A lane closure must be limited to the shortest period of time necessary to hold the event.

4. The proposed use will not significantly detract from the safe operation of the highway, unreasonably delay or inconvenience the traveling public, or expose participants to unusual hazards. Safe operation for the motoring public and the event participants is a primary concern when planning special events. If the event requires using a lane next to high-speed traffic, it is desirable to provide a buffer lane between the event lane and live traffic lanes.

When a buffer lane cannot be provided, detouring traffic around the event should be considered. A detour route should take into account traffic volumes, length of detour, and impact on emergency vehicles. The encroachment permit must define the route for event participants and include the detour plan.

5. The applicant provides insurance to cover the State’s potential liability.

Prize Compensation Requirements:

If the event awards prize compensation to competitors in gendered categories, the Permittee is required to ensure and certify that the prize compensation is identical for each gendered category at each participant level. (Streets and Highways Code, Section 682.7)

The Permittee is responsible for responding to all claims and/or complaints related to prize compensation for all gendered categories at each participant level. The Permittee must substantiate and show that the prize compensation for each gendered category was identical for the competitors at each participant level receiving prize compensation upon request. Should the Permittee fail to demonstrate compliance with gender equity, the subsequent event permit requests will be denied until demonstration of compliance is satisfactory.

514.2 Nonprofit Organizations

For the purpose of allowing special events on State highways, Caltrans issues encroachment permits only to nonprofit organizations as defined in Title 26, United States Code under Section 501(c)(3), (4), (6), (7), (8), and 501 (d) [IRS Publication 557]. Political organizations and other special interest groups do not qualify as nonprofit.

A nonprofit organization must satisfy all of the 5 categories listed as follows:

1. Is the applicant one of the following?
   - A corporation
• A community chest
• A fund or foundation
• A civic league or organization (boy scouts, veteran’s organization, etc.)
• A chamber of commerce or a business league
• A recreational club
• A fund or foundation, a fraternal beneficiary society, order or association (lodges-Elks, Moose, etc.)

2. Is the organization formed and operated exclusively for one or more of the following purposes?
   • Charitable
   • Religious
   • Scientific
   • Testing for public safety
   • Literary
   • Educational
   • The prevention of cruelty to children and animals
   • National or international amateur sports competition (only if none of its activities provide athletic facilities or equipment)

3. None of the organization’s net earnings benefit private shareholders or individuals.

4. None of the organization’s activities is propaganda, influencing legislation, or a political campaign.

5. None of the proposed activities can include vending within the State right-of-way (see Section 514.6) unless vending is an incidental part of the special event (authorized under Section 682.5 of the Streets and Highways Code).

514.3 Categories of Special Events
Special events are classified in one of the two following categories:

Category 1 — Events held within access-controlled right-of-way or on toll bridges.

Written approval by the Chief, Division of Traffic Operations is required before issuing a permit for Category 1 events. Headquarters Permits obtains approvals, denials, or modifications with justification for new special events.

Headquarters approval is required for any event or activity on access-controlled or toll facilities. Once an event or activity has been approved, subsequent approvals are not required unless the event or activity changes
significantly or if operational conditions on the facility change considerably.

**Category 2** — Events held on conventional State highway facilities or local facilities where special traffic control on a State highway is necessary.

The District Director or his representative may approve encroachment permits on conventional highways—Category 2.

### 514.4 Special Events within Access-controlled Right-of-way, Toll Bridges, and the Interstate System

Special events are normally banned from access-controlled right-of-way and toll bridges. However, some events, such as marathons or nationwide events requiring lane closures, ramp closures, and traffic control are allowed under an encroachment permit. In some cases, e.g., the Olympic Torch Run and activities on toll bridges, the event moves over portions of access-controlled highways.

FHWA approval is required for special events on the Interstate system and not required for non-interstate highways. The permit engineer should obtain FHWA approval when the event is defined sufficiently to establish impact on the Interstate facility.

The policy of the Federal Highway Administration (FHWA) is to ensure that operation and maintenance of the Interstate system enhances safety and minimizes disruptions. To ensure FHWA is aware of special events that affect the Interstate system, Caltrans’ normal operating procedure is to provide information to FHWA by telephone at the earliest possible date.

Exchanging information regarding the event provides FHWA an opportunity for input and approval plus background for response to any inquiries it receives. FHWA engineers are assigned to districts and their names are available from District Project Development.

### 514.5 Joint Policy Guidelines for Special Events

Caltrans and the CHP have adopted joint policy guidelines for special events on conventional State highways to ensure consistent Statewide treatment of events and to provide criteria that can aid local agencies in their planning for similar activities (see Appendix E).

The guidelines apply only to highways over which both CHP and Caltrans have jurisdiction. The guidelines do not preclude the development of additional guideline criteria by local CHP commands and Caltrans Districts covering specific problems of mutual concern or interest.

The applicant must submit a completed encroachment package for a special event permit to Caltrans for review and approval. The package must include the materials listed in Table 5.22.
Table 5.22
Encroachment Package for Special Events Permits

<table>
<thead>
<tr>
<th>The final encroachment package submitted to Caltrans by the applicant must include these materials:</th>
</tr>
</thead>
<tbody>
<tr>
<td>1. A completed and signed application for an encroachment permit and the appropriate fee.</td>
</tr>
<tr>
<td>2. Traffic control plans.</td>
</tr>
<tr>
<td>3. Detour plans approved by all affected Local entities (cities, counties and Tribal governments).</td>
</tr>
<tr>
<td>4. Resolutions or approvals from all impacted governments indicating formal approval of the special event and detour plans. Resolutions should conform to Caltrans’ sample format (Appendix I).</td>
</tr>
<tr>
<td>5. Fully completed and signed Encroachment Permit Application Checklist – Special Events (form TR-0410).</td>
</tr>
<tr>
<td>6. A certificate of liability insurance naming the State of California, California Department of Transportation, the directors, officers, employees, and/or agents of the State of California and/or of the California Department of Transportation as additional insured and in an amount determined by Caltrans to be appropriate for the event. Cities, counties, public schools, local improvement districts, and other local or State agencies are exempt from insurance requirements.</td>
</tr>
</tbody>
</table>

514.6 Special Events Involving Vending

Street festivals involving vending and sidewalk sales within State highway right-of-way is allowable with city or county sponsorship or approval under Streets and Highway Code, Section 682.5.

Encroachment permits may be issued to cities and counties (not to the nonprofit organization) for the use of highways within their boundaries or to community-based nonprofit corporations for special events involving vending. A community-based nonprofit corporation is a corporation formed under the Nonprofit Corporation Law (Division 2, commencing with Section 5000, of the California Corporation Code) having an office located within the county where the special event is held.

A community-based nonprofit corporation must obtain an acknowledgment from the city or county before permit issuance. Acknowledgment refers to a city or county issued special event permit, road closure or detour permit, or letter of permission authorizing the special event for which an encroachment permit from Caltrans is sought.

Caltrans’ permits for special events are issued in accordance with current Joint Operational Policy Statement adopted by the California Highway Patrol and Caltrans.
514.7 Liability Insurance for Special Events

The General Provisions that accompany the encroachment permit hold the permittee responsible for all liability for personal injury and property damages (see Section 203.3 and Appendix K).

Special events are classified as low, medium, or high risk and categorized as follows:

1. **Low Risk Events**
   - The event is held on a conventional highway with low traffic volume.
   - Traffic control is provided by: a law enforcement agency having jurisdiction, or by a professional traffic control company hired by the event sponsor.
   - An approved detour is available.
   - Event participants number less than 250.
   - Expected spectator draw is less than 2,000.
   - Event duration is normally one day.
   - The duration of the event is normal for that type of event.

2. **Medium Risk Events**
   - The event is held on a conventional highway with moderate traffic volume.
   - Traffic control is provided by: a law enforcement agency having jurisdiction, or by a professional traffic control company hired by the event sponsor.
   - An approved detour is available.
   - Event participants number between 250 and 500.
   - Expected spectator draw is between 2,000 and 5,000.
   - Event duration is one or two days.
   - The event’s duration is normal for that type of event.

3. **High Risk Events**
   - The event is held on a conventional highway with high volume.
   - Any event held on access-controlled highways or toll bridges.
   - The event requires rolling traffic closures.
   - Traffic control is provided by: a law enforcement agency having jurisdiction, or by a professional traffic control company hired by the event sponsor.
   - The number of participants exceeds 500.
   - Expected spectator draw is greater than 5,000.
   - Grandstands, bleachers or other structures for spectators, participants, or officials are erected within State right-of-way.
   - Event duration continues for three or more consecutive days.
   - The duration of the event is not normal for that type of event.

Although an event may not fit specifically into one of these three categories, the District determines the appropriate risk category and establishes insurance coverage accordingly.
Access-controlled right-of-way ramp closures normally do not require insurance for special events occurring outside the right-of-way.

Table 5.23 indicates the general criteria for the three risk categories. When the risk of an event is believed to be unusual, the Districts should contact Headquarters Permits to obtain an insurance amount beyond those indicated in Table 5.23. District permit engineers should review high-risk special events and present the information to Headquarters Permits. Caltrans Legal will establish an insurance amount.
Table 5.23
Insurance Requirements for Special Events

<table>
<thead>
<tr>
<th>Coverage</th>
<th>Low Risk</th>
<th>Medium Risk</th>
<th>High Risk *</th>
</tr>
</thead>
<tbody>
<tr>
<td></td>
<td>Dual Limit</td>
<td>Single Limit</td>
<td>Dual Limit</td>
</tr>
<tr>
<td>Bodily Injury</td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Each Person</td>
<td>$500,000</td>
<td>$1,000,000</td>
<td>$1,000,000</td>
</tr>
<tr>
<td>Each Occurrence</td>
<td>$1,000,000</td>
<td>$1,000,000</td>
<td>$2,000,000</td>
</tr>
<tr>
<td>Property Damage</td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Each Occurrence</td>
<td>$250,000</td>
<td>$1,000,000</td>
<td>$500,000</td>
</tr>
<tr>
<td>Aggregate</td>
<td>$500,000</td>
<td>$1,000,000</td>
<td>$1,000,000</td>
</tr>
</tbody>
</table>

*For high-risk events, consult Headquarters Permits regarding amounts for dual-limit and single-limit bodily injury and property damage.

515 SIGNALS AND LIGHTING

 Permit Code SN
Issue SN permits for new or modified traffic signals and street lighting. The Caltrans District must prepare a Project Report of the investigation of conditions at locations where a new traffic signal is to be installed, an existing traffic signal is to be modified, or an existing traffic signal is to be removed on the State highway (Section 4B.102 (CA), CA-MUTCD). See the Project Development and Procedures Manual for project report requirements and format. A Permit Engineering Evaluation report (PEER) may be prepared in lieu of a Project Report for projects estimated to cost $1 million or less.

ADA Certification is required (See Section 500 and Chapter 200).

515.1 New Facilities or Modifications to Existing Facilities
Local agencies and developers may propose new or modified traffic signal and street lighting facilities. New signals and State-owned safety lighting must meet warrants and require agreements for cost and maintenance. Permits for these installations are issued only when a PEER or project report is approved and final plans are signed by a California Registered Engineer and approved by Caltrans.

Local agencies, utilities, and developers often propose continuous lighting along improved highways for future ownership and maintenance by the local agency. Caltrans cannot authorize ownership by private entities and permits are not issued unless the application is made by a local agency. The permit to the agency either can mimic the permit issued to the private entity for the
installation, or it can include text stating “Own and maintain street lighting facilities installed by ‘X’ under Permit Number ____.”


For continuous street lighting, the installations may conform to local standards, but Districts should ensure that the facilities meet minimum requirements for wind loading, breakaway, and location within the right-of-way. The District Traffic Electrical unit determines when lighting installations are considered safety lights that may require ownership by Caltrans.

When permit work for signals and State-owned lighting is completed, the as-built plans are signed by the appropriate inspector and copied for District Traffic Electrical and Maintenance. Permit inspectors and Maintenance electrical staff should ensure that copies of as-built plans for signals are placed inside traffic signal controller cabinets.

Plans for installation of traffic signals and lighting designed by private and local agency engineers should be reviewed by the District Traffic unit. If roadwork is involved, the entire package must be reviewed by Traffic Electrical (i.e., signal and lighting plans, striping plans, roadway plans, and any contract specifications or special provisions).

Minimum plan requirements for work involving or affecting signals, lighting, and electrical systems are shown in Table 5.24. Caltrans will not accept the job as complete until the permittee provides the Office of Encroachment Permits with one (1) 20 ft. (1: 240) scale reproducible film and an electronic copy of as-built plans within 30 days after completing authorized work.

**Table 5.24**

**Minimum Plan Requirements for Signals, Lighting, and Electrical Systems**

<table>
<thead>
<tr>
<th>Plans for signals, lighting, and electrical systems must comply with these minimum requirements:</th>
</tr>
</thead>
<tbody>
<tr>
<td>1. Separate 20 ft. (1: 240) scale plans on standard layout sheets 22&quot;x 34&quot;</td>
</tr>
<tr>
<td>2. Reproducible film media and an electronic copy provided for review</td>
</tr>
<tr>
<td>3. Using an existing as-built reproduction as a plan base is not acceptable.</td>
</tr>
<tr>
<td>4. Design details (such as right-of-way lines, striping, crosswalks, and curb ramps) must be shown.</td>
</tr>
<tr>
<td>5. All supporting documentation must be provided (for example, draft environmental impact reports, traffic studies, and traffic warrants)</td>
</tr>
</tbody>
</table>
6. These are general requirements; Districts may require additional submittals for approval
7. ADA certification is required (See Section 500 and Chapter 200)

515.2 Traffic Signal Controllers
Caltrans provides Traffic Signal Controllers for encroachment permit projects on State highways. This policy applies to each new and existing traffic signal including those at the intersection of access-controlled right-of-way ramps and local streets, whether they are maintained by the State or by a local agency.

Caltrans will, for cooperative agreement projects and other Oversight Projects involving signal systems on State highways, provide controllers to the local agency permittees as a part of the State’s contribution to the project if that obligation is so stated in an executed agreement. Caltrans also supplies controllers as a Department-Furnished Material when stated in the Permit Engineers Evaluation Report (PEER) or the Project Study Report/Project Report (PSR/PR). When projects are privately funded, the State must be reimbursed for controller assembly, inspection, delivery, and installation costs (see Guidelines for Controller Assembly distribution - Appendix E).

515.3 Payment for Traffic Signal Control Equipment
When Caltrans supplies equipment for signalization projects, the cost of this equipment must be shown in the “Equipment & Materials” section of the “fee calculation” sheet, page 3 of the application, and collected in full prior to issuance of the permit. The amounts charged must coincide with the prices listed on the Guidelines for Controller Assembly distribution (See Appendix E).

516 SURVEYS

Permit Code SV
SV permits may be issued for property survey work, traffic counts, research and materials investigations, test wells, and preliminary surveys for highway improvements, depending upon accessibility, traffic conditions, available highway facilities, etc. Requests for survey assistance and an estimate of costs should be referred to the District Surveys Engineer or responsible unit.

516.1 Multi-year Survey Permits (Annuals)
Multi-year permits are issued for a two-year period only on conventional highways, for land surveys and research projects funded by FHWA. Districts may also issue multi-year permits for soil surveys, traffic counts, etc., when applicants have contracts for work District wide. Multi-year permits for individual companies with repeated permit violations will be canceled, therefore requiring individual permits for specific work locations.
516.2 Accident Reconstruction
Generally, Caltrans’ policy is to prohibit accident reconstruction on State highways because of concerns about traffic impacts and liability. Encroachment permits must not be issued for accident reconstruction except upon written recommendation by Caltrans Legal staff, or when required by court order. A court order allowing accident reconstruction does not exempt investigators from encroachment permit requirements. Table 5.25 outlines guidelines for issuing permits for accident reconstruction surveys.

Requests for accident reconstruction should not be referred to the California Film Commission.
### Table 5.25
Guidelines for Issuing Permits for Accident Reconstruction Surveys

Permits authorizing accident reconstruction surveys must conform to these guidelines:

1. Applications for accident reconstruction must supply:
   - Description of work.
   - Number of vehicles and support vehicles involved.
   - Number of persons involved in the investigation.
   - Filming or photography necessary.
   - Estimated time to complete the requested activity.
   - A certificate of liability insurance, as determined by Caltrans Legal, naming the State of California, California Department of Transportation, the directors, officers, employees, and/or agents of the State of California and/or of the California Department of Transportation as additionally insured.

2. Upon receipt of an application, the permit engineer must request recommendations from District Legal.

3. Highway closures and detours must be approved by Caltrans and the affected local agency. Closures not exceeding one hour are allowed if detours are unavailable and traffic volumes are low. Advance notification signs must be placed a minimum of seven days before authorized closures.

4. Activities must be performed during daylight and conducted so that traffic in peak periods is not disrupted.

5. A preliminary meeting of Caltrans Encroachment Permits, Caltrans Legal, and the permittee must be held before permit issuance to discuss proposed activities, required personnel, traffic control, timing, and other considerations. Local agencies, law enforcement, and legal representatives should attend when appropriate.

6. An operational meeting between Caltrans, the permittee, the private traffic control vendor, the CHP, and others as appropriate is necessary before work begins to ensure that plans are finalized and participants are aware of individual responsibilities.

7. Reviews by District Traffic and Maintenance units are necessary to determine effects on State highway traffic, State-owned facilities, and the appropriateness of requested timing.

8. Unaltered accident reconstruction special provisions must be attached to the permit, and permit text must contain District special requirements. The accident reconstruction special provisions are located in Appendix K.

9. Estimated costs incurred by Caltrans must be collected from the permittee before permit issuance.

### 516.3 Archaeological Surveys

Permits for archaeological surveys within State right-of-way are issued for site investigations at specific locations. Applicants usually are colleges, universities, public agencies, and archaeology
study groups hired to investigate sites identified in environmental impact reports. All applications are reviewed by District Environmental staff, with Maintenance and Traffic units often involved also.

Traffic and pedestrian safety is provided by the permittee when open excavations are proposed. Excavations are managed and protected in the same way as trenches adjacent to the traveled way.

An archaeological survey sometimes is required because finds are unearthed during the course of other permitted work. These investigations are approved by the original permit, and no other permit is issued.

516.4 Land Surveys
Land surveys within the access-controlled right-of-way are authorized only for future highway improvements and only for specific projects and locations. Permits must specify the work involved, list a specific location for the work, and are not issued to cover numerous, and varying work site locations. Multi-year (annuals) survey permits are not authorized for access-controlled right-of-way, except for highway improvements funded by local agencies.

Permits for private surveys within access-controlled right-of-way are issued only for proposed highway improvements or for data collection but only when District Surveys cannot provide the required information from within State right-of-way to the private surveyors within a reasonable amount of time. All survey permits on conventional highways must include unaltered Special Provisions. Districts must cooperate with private surveyors by furnishing necessary information and survey reference points as needed to avoid work within access-controlled right-of-way. Authorized surveys are restricted to areas of comparatively low traffic volume when the work can be performed safely and there is no interference to public traffic.

Surveys performed in areas of relatively heavy traffic volume, particularly in metropolitan areas, must include a Traffic Management Plan measures approved by District Caltrans.

All encroachment permits involving land surveying must contain the following statement:

“If feasible, monuments should not be set within the traveled way. All monuments that must be set or perpetuated in paved areas, must be constructed in accordance with Caltrans Standard Specification Section 81, ‘Monuments’ and Standard Plan A74, Type D, or equal with prior approval of the District Surveys Engineer.”

516.5 Literature Distribution at Toll Bridges, On Ramps, etc.
The distribution of traffic questionnaires, e.g., origin and destination inquiries, to motorists at toll bridges, access-controlled right-of-way on ramps, etc., is allowable provided the survey is beneficial to Caltrans. Surveys conducted for non-transportation purposes do not qualify. Organizations applying for a permit must meet the conditions listed below (all exceptions are forwarded to Headquarters Office of Encroachment Permits):
1. The method of questionnaire distribution must be such as to minimize traffic impact.
2. The applicant must obtain a policy of liability insurance naming the State as additional insured before permit issuance. Headquarters Legal determines the policy amount.
3. Person(s) distributing questionnaires at toll bridges must be positioned at a location designated by the toll sergeant or as described in the permit.
4. CHP must be notified when surveys are conducted within access-controlled right-of-way on ramps.
5. Distribution or collection is not allowed at off-ramps.

516.6 Research Projects Funded by FHWA
The Federal Highway Administration (FHWA) occasionally funds traffic research projects involving California highways. Contractors performing such research work are subject to the conditions listed in Table 5.26.

Encroachment permits are required for research work conducted by contractors within the access-controlled right-of-way when: any personnel or stopped vehicles are within the limits of the access-controlled right-of-way, any traffic control measures are needed, or any work will be done (such as placing traffic counters or markings on the pavement). Permits also are required for research work conducted on conventional State highways when traffic control measures are needed or when any work will be performed on the traveled way or shoulders. This permit may be issued as a biennial for long-term studies.

When there is a direct contract between FHWA and Caltrans to conduct federally funded research, all permit costs are waived and the contractor is not required to post a bond. When there is not a direct contract between FHWA and Caltrans, the contractor is required to pay all permit costs and to post a bond when there is a potential for damage to the highway.
Table 5.26
Conditions for Research Projects Funded by FHWA

Research projects funded by FHWA are subject to these conditions:

**Safety Equipment**
- Safety equipment must conform to provisions of Caltrans’ Safety Manual.

**Traffic Operations**
- The contractor, as part of the research project, must not flag, direct, obstruct, or interfere with public traffic or close lanes or shoulders. Any such work that is necessary is done by State maintenance personnel. A Caltrans maintenance employee must be present at all times for research projects that involve traffic control, lane closures, or shoulder closures, or any work on lanes.
- The contractor’s vehicles must not have activated rooftop flashing lights. They must not be parked on traffic lanes and must be parked off the paved shoulder where practical.
- The contractor’s work must be done according to conditions of the Maintenance Manual, except when the encroachment permit provides other restrictions.
- Work on lanes and crossing of access-controlled right-of-way lanes usually must be prohibited unless the lane is closed. Caltrans’ policies regarding limited-time work on lanes along highways that have low volumes apply only if authorized by the permit and only if traffic volumes are low.
- The contractor’s personnel must not be closer than six feet to moving traffic at any time.

**Technical Equipment**
- Caltrans cannot loan or rent to the contractor any equipment needed for research operations, such as time-lapse cameras, radar sets, etc.

**Fires**
- The contractor must comply with all local, State, and federal fire regulations. Open flames or fires are permitted only in vehicles parked over bare ground or pavement or when vegetation is wet and the appropriate officials have declared the fire season ended.
- The contractor must have one shovel per vehicle when any work is performed in grass, brush, or forests during the dry season.
- Vehicles must not be parked on tall, dry grass.
516.7  **Soil Surveys**
Soil surveys and material investigations are needed for the design of proposed structures and are associated most often with future highway improvements. They generally are performed by core boring. Use of open trenching is limited by trench depth and is acceptable only in rural areas.

Districts can authorize core boring outside improved highway surfaces where equipment and work do not affect public highway use. Permit inspectors should monitor access to locations within access-controlled right-of-way and require traffic control or shoulder closures for work next to shoulders or the traveled way. This permit may be issued as a biennial.

516.8  **Traffic Counts**
Permits for traffic counts are issued to public agencies and engineering firms for work on conventional highways and at access-controlled right-of-way ramp terminals. District traffic staff can provide the most recent information available for State count locations, thereby avoiding excessive counting. Traffic reviews ensure that unsafe practices or locations are not used for counting traffic. The permit may be issued as a biennial.

Permittees must firmly anchor count tubes to the traveled way with tape. Anchor nails or bolts are acceptable at the edges of shoulders or at the lips of gutters. Placing anchors in the traveled way or in Portland Cement Concrete is not authorized, unless they are placed in a joint at the lip of a gutter or at the centerline. Permittees must not place straps around State facilities to protect their equipment from theft, unless no other facility or location is available to which equipment can be secured.

516.9  **Unmanned Aircraft Systems (UAS)** *(New 12/19)*
The use of UAS is authorized within the State Highway System (SHS) right of way under Deputy Directive 118 (DD-118). UAS is an all-encompassing term that refers to an unmanned aircraft, its ground-based controller, and the system of communication connecting the two. Only small UAS (weighing less than 55 pounds on takeoff, including everything that is on board or otherwise attached to the aircraft) may be permitted for use within the SHS.

While the Federal Aviation Administration (FAA) has exclusive regulatory authority over UAS operations, as well as civilian airspace, (which includes the airspace over the SHS right of way), an encroachment permit from Caltrans is required before launching from or landing a UAS within the SHS right of way, and before entering the SHS right of way to operate or participate in UAS related activities. Regardless of where the operators (remote pilot, visual observer, support personnel) are physically located or where the UAS is flown, operators are required to comply with all federal and State laws, and local ordinances. An encroachment permit is not required for flying a UAS over the SHS right of way if operators, launching, and landing, are all outside the SHS right of way.
To mitigate driver distraction, UAS should not be flown lower than 100 feet above the ground. Launching and landing must be at least 50 feet from the edge of traveled way unless Intermittent Traffic Control (rolling break) closure is implemented. UAS operators should be as far as possible from the edge of travelled way while operating UAS and as close to the right of way property line as possible.

UAS operations within SHS right-of-way may be permitted only when associated with authorized construction work or other permitted activities such as filming, special events, surveys, or accident reconstruction work. UAS operations for other purposes, such as recreation, private, or business uses are not allowed within the SHS right of way.

UAS permit requests associated with Caltrans capital projects or Architectural & Engineering (A&E) contracts are to be managed as administrative permits (See Encroachment Permit Manual, Section 500, Administrative Encroachment Permits) with respective project leads (Design, Construction, or A&E Contract Manager) providing oversight responsibilities.

All permitted UAS operation activities must comply with the Caltrans UAS Operations Handbook (Handbook), which provides procedures and requirements to conduct UAS operations within the SHS right of way. The Handbook can be accessed at the Division of Aeronautics internal website. The Encroachment Permit Special Provisions for Unmanned Aircraft Systems (UAS) Operation must be attached to every encroachment permit issued for UAS operations.

In addition to supporting documents, applicants must provide a completed Unmanned Aircraft Systems (UAS) Operation Data (form TR-0414) and proof of insurance (see the Handbook) with their EPAP. After the project is complete, the permittee must provide an Unmanned Aircraft Systems (UAS) Post Operation Data (form TR 0415) before the project can be accepted as complete by the State’s representative.

517 TRAFFIC CONTROL AND TEMPORARY SIGNALS AND SIGNS

Permit Code TK
Traffic control measures (signing, temporary signals, ramp closures, etc.) are required when work is performed on or affects State highways to ensure the safety and convenience of the public and to protect highway workers.

ADA certification is required (See Section 500 and Chapter 200).

517.1 Traffic Control on Conventional Highways
Traffic control on State highways is performed for the safety of the traveling public even when the work is outside State right-of-way. Districts should not accept traffic disruptions solely for the applicant’s convenience and should suggest that an applicant perform work so that impacts on the highway are minimized. Signing standards for traffic control must conform to the Standard Plans or to a special plan designed by the applicant and approved by District Traffic.
517.2  **Temporary Signals**
Temporary signal installations are requested when work outside the right-of-way disrupts State highway traffic. Such work often involves highway crossings or access by construction vehicles. District Traffic Electrical must review and approve proposals for temporary signals and recommend feasible alternatives.

Temporary signal systems should have a minimum impact on highway traffic. Their operation should be limited to the permittee’s work hours and hours approved by District Traffic Operations. When they are not in use, the permittee must cover the signal faces and the advance warning signs or lock the signals on green for highway traffic.

517.3  **Ramp Closures**
Caltrans’ policy is to provide for safety, convenience, and protection of public traffic and permittees. This policy is applied to requests for ramp closures as shown in Table 5.27. Ramp closures are not permitted solely for the convenience of the permittee. Traffic control is supervised by Caltrans, and the permittee is billed for Caltrans’ costs.

<table>
<thead>
<tr>
<th>High Volume Ramps</th>
<th>Avoid closure, if possible, to minimize disruption of traffic. Pipes should be bored and jacked in lieu of open cutting.</th>
</tr>
</thead>
<tbody>
<tr>
<td>Low Volume Ramps</td>
<td>May be closed for the minimum amount of time required to perform the necessary work.</td>
</tr>
</tbody>
</table>

517.4  **Planned Checkpoints on Conventional Highways**
The California Highway Patrol (CHP) and other law enforcement agencies periodically conduct planned sobriety checkpoints on conventional State highways. Such checkpoints are considered planned work, similar to other work for which encroachment permits are issued and all law enforcement agencies, except CHP, must obtain permits. The CHP is exempt from permit requirements because it is authorized by statute to enforce laws on State highways.

In cooperation with other law enforcement agencies, Caltrans authorizes biennial (two-year) encroachment permits for planned sobriety checkpoints at pre-approved locations on conventional highways. Access-controlled right-of-way is excluded from this surveillance. Planned checkpoints that have the potential of suspects attempting to avoid operations and eluding authorities thereby endangering public safety will not be permitted. Examples of such operations are drug interdiction and illegal immigration.

Permits require two days advance notice to the State’s representative. If requested, checkpoint information furnished is confidential and the permit must be stamped confidential.
Chapter 500 - Specific Encroachment Permits

Law enforcement agencies must first consult with the CHP and get their concurrence for the checkpoint operation before District Traffic review. In addition, the enforcement agency must supply a completed encroachment permit application and a list of locations for the various checkpoints. Districts should cooperate with law enforcement in identifying checkpoint locations and establishing safe, effective traffic control. The District Traffic Operations unit must review the proposed locations for safety and suggest alternatives for unacceptable locations. Locations may be added by permit rider after permit issuance.

State Standard Plans T-11 governs the use and placement of traffic control devices, and provisions of Section 12 of the Standard Specifications are required. Sign messages shown in T-11 may be modified to address the operation.

517.4A Charitable Solicitations

SB-582 2007 modified section 17510.25 of the Business and Professions Code to authorize charitable solicitations on City and County public roadways. State Highways were not included in this legislation. Caltrans supports the intent of the legislation and may authorize the use of a State highway for charitable activities upon compliance with, and approval of the following:

1. A “Standard Encroachment Permit Application” (form TR-0100) from the local entities’ Fire Chief, Police Chief, or head of the Public Safety Section. The complete application package must be submitted to Caltrans a minimum of 40 days prior to the proposed solicitation.

2. A certificate of liability insurance naming the State of California, California Department of Transportation, the directors, officers, employees, and/or agents of the State of California and/or of the California Department of Transportation as additional insured in the amount determined by the District Permit Engineer (Minimum $1 million).

3. A full explanation of alternative locations considered other than the State highway and reasons for not using them. The safety of the traveling public and event participants is our primary concern. The proposed solicitation must not detract the safe operation of the highway, cause unreasonably delay or inconvenience to the traveling public, or expose participants to unusual hazards. Additional requirements may be imposed based on site specific conditions.

4. Resolutions or approvals from all impacted local entities indicating formal approval of the proposed solicitation and detour plans.

5. Only law enforcement personnel, firefighters, and other persons employed to protect the public safety that are in uniform with badge or insignia as public safety personnel will be allowed to perform the actual solicitation.

6. A Traffic Management Plan (TMP) prepared and signed by a California Registered Engineer for review and approval. The TMP should discuss the location and method of collection.
7. A meeting with responsible agency personnel, the charity, the permittee, the California Highway Patrol (CHP), and Caltrans must be held prior to the issuance of the permit to go over all issues, restrictions, time constraints and the TMP.

8. The District Permit Engineer may require CHP or other law enforcement personnel to assist the permittee with traffic control at the District Permit Engineer’s discretion.

9. A letter from the applicant stating that all of the above have been completed and acceptance of the provisions provided in same.

10. No more than 4 (four) permits for the same activity at the same location must be issued in any calendar year (Section 682.5 of the Streets and Highways Code).

11. Charitable solicitation must not be performed within access-controlled right-of-way facilities.

12. Local agencies are exempt from encroachment permit fees for charitable solicitations.

### 517.5 Portable Changeable Message Signs

Portable Changeable Message Signs (PCMS) are used to inform motorists of unexpected conditions and should display only real-time information that conveys current traffic safety and congestion information. Public service messages are not permitted. For additional information, see publication titled, “Changeable Message Sign Guidelines,” Division of Traffic Operations, Department of Transportation, December 2013.

### 517.6 Snow Closures

 Certain State highway segments are normally closed (with barriers) to prevent public access during the high snow season. When Caltrans has fee title ownership, encroachment permits are not issued for recreational use of the State right-of-way or for using snow removal equipment to keep the highway traversable beyond the closure point.

When Caltrans has not obtained right-of-way by fee title but is occupying land owned by others, such as the U.S. Forest Service or the Bureau of Land Management, it does not object to the use of that portion of closed highway provided that:

- The Forest Service issues the permit;
- The special use permit issued by the Forest Service has a specific provision naming Caltrans as an additional insured on liability insurance policies; and
- Caltrans is entitled to review any permit issued for this activity to determine if appropriate liability clauses are included.

Property owners that are unable to access their land because of a snow closure (locked gate), may apply for a key through the encroachment permit process. Permits are issued fee exempt. The permittee must assume responsibility for maintaining a secure gate and agrees to indemnify and hold harmless the State against any and all claims arising out of any activity for which the permit is issued.
517.7 **Temporary Directional Signing**
To maintain safe highway operations, Caltrans sometimes allows nonprofit organizations sponsoring attractions or events conducted for nonprofit purposes, to place directional signing within the right-of-way. To qualify for sign placement, the attraction or event must have significant traffic generation as determined by the permit engineer. Also, traffic patterns must have local agency approval before permits are issued.

Directional signs within the State highway right-of-way must be reviewed and approved by the District Traffic unit. They must be placed and removed by the permittee at no cost to Caltrans and be covered until they are needed for actual event traffic. They must be removed immediately or under certain situations within a maximum of one week after the event.

Permanent directional signs for points of local interest and fire protection signs required by the State Board of Forestry are discussed in Section 521.

517.8 **Project Construction Identification Signs**
Project construction identification signs for State contracts are included in the Plans, Specifications, & Estimate.

Project construction identification signs may be provided when authorized and installed under permit for construction projects having an estimated contract cost of $1,000,000 or more and contract duration of 50 or more working days. One sign in each direction must be placed near the limits of each qualifying project. The sign format, message content, and letter size must conform to standard sign detail sheets.
One or more of these local agency funding sources must be identified:

1. City or county road funds.
2. City or county traffic authority measure funds.
3. Private entity funding through a local agency.

The following information must not be included on the sign:

1. Dollar cost figure.
2. Funding percentages of contributing sources.
3. Names of private firms, developers, or organizations.
4. Promotional information, such as identification of public officials, organizational affiliations, or related symbols or logos.

A State or local agency contractor is often required to post advance signs warning the traveling public of restricted clearances caused by falsework or other types of construction. Standard Specifications require these signs, and they are usually placed outside the project limits. Review by Transportation Permits Office staff is required to ensure that the signs direct vehicles exceeding the restricted clearance to an approved detour. Caltrans issues permits for these signs at no charge, and inspection is performed by the resident engineer. The contractor and resident engineer are responsible for notifying Permits and other District staff for implementing Standard Specifications, Section 7-1.04.

### 518 TUNNEL UNDER ROAD

**Permit Code TN**

A tunnel is defined as any jacked casing, liner plate, or wood lagging work that is 30" in diameter or larger. A Cal-OSHA permit and tunnel classification is required for tunnels.

Tunneling must conform to the requirements for bore and jacked pipe (Section 623) and the additional requirements listed in Table 5.28. All tunnels (except for jacked casings) must be reviewed by Structures Maintenance. Two soils reports must accompany the submittal.
Tunneling must satisfy the requirements for bore and jacked pipe (see Section 603.6A) and these additional requirements:

1. Tunneling is authorized when the permittee provides full-time inspection and is monitored by a Caltrans representative.
2. The permittee must set and check a survey grid over the centerline of the pipe jacking or tunneling operation. Copies of the survey notes should be submitted to the Caltrans representative at Caltrans’s discretion.
3. Caltrans may require sand shields as ground conditions change.
4. The method used to check the grade and alignment must be approved by Caltrans’ representative before work begins.
5. Pressure grouting for liner plates, rib and spilling, or rib and lagging tunnels must be at every 8' section or at the end of work shift before the next section is excavated. All grouting must be completed by the end of each workday.
6. A method for securing the headway at the end of each workday is required. Breast plates must be installed during working hours for running sand or super-saturated soil.

**519 WALL**

*Permit Code WL*

Retaining walls and soundwalls often are proposed by local agencies and developers as part of their work outside State right-of-way. Local agencies may perform advance construction of soundwalls within State right-of-way when the project is in Caltrans’ State Transportation Improvement Program (STIP) but funding is uncertain. In these cases, cooperative agreements between Caltrans and local agencies specify Caltrans’ future participation in reimbursement, plan requirements, and construction standards.

The applicant is responsible for the design, construction, and future maintenance of walls constructed outside State right-of-way. Plans for construction within the right-of-way are reviewed by District Project Development, Environmental, Landscape Architecture, Maintenance, and Headquarters Structures. Project plans should include access gates and fire hose openings. Caltrans must maintain soundwalls built within the right-of-way. Structures Maintenance must approve plans for walls to be used for retaining purposes.

Applicants should store materials and provide access to the construction site from outside State right-of-way. When access from outside State right-of-way is limited, Districts may allow work and materials storage within the right-of-way but must maintain the clear zone or require K-rail
protection. Permittees may relocate access control fences to ensure continuity of the fencing and allow for permitted work.

Upon completion, permittees must remove the fencing in front of the wall, set new end posts with bracing approximately 4" from the wall, and connect the remaining access fence. Salvaged fence is delivered to the nearest State maintenance facility. Retaining walls must have standard CL-6 fencing or a minimum 6' soundwall above ground surface (see Section 504).

### 520 GROUNDWATER MONITORING WELLS Rev. (07/18)

**Permit Code MW**

Under State legislation, counties and regional water quality control boards may require the owners or operators of underground storage tanks and parties responsible for hazardous materials spills to test for groundwater and soil contamination. Monitoring wells are one of several methods used to determine contamination. In those situations where placement of monitoring wells within the right-of-way is unavoidable, the underground storage tank owner or operator must apply for an encroachment permit. However, an engineer or other representative may apply when properly authorized by the owner or operator.

A copy of the approved site mitigation plan should be submitted along with the encroachment permit application. Any subsequent modifications to the mitigation plan must be submitted when appropriate. A copy of the mitigation plan, permit, and all relevant information should be submitted to the District Hazardous Waste Coordinator.

1. The following policies apply to drilling wells, temporary conduits, and discharging treated water into State highway drainage facilities:

2. Permits may be issued for monitoring wells on conventional highways located safely outside the traveled way when no reasonable alternative exists outside the right-of-way.

3. Permits may be issued for monitoring wells on access-controlled right-of-way if alternate locations or means of access are unavailable or impractical due to terrain or environmental constraints and where such use will not adversely affect safety or cause damage to the State highway. Temporary wells must be located such that access to the facility can be obtained by entering from a local road or private property. The intent of this requirement is for the service vehicle to park outside of the right-of-way*.

4. Permits are not issued for discharging treated groundwater or effluent into the State drainage systems*.

5. Permits are not issued for temporary conduits or pipelines through culverts. A transverse underground crossing permit is required*.

* Requests for exceptions are submitted to the Division of Design, Chief
Regional water quality control boards and county representatives oversee the testing well operation, abandonment, and compliance with the Department of Water Resources’ standards.

A maximum expiration date of 5 years is to be used for MW permits. The permittee will need to reapply for a new MW permit (not a rider) as needed.

The owner of the required clean up must submit a minimum $5,000.00 performance bond prior to permit issuance.
521 SIGNS

Permit Code SI

521.1 Guide Signs to Points of Local Interest
When State (conventional) highways also function as a community’s “Main Street” local agencies may place supplemental guide signs to points of local interest when approved by District Traffic Operations. Policies governing placement of guide signs are located in the CA-MUTCD. Signs may indicate directions to locations that do not meet Caltrans’ minimum qualifications or to those places of community interest, which normally do not warrant signing by Caltrans. Examples of destinations that may receive signing include:

- Business Districts
- City Halls
- Civic Centers
- Community Swimming Pools
- Libraries
- Museums
- Parks and Zoos
- Police Agencies
- Public Parking
- Visitor Information Centers
- Hospitals (emergency service)

Sign installation and maintenance must be by the local agency at no cost to the State. Sign locations must be limited to areas where they do not block or interfere with warning, regulatory, or other guide signs necessary for the safe and efficient operation of the highway. Sign panels should be clearly marked as to city or county ownership. ADA certification may be required if supports are placed in an access route (See Section 500 and Chapter 200). Encroachment permits for placement of guide signs are issued as fee-exempt and may be biennial.

521.2 Fire Hydrant Markers and Signs
Placement of blue reflective markers and signs to identify fire hydrant locations must conform to criteria described in “Guidelines for Fire Hydrant Markings Along State Highways and Freeways” (This publication was prepared by the Office of the Fire Marshal in cooperation with Caltrans for the California. State Board of Fire Services - May, 1988). Additional guidance is presented in the CA-MUTCD, Section 3B.11 and 21.03.

Encroachment permits for placing such markers and signs are issued at no cost to the fire agency.

521.3 Fire Protection Signing
Fire Safe Regulations adopted by the Board of Forestry establish requirements for roadway name and building address signs. Caltrans authorizes such signs under encroachment permits issued to property owners and developers when the signs are set outside the clear zone or as close to the right-of-way as possible. County sign standards for height, color, and reflectivity will be accepted, but breakaway sign posts conforming to current State Standard Plans are required.