

**Draft Progress Report** 

California Department of Transportation

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- Native American Advisory Committee (NAAC)
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- Regional Transportation Planning Agencies (RTPAs)
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# **Executive Summary**

### **BACKGROUND: 2017 PLAN**

The 2017 State Bicycle & Pedestrian Plan (SBPP): Toward an Active California was California's first statewide policy- plan to support those walking and bicycling through 4 objectives, 15 strategies, and 60 implementation actions. The plan was developed with support from a Technical Advisory Committee represented by Caltrans, state agencies, regional and local transportation agencies, and partners in related fields.

### PROGRESS REPORT FOCUS AREAS

The State Bicycle & Pedestrian Plan (SBPP) Progress Report highlights California's efforts since the release of the Plan in 2017. There are three focus areas of the progress report: how California did as a state to implement the 2017 Plan actions, highlight current active transportation efforts, and gather input on key topics and concepts to be considered for the future update to the Plan.

The progress report shows how active transportation planning and implementation has evolved over the years, while proactively preparing for future efforts.

### DATA GATHERING

Critical to the development of the Progress Report was the input received from the SBPP's extensive network of stakeholders. Input was gathered through the following means:

- Management briefings
- Stakeholder meetings in conjunction with other Caltrans Modal Plans
- Focused group discussions
- Statewide webinar
- Presentations to various technical advisory committees
- Stakeholder survey
- Web research

### SAFETY

Reduce the number, rate, and severity of bicycle and pedestrian involved collisions

### MOBILITY

Increase walking and bicycling in California



### **PRESERVATION**

Maintain a high quality active transportation system

### SOCIAL EQUITY

Invest resources in communities that are most dependent on active transportation and transit

Figure 1 (above) – The Four Objectives of the 2017 Toward an Active California

### IMPLEMENTATION SUCCESSES

One of the core focus areas of the Progress Report is highlighting active transportation efforts that have been delivered since the release of the 2017 Plan. The reporting of efforts submitted by each lead agency during the data gathering stage were divided into (1) those that directly align with each of the sixty 2017 Plan Implementation Actions and (2) active transportation efforts that were related to the Plan's four objectives (Safety, Mobility, Preservation, and Social Equity) but did not necessarily align with the implementation actions. Many of the actions have numerous delivered efforts spread across a multitude of lead agencies. There were also delivered efforts that spread across multiple actions as well. The following are examples of such efforts:

- Caltrans District Active Transportation (CAT) Plans: Each of the twelve Caltrans districts completed its
  own active transportation plan, using both statewide and local/regional methods to reflect its unique
  context and values. For each of these plans, district staff charted a public process that focused on
  increasing social equity, strengthening community partnerships, and improving connections between
  the state and local networks. These plans provide Caltrans with tools to use in collaborating with
  regional and local partners to identify, fund, construct, and maintain pedestrian and bicycle projects.
- Climate Action Plan for Transportation Infrastructure (CAPTI): Although not a direct response to the 2017
  SBPP, CAPTI plays a critical role in detailing how the state recommends investing billions of discretionary
  transportation dollars annually to aggressively combat and adapt to climate change while supporting
  public health, safety, and equity.
- Funding Availability and Technical Assistance: The availability of funding and the diversification of programs that fund active transportation activities has increased since the release of the 2017 Plan. Efforts throughout the state have taken place to not only strategically invest these funds in communities that need them the most, but also provide the technical assistance necessary to access the funds themselves. Refer to the appendices for a list of funding resources.
- **Guidance**: The development of new or updated guidance, such as those related to design, safety, or emerging mobility options, has led to the development of transformative active transportation infrastructure. Implementation examples are highlighted throughout the Progress Report.

### **CURRENT ACTIVE TRANSPORTATION EFFORTS**

A major goal of this Progress Report is to track the evolution of active transportation in California. Current and planned efforts that further implement the objectives, strategies, and actions identified in the 2017 Plan have been outlined in their respective sections. Many of the current and planned active transportation efforts in this progress report have also been identified in the 2022 Complete Streets Action Plan (CSAP). The (CSAP) is a coordinated effort identifying key high-priority efforts needed to implement the new Director's Policy for Complete Streets (DP-37) over the next two years.

### CONSIDERATIONS FOR FUTURE PLAN UPDATES

Public engagement and outreach are key components of this progress report effort. Stakeholder input was gathered regarding topics that should be considered for further development. The input received will not only help inform the future Plan update, but also acts as an assurance check for the active transportation efforts that are either planned or currently in progress. Suggested concepts were compiled into the following categories:

- Policy
- Guidance
- Tools and Training Resources
- Funding Assistance
- Equity and Outreach
- General Comments

# Overarching Policies and Guidance

### CALTRANS 2020-2024 STRATEGIC PLAN

The Caltrans Strategic Plan recognizes that, to be a successful transportation agency today and in the coming years, Caltrans must push past its traditional role as primarily an infrastructure organization and begin to function as an organization centered around people. We must be aware of the impact we have had upon the communities we serve, and work to repair relations and address past injustices. We must consider the environment we all share. It is our obligation to construct and maintain a travel network for all users, whether they walk, bike, skate, or use public transit to get to their destinations, and foremost, make sure they get to and from their destinations safely.



# CALIFORNIA TRANSPORTATION PLAN (CTP) 2050

The CTP is California's long-range transportation plan, which is updated every five years pursuant to state and Federal law, offering an opportunity to identify new and innovative solutions to our most pressing transportation challenges. The plan provides a unifying and foundation policy framework that is designed to close the gap between what our RTPs propose and what is needed to meet our 2050 targets. It is intended to guide transportation decision makers at all levels of government, while emphasizing the importance of shared responsibility in meeting our transportation needs. The CTP identifies a vision for the future transportation system, establishes new statewide priorities, and serves as a roadmap to guide Caltrans and partner agencies in implementing these recommendations.

# CALTRANS DIRECTOR'S POLICY 37

In December 2021, Caltrans announced its new Director's Policy on Complete Streets (DP-37). The policy directs all transportation projects funded or overseen by Caltrans to provide comfortable, convenient, and connected facilities for people walking, biking, and taking transit. This policy is a key step in expanding the availability of sustainable transportation options for Californians, in order to meet our state's climate, health, and equity goals.

safe bicycling and walking for enhanced

connectivity with all modes of transportation.

Pedestrian Plan

# STATUS OF 2017 SBPP IMPLEMENTATION ACTIONS

### **BACKGROUND**

The 2017 State Bicycle & Pedestrian Plan (SBPP): Toward an Active California was California's first statewide policy-plan to support to support those walking and bicycling through 4 objectives, 15 strategies, and 60 implementation actions. The plan was developed with support from a Technical Advisory Committee represented by Caltrans, state agencies, regional and local transportation agencies, and partners in related fields. The objectives and strategies are listed below.

#### SAFETY

Reduce the number, rate, and severity of bicycle and pedestrian involved collisions

### **MOBILITY**

Increase walking and bicycling in California



### **PRESERVATION**

Maintain a high quality active transportation system

### SOCIAL EQUITY

Invest resources in communities that are most dependent on active transportation and transit

\$1: Safer Streets & Crossings: Address safety of vulnerable users in roadway design and operations	M1: Connected & Comfortable Networks: Develop local and regional networks of high- quality bicycle and pedestrian facilities for all ages and abilities	P1: Quality of Condition: Establish and meet an expected quality of condition for bicycle and pedestrian infrastructure	E1: Community Support: Strengthen engagement with disadvantaged communities by proactively seeking input on needs and providing technical guidance
S2: Education: Provide consistent, accessible, and universal education about the rights and responsibilities of all roadway users	M2: Multimodal Access: Integrate bicycle and pedestrian needs in planning and design of multimodal transportation systems and services	P2: Program Integration: Pursue internal and external partnerships to address bicycle and pedestrian needs in maintenance and preservation activities	E2: Equity Lens: Address social equity when implementing all strategies from this Plan
S3: Safety Data: Invest in the quality, completeness, timeliness, and availability of data on bicycle and pedestrian collisions	M3: Efficient Land Use & Development: Support regional and state efforts to integrate land use and transportation planning to maximize the effectiveness of active transportation investments		E3: Access to Funding: Provide disadvantaged communities with the opportunity to participate in active transportation funding programs
S4: Enforcement: Focus state and local enforcement of safety laws on highest risk behaviors by all road users	M4: Network & Travel Data: Develop consistent, high-quality data on bicycle and pedestrian travel and facilities		
	M5: Statewide & Regional Trails: Support low-stress or physically separated pedestrian and bicycle trail routes of statewide or regional significance for tourism, recreation, and utilitarian transportation		
	M6: Encouragement: Promote bicycling and walking for everyday transportation, recreation, improved health, and active living		

### PROGRESS REPORT FOCUS AREAS

This State Bicycle & Pedestrian Plan (SBPP) Progress Report highlights California's efforts since the release of the Plan in 2017. There are three focus areas of the progress report: (1) how California did as a state to implement the 2017 Plan actions, (2) highlight current active transportation efforts, and (3) gather input on key topics and concepts to be considered for the future update to the Plan.

The progress report also shows how active transportation planning and implementation has evolved over the years, while proactively preparing for future efforts.

### DATA GATHERING

Critical to the development of the progress report was the input received from the SBPP's extensive network of stakeholders. Input was gathered through the following means:

- Executive Management Level Meetings
- Stakeholder Meetings in conjunction with other Caltrans Modal Plans
- Focused Group Discussions
- Statewide Webinar
- Presentations to various advisory committees
- Stakeholder Survey
- Web Research

It is important to note that while not all lead agencies identified in the 2017 Plan submitted status updates regarding the implementation actions that were assigned to them, ongoing collaboration persists with those agencies through participation on various advisory committees, project development coordination, or ad-hoc meetings. There were also many instances where lead agencies reported delivered efforts for implementation actions that were not originally assigned to them, highlighting the deep integration of active transportation within their respective agencies.

### PROGRESS REPORT METHODOLOGY

The input compiled from the public engagement and data gathering stage was assessed and categorized into the following:

- Efforts that were in direct alignment with the 2017 Plan's 60 implementation actions
- General highlights & efforts in alignment with the 2017 Plan's 15 strategies
- Planned or in-progress efforts
- Suggested concepts to be considered for the future Plan update

Implementing the vision of *Toward an Active California* will be an ongoing effort. Although the Plan has set in motion the constant and ever-evolving integration of active transportation into California's overall mobility, continued partnerships among public agencies at all levels of government, with support from the private sector, will need to progress as well. Throughout this process, Caltrans worked with the State Transportation Agency and its departments (Department of Motor Vehicles, Office of Traffic Safety, High Speed Rail Authority, California Highway Patrol), the many divisions of Caltrans, and partner state agencies and groups (California Department of Public Health, Strategic Growth Council, Office of Planning & Research, and others). Regional and local partners have also been an important part of the delivery process and will need to support the continued implementation of the Plan.

**OBJECTIVE 1: SAFETY** 

### **Strategy S1: Safer Streets & Crossings**

### Address the safety of vulnerable users in roadway design and operations

Many leads throughout the state play a critical role in improving the safety of vulnerable users across all age groups using evidence-based roadway design. This effort includes increased separation, signal improvements, signage, and other strategies to reduce conflicts between vulnerable users and motorized traffic. Crossings of access-controlled facilities (freeways) and conventional highways are also considered in this process. Design strategies can reduce crime and improve personal safety by increasing visibility, increasing the number of people out walking and bicycling in an area, and "daylighting" dark areas or passageways to reduce potential hiding places.

Efforts continue in the proactive incorporation of design considerations that prioritize safety for people walking and bicycling. The following efforts were delivered in accordance with this strategy.

Implementation Action	Delivered Effort(s)	Lead(s) for Delivered Efforts
S1.1 Develop equity focused plans at the regional or district level to proactively identify opportunities for safer highway crossings, including addressing personal safety	Caltrans District Active Transportation (CAT) Plans – Identification of specific location-based bike and pedestrian needs. Districts used safety, equity, mobility, and preservation as performance criteria.	Caltrans
S1.2 Work with regional and local agencies to apply the guidelines in Caltrans' Complete Intersections Guide, Main Street California Guide, and National Association of City Transportation	California Walk and Bike Technical Advisory Committee (CWBTAC) - is made up of external partners to provide regular strategic input and technical guidance on Caltrans' complete streets and active transportation efforts at the statewide level.  Various bicycle advisory, pedestrian advisory, and ad-hoc committees convene regularly at the local/regional/district levels. Contact the respective district Complete Streets Coordinator for more information.	Caltrans
officials' guidelines	CaCTI: California City Transportation Initiative - Coordinated with help from NACTO, CaCTI cities and State partners pressed for change within their cities and at the State level, promoting legislation and regulation that enhances urban environments and mobility throughout the Golden State.	CA State Transportation Agency; CA Highway Patrol; Caltrans; Local Agencies; Office of Planning & Research; Office of Traffic Safety
\$1.3 Develop and implement a systemic safety analysis approach to address	2017 SBPP Implementation Report: "Safer Highway Crossings" – Recommendations for initial screening, public engagement, prioritization, and implementation	Caltrans Transportation Planning
infrastructure that poses a higher risk to vulnerable users	Pedestrian Safety Countermeasures Toolbox - Tools to address issues identified during traffic safety investigations	Caltrans Safety

Implementation Action	Delivered Effort(s)	Lead(s) for Delivered Efforts
	Strategic Highway Safety Plan (SHSP) and Implementation Plan - Framework for reducing roadway fatalities and serious injuries on California's public roads	Caltrans Safety
	Safe System Approach - Adoption of the Safe System approach builds on ongoing work to improve safety on the state's transportation system based on the following principles:	Caltrans
	Bikeway Facility Selection Guide - Evaluation and selection of bikeway facility type using the Federal Highway Administration's Bikeway Selection Guide (FHWA Guide)	Caltrans Design
	State of California General Plan Guidelines (Appendix B: Transportation Safety) - Prioritizes active transportation, accessibility, connectivity, and protecting people while reducing VMT	Office of Planning & Research
	Bicycle and Pedestrian Safety, Education, Enforcement, and Awareness Program (BESEEN)  – Formerly known as the California Pedestrian and Bicyclist Enforcement and Education Project (CPBEEP), this ongoing project includes both enhanced enforcement and a public education & awareness campaign.	CA Highway Patrol; Office of Traffic Safety
	Complete Streets Safety Assessments (CSSA) - SafeTREC is offering free Complete Streets Safety Assessments (CSSA) to California communities, including cities, counties, and school campuses with a population of over 2,500 people. CSSAs are comprehensive transportation safety assessments that focus on pedestrian and bicycle safety. They help local agencies identify and implement traffic safety solutions that lead to improved safety for all users of California's roadways.	Office of Traffic Safety; UC Berkeley SafeTREC

Although Toward an Active California is a policy plan with a focus on the 60 implementation actions that were developed by its steering committee, this subsection of the progress report highlights other related efforts that are being done at the local, regional, district, and state levels to implement Strategy \$1: Safer Streets & Crossings.

## Caltrans Active Transportation (CAT) Plans

Caltrans district active transportation plans represent an important next step in delivering active transportation infrastructure across California. A statewide effort established common data and methods for identifying and evaluating pedestrian and bicycle needs along, across, and parallel to the state highway system. Each Caltrans district completed its own active transportation plan, using statewide methods and data while also tailoring data, analysis, and priorities to reflect its unique context and values. For each of these plans, district staff charted a public process that focused on increasing social equity, strengthening community partnerships, and improving connections between the state and local networks. These plans provide Caltrans with statewide tools to use in collaborating with regional and local partners to identify, fund, construct, and maintain pedestrian and bicycle projects.

### California Pedestrian and Bicyclist Enforcement and Education Project (CPBEEP)

The California Highway Patrol's mission is to provide the highest level of safety, service, and security to the people of California. A significant focus their traffic safety efforts is vulnerable road users. Through the California Pedestrian and Bicyclist Enforcement and Education Project (CPBEEP), funded through a grant from the California Office of Traffic Safety (OTS), the CHP has made significant strides to enhance the safety of those walking and bicycling of all ages.

For the period of October 1, 2017 through September 30, 2022 the CHP has conducted as part of the CPBEEP grant:

- · 234 Pedestrian Safety Enforcement Operations (PSEO)
- · 156 School Zone Enforcement Operations (SZEO)
- · 117 Vehicles Illegally Passing School Bus (VIPS) operations
  - 9,491 enforcement stops conducted during enhanced enforcement operations
    - 86 bicycle stops
    - 663 pedestrian stops
    - 8,742 motorist stops
  - 7,497 citations issued during enhanced enforcement operations
    - 32 bicycle citations
    - 326 pedestrian citations
    - 7,139 motorist citations
- 1,169 traffic safety presentations
- · 1,104 school traffic safety events
- 1,484 community traffic safety events
- · 282 bicycle "rodeos"
- · Fitted 26,625 bicycle helmets
- · Distributed 23,925 bicycle helmets
- Trained 135 CHP personnel in Smart Cycling, League Cycling Instructors, and how-to-conduct PSEO training
- · Provide online training resources for the public on bicycle safety
- · CHP personnel conducting "bicycle rodeos" throughout the state

- The CHP meets with public officials and local stakeholders to discuss bicycle and pedestrian safety issues, and plan traffic safety enforcement operations and public outreach/education events
- Conducted 706 events and 327 enhanced enforcement operations in support of National Pedestrian Safety Month, National Walk to School Day, National Bicycle Safety Month, and California's Pedestrian Safety Month

In total, CHP efforts reached **1,278,902 people** through traffic safety presentations, events, and public outreach.

### **Next Steps**

A major goal of this Progress Report is to track the evolution of active transportation in California. This section focuses on current and planned efforts for implementing *Strategy S1: Safer Streets & Crossings*.

Caltrans Active
Transportation (CAT) Plans
Update

Caltrans Transportation Planning is developing guidance on the prioritization of location-based needs identified within the Caltrans Active Transportation (CAT) Plans as well as guidance on how to incorporate recommended Tier 1 complete streets improvements from the plans into actual projects on the state highway system. This effort will include direction on updating the plan, including the frequency of updates, and will fulfill requirements of the federal Infrastructure Investment and Jobs Act (IIJA) Section 11206: the development of a complete streets prioritization plan with a list of complete streets projects. The prioritized list will also identify coordination needs with local partners on projects that overlap or interact with local roads.

### Caltrans Road Safety Action Plans

<u>Caltrans Director's Policy 36 (DP-36)</u> requires all Caltrans divisions and districts to develop their respective Road Safety Action Plans as appropriate for their division or district. The objective of the Road Safety Action Plans is to plan and execute a transformation of the Department through a comprehensive review of the structure and philosophy of our programs, plans, policies, procedures, and practices to meet our goal of zero deaths and serious injuries by 2050, as committed to in the Director's Policy on Road Safety (DP-36), in a time-bound and coordinated manner. These plans will be used to track and monitor the Department's progress in achieving the intended results of this policy.

### Pedestrian Safety Enhancements

The Caltrans Safety Program will implement pedestrian safety enhancements in 1607 locations across the state. Improvements will include enhanced crosswalks at signalized, stop-controlled, or uncontrolled intersection, midblock crosswalks, slip ramps, roundabouts, and upgrading or installing pedestrian warning signs as needed.

Caltrans District 12 Freeway Ramp Active Mobility Enhancement Study (FRAMES) This study will analyze freeway ramps to document need and develop solutions for improved active transportation safety at the junction with local arterial roadways. The technical study will utilize available data sets and existing conditions to advance the Caltrans District 12 Active Transportation Plan (D12 CAT Plan) which utilized public and stakeholder input to establish three tiers of priority improvement locations within Orange County.

### **Strategy S2: Education**

# Provide consistent, accessible, and universal education about the rights and responsibilities of all roadway users

Understanding the rules of the road, how they apply to all modes of transportation, and anticipating the behavior of road users are key to sharing the road safely. The safety of the road network depends on individual road users treating each other with consideration and respect. A robust education effort improves safety and comfort for people driving, walking, and bicycling in California.

Continued bicycle and pedestrian education are needed at all levels, from school children to adults; for drivers, bicyclists, and pedestrians; and for the planners and engineers who design our transportation systems. The following efforts were delivered to implement this education effort.

Implementation Action	Delivered Effort(s)	Lead(s) for Delivered Efforts
S2.1 Include active transportation infrastructure concepts and bicycle/pedestrian safety information in regular driver handbook updates	California Driver Handbook - Sharing the Road - Guidance on transit, emergency vehicles, neighborhood electric vehicles and low-speed vehicles, bicycles, bicycles in travel lanes, pedestrians who are blind	CA Dept. of Motor Vehicles
S2.2 Include bicycle and pedestrian content in driver testing exams for all new and relicensing drivers	<u>Driving Test Criteria (DL 955)</u> - Resource incorporating bicycle and pedestrian elements throughout the testing criteria	CA Dept. of Motor Vehicles
S2.3 Explore periodic re-licensing of drivers	Priority Reexamination of Driver (Form DS 427) - Page 38 explains the required knowledge, vision, and driving tests	CA Dept. of Motor Vehicles
S2.4 Provide universal elementary school bicycle and pedestrian curriculum	Health Education Framework Update - Curriculum based on this updated framework will help students build strong and healthy relationships with their families, friends, and communities while strengthening their resiliency and personal decision-making skills for healthy living. Topics include injury prevention and safety, crossing streets safely, and growth and development.	CA Dept. of Education
	Evaluation of a New Child Pedestrian Curriculum - Identified via national research: curriculum teaches and encourages pedestrian safety for students grades Kindergarten through 5th Grade organized into five lessons: walking near traffic, crossing streets, crossing intersections, parking lot safety, and school bus safety.	Caltrans Research, Innovation, and System Information
, and the state of	GoSafely California – A series of free resources for public use, including Pedestrian & Bicycle Safety Lesson Plans for TK-3rd grade, 4th-8th grade, and high school students.	Office of Traffic Safety

Implementation Action	Delivered Effort(s)	Lead(s) for Delivered Efforts
S2.5 Advance an adult-oriented safe bicycling and walking curriculum	Online Bicycle Transportation Design Course - Self-paced course developed in partnership with Sacramento State College of Continuing Education and Caltrans: five modules that teach introductory basics of bicycle planning and design standards, tools, and guidance. Advanced version of the course to be developed in the near future.	Active Transportation Resource Center; Caltrans Local Assistance
S2.6 Incorporate ADA awareness into all active transportation educational programs	California Driver Handbook - Sharing the Road - Guidance for motorists near pedestrians who are blind or visually impaired	CA Dept. of Motor Vehicles
	"Mobility Monday" - Webinar series that focuses on mobility topics for unique user groups	Office of Traffic Safety
	"Street Story" - Community engagement tool for residents, community groups and agencies to collect information about crashes, near misses, as well as general hazards that impact the mobility of older adults and those with mobility issues	Office of Traffic Safety
S2.7 Engage colleges and universities in reframing engineering programs to include current, best-practice bicycle and pedestrian design	Online Bicycle Transportation Design Course - Self-paced course developed in partnership with Sacramento State College of Continuing Education and Caltrans: five modules that teach introductory basics of bicycle planning and design standards, tools, and guidance. Advanced version of the course to be developed in the near future.	Active Transportation Resource Center; Caltrans Local Assistance
	Jackson State University, Department of Urban and Regional Planning - Special Topics Session which included rail, transit, and active transportation (Summer of 2021)	Caltrans Rail & Mass Transit; Caltrans Transportation Planning

Although *Toward an Active California* is a policy plan with a focus on the 60 implementation actions that were developed by its steering committee, this subsection of the progress report highlights other related efforts that are being done at the local, regional, district, and state levels to implement *Strategy S2: Education*.

## Non-Infrastructure Opportunities

Multiple agencies, such as the City of Rialto, the California Highway Patrol, and the Office of Traffic Safety, have shared that they regularly host public awareness events that include bike rodeos and walking school buses. These examples are reinforced by the increased availability of funding opportunities and resources dedicated to non-infrastructure educational campaigns since the release of the 2017 Plan.

# Web Resources for Safety Education & Community Engagement

- Active Transportation Resource Center (ATRC): To assist in scoping a non-infrastructure project, the ATRC has created a series of <u>fact sheets</u> that define each strategy and identify common activities within that strategy that can be used in an NI project. They also offer a series of <u>classroom and online training</u>, including the California School Crossing Guard Training that was developed in collaboration with the California Department of Public Health and the California Department of Education.
- <u>Active Transportation Program</u>: The non-infrastructure component of the ATP is a great opportunity for implementing agencies across the state to fund educational campaigns.
- <u>GoSafely California</u>: This media toolkit has a series of free guides, tips, infographics, and videos.
- "Street Story" The Office of Traffic Safety (OTS) developed this Community engagement tool for residents, community groups, and agencies to collect information about crashes, near misses, as well as general hazards that impact the mobility of older adults and those with mobility issues.

### Strategy S3: Safety Data

# Invest in the quality, completeness, timeliness, and availability of data on bicycle and pedestrian collisions

Understanding pedestrian and bicycle safety issues requires investing in high-quality and complete data. To assemble a comprehensive record of safety challenges in the state, data must be gathered not only on the state highway system, but also on local roads and tribal lands. There have been similar challenges with assembling comprehensive tribal data.

High-quality collision data supports all of the State's safety goals. Better data on location, contributing factors, and exposure to risk help Caltrans and partner agencies develop and implement programs and projects that improve safety.

Implementation Action	Delivered Effort(s)	Lead(s) for Delivered Efforts
\$3.1 Continue developing approaches to integrate	" <u>EpiCenter</u> " - Injury data dashboard	CA Dept. of Public Health
hospital data into collision reporting	<u>Crash Medical Outcomes Data (CMOD) Project</u> - Integrates medical and crash data on traffic injuries	CA Dept. of Public Health
S3.2 Develop improved exposure estimates for bicycling and walking	Pedestrian Systemic Safety Improvement Program and Bicyclist Safety Improvement Monitoring Program – Programs that identify and address systemic safety by (1) exposure model at intersections, (2) hotspot identification across the state highway system, (3) safety management tools	Caltrans Research, Innovation, and System Information; Caltrans Safety
S3.3 Explore the feasibility of conducting a pilot study of the information being compiled regarding collisions involving bicycles and pedestrians, leveraging investment in exposure estimates developed in S3.2	Recommendations for California Statewide Guidance: High Injury Networks - Identifying areas of need; providing agency staff with more information on where they can focus limited resources; providing opportunities to understand how communities of concern or disadvantaged communities are impacted by higher rates of collision and serious injury; and assisting with building greater public and political support.	CA Dept. of Public Health; Caltrans Safety; Local Agencies; Metropolitan Planning Organizations; Regional Transportation Planning Agencies
	Updated CHP 555 (Traffic Crash Report) - Revision captures new data elements including type of bikeway facility and more comprehensive analysis	CA Highway Patrol
	California Traffic Safety Survey - Annual cross- sectional survey of California drivers ages 18 and over regarding their opinions on traffic safety issues such as speeding, distracted driving, impaired driving, and pedestrian and bicycle safety, as well as their perceptions on other critical safety topics	Office of Traffic Safety

Although *Toward an Active California* is a policy plan with a focus on the 60 implementation actions that were developed by its steering committee, this subsection of the progress report highlights other related efforts that are being done at the local, regional, district, and state levels to implement *Strategy S3: Safety Data*.

Web Resource for Safety Data

The Office of Traffic Safety's <u>Data Sources Webpage</u> has a compilation of international, national, and state safety data, tools, and specialized data sources.

### **Next Steps**

A major goal of this Progress Report is to track the evolution of active transportation in California. This section focuses on current and planned efforts for implementing *Strategy S3: Safety Data*.

Bicyclist Systemic Safety Improvement Program The Caltrans Safety Program will launch the first round of the Bicyclist Systemic Safety Improvement Program, which will identify and address locations that may experience crashes based on specific roadway features that are associated with a particular crash type. The program will proactively address bicyclist-related crashes on the SHS. The long-term goal of the program is to substantially reduce pedestrian fatalities and serious injuries by providing blanket improvements that can be implemented at sites throughout the roadway network

**Strategy S4: Enforcement** 

### Focus state and local enforcement of safety laws on highest risk behaviors by all road users

Enforcement complements other safety strategies, presenting opportunities to protect and educate road users about appropriate behavior on the roads. Enforcement helps build a culture that recognizes that all users belong on the road. Improved safety for all users requires speed management strategies that create a safer transportation system. To reduce the severity of collisions, enforcement includes increased focus on high-risk behaviors by those who are walking, bicycling, and driving that are most likely to result in a fatality.

Implementation Action	Delivered Effort(s)	Lead(s) for Delivered Efforts
S4.1 Support updates to police officer training to curb road user behaviors that pose the greatest risk of collision, injury, and fatality	California Commission on Peace Officers Standards and Training (POST) - Learning Domain 28 is the basis for cadet instruction on topics related to Traffic Enforcement. The CHP provides comprehensive crash investigation training to all officers in the Academy and supplements this initial training through both intermediate and advanced crash investigation courses, with specific focus on crashes involving vulnerable road users.	CA Highway Patrol
S4.2 Support and fund diversion programs for bicyclists and pedestrians cited for a traffic offense. Preliminary target of making diversion programs available to 25% of Californians	Bicycle Safety Course - The CHP has created a Bicycle Safety Course which holds valuable information related to bicycle safety and maintenance. The course is available for anyone to complete, but if you happened to be caught not wearing your helmet and received a citation, you must complete the course within 120 days of receiving the citation. Once you have completed the course, bring your citation, a properly fitted helmet and a copy of the course completion certificate to your local CHP office to have the citation cleared.	CA Highway Patrol
	Bicycle & Pedestrian Safety Class - The Huntington Beach Police Department began a Bicycle Safety Class to educate juvenile bike riders on the rules of the road and the proper way to ride a bike. The class now includes Pedestrian, Roller Blade, Scooter, and Skateboard laws and safety. It was originally intended for juvenile law violators as an option to criminal court. Now, the class is open to all Huntington Beach residents and is taught by a Huntington Beach Police Traffic Officer.	City of Huntington Beach

Implementation Action	Delivered Effort(s)	Lead(s) for Delivered Efforts
	Juvenile Traffic Diversion Program - Two-hour safety education class for youth who are cited for bicycle, pedestrian, and other non-motor vehicle violations. Youth under age 18 may attend class along with their parent/guardian in lieu of paying the fines and fees related to the citation.	Stanford Health Care
	Ticket Diversion Programs in California – A free webinar on successful Bike Traffic School programs from across California, and how to best implement a ticket diversion program in your community.	California Bicycle Coalition
S4.3 Increase use of technology and engineering methods to reduce speeding and other forms of aggressive driving	2017 SBPP "Setting Lower Maximum Speed Limits" Implementation Report – Study with recommendations on (1) local jurisdiction flexibility and (2) new methods for setting speed limits	Caltrans Transportation Planning
	<u>Iraffic Calming Policy Memorandum</u> - Techniques that exist in Caltrans guidance that can be used with the intent to slow speeding vehicles	Caltrans Design; Caltrans Safety; Caltrans Traffic Operations
	Proven Safety Countermeasures – Resource for speed management, roadway departure, intersections, walking and bicycling, and crosscutting.	Caltrans Safety
S4.4 Research methods for setting and enforcing speed limits	Zero Traffic Fatalities Task Force: Report of Findings – Pursuant to AB 2363, CalSTA convened a task force of state, local, and transportation and safety stakeholders to discuss topics related to speed limit setting and road user safety. Research synthesis and findings and recommendations for policy consideration were delivered in January 2020.	CA State Transportation Agency

Although *Toward an Active California* is a policy plan with a focus on the 60 implementation actions that were developed by its steering committee, this subsection of the progress report highlights other related efforts that are being done at the local, regional, district, and state levels to implement *Strategy S4: Enforcement*.

#### **Legislation for Pedestrians**

Assembly Bill 2147: Existing law imposes various duties relating to the rules of the road, including, but not limited to, traffic signs, symbols, and markings, and pedestrians' rights and duties. Existing law prohibits pedestrians from entering roadways and crosswalks, except under specified circumstances. Under existing law, a violation of these provisions is an infraction. Existing law establishes procedures for peace officers to make arrests for violations of the Vehicle Code without a warrant for offenses committed in their presence, as specified.

This bill would prohibit a peace officer, as defined, from stopping a pedestrian for specified traffic infractions unless a reasonably careful person would realize there is an immediate danger of collision with a moving vehicle or other device moving exclusively by human power. The bill would require the Commissioner of the California Highway Patrol, in consultation with the Institute of Transportation Studies at the University of California, to submit a report to the Legislature on or before January 1, 2028, regarding statewide pedestrian-related traffic crash data and any associated impacts to traffic safety, including an evaluation of whether and how the changes made by this bill have impacted pedestrian safety.

### Successful Speed Reduction

The City of Palm Desert has recently completed the <u>conversion of San Pablo Street</u> from a regular four lane secondary road to a 2 lane "complete" street with bicycle lanes. The prevailing speed limit has dropped by **10 mph**, and the street now more pedestrian and bicycle friendly.

#### **Enforcement Training**

The California Highway Patrol trains their cadets according to the <u>California</u> <u>Commission on Peace Officers Standards and Training (POST)</u>, which has a main learning domain that focuses on traffic safety and two training courses in their training course catalog focused on bicycles. Additionally, the CHP provides a public online training course for bicycle and pedestrian safety directed to juveniles. The Department is focused on vulnerable road users by providing Smart Cycling and League Cycling Instructor training to CHP personnel. As colead on the Strategic Highway Safety Plan (SHSP) Bicyclists and Pedestrian Challenge Area, the CHP collaborates with other traffic safety stakeholders with a focus on traffic safety for vulnerable road users, developing and implementing various actions to enhance safety.

### **Next Steps**

A major goal of this Progress Report is to track the evolution of active transportation in California. This section focuses on current and planned efforts for implementing *Strategy S4: Enforcement*.

### Traffic Calming Guidance Update

The Caltrans Division of Design will develop traffic calming guidance, including specific design guidance on traffic calming elements that can be used to improve safety and comfort for those walking, biking, and taking transit. This effort shows the evolution from 2017 SBPP Implementation Action (\$4.3), 2020 Zero Fatalities Task Force Report, 2022 Traffic Calming Policy Memo, to the upcoming traffic calming guidance.

### Proven Safety Countermeasures for Pedestrians

The Caltrans Safety Program will be establishing a policy and guidance for the use of proven safety countermeasures relating to pedestrians (pedestrian hybrid beacons, leading pedestrian intervals, and pedestrian walkways).

# Implementation of Assembly Bill 43

The Caltrans Safety Program will be implementing <u>AB 43</u>, speed limit legislation, through updates to manuals, guidance, trainings and other documents, including updates to the California MUTCD to reflect requirements per the revised California Vehicle Code.

# Implementation of Assembly Bill 1946

The passing of Assembly Bill 1946 will require the California Highway Patrol to develop, on or before September 1, 2023, statewide safety and training programs based on evidence-based practices for users of electric bicycles (E-Bikes), as defined, including, but not limited to; general E-Bike riding safety, emergency maneuver skills, rules of the road, and laws pertaining to E-Bikes. The bill will require the safety and training programs to be developed in collaboration with relevant stakeholders and to be posted on the Departments Internet Web Site.

**OBJECTIVE 2: MOBILITY** 

### Strategy M1: Connected & Comfortable Networks

# Develop local and regional networks of high-quality bicycle and pedestrian facilities for all ages and abilities

High-quality bicycle and pedestrian networks are low stress, accessible, direct, and appropriate to the land use context they support. Building these networks requires coordination between local, regional, and state agencies. Caltrans can help partners connect networks across jurisdictional boundaries, creating a seamless and integrated active transportation network that goes beyond minimum standards. Guides and manuals encourage selecting active transportation facilities that create comfortable experiences for all users by considering the speed and volume of traffic on adjacent roadways, as well as the type and number of people walking and bicycling.

Through District-level planning and implementation in coordination with agency partners and stakeholders, the state continues to implement a consistent approach to designing and investing in developing complete, connected, and comfortable networks that meet current design guidance. Training, support, and innovation yield bicycle and pedestrian facilities that are high-quality, support the needs of all users, and meet California's diverse urban, suburban, and rural contexts.

Implementation Action	Delivered Effort(s)	Lead(s) for Delivered Efforts
M1.1 Develop District-level plans to identify bicycle and pedestrian needs and priority projects on or parallel to the	Caltrans District Active Transportation (CAT) Plans  - Identification of specific location-based bike and pedestrian needs	Caltrans
state highway system, with a focus on closing gaps and building complete, comfortable networks that consider the context.	State Highway System Management Plan (SHSMP)  – This plan identifies bicycle and pedestrian infrastructure improvement needs and investments over the next 10 years.	Caltrans Asset Management; Caltrans Design; Caltrans Districts
M1.2 Provide ongoing implementation of existing Caltrans Complete Streets education and hands-on training.	Complete Streets Toolbox Training – Provides guidance to assist project staff-planners, project managers, engineers, designers, etc. in the selection of Complete Streets elements to meet State goals and policies as directed by the Director's Policy on Complete Streets (DP-37). Development of version 3.0 in progress.	Caltrans Districts; Caltrans Transportation Planning
	Smart Mobility Framework (SMF) Guide 2020 – Strategies, performance measures, and analysis methods organized around five themes: network management, multimodal choices, speed suitability, accessibility and connectivity, and equity	Caltrans Transportation Planning
	Caltrans/Industry Safety Summit – Annual forum where participants from Caltrans and industry partners come together to network, share information, and brainstorm safety improvement initiatives. Summit includes bike and pedestrian modules.	CA Highway Patrol; Caltrans Construction

Implementation Action	Delivered Effort(s)	Lead(s) for Delivered Efforts
	Work Zone Traffic Control Resources – Includes resources that are part of ongoing workshops on investigator training, roadside safety devices, traffic safety, Training on Design Information Bulletin (DIB) 91 "Guidelines on the use of positive work zone protection & mitigation measures" which addresses bicycle and pedestrian travel	Caltrans Safety
M1.3 Increase state investment and encourage local and regional investment in complete bicycle and pedestrian networks	2022 State Highway Operation and Protection Program (SHOPP) – The 2022 State Highway Operation and Protection Program (SHOPP) is a four-year program of projects that collectively improves the condition, operation, and sustainability of State Highway System (SHS) and associated transportation infrastructure in California. The SHOPP funds safety and condition improvements, damage repairs, and highway operational and modal improvements on the State Highway System.	CA State Transportation Agency; CA Transportation Commission; Caltrans
	Active Transportation Program Cycle 6 Augmentation - The 2022-2023 State Budget included a \$1.05 billion funding augmentation for the ATP. The CTC met with the ATP Technical advisory Committee, had a public workshop, met with the ten largest MPOs, and made the recommendation to the Commission that the full augmentation go to Cycle 6 applicants.	CA State Transportation Agency; CA Transportation Commission;
	Senate Bill 1 (SB1) - the Road Repair and Accountability Act of 2017 (SB1) invests \$54 billion over the next decade to fix roads, freeways and bridges in communities across California and puts more dollars toward transit and safety. These funds will be split equally between state and local investments.  • Active Transportation Program (ATP) • Local Partnership Program (LPP) • Maintenance • Solutions for Congested Corridors Program (SCCP) • State Highway Operation and Protection Program (SHOPP) • State Transportation Improvement Program (STIP) • Trade Corridor Enhancement Program (TCEP) • Transit and Intercity Rail Capital Program (TIRCP)	CA State Transportation Agency; CA Transportation Commission; Caltrans

Implementation Action	Delivered Effort(s)		Lead(s) for Delivered Efforts
	Interregional Transportation In Program (ITIP) – The ITIP guide prioritization process have be allow active transportation program. This creates a new finterregional trails, complete along rural main street highwalast-mile connections to interre-	elines and project en modified to rojects in the fund source for streets investments ays, and first- and	CA State Transportation Agency; CA Transportation Commission; Caltrans
	Transformative Climate Communities in California through pedestrian facilities.	ntegic Growth over \$230 million in nning grants to 26 ough a competitive	CA Strategic Growth Council
	Affordable Housing and Susta (AHSC) - AHSC provides fundi housing developments (new or renovation) and transportation may include sustainable trans infrastructure, such as new tra- sidewalks, and bike lanes; tra- amenities, such as bus shelter shade trees; and other progra- residents to walk, bike, and us	ng for affordable construction or on infrastructure. This sportation ansit vehicles, ansportation-related as, benches, or ams that encourage	CA Strategic Growth Council
M1.4 Explore opportunities to develop a network of separated bicycle highways to serve regional and interregional travel	2017 SBPP "Bicycle Highways" Report – Technical report add potential for bikeways that re potential conflicts and barrier planning and design conside	dressing the duce or eliminate rs, identifying	Caltrans Transportation Planning
	Caltrans Bay Area Bike Highwidentified best practices in recontexts, assessed opportunithighways along state highwadeveloped a vision with condinvarious highway and land uidentified next steps for imple	ray Study – This study gional and state ies for bike ys within the district, ceptual case studies use contexts, and	Caltrans District 4
	Bicycle Superhighway Implementation bicycle superhighway network of high-quality, low-subikeways, and separate trails designed, bicyclists using those experience less delay due to crossings with the street network at intersections.	nentation Plan – The rk will consist of a tress, on-street . When properly se routes typically fewer at-grade	Santa Clara Valley Transportation Authority
M1.5 Consider bicyclist and pedestrian comfort when designing new or improved	Caltrans District Active Transp  - The development of the place Traffic Stress Analysis.		Caltrans

Implementation Action	Delivered Effort(s)		Lead(s) for Delivered Efforts
facilities for state highways, and encourage use of this approach by local agencies	CA Highway Design Manual Roundabouts – The HDM was roundabout guidance for th pedestrian crossing, landsca sidewalk, and horizontal clear	updated to include ree design vehicles, pe buffer/strip,	Caltrans Design
	Design Information Bulletin (Information Bulletin B	DIB) 82-06 Pedestrian lighway Projects — be consistent with gulations and summary of lifornia Building d graphics in many District Delegation. of to the Project and the District poor requirements per es and Clear Spaces e public rights-of-way.	Caltrans Design
	<ul> <li>Two-way sept</li> <li>Bikeway sept</li> <li>Intersections,</li> <li>Loading zone</li> <li>passenger dro</li> </ul>	evision with updated greater bike network ways. for separated iderations. arated bikeways ration considerations alleys, and driveways s, transit stops and op-off zones ts with pedestrians ations related to	Caltrans Design
M1.6 Provide a comprehensive resource on best practice bicycle and pedestrian design treatments for California	Complete Streets Elements Toplanners, designers, and engencouraged to use this docustion support their decision-making recommendations to encoubicycling, and transit use. This reduced travel lane widths coincreased width for those was transit facilities, and landscar	polbox v2.0 – Project gineers are ginent to inform and gilt provides rage walking, s can include and speeds, and alking and bicycling,	Caltrans Transportation Planning

Implementation Action	Delivered Effort(s)	Lead(s) for Delivered Efforts
	Smart Mobility Framework (SMF) Guide 2020 – This guide describes strategies, performance measures, and analysis methods for implementing smart mobility, organized around five themes: network management, multimodal choices, speed suitability, accessibility and connectivity, and equity. The SMF Guide also describes the application of place types to identify transportation planning and project development priorities across California. Case study examples are used to illustrate the application of smart mobility strategies in real-world plans and projects.	Caltrans Transportation Planning
	Corridor Planning Process Guide (CPPG) and CPPG Active Transportation Emphasis Area Guide  -Active transportation focused analysis, consistent with the 8 Step Planning Process	Caltrans Transportation Planning
	Project Development Procedures Manual (PDPM) Appendix FF – The Complete Streets Decision Document (CSDD) was implemented February 11, 2021 to record key decisions to incorporate complete streets facilities in projects on the State highway system. The instructions on how to complete the CSDD as well as the template were made available in Project Development Procedures Manual (PDPM) Appendix FF.	Caltrans Design; Caltrans Sustainability; Caltrans Transportation Planning

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Caltrans Active
Transportation (CAT) Plans
Leading to Project
Initiation/Development

Caltrans district active transportation plans represent an important next step in delivering active transportation infrastructure across California. A statewide effort established common data and methods for identifying and evaluating pedestrian and bicycle needs along, across, and parallel to the state highway system. Each Caltrans district completed its own active transportation plan, using statewide methods and data while also tailoring data, analysis, and priorities to reflect its unique context and values. For each of these plans, district staff charted a public process that focused on increasing social equity, strengthening community partnerships, and improving connections between the state and local networks. These plans provide Caltrans with statewide tools to use in collaborating with regional and local partners to identify, fund, construct, and maintain pedestrian and bicycle projects. Districts have already started incorporating CAT Plan data into their project initiation/development efforts.

### **Asset Inventory**

Caltrans District 8 created an Undercrossings & Overcrossings inventory with asset condition data to complement the Active Transportation Asset inventory since the ATAI was limited to assets on conventional highways. The overcrossing/undercrossings inventory covered bridges within the district that intersected with local roads and where bicycle/pedestrians are allowed.

## Development of Transformative Bikeways

The implementation of new bikeway guidance, such as Design Information Bulletin 89 (Class IV Bikeway Guidance), has led to the design of transformative active transportation infrastructure. Here are examples of projects that have been initiated:

- Caltrans District 8 is developing the Reimagining and Reconnecting Route 66 Project. Located in a disadvantaged community in the City of San Bernardino, this is a major concerted effort to significantly improve quality of life, community vibrancy, and healthy living opportunities for a severely underserved population by enhancing multimodal connectivity, accessibility, safety, and comfort for people of all ages and all abilities. The combined multimodal, traffic calming, sustainability, and placemaking components of the Project will not only transform the physical infrastructure into a more lively, walkable, and bike-friendly main street but also lead to increasing opportunities for local businesses to thrive, redevelopment plans to take root, and spark revitalization activity in this neighborhood that is desperately needed to reverse long-standing impacts for a historically disadvantaged community, a city recovering from bankruptcy, and adjacent freight and industrial uses.
- Napa Valley Transportation Authority (NVTA) and Caltrans District 4 have not only included protected bikeways, but also green infrastructure, enhanced transit features, traffic calming measures, enhanced crossings, and other innovations.
- Caltrans District 3, as part of the Live Oak 99 Project, created a pedestrian-focused downtown environment by enhancing parking and

- building access, wayfinding and signage, landscaping, improved crosswalks, curbs, gutters, sidewalks, and driveways.
- Buffered bikeways have also been incorporated in the <u>Broadway</u> Corridor Improvements in Chula Vista.
- The Los Angeles Region is working to complete the 51-mile LA River Path Project. The goal of this project is to close gaps in the river path with a safe and accessible path for walking, bicycling, and rolling.
- The City of Menifee has designed a road diet project with complete streets elements on Murrieta Road, adding buffered bicycle lanes with new resurfacing projects whenever possible.
- The City of Rialto has completed 18 capital improvement projects for pedestrians, bicyclists, or both between 2017 and 2022. They include construction of a Class 1 trail, safe routes to school projects, street widening, new sidewalks, traffic calming, and more. In addition, the City of Rialto initiated a Specific Plan effort for two corridors planned for bus rapid transit. The plan will include policies and standards for pedestrianand transit-oriented development.

### **Next Steps**

A major goal of this Progress Report is to track the evolution of active transportation in California. This section focuses on current and planned efforts for implementing *Strategy M1*: Connected and Comfortable Networks.

## Pedestrian Environmental Quality Index (PEQI) Tool

Caltrans Transportation Planning is leading a new initiative that is helping capture various degrees of pedestrian comfort and walkability.

### **Accessibility Tool**

Caltrans Sustainability and Transportation Planning are acquiring an Accessibility Evaluation Tool that has the capability to perform before/after accessibility analysis on driving, biking, walking, and transit modes.

### 2023 State Highway System Management Plan (SHSMP)

Caltrans Design and Asset Management will refine bicycle and pedestrian infrastructure needs from District CAT Plans and remaining performance gaps, to guide investments over the next 10 years.

### **Interregional Planning**

Caltrans Transportation Planning is developing an addendum to the Interregional Transportation Strategic Plan (ITSP). The ITSP identifies eleven Strategic Interregional Corridors that connect California's major regions and designates priority interregional highways and railways within each corridor. The Addendum helps to implement the 2021 ITSP by providing more detailed information on the needs of each strategic interregional corridor, tailoring the ITSP's statewide strategies to suit the unique needs of California's diverse regions. It also provides regional context for the new topics added in the 2021 ITSP, including racial equity, public health, climate resilience, and single-occupancy vehicle trip reduction. In doing so, this Addendum is a tool for future state, regional, local, and corridor plans; and investment in the Interregional Transportation Improvement Program (ITIP). Both the 2021 ITSP and the 2022 ITSP Addendum support the development of interregional active transportation infrastructure, including interregional trails, complete streets investments on rural Main Street highways, and first- and last- mile connections to interregional transit.

# Complete Streets Toolbox 3.0 (Training and Guide)

Caltrans Transportation Planning currently updating <u>Complete Streets Elements</u> <u>Toolbox v2.0.</u>

### **Asset Inventory**

Caltrans District 4 is updating their inventory of assets (originally developed as part of the CAT Plan effort) beyond the Active Transportation Asset Inventory Pilot (ATAIP). This effort includes additional assets such as pedestrian and bicycle overcrossings and undercrossings, transit lanes, and other transit supportive infrastructure. Performance measures may include, but are not limited to, implementation of the D4 Bike and Pedestrian Plans and transit performance on the SHS.

### Location-Based Needs (LBN) Analysis

Caltrans District 5 will conduct an additional assessment of the LBNs output data that was developed in the District CAT plan. This activity will provide the next step toward implementation of the plan and will include an analysis to refine LBNs priorities at a higher level of precision compared to the current data

prioritization structure. This could inform decision-making in identifying potential complete streets standalone SHOPP projects.

### Complete Streets Contextual Guidance

Caltrans Design will develop contextual guidance to set minimum expectations for complete streets facilities by place-type and roadway context, such as speed and volume. Guidance will be patterned after the AASHTO Greenbook 7 and will replace the need to develop a design standard decision document (DSDD) for non-standard elements that meet any of the contexts outlined in this guidance document. Contextual guidance will also include design guidance on the use of reduced lane widths on complete streets projects.

### Traffic Signal Operations Manual Update

Caltrans Traffic Operations will update the Traffic Signal Operations Manual, Traffic Signal Business Plan, CAMUTCD Chapter 4 - Highway Traffic Signals, and related policies to incorporate recent guidance from NCHRP on traffic signal control operations strategies for those walking and bicycling. The NCHRP guidance comes from 3 separate reports published in 2022.

### Innovative Progress Tracking

Caltrans District 11 is developing a GIS database to track completed and inprogress Minor B, SHOPP Asset Management, and HM complete streets projects, sortable by FY. Database will be available to share with external partners and will help monitor progress on District's Maintenance-based projects target to devote 10-15% of the Minor B budget to complete streets projects.

#### Main Street Guide

Caltrans Design is updating the "Main Street, California" Guide, which include information about standards and procedures described in the Caltrans Highway Design Manual (HDM), the California Manual on Uniform Traffic Control Devices (California MUTCD), and the Project Development Procedures Manual (PDPM).

### Bridge Design Guidance Update

Caltrans Engineering Services will modify bridge design guidance at three key points in the project development process to support the development of walking, biking and transit facilities on bridges. Additional language will be included at the planning phase, the bridge type selection phase (a meeting at the early design phase where the proposed bridge solution is approved), and the Bridge Design Academy (an introductory course for new employees).

### Strategy M2: Multimodal Access

# Integrate bicycle and pedestrian needs in planning and design of multimodal transportation systems and services

Ensuring multimodal access requires integrating bicycle and pedestrian needs into the planning and design of all transportation systems, including rail and transit systems and the delivery of freight. At some point, everyone is a pedestrian, whether walking to or from a parking lot, transit stop, bicycle parking, or a destination. Incorporating bicycling and walking facilities in transit and rail station area designs will help to provide seamless movement between modes of transportation.

Implementation Action	Delivered Effort(s)	Lead(s) for Delivered Efforts
M2.1 Incorporate first mile/last mile planning for bicycle/pedestrian access needs for all intercity/high speed rail and transit systems	Mobility Hub Implementation Playbook – Built on a backbone of frequent and high-capacity transit, mobility hubs offer a safe, comfortable, convenient, and accessible space to seamlessly transfer across different travel modes. This guidance ensures implementation is well-planned, consistent with other related hub project development across the Bay Area, and increases the likelihood of obtaining capital and operating funding.	Metropolitan Transportation Commission
	Improving Safety for Pedestrian and Bicyclists Accessing Transit - This guide is intended for transit agencies, State and local roadway owners, and regional organizations involved with planning and designing transit stops and the roadway, pedestrian, and bicycle facilities that provide access to transit.	Federal Highway Administration
	California State Rail Plan 2018 - Framework for California's rail network and sets the stage for new and better rail and community connections in the State for the next 20 years and beyond.  Section 4.3 Connectivity Goals Section 5.2 Multimodal Approaches Chapter 6 Investment Highlights	Caltrans Rail & Mass Transit
	<u>Environmental Documentation</u> – Bicycle and pedestrian considerations such as first/last mile planning are included in the environmental analysis process for the California High Speed Rail	CA High Speed Rail Authority
M2.2 Identify bicycle parking needs at transit, rail and park and ride services and define appropriate bicycle accommodation policies	Research Task Order 3358: Optimizing Bikeshare Services to Connect to Affordable Housing Units with Transit Services - This work will develop a mathematical framework to optimize bikeshare services to mitigate the barriers between affordable housing and transit services. The work will include case city selection, data collection, bikeshare demand analysis, transit accessibility analysis, and optimization modeling.	Caltrans Research, Innovation, and System Information
	<u>California High Speed Rail 2022 Business Plan</u> – Identifies enhanced connectivity for cyclists at transit stations.	CA High Speed Rail Authority

Implementation Action	Delivered Effort(s)	Lead(s) for Delivered Efforts
M2.3 Explore development of a statewide bike share system that reaches the maximum number of Californians	State Employee Bike Share Program - Offers state employees working in the Sacramento area the ability to travel to nearby meetings and run errands on a bicycle during the workday, in addition to providing worksite wellness, active transportation and environmental stewardship	CA Dept. of General Services
	Designing a Transit-Feeder System Using Bikesharing and Peer-to-Peer Ridesharing – Research study that constructs a multimodal network, which includes P2P ridesharing, transit, and city bike-sharing. The research develops schemes to provide travel alternatives, routes, and information across multiple modes in the network.	Caltrans Research, Innovation, and System Information
M2.4 Provide seamless integration of bike share and public transit fare systems on a regional or statewide scale	<ul> <li>California Integrated Travel Project (Cal-ITP) and General Transit Feed Specification (GTFS) Support –</li> <li>GTFS-Real Time and contactless payment units to transit agencies in order to facilitate the transition to seamless payments and travel in California. The GTFS-Real Time units will provide the real-time location of buses, while payment units will allow payment with a debit or credit card. The overall goal of this effort is to equip every bus in the state with these payment and travel units to promote seamless travel across transit districts.</li> <li>Agencies that produce this data &amp; their Caltrans Districts can then take advantage of Caltrans / Cal-ITPs "Speedmaps", allowing them to view block by block where bus / train speeds are slow, and determine how to speed up the bus to improve performance and reliability, especially when integrated into "complete streets" projects.</li> </ul>	Caltrans California Integrated Mobility
	Regional Micromobility Coordination - Support local jurisdictions as they deploy micromobility programs while building consensus among cities and other stakeholders in the areas of data sharing, micromobility parking and passenger loading, education/outreach, and equity.	San Diego Association of Governments
	Metro Bike Share - Regional bike share program offering transit fare integration.	Los Angeles County Metropolitan Transportation Authority

Implementation Action	Delivered Effort(s)	Lead(s) for Delivered Efforts
	Bike Share Capital Program - Grant funds support local government efforts to conduct community planning and site selection, and to contract with private bikeshare operators. The selected private operators are providing the bikes, stations, software, apps, customer service, bike maintenance, operations, and marketing. Programs are required to integrate with the regional transit card and provide low-income membership options.	Metropolitan Transportation Commission
M2.5 Support expanded use of electric bicycles in California, including the provision of a network of public electric bike charging infrastructure	Electric Bicycle Incentives Project (EBIP) - EBIP is intended to encourage adoption for low-income individuals of electric bicycles as a replacement for motor vehicle trips. Consistent with the goals of SB 375, EBIP would increase access to clean transportation options while offsetting vehicle miles traveled (VMT) by way of incentivizing electric bicycles (e-bikes). A portion of project funds would support the development and administration of a virtual bike safety class, so that consumers understand bicycle road safety. EBIP will provide incentives for eligible e-bikes to incomequalified consumers at the time of purchase, on a first-come, first-serve basis. Furthermore, EBIP will pilot an approach that aims to 1) help people replace car trips with e-bike trips, 2) increase access to electric bicycles, and 3) reduce GHG emissions.	CA Air Resources Board
	<u>E-bikes in State Parks</u> – Resources for locations of trails, policies regarding e-bikes, and FAQs	CA State Parks
	Regional Micromobility Coordination - SANDAG launched a Regional Micromobility Coordination effort among municipalities, transit agencies, universities, and military to establish best practices for effective micromobility operations.	San Diego Association of Governments
M2.6 Facilitate opportunities for local freight delivery by bicycle, including funding pilot implementation	Assessing Public Health Benefits of Replacing Freight Trucks with Cargo Cycles in Last Leg Delivery Trips in Urban Centers - This research investigates the potential of cargo cycle delivery for last mile freight in Oakland, California, with a focus on the West Oakland neighborhood. The data collection included interviews, focus groups, vehicle field observation and counts, and traffic simulation modeling. The traffic simulation examined scenarios where businesses converted different percentages of current deliveries to cargo cycles using a transfer hub as the starting point for their cargo cycle delivery.	Caltrans Research, Innovation, and System Information

Implementation Action	Delivered Effort(s)	Lead(s) for Delivered Efforts
	California Freight Mobility Plan - This plan governs the immediate and long-range planning activities and capital investments by the state with respect to freight movement. Strategy ES-2-D explores decarbonization of last mile delivery to decrease the freight system's impact on air quality in dense urban environments by supporting research and funding for emerging forms and infrastructure for low-carbon last mile delivery, such as cargo bike delivery programs and drones.	Caltrans Transportation Planning



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Caltrans Sustainable Transportation Planning Grants (STPG) Caltrans Transportation Planning and Caltrans Districts administer the <u>Sustainable Transportation Planning Grants (STPG)</u> Program which has awarded over 17 partner agency efforts studying first-mile last-mile planning (Implementation Action M2.1).

## Metrolink Active Transportation Program

San Bernardino County Transportation Authority is leading a project that focuses on providing safe pedestrian and bicycle access to key corridors at Metrolink stations in the Cities of Montclair, Upland, Rancho Cucamonga, Fontana, and San Bernardino. It'll improve pedestrian and bicycle access and safety with the incorporation of way finding signage, sidewalks, high-visibility crosswalks, bicycle parking and signalized crossings.

- Phase I work was completed in early March 2019 and project close out is nearly complete.
- Phase II work is currently in the design phase. A design RFP was released July 2020 and the design contract was awarded in December 2020.

# Active Transportation Research

Caltrans Division of Research, Innovation, and System Information (DRISI) developed the *Pedestrian and Bicycle Research Roadmap* which promoted research that enhanced the physical, social, political, and economic environment for walking and bicycling.

- Optimize pedestrian and bicycle safety, mobility, and access and improve multi-modal connectivity for all user, with appropriate emphasis on low-income, underserved communities.
- Develop a research roadmap that identifies and fills research gaps, promotes innovative solutions, and explores strategic opportunities for pedestrian and bicycles modes in a structured, systemic way.
- Pursue research that has deployable results and enhances the best practices in planning & design that result in systems and services where walking & bicycling are the primary means of transportation.
- Perform research that quantifies economic health, equity, and other cobenefits of walking and biking investments to local communities.

#### **Next Steps**

A major goal of this Progress Report is to track the evolution of active transportation in California. This section focuses on current and planned efforts for implementing *Strategy M2: Multimodal Access*.

#### District 4 Transit Plan

Caltrans District 4 is leading an effort to identify and better understand how Caltrans can implement transit-supportive infrastructure improvements on the State Transportation Network. The Transit Plan would complement the District 4 Bike Plan and Pedestrian Plan to inform future investments in the SHOPP and other programs.

### **Mobility Hub Studies**

Caltrans District 4 is leading a study that will detail opportunities and limitations for developing Mobility Hubs on Caltrans property within the nine-county Bay Area (Caltrans District 4) and will identify and develop preliminary design concepts for three candidate locations.

The Orange County Transportation Authority (OCTA) is studying mobility hubs as a potential strategy for bringing together various mobility services, amenities, and technologies all in one place to connect travelers more conveniently to their destinations.

## Linking Active Transportation, Rail, and Transit

Sonoma-Marin Area Regional Transit (SMART) runs through the city centers of nearly all the North Bay communities along the US 101 corridor, providing excellent opportunities for first and last-mile connections. The vision for SMART expansion includes the creation of a continuous trail adjacent to the rail line, which is part of the larger Great Redwood Trail connecting to Humboldt Bay. SMART is also the main freight rail operator for this strategic interregional corridor has planned investments to support freight capacity, including along short-line freight rail.

#### **Accessibility Tool**

Caltrans Sustainability and Transportation Planning are acquiring an Accessibility Evaluation Tool that has the capability to perform before/after accessibility analysis on driving, biking, walking, and transit modes.

# Strategy M3: Efficient Land Use & Development

# Support regional and state efforts to integrate land use and transportation planning to maximize the effectiveness of active transportation investments

Bicycle and pedestrian facilities are a critical complement to land use strategies that better connect people to the places they want to go. Destinations must not only be connected by safe, comfortable, and convenient bikeways and walkways, but must also be located within a reasonable distance to make walking or bicycling an attractive transportation option.

Implementation Action	Delivered Effort(s)	Lead(s) for Delivered Efforts
M3.1 Provide guidance to state and local agencies on school and government building sitting that considers walkability, bikeability, and proximity to transit	Building Standards Commission (BSC) – Updated Section 5.106.5.3.5 code requirements for bicycle parking requirements	CA Dept. of General Services
M3.2 Link land use plans, zoning, and design standards to active transportation planning, integrating principles of location efficiency and urban form	Climate Action Plan for Transportation Infrastructure (CAPTI) - Implementation Strategy 7: Strengthen Transportation- Land Use Connections Simultaneously addressing California's housing crisis while reducing VMT requires a strong connection between transportation and land use policies. Supporting housing demand while meeting our climate and equity goals will require managing this relationship and seeking efficient land use decisions. These identified key actions can ensure transportation programming dollars help incentivize smart housing and conservation policies and decisions, while also supporting infill development.	CA State Transportation Agency

Implementation Action	Delivered Effort(s)	Lead(s) for Delivered Efforts
	California Active Transportation Safety Information Pages (CATSIP)  Local and regional plans have been developed across the state to achieve active transportation related benefits to public health, economy, equitable development, reduction of greenhouse gas emissions and vehicle miles traveled, and improve the safety and comfort of walking and biking for all users. Here is a web resource to these plans:  • Master Plans in California (including Pedestrian Master Plans, Bicycle Master Plans, and Pedestrian and Bicycle Master Plans)  • Complete Streets policies found throughout the state.  • Caltrans District-level Active Transportation Plans  • Tribal Transportation Safety Plans for the Pacific (California) BIA region	UC Berkeley SafeTREC
	Regional Early Action Planning (REAP) 2.0 Grants – Funding program seeking to accelerate progress towards our state housing goals and climate commitments through a strengthened partnership between the state, its regions, and local entities. REAP 2.0 seeks to accelerate infill housing development, reduce Vehicle Miles Traveled (VMT), increase housing supply at all affordability levels, affirmatively further fair housing, and facilitate the implementation of adopted regional and local plans to achieve these goals.	CA Air Resources Board; CA Dept. of Housing & Community Development; CA Strategic Growth Council; Office of Planning & Research

Implementation Action	Delivered Effort(s)	Lead(s) for Delivered Efforts
	SB743 Implementation and guidance - SB 743 (Steinberg, 2013) updates the way transportation impacts are measured in California for new development projects, making sure they are built in a way that allows Californians more options to drive less. OPR and other state agencies produced and collected the documents, tools, instructional videos, and background materials found in this web resource.	Office of Planning & Research
	State of California General Plan Guidelines - Updated guidance on the development of general plans; topics include land use, housing, transportation, health, equity, safety, and others.	Office of Planning & Research
	California Healthy Places Index (HPI) - Focuses on the social and environmental conditions that contribute to health, policy makers and local agencies can use it to identify actionable policies that would improve health in their community, such as improving transportation access, housing affordability and quality, or access to parks and open space	CA Dept. of Public Health
	Health in All Policies (HiAP) Task Force  - The HiAP Task Force convenes 22 state government departments and agencies to advance health, equity, and environmental sustainability through a Collaborative approach. It aims to improve the health of all people by incorporating health considerations into decision-making across sectors and policy areas.	CA Dept. of Public Health; CA Strategic Growth Council; Public Health Institute
	Transformative Climate Communities (TCC) - Empowers the communities most impacted by pollution to choose their own goals, strategies, and projects to reduce greenhouse gas emissions and local air pollution. TCC invests in neighborhood-level plans for climate resilient infrastructure that is integrated, location efficient, and improves transit access for disadvantaged communities.	CA Strategic Growth Council

Implementation Action	Delivered Effort(s)	Lead(s) for Delivered Efforts
M3.3 Support the design of transitoriented, location efficient development that creates density and urban form to encourage pedestrian, bicycle, and transit travel	<ul> <li>Iransit-Oriented Communities (TOC)</li> <li>Policy - MTC's TOC Policy is just one piece of Plan Bay Area 2050, the region's long-range plan for transportation, housing, the economy and the environment. The TOC Policy supports two high-impact Plan Bay Area 2050 strategies that will help the region reach ambitious targets for reducing greenhouse gas emissions:         <ul> <li>Strategy H3: Allow a greater mix of housing densities and types in Growth Geographies</li> <li>Strategy EC4: Allow greater commercial densities in Growth Geographies</li> </ul> </li> </ul>	Metropolitan Transportation Commission
	SANDAG funded <u>Chula Vista's Active</u> <u>Transportation Plan</u> which includes an analysis of active transportation demand, trip generators, and attractors.	City of Chula Vista; San Diego Association of Governments
	Master Plan for Aging – Goal #1 of this plan focuses on Housing for All Stages & Ages. Older adults, like people of all ages, need housing options that meet changing needs across the decades. Housing that allows for different household sizes, with accessible transportation options, welcoming parks and public spaces, and strong climate and disaster readiness, are foundational to well-being and continued engagement in civic, economic, and social life.	CA Dept. of Aging
M3.4 Explore opportunities for a consolidated, universal, and flexible wayfinding system applicable to all modes of travel	2017 SBPP "Wayfinding" Implementation Report – Analysis of existing signage and recommendations for the consolidation of wayfinding systems	Caltrans Transportation Planning
	CA Manual on Uniform Traffic Control  Devices (MUTCD) – Regular updates to the manual include bicycle-focused and pedestrian-focused elements	Caltrans Traffic Operations

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**Health in All Policies** (HiAP) Task Force Active **Transportation Action** Report

The Action Report was created by the California Health in All Policies (HiAP) Task Force to share outcomes accomplished through the Active Transportation Action Plan. The HiAP Task Force has played a critical role in this changing transportation policy environment, initiating early collaborations and partnerships that fostered dialogue and shared understanding across the transportation and health sector and built on a number of preexisting efforts. Thanks to these and other early successes, there are currently numerous intersectoral collaborations at all levels of government supporting healthy transportation.

**Active Transportation** Program (ATP) - Land Use **Considerations** 

The California Transportation Commission has included the following in the ATP Cycle 6 Guidelines under Section I: Transformative Projects:

"Evidence of the transformative nature of the project will help to inform the score. Applicants should describe how nearby projects and local policies and ordinances will contribute to the project's transformative nature. In addition, applicants should address the potential for the project to support existing and planned housing, especially affordable housing, and how the project will advance local transportation and land use goals. Applicants are encouraged to apply for the California Department of Housing and Community Development's (HCD) Prohousing Designation Program and to describe how local policies align with prohousing criteria. If housing is not an issue for the community, the applicant should explain why it is not a concern."

Climate Adaptation and **Resiliency Planning Tools**  The California Department of Public Health developed the Climate Change and Health Vulnerability indicators for California (CCHVIs), narratives, and data to provide local health departments, planning agencies, and other partners the tools to better understand the people and places in their jurisdictions that are more susceptible to adverse health impacts associated with climate change, specifically extreme heat, wildfire, sea level rise, drought, and poor air quality. The assessment data can be used to screen and prioritize where to focus deeper analysis and plan for actions that improve public health and increase climate resilience.

The California Heat Assessment Tool was funded by the California Natural Resources Agency as part of the state's Fourth Climate Change Assessment. This tool focuses on local and state health practitioners, planners, and policy makers to better understand dimensions of heat vulnerability driven by climate changes and where action can be taken to mitigate the public health impacts of extreme heat in the future. The tool can be used to identify and prioritize communities with the greatest vulnerability of negative impacts from extreme heat events for funding, improving adaptive capacity and resilience, informing infrastructure design, etc.

California Healthy Places Index: Extreme Heat Edition is a tool developed by the Public Health Alliance of Southern California, in partnership with the UCLA Luskin Center for Innovation, that provides datasets on projected heat exposure for California, place-based indicators measuring community conditions and sensitive populations. It also provides a list of resources and funding opportunities that can be used to address extreme heat. The tool can be used to:

- Understand underlying heat vulnerability and resilience characteristics of a community
- Identify resources to mitigate adverse effects of extreme heat
- Prioritize public and private investments, resources, and programs

#### **Next Steps**

A major goal of this Progress Report is to track the evolution of active transportation in California. This section focuses on current and planned efforts for implementing *Strategy M3*: *Efficient Land Use & Development*.

# Caltrans System Investment Strategy (CSIS)

The Caltrans Transportation Planning has released the draft Interim Caltrans System Investment Strategy (CSIS) for review and feedback. The CSIS is a strategic action item in the Climate Action Plan for Transportation Infrastructure (CAPTI). Strategy (S) 4.1 directs Caltrans to develop and implement a new, data- and performance-driven approach to align Caltrans project nominations with the CAPTI Investment Framework.

While the draft Interim CSIS is a qualitative approach to satisfy S4.1, Caltrans is working to develop a data and performance driven CSIS, which will kick off mid-2023. The Final CSIS will be developed with stakeholder and public engagement to ensure the data and performance-driven method within the Final CSIS is equitably established to satisfy the diversity in the state of California.

# Complete Streets Toolbox v3.0

Caltrans Transportation Planning is updating the Complete Streets Toolbox which will include wayfinding guidance (Implementation Action M3.4).

Strategy M4: Network & Travel Data

# Develop consistent, high-quality data on bicycle and pedestrian travel and facilities

Consistent, high-quality bicycle and pedestrian data describing existing infrastructure and use informs planning and design for the transportation system as a whole. As an example, forecasting future demand as a result of facility modifications provides a better understanding of the benefits of new investments. Facility construction and user volumes are useful performance measures that help all stakeholders evaluate Complete Streets. Exposure data is also critical for understanding collision risk. The following efforts were delivered in accordance with this strategy.

Implementation Action	Delivered Effort(s)	Lead(s) for Delivered Efforts
M4.1 Develop a standard collection method for bicycle and pedestrian counts and create a central database for storing counts	Interim Count Guidance - The ATP requires bike and pedestrian user counts as the project evaluation metric. The Interim Count Methodology Guidance is intended to instruct awardees on how to do counts to meet the minimum expectations for the evaluation requirements of the ATP, until a final Statewide Count Guidance is developed.	Active Transportation Resource Center
	Caltrans Research Workshop: Active Transportation Census - This virtual workshop built a common understanding among Caltrans staff and partner agencies to facilitate development of a statewide active transportation census program. Major workshop topics included: 1) the purpose of and vision for creating a statewide active transportation census program; 2) key considerations for designing and operating an active transportation census program; and 3) integrating the census program with emerging, third-party data sources to provide information across the entire transportation network.	Caltrans Traffic Operations
M4.2 Explore opportunities to leverage existing data collection by Caltrans and third parties to better understand use of the system by bicyclists and pedestrians	Prioritizing HCCLs Identified using Pedestrian Safety Monitoring Report Tool – Research of metrics that prioritize crash frequency-based pedestrian high collision concentration locations that went beyond prioritizing sites based on total number of fatal and injury collisions.	Caltrans Research, Innovation, and System Information
	2018 Pilot Bicyclist Collision Monitoring Program - Identifies and addresses bicyclist related high collision concentration locations (HCCLs) and corridors, with the long-term goal of substantially reducing bicyclist fatalities and injuries on the California State Highway System.	Caltrans Safety

Implementation Action	Delivered Effort(s)	Lead(s) for Delivered Efforts
	<ul> <li>CA Highway Safety Improvement Plan (HSIP)</li> <li>Includes countermeasure effectiveness data, performance data, and monitoring programs.</li> </ul>	Caltrans Local Assistance; Caltrans Safety
M4.3 Improve state travel surveys to better represent bicycle and pedestrian travel	<u>Data Dashboard for Aging</u> – Strategy B: Transportation Beyond Cars provides data on the estimated percentage of trips from one address to another by one person using specified modes of transportation among older adults.	CA Dept. of Aging
M4.4 Work with the Federal Highway Administration and other partners to develop a standard for bicycle and pedestrian infrastructure and data	Fostering Innovation in Pedestrian and Bicycle Research - The Federal Highway Administration (FHWA) office is collaborating with numerous research members on this study which evaluated pedestrian lane facility type and multimodal safety issues relating to clear zones on rural, suburban, and urban streets; and other economic and safety benefits.	Caltrans Research, Innovation, and System Information; Federal Highway Administration
	Pedestrian Safety Improvement Program (Phase 2 Research) - In partnership with the UC Berkeley SafeTREC, this study(i) compiled short-term pedestrian counts collected throughout the state and normalizing into annual exposure estimates; (ii) collected environmental attributes of the areas surrounding each short-term count site; (iii) developed a statistical model to predict annual exposure based on the environmental attributes; and (iv) applied the model to state highway intersection locations. For the network screening approaches, the activities included: (i) developing a pedestrian crash typology to help summarize HCCLs and assess any emerging trends associated with the dominance of specific crash types, and (ii) enhancing the capabilities of PSMR tool to provide improved querying options for network screening and provide greater flexibility for importing both text and Excelbased crash data importing.	Caltrans Research, Innovation, and System Information
M4.5 Appropriately consider bicycling, pedestrian, and transit concerns in traffic analysis methods	Traffic Safety Bulletin 20-02-R1: Interim Local Development Intergovernmental Safety Review Practitioners Guidance – Latest revision; establishes safety impact review expectations to comply with CA Environmental Quality Act (CEQA).	Caltrans Safety; Caltrans Sustainability; Caltrans Transportation Planning

Implementation Action	Delivered Effort(s)	Lead(s) for Delivered Efforts
	<u>Transportation Impact Study Guide</u> - Provides guidance to Caltrans Districts, lead agencies, tribal governments, developers, and consultants regarding Caltrans review of a land use project or plan's transportation analysis using a vehicle-miles traveled (VMT) metric.	Caltrans Sustainability
	Transportation Analysis Framework (TAF) – One component of a set of materials prepared by Caltrans to guide the implementation of SB 743 (Steinberg, 2013). The TAF is a companion to the Transportation Analysis under CEQA, which describes changes to the environmental review process for many projects on the State Highway System (SHS).	Caltrans Sustainability

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Caltrans Research Workshop: Active Transportation Census Caltrans Traffic Operations held a <u>virtual workshop</u> built a common understanding among Caltrans staff and partner agencies to facilitate development of a statewide active transportation census program. A panel of international experts were in attendance. Major workshop topics included:

- Purpose of and vision for creating a statewide active transportation census program
- Key considerations for designing and operating an active transportation census program
- Integrating the census program with emerging, third-party data sources to provide information across the entire transportation network

# Active Transportation Research

The National Cooperative Highway Research Program (NCHRP) and Caltrans developed the Active Transportation Data Value Actions which assessed planned efforts, business needs, gaps, and the current status of related research.

#### **Data Collection**

In collaboration with HQ Traffic Operations, Caltrans District 12 integrated 72 cameras into pipeline projects on active transportation-significant corridors within the district. Counts will help inform future interventions along the corridors and those to explore in the rest of the district.

The Sacramento Area Council of Governments (SACOG) developed a <u>free</u> equipment loan pilot program to make it easier for cities and counties to collect automated, continuous biking and walking counts for local plans and projects.

## **Next Steps**

A major goal of this Progress Report is to track the evolution of active transportation in California. This section focuses on current and planned efforts for implementing *Strategy M4*: *Network& Travel Data*.

# Active Transportation Census

Caltrans Traffic Operations has recently embarked on developing a statewide active transportation census program to meet data needs. Caltrans will focus on permanent and continuous data that is best suited for assessing travel volumes, patterns, and trends to support new infrastructure investments, evaluate the success of projects and programs, calibrate emerging transportation big data platforms, and track progress toward the department's goals of increasing walking and bicycling statewide.

## Statewide Active Transportation Database (SATDB)

The Active Transportation Resource Center (ATRC) is developing a GIS based database as a one-stop repository for statewide active transportation count data. The database features will allow users to easily upload, view, query, quality check, map, analyze, and download bicycle and pedestrian count data. Manual and automated counter formats will be able to upload into the database.

## Transportation System Network Replacement (TSNR)

Caltrans Division of Research, Information, and Innovation is working on updated <u>Transportation System Network Replacement (TSNR)</u>, adding temporal, geospatial capability, and enhance safety analysis to the database.

# Research: Bicycle and Pedestrian Exposure Data

Caltrans Traffic Operations, Caltrans District 1, and UC Berkely SafeTREC are researching statistical methods for designing the active transportation census network and integration with big data.

# Pedestrian Environmental Quality Index (PEQI) Tool

Caltrans Transportation Planning is leading a new initiative that is helping capture various degrees of pedestrian comfort and walkability.

#### **Data Collection**

Caltrans District 10 will install *MioVision* Cameras at selected on/off ramp locations on SR-99 to collect bike/pedestrian/vehicle data.

### Broadway Pop-Up Demonstrations

Caltrans District 1 will be holding pop-up demonstrations along the Broadway portion of U.S. 101 in Eureka. These test demonstrations will include the temporary installation of materials like vertical cone-like delineators and paint to analyze proposed improvements before possible construction. The projects are intended to enhance safety for all road users, improve connections to local roads, improve transit access for pedestrians and cyclists, and make walking and bicycling a more enjoyable experience on Broadway. The Broadway Pop-Up Demonstrations will allow Caltrans to understand potential impacts of these improvements on all road users, receive feedback from stakeholders and community members, and make adjustments to project designs before permanent construction. Both the Broadway Pop-Up Demonstrations and permanent improvements are being planned and designed in close coordination with our partners, including the City of Eureka, Humboldt Transit Authority, Humboldt Bay Fire, Humboldt County Association of Governments, and with the input of numerous community-based organizations.

## Strategy M5: Statewide & Regional Trails

# Support low-stress or separated pedestrian and bicycle trail routes of statewide or regional significance for tourism, recreation, and utilitarian transportation

Statewide, regional, and local trails connect residents and visitors to parks, forests, beaches, and other public lands across California, including the California Coastal Trail. Trails encourage healthy lifestyles, provide transportation alternatives, and directly support statewide and local economies. As a major element in California's outdoor recreation industry, trails help generate \$85 billion in consumer spending and \$27 billion in wages and salaries every year.

Many California cities, suburbs, and rural areas are connected by trails, providing recreation access to millions of people. They also serve mid- and long-distance transportation needs for commuters or others traveling between communities or regions. Other communities could benefit from new investments in multi-jurisdictional trail networks. Opportunities to integrate long distance trails with active transportation networks and build new networks requires coordination with state and local agency partners and strategic investments in infrastructure and marketing.

Implementation Action	Delivered Effort(s)	Lead(s) for Delivered Efforts
M5.1 Promote awareness of and connections to key statewide bicycling and walking routes	California Coastal Trail – Collaborative effort to integrate trail completion needs into district-level planning efforts	CA Coastal Commission; Caltrans Environmental Analysis; Caltrans Transportation Planning
	Web Resources  • Biking Safety Tips  • Hiking Safety Tips  • General Biking Guidance  • General Hiking Guidance  • Trails and Hiking  • More Biking in California State Parks  • E-bikes	CA State Parks
M5.2 Coordinate with state and local convention and visitors' bureaus to market bicycling and walking options to tourists	U.S. Bicycle Route System (USBRS) – Caltrans has developed a state framework and uniform approach regarding USBRS route-designation. As an AASHTO-designated lead organization in the USBRS route designation process, Caltrans is committed to actively engaging with the Adventure Cycling Association (ACA), local communities, and bicycling advocates to establish USBRS routes in the State of California.	Caltrans Local Assistance

Implementation Action	Delivered Effort(s)	Lead(s) for Delivered Efforts
	Rural Recreation and Tourism Program (RRT) - create new recreation opportunities within rural communities to support health-related and economic goals. This program is funded by Proposition 68 (2018 Bond Act), which is found in Public Resources Code §80090(a)(b)	CA State Parks



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## California Coastal Trail Coordination (CCT)

Reflecting state statute specifying Caltrans' responsibility to work with other state agencies, Caltrans and the California Coastal Commission entered in a partnership agreement in 2017 (renewed in 2022) with the goals of promoting multi-modal transportation to serve the coastal zone, advancing active transportation opportunities, and completing the California Coastal Trail. The agreement enhances efforts to work with state, regional and local partners, including the creation of effective guidance for regional transportation and local coastal plans and exploring a variety of options for closing gaps in the California Coastal Trail. The partnership also ensures that coastal public access concerns and features are appropriately factored into Caltrans plans and projects in ways that meet Coastal Act policies and advance Caltrans active transportation goals.

As a testament to the success of this partnership, Caltrans District 5 started construction on a Class I Bike Path adjacent to the southbound lanes of U.S. 101 between Estero Street, near the Carpinteria Avenue off-ramp in the City of Carpinteria, and Sand Point Road in the County of Santa Barbara. This effort completed a segment of the California Coastal Trail consistent with the circulation and bikeway systems outlined in the County's Comprehensive Plan, City's General Plan, and the statewide California Coastal Trail Map.

Caltrans District 11 in the San Diego North Coast Corridor Project also started construction on 10.2 miles of the I-5 North Coast Bike Trail, which completes more of the California Coastal Trail.

## Developing Parks and Trails in Underserved Communities

Since 2017, California State Parks has held over 100 technical assistance workshops for Proposition 68 grant programs which have a focus on developing parks and trails in underserved communities throughout California. Additionally, the Federal Recreational Trails Program, the Federal Land and Water Conservation Fund Program, the Rural Recreation and Tourism, and the Regional Park Programs have specific language that prioritizes multi-use trail projects and developing trail connections to existing trails.

#### **Developing Regional Trails**

The Napa Valley Transportation Authority started construction on the Class I Napa Valley Vine Trail (upper valley segment) between the City of Calistoga and the City of St. Helena. The Vine Trail is an Active Transportation Priority in Napa Valley, and once complete, will provide 47 miles of shared use path between Calistoga in Napa County all the way to the Vallejo Ferry Building in Vallejo (Solano County) providing active transportation access from multiple Bay Area cities into Napa.

The Sacramento Area Council of Governments (SACOG) developed the Sacramento Regional Trail Network and the Trail Network Action Plan in partnership with 28 cities, six counties, numerous special districts, and state and local agencies throughout the region. Funded through a Caltrans Sustainable

Transportation Planning grant and completed in the summer of 2022, the plan identifies a regional trail network and an implementation strategy to prioritize trail segments that supported plan goals and regional connectivity. The total network is over 1,000 miles long and envisions reliable routes to the best places around the region for all ages, and abilities. Caltrans District 3 aligned their CAT Plan location-based needs with the plan, further supporting the development of connections throughout the region for people walking and bicycling. Go to <a href="https://www.sacog.org/ready-set-trails">https://www.sacog.org/ready-set-trails</a> for more information.

SACOG has also added merit criteria specific to regional trail implementation in their <u>Regional Active Transportation Program</u> to further support the development of regional trails.

#### **Next Steps**

A major goal of this Progress Report is to track the evolution of active transportation in California. This section focuses on current and planned efforts for implementing *Strategy M5*: *Statewide & Regional Trails*.

Closing Gaps in the California Coastal Trail (CCT) In line with the partnership agreement between Caltrans and the California Coastal Commission, Caltrans will continue project development activities as they relate to closing gaps in the <u>California Coastal Trail</u>. Efforts such as analyzing where CAT Plan location-based needs intersect with CCT's gaps are planned for the near term.

**Strategy M6: Encouragement** 

# Promote bicycling and walking for everyday transportation, recreation, improved health, and active living

In addition to providing a safe, comfortable network for bicycling and walking and educating Californians on their rights and responsibilities, agencies across the state can lead by example by implementing and supporting programs that encourage people to walk and bike.

Implementation Action	Delivered Effort(s)	Lead(s) for Delivered Efforts
M6.1 Support and promote bicycling and walking events for all ages	May is Bike Month (MIBM) activities, Dump the Pump, Spare the Air, Try Transit, Walk to School Day, and Walktober – Various agencies coordinated to promote events that include bike rides, bike/walk audits, and information booths	State, Regional, and Local Agencies
M6.2 Implement model encouragement programs to incentivize walking and bicycling to work for state and partner agency employees	Bicycle Commuter Program (PIB 18-21R) - Incentive program developed to encourage employees to use alternate means of transportation when commuting to and from work. This program promotes air quality, reduces traffic congestion, and conserves energy by reducing the number of single occupancy vehicles on the road.	Caltrans
	State Employee Bike Share Program - Offers state employees working in the Sacramento area the ability to travel to nearby meetings and run errands on a bicycle during the workday, in addition to providing worksite wellness, active transportation and environmental stewardship	CA Dept. of General Services
M6.3 Research applications of the science of behavior change in transportation	Identified national research: "Inventory of Child Education Programs"; "Evaluation of Sustained Enforcement, Education, and Engineering Measures on Pedestrian Crossings", "The Effects of High Visibility Enforcement on Driver Compliance to Pedestrian Yield Right of Way Laws: A Follow-Up"	Caltrans Research, Innovation, and System Information

Implementation Action	Delivered Effort(s)	Lead(s) for Delivered Efforts
	Healthy Mobility Options Tool (HMOT) / Integrated Transport and Health Impact Model (ITHIM) California - planning tool that answers the question of "How much benefit or harm to human health can we expect by changing the mix of active and motorized travel across a county, region, or the entire State of California?" HMOT / ITHIM California has been used by governmental agencies and advocates to assess the health impacts of:  • Updates to regional transportation plans under SB 375, Sustainable Communities Strategies  • Health analyses for updates of the California Climate Change Scoping Plan under AB 32, Global Warming Solutions Act; to show significant health benefits (reduced chronic diseases and premature deaths prevented) associated with shifting away from driving towards greater active transportation • Goals of state and local health and transportation agencies • City and regional transportation projects and programs such as high-speed rail and bike-sharing.	CA Air Resources Board; CA Dept. of Public Health

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# Local and Regional Encouragement

The Niles Canyon Stroll & Roll is a biennial event where Highway 84/Niles Canyon Road is closed to vehicular traffic. This is an opportunity for people to walk and bike safely through the canyon with their friends and family. This event was started by Alameda County Supervisors in collaboration with Caltrans District and various local partners.

The <u>City of Rancho Cucamonga</u> continues to facilitate a Safe Routes to School (SRTS) Education and Encouragement Program through the City's Engineering Services Department. The program is long-standing and includes support from City Staff for schools looking to build upon or start their SRTS program on campus. Resources as well as equipment that can be checked out by schools to host bicycle rodeos or table an event are provided.

The City of Ontario, as part of a Transformative Climate Communities (TCC) Grant award, has been providing outreach for free monthly bus passes for residents within the TCC area.

**OBJECTIVE 3: PRESERVATION** 

# **Strategy P1: Quality of Condition**

# Establish and meet an expected quality of condition for bicycle and pedestrian infrastructure

Setting clear and consistent standards for the quality and condition of active transportation infrastructure helps streets, paths, and other active transportation facilities function as expected over time. Similarly, establishing a clear maintenance agreement at the beginning of any project helps organizations understand the responsibility and cost they are committing to in the maintenance of these facilities. Caltrans will continue to integrate active transportation conditions into existing departmental maintenance approaches during project development, maintenance, and construction.

Delivered Effort(s)	Lead(s) for Delivered Efforts
Complete Streets Decision Document (CSDD) - Appendix FF of the Project Development Procedures Manual provides guidance for documenting the steps taken to determine bicycle, pedestrian, or transit needs, identify preferred complete streets facilities, identify complete streets facilities selected for the project, and the rationale supporting those decisions.	Caltrans Design
Construction Manual Update – Section 4-1203B was updated to ensure construction area signs are placed outside the traveled way, do not block or protrude more than 4 inches into bicycle and pedestrian routes, and comply with Americans with Disabilities Act requirements.	Caltrans Construction
Temporary Pedestrian Access Route (TPAR) Memo – Design guidance for existing pedestrian facilities impacted by field activities	Caltrans Construction
Complete Streets Tracking Form and HM-1 and HM-3 Complete Streets Matrix - Process for tracking the enhancements of complete streets elements in Major Highway Maintenance.	Caltrans Maintenance
	Complete Streets Decision Document (CSDD) - Appendix FF of the Project Development Procedures Manual provides guidance for documenting the steps taken to determine bicycle, pedestrian, or transit needs, identify preferred complete streets facilities, identify complete streets facilities selected for the project, and the rationale supporting those decisions.  Construction Manual Update - Section 4-1203B was updated to ensure construction area signs are placed outside the traveled way, do not block or protrude more than 4 inches into bicycle and pedestrian routes, and comply with Americans with Disabilities Act requirements.  Temporary Pedestrian Access Route (TPAR) Memo - Design guidance for existing pedestrian facilities impacted by field activities  Complete Streets Tracking Form and HM-1 and HM-3 Complete Streets Matrix - Process for tracking the enhancements of complete streets elements in Major Highway

Although Toward an Active California is a policy plan with a focus on the 60 implementation actions that were developed by its steering committee, this subsection of the progress report highlights other related efforts that are being done at the local, regional, district, and state levels to implement Strategy P1: Quality of Condition.

Accommodating Bicycles and Pedestrians in Temporary Traffic Control Zones

Caltrans District 1 developed a policy memorandum, "Accommodating Bicycles and Pedestrians in Temporary Traffic Control Zones", that must be considered throughout all project phases to ensure sufficient capital and support resources are provided to design and implement viable solutions. Encroachment permit reviews must also consider bicycle and pedestrian accommodation.

## **Next Steps**

A major goal of this Progress Report is to track the evolution of active transportation in California. This section focuses on current and planned efforts for implementing *Strategy P1: Preservation*.

Statewide Policy and Guidance for Bicycle Access Through Work Zones Caltrans Traffic Operations will be updating the policy directive for bicycle access through work zones (construction, maintenance, or encroachment permits) on the state highway system. This policy will include new specifications and plans for temporary bicycle access routes.

# Strategy P2: Program Integration

# Pursue internal and external partnerships to address bicycle and pedestrian needs in maintenance and preservation activities

Creating open systems of communication and fostering collaboration across multidisciplinary project teams are critical to the planning, budgeting, and implementation of maintenance and preservation activities. While some of these activities are limited to minor repairs or resurfacing and do not cover larger rehabilitations or reconstructions, these projects present opportunities to add or improve bicycle facilities without significant additional cost.

The maintenance and preservation of active transportation facilities involve several different divisions and project teams, so it is imperative that staff form strong partnerships and clearly communicate task requirements and budget needs. Creating an open and collaborative process helps include the necessary maintenance actions in project planning. Caltrans has worked to establish and strengthen external partnerships with other agencies, non-profits, and citizen groups to strengthen relationships with people who work 'on the ground' and may be able to quickly identify and respond to some issues. Involving community members in preservation and maintenance efforts of their local facilities can create a greater sense of ownership of these facilities, reducing maintenance costs and increasing community pride.

Implementation Action	Delivered Effort(s)	Lead(s) for Delivered Efforts
P2.1 Incorporate bicycle and pedestrian needs into asset management plans and associated programming and prioritization processes	State Highway System Management Plan - Integrates the maintenance, rehabilitation, and operation of the SHS into a single management plan which implements various state and federal asset management requirements with new resources from California Senate Bill 1 (SB 1). The SHSMP operationalizes the California Transportation Asset Management Plan (TAMP) by utilizing the CTC-adopted asset classes, performance measures, and performance targets as defined in California Senate Bill 486. Bicycle and pedestrian location-based needs identified in Caltrans District Active Transportation (CAT) Plans will help inform future updates of the SHSMP.	Caltrans Asset Management; Caltrans Design; Caltrans Districts; Caltrans Transportation Planning
P2.2 Develop an adopt-a- bikeway program to assist with maintenance of bicycle facilities, similar to adopt-a- highway	Los Angeles County Adopt-A-Bike Path Program - Provides individuals, families, businesses, organizations, and public agencies with a unique opportunity to gain prominent recognition while beautifying the environment within their own communities. By collecting litter, sweeping, and trimming vegetation along bike paths participants foster community pride, and save taxpayer dollars	Los Angeles County Dept. of Public Works

Implementation Action	Delivered Effort(s)	Lead(s) for Delivered Efforts
P2.3 Include maintenance staff in Project Initiation Document, planning, and design phases to consider impacts	Complete Streets Tracking Form and HM-1 and HM-3 Complete Streets Matrix - process for tracking the enhancements of complete streets elements in Major Highway Maintenance (HM-1 Pavement and HM-3 Bridge) projects.	Caltrans Maintenance

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#### **SHOPP Investment**

Caltrans District 2 developed an excel-based tool to strategically plan for and allocate performance targets across the 2021 SHSMP. Tool allows for more efficient, equitable allocation across the district. District 2 also holds quarterly meetings with Maintenance Engineering and bi-annual meetings with local agencies to coordinate maintenance needs.

Caltrans District 5 regularly coordinates with Project Management, Traffic Operations, Safety, and other D5 functional units to explore Complete Streets needs that could be addressed through the Minor Program.

Caltrans District 11 developed a District Maintenance-based project target to devote 10-15% of the Minor B budget to complete streets projects beginning in the 21/22 FY.

#### **Next Steps**

A major goal of this Progress Report is to track the evolution of active transportation in California. This section focuses on current and planned efforts for implementing *Strategy P2: Program Integration*.

Specialized Maintenance Equipment – Needs Assessment Caltrans Maintenance will initiate a Caltrans District-based process to identify short- and long-term maintenance equipment needs for the maintenance of walking, biking, and transit facilities. This effort will result in the delivery of a needs assessment that will include:

- Current & future equipment needs (sweepers, grinders, etc.)
- Cost and preferred procurement option (purchase outright, lease, on-call service contract, District share, etc.)
- Review existing complete streets maintenance equipment policies and identify the areas that need to be edited or updated to improve the ease at which additional and/or specialized equipment can be procured for the maintenance of complete streets.

# Maintenance Program Strategic Plan

Caltrans Maintenance is developing a framework that ensures program alignment with the four core focus areas of safety, people, stewardship, and equity. It supports active transportation efforts by designating liaisons throughout the state, updating maintenance documentation, procuring necessary equipment and tools, training, and working with partners on maintenance agreements for complete streets elements.

**OBJECTIVE 4: SOCIAL EQUITY** 

# Strategy E1: Community Support

# Strengthen engagement with disadvantaged communities by proactively seeking input on needs and providing technical guidance

Incorporating inclusive engagement processes in the planning and implementation of active transportation networks helps engage disadvantaged communities and involve them in creating plans and projects that best serve their needs. Caltrans provided training and technical assistance on best practices to provide inclusive engagement for all transportation planning processes.

Collaboration with local and regional transportation planning agencies has been key to the success of this strategy. In addition to identified disadvantaged communities, Caltrans will continue to engage tribal communities and rural communities early and often in the planning process.

Implementation Action	Delivered Effort(s)	Lead(s) for Delivered Efforts
E1.1 Proactively identify disadvantaged communities without active transportation and help them develop plans	Disadvantaged Community Active Transportation Planning Initiative – Program Goals: Develop low-cost model for active transportation plans in low-resourced communities, expand use and value of existing resources, applicable in a variety of contexts, aligns with funding opportunities, data-driven innovations, long-term sustainability.	Southern CA Association of Governments
	SANDAG funded Chula Vista's Active Transportation Plan that included outreach and planned improvements for communities near the port area, scoring 90% in CalEnviroScreen.	City of Chula Vista; San Diego Association of Governments
E1.2 Provide active transportation technical assistance as part of existing Caltrans technical assistance programs	Caltrans Active Transportation Program (ATP): Web Resources – General, technical, timely use of funds, project reporting, technical advisory committee, and other resources	Caltrans Local Assistance
	Active Transportation Resource Center (ATRC) - Resources, technical assistance, and training to transportation partners across California to increase opportunity for the success of active transportation projects	Active Transportation Resource Center
	Caltrans Highway Safety Improvement Program (HSIP) - Web Resources for the federal-aid program to States for the purpose of achieving a significant reduction in fatalities and serious injuries on all public roads.	Caltrans Local Assistance; Caltrans Safety

Implementation Action	Delivered Effort(s)	Lead(s) for Delivered Efforts
E1.3 Require District staff to reach out to regional transportation planning agencies, metropolitan planning organizations, and	Caltrans District Active Transportation (CAT) Plans – Plan development included a robust public engagement component, integrating stakeholder input into location- based needs.	Caltrans
disadvantaged communities to identify opportunities to integrate active transportation into local plans and programs	Caltrans Native American Advisory Committee (NAAC) – This advisory committee contributes to the Tribal Governments' ability to take advantage of transportation opportunities and to participate within Caltrans in planning, developing, and implementing transportation projects and services. Membership consists of persons who are nominated by Tribes and Indian organizations throughout the State, recommended by the NAAC, and appointed by the Director.	Caltrans Districts; Caltrans Race and Equity
	Various bicycle advisory, pedestrian advisory, and ad-hoc committees convene regularly at the local/regional/district levels. Discussion includes implementation of Caltrans active transportation and equity-focused policy. Contact the district Complete Streets Coordinator for more information.	Caltrans Districts; Local Agencies; Metropolitan Planning Organizations; Regional Transportation Planning Agencies
E1.4 Develop education and encouragement materials that can be distributed by communities without resources to develop their own programs	Active Transportation Resource Center (ATRC) - Resources, technical assistance, and training to transportation partners across California to increase opportunity for the success of active transportation projects.	Active Transportation Resource Center
	<u>Safe Routes to School Toolkit</u> – Resources for local entities to develop and implement their own Safe Routes to School program.	CA Dept. of Public Health
	Go Safely California: Media Toolkits – A series of bicycle and pedestrian safety resources	Office of Traffic Safety
	Injury Prevention and Community Outreach Programs – The Injury Prevention program in the Trauma Service at Stanford Health Care is working in the community so that bicyclists of all ages can ride the streets safely for transportation, recreation or fun. This webpage has instructional safety videos and a bicycling safety booklet for youths and parents.	Stanford Health Care

and events. The program is funded by Governments	Implementation Action	Delivered Effort(s)	Lead(s) for Delivered Efforts
grants from the California Office of Traffic Safety, the California Active Transportation Program, the Mobile Source Air Pollution Reduction Review Committee and from other sponsors.		program seeks to create safer and more connected communities by making resources available for engagement, education, information sharing, projects, and events. The program is funded by grants from the California Office of Traffic Safety, the California Active Transportation Program, the Mobile Source Air Pollution Reduction Review Committee and from	Southern CA Association of Governments

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#### **Walk Audits**

Caltrans District 6 District is conducting walking audits in disadvantaged communities where the state highway is a main street. During these walking audits local communities are engaged and needs are documented. This data is being used to make informed decisions during the development of complete street projects.

## Interactive GIS-Based Public Engagement

Caltrans District 9 leveraged the use of an ArcGIS Story Map to engage the public for the <u>Inyokern/Ridgecrest pavement Project</u>. The effort surveyed the public on their pedestrian, bicycling, transit, vehicular, resident, and business owner experiences along State Route 178.

The City of San Bernardino, in the development of their <u>Active Transportation Plan</u>, created an online interactive mapping tool for community participants to identify active transportation-related concerns in specific areas of the city. Preset comments, such as "I walk here" or "I bike here", were available to encourage participants to provide comments. The tool received a total of 234 comments (94-point comments and 141-line comments). Point comments were related to specific locations and destinations while line comments referred to broader roadway segments or corridors.

## Public Engagement Strategy

Caltrans District 4 developed the Caltrans Bay Area Transportation Planning Public Engagement Strategy (PES), which serves as a blueprint to increase stakeholder and public engagement and outreach activities within the District's Transportation Planning Offices. The strategy develops guidance and highlights resources that can assist staff in planning for, developing, and conducting engagement activities in-house. Stakeholder and public engagement activities (referred to generally as public engagement) will support and inform the development of corridor, modal, and project initiation planning documents. The strategy also identifies resource needs and allocates responsibility to the Office of Community Planning, to provide ongoing assistance to staff considering public engagement activities and to maintain the public engagement toolbox on our server as resources evolve.

## California Active Transportation Benefit-Cost Tool

The Active Transportation Resource Center (ATRC) and UC Davis developed a tool that estimates expected benefits of proposed active transportation projects. It can help government agencies, practitioners, and community members understand project-specific cost effectiveness and explore options for improving project design.

### **Next Steps**

A major goal of this Progress Report is to track the evolution of active transportation in California. This section focuses on current and planned efforts for implementing *Strategy E1*: Community Support.

Active Transportation Evaluation Framework & Technical Assistance Caltrans Local Assistance is developing an evaluation framework that describes active transportation project performance metrics, data collection methods for each metric, and evaluation procedures and analysis that can show realized project benefits (qualitative and quantitative) on active transportation projects. This is part of a larger project that also includes technical assistance in collecting data for the performance metrics identified in the framework.

**Strategy E2: Equity Lens** 

# Address social equity when implementing all strategies from this Plan

An equity lens provides a way of understanding and evaluating policies and projects that considers historical and current institutional and structural sources of inequality, working to narrow gaps, overcome inequities, and improve overall outcomes by considering the distribution of positive and negative impacts of investments. Community and nonprofit groups play an important role identifying and advocating for the specific needs of their communities. Caltrans views social equity as a critical component of all Plan efforts, instead of a standalone action. Integrating the equity lens throughout all implementation efforts has been a benefit to all Californians.

Implementation Action	Delivered Effort(s)	Implementation Leads
E2.1 Develop equity-focused plan to identify and improve state highway crossings that limit accessibility to or within communities (Safer Streets and Crossings 1.1)	<ul> <li>Race and Equity Plan -</li> <li>Communication—including training and resources delivered to staff</li> <li>Pilot Projects—to begin implementation of equity solutions in areas where data could be collected and tracked over time</li> <li>Policy—beginning to institutionalize changes by creating an equity policy and an internal structure to support the ongoing work</li> </ul>	Caltrans Race and Equity
	Caltrans District Active Transportation (CAT) Plans – Plan development included a robust public engagement component, integrating stakeholder input into location-based needs. Equity was one of the objectives in the identification of the location-based needs.	Caltrans
E2.2 Consider access to economic opportunity as a critical component to serving disadvantaged communities	Climate Action Plan for Transportation Infrastructure (CAPTI) – One of the principles outlined in this investment framework focuses specifically on "strengthening our commitment to social and racial equity by reducing public health and economic harms and maximizing community benefits"	CA State Transportation Agency

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# Transportation Planning Scoping Information Sheet (TPSIS)

Caltrans Transportation Planning developed the TPSIS to provide relevant Planning findings and data for consideration during the project initiation phase. Section 2: Tribal Government, Local Partners, and Public Engagement Coordination outlines a series of considerations and resources to be used during outreach activities.

Caltrans District 8 leverages equity data & data platforms such as SB 535, AB 1550, CalEnviroScreen 4.0, & California Healthy Places Index to inform project planning and their TPSIS development.

# Equity Strategic Action Plan

Caltrans District 6 developed a District Equity Strategic Action Plan which identified specific actions and targets to support and promote strategic diversity, equity, and inclusion efforts across District 6. The plan is aligned with the Caltrans Equity Statement and the Caltrans 2020-2024 Strategic Plan.

#### Office of Race and Equity

The Caltrans Office of Race and Equity (CORE) officially launched in August of 2020 under Planning and Modal Programs. CORE has been charged with advancing racial equity throughout the Department's internal and external operations. The office provides leadership, guidance, training, and support to all divisions, districts, and programs on equity efforts, working closely with the Office of Civil Rights as well as with our Administration, Human Resources, and Equal Employment Opportunity Programs to advance diversity and equity within our workforce.

#### **Next Steps**

A major goal of this Progress Report is to track the evolution of active transportation in California. This section focuses on current and planned efforts for implementing *Strategy E2: Equity Lens*.

# Transportation Equity Index (EQI)

The Caltrans Office of Race and Equity (CORE) is developing the <u>Caltrans Transportation Equity Index (EQI)</u>. Many tools exist to evaluate various factors that potentially burden communities, but these tools typically consider a wide range of factors and aren't specifically focused on transportation. Caltrans wants to bridge this gap by creating a tool to help address and mitigate inequities in the transportation system. The EQI addresses shortcomings with other spatial analysis tools/methods by using Census blocks, providing highly granular, and only includes variables with spatial significance, such as traffic exposure and accessibility. This—however—does not preclude the use of nonspatial equity data in other Caltrans processes and decision rules. The EQI is simple in terms of its data input, relying on both internal and publicly available datasets, including race and ethnicity, income, proximity to traffic, and accessibility.

# Community Engagement Directive

Caltrans District 8 is updating the *District 8 Directive on Community Engagement* (D08-16-01 effective 10/13/2016) to incorporate community outreach best practices in all project phases. The current D08-16-01 requires updating to reflect the new DP-37 and better align with the District's Equity efforts. Updating this District Directive will allow expansion of District leadership in promoting multimodal solutions, implementing active transportation, and delivering meaningful complete streets that enhance the livability of local communities.

# Caltrans System Investment Strategy (CSIS)

Caltrans Transportation Planning has released the draft Interim Caltrans System Investment Strategy (CSIS) for review and feedback. The CSIS is a strategic action item in the Climate Action Plan for Transportation Infrastructure (CAPTI). While the draft Interim CSIS is a qualitative approach to satisfy S4.1, Caltrans is working to develop a data and performance-driven CSIS, which will kick off mid-2023. The Final CSIS will be developed with stakeholder and public engagement to ensure the data and performance-driven method within the Final CSIS is equitably established to satisfy the diversity in the state of California.

Strategy E3: Access to Funding

# Provide disadvantaged communities with the opportunity to participate in active transportation funding programs

To develop an equitable active transportation network, access to funding must also be equitable. This involves removing barriers and making information accessible for funding opportunities. Funding for planning and implementation can often be a challenge for disadvantaged communities, including the need to provide matching funds for grants. Assisting communities with the identification and development of projects can also increase their competitiveness at the statewide level. Maintaining and enhancing partnerships with public health and other agencies helps leverage funding and implementation opportunities.

Sharing information to help build these partnerships at the local level and connecting disadvantaged communities with non-traditional funding opportunities helps provide access to funding. Active transportation involves many disciplines and can therefore be a catalyst for breaking down silos, creating cross-disciplinary programs, plans, and projects, and broadening the breath of funding opportunities.

Implementation Action	Delivered Effort(s)	Lead(s) for Delivered Efforts
E3.1 Develop a centralized information resource for grant funding and partnership opportunities for active transportation projects	Active Transportation Resource Center (ATRC) - Resources, technical assistance, and training to transportation partners across California to increase opportunity for the success of active transportation projects	Active Transportation Resource Center
E3.2 Identify opportunities to simplify and streamline grant funding for local agencies, and provide technical assistance with analysis for applications	Sustainable Transportation Planning Grant Program Webpage – Resource for Sustainable Communities Grants and Strategic Partnership Grants; includes a grant application guide, district contacts, and past grant awards.	Caltrans Transportation Planning
	Active Transportation Program (ATP) Technical Assistance	Active Transportation Resource Center; CA Transportation Commission; Caltrans Local Assistance
	FTA 5310, FTA 5311, and LCTOP - Consolidated application for the formula transit funding programs to make agencies' work in applying for funding easier and more streamlined.	Caltrans Rail & Mass Transit
E3.3 Evaluate funding efforts to determine how grant funds address bicycle and pedestrian network needs	Climate Action Plan for Transportation Infrastructure (CAPTI) - The plan details how the state recommends investing billions of discretionary transportation dollars annually to aggressively combat and adapt to climate change while supporting public health, safety, and equity.	CA State Transportation Agency

Implementation Action	Delivered Effort(s)	Lead(s) for Delivered Efforts
	State Highway System Management Plan - Integrates the maintenance, rehabilitation, and operation of the SHS into a single management plan which implements several state and federal asset management requirements with new resources from California Senate Bill 1 (SB 1). The SHSMP operationalizes the California Transportation Asset Management Plan (TAMP) by utilizing the CTC-adopted asset classes, performance measures, and performance targets as defined in California Senate Bill 486. Location-based needs identified in Caltrans District Active Transportation (CAT) Plans will help inform the SHSMP.	Caltrans Asset Management; Caltrans Design; Caltrans Districts; Caltrans Transportation Planning
E3.4 Explore joint funding of active transportation plans and programs with county public health agencies, tribal partners, transit agencies, parks and recreation departments, and other potential partners	Refer to <b>Appendix: Funding Opportunities</b> for a list of programs	Multiple
E3.5 Highlight successful non-traditional funding partnerships as models for other communities	P3 Guidance - Project delivery methods that transfer certain responsibilities for project delivery from the public sector to the private sector include design-build, construction manager/general contractor (CM/GC), and Public-Private Partnership (P3). Previous law permitted Caltrans to use these innovative project delivery methods on a limited basis	CA Transportation Commission; Caltrans; League of California Cities
	Active Transportation Funding and Finance Toolkit (Case Studies) - Highlight of six agencies and transportation organizations' successful implementation of innovative funding and financing strategies	Federal Highway Administration

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# Karuk Tribe Coordination and Project Development

Caltrans District 2 worked jointly with the Karuk Tribe for funding through ITS Berkeley to analyze data and data needs in small rural towns, as well as consider proactive safety aspects of planning for and investing in Complete Streets.

Caltrans District 2 worked in full partnership with the Karuk Tribe to develop an application for the Active Transportation Program (ATP), resulting in the Karuk Tribe as the successful award recipient of \$9.9M for District 2 to administer on State Route 96 in Siskiyou County in the small disadvantage community of Happy Camp. This effort is a model in many ways but perhaps most importantly Caltrans did not ask the Tribe to waive their sovereign immunity. Rather, the Tribe and Caltrans entered into a joint powers agreement resulting in the Senate Bill 1 ATP funding to remain in the State Highway Account (SHA), enabling District 2 to allocate, develop, and deliver the project on behalf of the Karuk Tribe.

Transformative Climate Communities (TCC) & Affordable Housing and Sustainable Communities (AHSC) Beginning in 2017, the Strategic Growth Council consulted with the Caltrans in the development of the active transportation component of the TCC Guidelines, Application, and Grant Agreement terms to ensure the latest best practices and lessons are accounted for.

The TCC Program has invested over \$230 million in 8 Implementation and 18 Planning Grants since 2017. A majority of the projects have active transportation components in their scope, with six out of the eight implementation grants constructing bike lanes (total of 17 miles) and pedestrian improvements (7-10 miles). All TCC funded bike and pedestrian awards improve resident access to affordable housing developments, parks, schools, community centers, and other key destinations.

Since Round 3 (2017) the AHSC Program has invested over \$2.4 Billion in over 160 projects. Nearly all of the projects include active transportation components, with most investing more than \$5 million in Active Transportation Projects like sidewalks, curb ramps and bikeways around the Affordable Housing project. Over 200 miles of bike lanes and over 50 miles of pedestrian improvements have been awarded. More than 75% of the projects are in disadvantaged communities.

# Sustainable Transportation Equity Project (STEP)

The California Air Resources Board administers the STEP pilot program which aims to address community residents' transportation needs, increase access to key destinations, and reduce greenhouse gas emissions by funding planning, clean transportation, and supporting projects. STEP's overarching purpose is to increase transportation equity in disadvantaged and low-income communities throughout California via two types of grants: Planning and Capacity Building Grants and Implementation Grants. Within these two grant types, CARB has awarded a total of \$44.5 million.

#### **Next Steps**

A major goal of this Progress Report is to track the evolution of active transportation in California. This section focuses on current and planned efforts for implementing *Strategy E3*: Access to Funding.

# Reconnecting Communities

Caltrans' Reconnecting Communities Program centers on equitable community engagement and relationship building to facilitate a way for affected communities to express how they are burdened by highway facilities, identify their need for reconnection and improved access, and develop transformational strategies and connectivity solutions. This federal Reconnecting Communities Pilot (RCP) grant program supports planning, capital construction, and technical assistance to restore community connectivity through the removal, retrofit, mitigation or replacement of eligible transportation infrastructure that creates barriers in communities.

The <u>2022-2023 California State Budget</u> establishes the California Reconnecting Communities: Highways to Boulevards (RC:H2B) Pilot Program, which will inform the future conversion of key underutilized highways into multi-modal corridors that serve existing residents by developing affordable housing and complete streets features.

# Funding Access and Competitiveness

Caltrans Transportation Planning is developing a database of active transportation projects to serve as a tool for identifying and prioritizing funding needs throughout the state. It will be a resource for assessing project readiness by funding program and phase, with the goal of maximizing competitiveness when applying for grant funding.

Caltrans District 9 is developing a consolidated funding opportunities list which will provide a foundation for a strategic, system wide approach toward funding active transportation and related transit/first-last mile projects. Both internal and external stakeholder will be able to see the full suite of available funding opportunities such that project level funding strategies can be developed.

#### **Quick Build Guidance**

Caltrans District 8, supported by the Caltrans Safety Program, is developing the Quick Build Active Transportation Guidance, funded by a State Transportation Innovation Council (STIC) grant. The delivery of 1 quick build pilot project will occur in year 2 of the STIC grant. It is anticipated that District 8 quick build guidance will lay the groundwork for potential statewide guidance.

# Suggested Concepts for Future Consideration

Public engagement and outreach are key components of this progress report effort. The input received in the development of this Progress Report will help inform topics and considerations for the future Plan update. The input also acts as an assurance check that current or planned active transportation efforts already point in the direction of where attention is needed (equity, etc.). While much of the input received from stakeholders already have actions underway addressing their suggestions, this section of the progress report outlines the overall themes.

- Policy
  - Equity, land use, and community planning should be integrated into transportation decisionmaking.
  - o Policies increasing the safety for the most vulnerable road users.
  - Explore changes to sidewalk maintenance responsibility in California to reduce burden on individual property owners of ongoing maintenance for priority pedestrian routes.
  - Consider the allowance of Class 3 e-bikes on Class I bikeways.
- Guidance
  - With all the guidance and manuals that have been adopted over the past few years, there is now an increased emphasis on design flexibility. Special considerations are needed for areas that do not necessary fit a templated approach, especially in rural areas.
  - Guidance is needed to help automobile-centric communities transition to more sustainable modes.
  - Consider expanding active transportation guidance to include micro-mobility, e-bikes, e-scooters, and green infrastructure.
- Tools and Training Resources
  - Data should be open and easily accessible.
  - o Tools and resources should be easily accessible.
- Funding Assistance
  - On-going technical assistance is needed in strategic active transportation investments. This is necessary because funding opportunities often require very technical and elaborate processes to even be eligible for consideration.
  - o Investments should be data and policy driven.
- Equity and Outreach
  - o In general, a collaborative approach is needed to address inequitable access to infrastructure, resources, capacity and power, and resulting inequities in active transportation use and safety. While multiple agencies can serve various leadership roles in the policy implementation arena, new methods and partnerships are needed to establish shared decision-making processes which are necessary to make our transportation network safer and more equitable. In many cases partnering with groups such as community-based organizations (CBOs), who are often comprised of community members from the communities they work in, and therefore have established, trusting relationships, is an effective strategy in ensuring all voices are heard and included in the decision-making process, from design to implementation. Currently there are barriers that limit or prevent the flexibility needed to harness such partnerships.
  - Increased awareness and consideration should be utilized to prioritize collaboration, engagement, and resources for the most impacted and over-burdened communities.
     Engagement and outreach strategies should be linguistically and culturally appropriate for each

community. These are often the most under-represented groups with systematically limited decision-making power or access to the decision-making process for land use, transportation and infrastructure planning and implementation, yet frequently have higher rates of active transportation use.

- o If enforcement is discussed as part of the next full Plan update, it must be led with an equity-based lens.
- General Comments for the Next Plan Update
  - o Consider revising the name to also represent micro-mobility, e-bikes, and e-scooters.
  - o Consider the development of a reporting tool that shows the percentage of Complete Street targets met (e.g., SHOPP Complete Streets targets).
  - o The next Plan update should include a 5-year implementation plan with funding to match.
  - o Consider having the next Plan's performance goals align with the population health and physical activity goals established by the U.S. Surgeon General. For example, by year X at least 50% of Californians achieve 150 minutes per week of moderate physical activity through active transportation (in 2010, only 7% of Californians met this goal).

# **Appendices**

#### COMMITTEES AND ADVISORY GROUPS

- Active Transportation and Livable Communities
  - o The Active Transportation and Livable Communities was an advisory committee established to discuss and recommend solutions and action items pertaining to active transportation (mobility alternatives to the single occupant vehicle) and livable community concepts, including stakeholder engagement, multi-modal transportation, compact growth, and context sensitive solutions, and to improve the relationships between key active transportation stakeholders and Caltrans. This effort has been subsumed into the CWBTAC.
- <u>California Walk and Bike Technical Advisory Committee</u> (CWBTAC)
  - Caltrans created a new California Walk and Bike Technical Advisory Committee (CWBTAC)
    made up of external partners to provide regular strategic input and technical guidance on
    Caltrans' complete streets and active transportation efforts. The new committee replaces the
    California Bicycle Advisory Committee, which was established in 1992 and provided input to
    Caltrans on bicycle facilities for several decades.
- Strategic Highway Safety Plan
  - California's Strategic Highway Safety Plan is a statewide, comprehensive, data-driven effort to reduce fatalities and serious injuries on public roads. Started in 2005, the Strategic Highway Safety Plan is updated regularly to ensure continued progress and meet changing safety needs. Currently, more than 400 safety stakeholders from 170 public and private agencies and organizations work together to implement the plan under the direction of the Strategic Highway Safety Plan executive leadership and a 13-member Steering Committee. The Strategic Highway Safety Plan includes behavioral, infrastructure, and technology strategies addressing the "4Es" of safety: engineering, enforcement, education, and emergency services.
- Disability & Aging Community Living Advisory Committee Transportation Subcommittee
  - The purpose of the Disability and Aging Community Living Advisory Committee ("Committee") is to advance community living, inclusion, and integration across California. California is committed to community living for all, rooted in both the Olmstead Supreme Court decision of 1999 and in California's values of inclusion, access, and equity. The Committee will ensure the involvement of individuals with physical and intellectual disabilities, older adults, and/or other partners who provide services or represent consumers. The Committee will advise the California Health & Human Services Agency (CalHHS), in addition to other state entities, on community living policies and programs, including but not limited to long-term services and supports, transportation and housing, and employment opportunities.
- Caltrans Native American Advisory Committee (NAAC)
  - This advisory committee contributes to the Tribal Governments' ability to take advantage of transportation opportunities and to participate within Caltrans in planning, developing, and implementing transportation projects and services. Membership consists of persons who are nominated by Tribes and Indian organizations throughout the State, recommended by the NAAC, and appointed by the Director.
- Caltrans Internal Workgroups
  - o Caltrans has internal working groups intended to share information, raise issues, review draft products, and recommend solutions relating to implementing Complete Streets at the leadership, supervisory, and staff levels.
    - Complete Streets Division Chief Steering Committee
    - Complete Streets Policy Advisory Committee
    - Complete Streets Technical Advisory Committee

District Bicycle and Pedestrian Committees

# CALTRANS ACTIVE TRANSPORTATION ORGANIZATIONAL STRUCTURE

Director's Office

- Asset Management
- •Sustainability Program

Districts

- Complete Streets Coordinators
- District Design Liaisons (DDLs)

Maintenance & Operations

- Maintenance
- Safety
- •Traffic Operations

Planning & Modal Programs

- Local Assistance
- Race and Equity
- Rail and Mass Transportation
- •Research, Innovation, & System Information
- •Transportation Planning

Project Delivery

- Construction
- Design
- Environmental Analysis

## Caltrans District Efforts Related to Organizational Structure

- District 1 established a Pedestrian and Bicycle Advisory Committee (PBAC) with the primary purpose of
  helping to ensure that planning, design, maintenance, and operations activities within the district meet
  the needs of those walking and bicycling. The PBAC is comprised of local and regional agencies,
  transportation professionals, underserved community representatives, regional advocates, and
  community members. This committee handles a variety of tasks including monitoring implementation of
  DP-37 and complete streets activities at the district, providing input into plans and project initiation
  documents to ensure bicycle and pedestrian needs are met, and monitoring programs/projects for
  consistency with the District Active Transportation Plan.
- District 2 will be developing a 101 training for Project Initiation Document (PID) staff, design, and
  environmental groups that will focus on the new requirements in the CSDD following the release of DP37. This training will address research and engagement needed in the pre-PID and scoping phases, as
  well as procedures for the new requirements that CSDD be circulated to District Directors for any
  projects not including complete streets. The purpose of this training is to provide increased awareness
  surrounding these new policies and increase understanding of how they will impact staff's specific job
  functions.
- District 4 Division of Transportation Planning and Local Assistance is consolidating and expanding its
  transit and active transportation functions to build up the district's complete streets program and
  strengthen coordination with other Divisions and HQ. The office will include new and refocused
  functions and positions on complete streets performance, PID coordination, and expanded transit
  planning and coordination.
- District 5 will convene the Central Coast Coalition on DP-37 to provide a single and uniform forum for discussing the policy update and next steps for implementation. The workshop would provide a space to address frequently asked questions and concerns about DP-37 for District 5 partners. The district also developed a Complete Streets TPSIS Viewer to assist in the development of TPSIS content relating to Complete Streets.
- District 6 will develop a memorandum to further define within the district how key individuals from the
  Divisions of Planning, Asset/Program and Project Management, Design and Maintenance and
  Operations will work collaboratively with each other to ensure a strategic approach and wellcoordinated complete streets program. The district is also assembling the Active Transportation
  Advisory Committee composed of local agencies, advocates, and other stakeholders with the goal of
  using Caltrans and local active transportation tools and information to improve multi-modal access and
  social equity.
- District 7 will create an email newsletter for all District 7 staff to provide information on complete streets and climate change-related topics, such as May is Bike Month, upcoming local events, educational and training opportunities, bicycle commute subsidy information, partner agency news and resources. This newsletter aims to keep all staff aware of District goings-on, as well as to promote the Department's goals of safety, equity, and climate action by highlighting multimodality and sustainability. Newsletter expected every quarter or as needed. The district will also establish a Complete Streets TAC with representative members from partner agencies, advocacy groups and community-based organizations that will advise the planning, design, and maintenance of improvements that address mobility needs and further equitable outcomes for those walking, bicycling, and using transit on and across state highways in District 7.
- District 9, in order to facilitate the incorporation of complete streets and transit-supportive design elements in off-system projects and in local site-plan designs that are in-review through the Local Development Review process, template examples of complete street and transit design guidelines will be collected from comparable rural regions and disseminated to relevant stakeholders across the district.
- District 10 established a Bicyclist and Pedestrian Advisory Committee (BPAC) in 2022 with the primary purpose of providing the public a forum to identify and address active transportation gaps and barriers

on, across, and near the state highway. The BPAC is comprised of membership from local and regional agencies, transportation professionals, advocacy groups, and other community members. The BPAC intends to utilize the D10 CAT Plan and the public's geographical knowledge to enhance active transportation infrastructure and use in the region.

- District 11 will develop and pilot a 3-pronged team made up of Planning, Design and Traffic Operations subject matter experts to serve as a special advisory committee for any Caltrans or local complete streets projects that require additional review or decision making. This team will serve as a decision-advisory board for active transportation/complete streets issues within the district.
- District 12 has assembled the active transportation technical advisory committee (ATTAC) consisting of System Planning, Advance Planning, Environmental, Operations, Traffic Safety, Design, Construction, ROW, Strategic Portfolio Management, and PIO.

### **FUNDING OPPORTUNITIES**

# Funding Toolkits and Guides

- <u>2022 Funding Fair Handbook</u> California Financing Coordinating Committee (CFCC)
- <u>Active Transportation Funding and Finance Toolkit</u> Federal Highway Administration (FHWA)
- <u>Funding Programs That Fund Active Transportation</u> California Transportation Commission (CTC)
- <u>Low Carbon Transportation Investments</u> California Air Resources Board (CARB)
- Office of Traffic Safety (OTS) Grant Program Resources
- <u>Pedestrian and Bicycle Funding Opportunities</u> (USDOT)

#### **Funding Programs**

- Active Transportation Program (ATP)
- Affordable Housing & Sustainable Communities (AHSC) Program
- Bike Share Capital Program MTC
- Clean Mobility Options
- Congestion Mitigation and Air Quality Improvement (CMAQ) Program
- GoHuman SCAG
- Electric Bicycle Incentives Project (EBIP)
- Highway Safety Improvement Program (HSIP)
- Infrastructure for Rebuilding America (INFRA)
- Interregional Transportation Improvement Program (ITIP)
- Local Partnership Program (LPP)
- Local Streets and Roads (LSR) Program
- Maintenance (under SB-1)
- Office of Traffic Safety Grants
- Rebuilding American Infrastructure with Sustainability and Equity (RAISE)
- Reconnecting Communities Program
- Regional Early Action Planning (REAP)
- Rural Recreation and Tourism Program (RRT)
- Safe Streets and Roads for All (SS4A)
- Solutions for Congested Corridors Program (SCCP)
- State Highway Operation and Protection Program (SHOPP)
- State Transportation Improvement Program (STIP)
- Sustainable Transportation Equity Project (STEP)
- Sustainable Transportation Planning Grants
- Transportation Infrastructure Finance and Innovation Act (TIFIA)
- Trade Corridor Enhancement Program (TCEP)
- Transformative Climate Communities (TCC) Program
- Transit and Intercity Rail Capital Program (TIRCP)
- Urban Greening

# OTHER SUPPORTING POLICIES

- Caltrans Director's Policy 36: California Department of Transportation (Caltrans) has a vision to eliminate
  fatalities and serious injuries on California's roadways by 2050 and provide safer outcomes for all
  communities. To realize this vision Caltrans commits to:
  - A safety-first mindset prioritizing road safety.
  - Prioritize the elimination of fatal and serious injury crashes through our existing safety improvement programs along with development and implementation of new programs to enhance the safe use of our roadways.
  - o Eliminating race-, age-, ability- and mode-based disparities in road safety outcomes.
- AB 2147 (2022): Existing law imposes various duties relating to the rules of the road, including, but not limited to, traffic signs, symbols, and markings, and pedestrians' rights and duties. Existing law prohibits pedestrians from entering roadways and crosswalks, except under specified circumstances. Under existing law, a violation of these provisions is an infraction. Existing law establishes procedures for peace officers to make arrests for violations of the Vehicle Code without a warrant for offenses committed in their presence, as specified. This bill would prohibit a peace officer, as defined, from stopping a pedestrian for specified traffic infractions unless a reasonably careful person would realize there is an immediate danger of collision with a moving vehicle or other device moving exclusively by human power. The bill would require the Commissioner of the California Highway Patrol, in consultation with the Institute of Transportation Studies at the University of California, to submit a report to the Legislature on or before January 1, 2028, regarding statewide pedestrian-related traffic crash data and any associated impacts to traffic safety, including an evaluation of whether and how the changes made by this bill have impacted pedestrian safety.
- Executive Order (EO) N-16-22 (2022): for any strategic plans applicable during the 2023-24, 2024-25, and/or 2025-26 fiscal years: a. develop or update the strategic plan to reflect the use of data analysis and inclusive practices to more effectively advance equity and to respond to identified disparities with changes to the organization's mission, vision, goals, data tools, policies, programs, operations, community engagement, tribal consultation policies and practices, and other actions as necessary to serve all Californians; and b. as part of the development or updating of the strategic plans, engage and gather input from California communities that have been historically disadvantaged and underserved within the scope of policies or programs administered or implemented by the agency or department, and make the plans publicly available.
- Executive Order (EO) N-19-19 (2019): Directs State government to increase efforts to reduce greenhouse gas emissions and mitigate the impacts of climate change while building a sustainable and inclusive economy.
- SB 400 Reduction of greenhouse gases emissions (2019): Adds bikeshare and e-bikes as mobility options in the Clean Cars 4 All Program; proponents expect this will provide a strong incentive for Californians to switch from car to bike travel.
- AB 1266 Traffic Control Devices: Bicycles (2019): Existing law authorizes the Department of Transportation or local authorities to erect official traffic control devices within or adjacent to intersections of highways to regulate or prohibit turning movements at those intersections. When a turn is required, existing law requires the erection of a sign giving notice of that requirement, except as specified. Existing law prohibits a driver of a vehicle from disobeying the directions of a traffic control device erected pursuant to that provision. This bill would exempt from the prohibition described above operators of bicycles traveling straight through an intersection, if an official traffic control device indicates that the movement is permitted. The bill would require the Department of Transportation to develop standards to implement these provisions.
- SB 1 Transportation Funding (2017): After years of advocating for a solution to the state's transportation
  crisis, the Legislature passed and the Governor signed SB 1 (Beall, 2017), also known as the <u>Road Repair</u>
  and <u>Accountability Act of 2017</u>, increasing transportation funding and instituting much-needed reforms.

- SB 1 provides the first significant, stable, and on-going increase in state transportation funding in more than two decades.
- SB 99 Active Transportation Program (2013): Encourages increased use of active modes of transportation, such as biking and walking, increase safety and mobility for non-motorized users and advance the active transportation efforts of regional agencies to achieve greenhouse gas (GHG) reduction goals. The ATP consolidates existing federal and state transportation programs, including the Transportation Alternatives Program (TAP), Bicycle Transportation Account (BTA), and State Safe Routes to School (SR2S), into a single program with a focus to make California a national leader in active transportation.
- SB 743 VMT (2013): Vehicle miles traveled (VMT), not level of service or other vehicle delay metrics, is the most appropriate measure of transportation impacts in California Environmental Quality Act (CEQA) analyses. Caltrans released additional information on SB 743 as it relates to the projects on the State Transportation Network. Strategies that support mode shift such as those identified in Active Transportation Plans, segments to complete the California Coastal Trail, higher vehicle occupancy, shorter average vehicle trips, and transportation demand management can contribute to reduction of VMT. VMT impacts of a transportation project should be mitigated to the maximum extent possible.
- AB 1358 Circulation Element (2008): The legislative body of a city or county, upon any substantive
  revision of the circulation element of the general plan, can modify the circulation element to plan for a
  balanced, multimodal transportation network that meets the needs of all users of streets, roads, and
  highways, defined to include motorists, pedestrians, bicyclists, children, persons with disabilities, seniors,
  movers of commercial goods, and users of public transportation, in a manner that is suitable to the rural,
  suburban, or urban context of the general plan.
- Section 31408 of the Coastal Act (2008): Caltrans has an obligation and a role in completion of the California Coastal Trail. For coastal Districts, the requirement includes coordination with the California Coastal Commission, the Conservancy, and the Department of Parks and Recreation in the development of the California Coastal Trail. To the extent feasible, and consistent with their individual mandates, each agency, board, department, or commission of the state with property interests or regulatory authority in coastal areas shall cooperate with the conservancy with respect to planning and making lands available for completion of the trail, including constructing trail links, placing signs, and managing the trail.
- SB 375 Travel Demand Models: Sustainable Communities Strategy (2008): Builds on the existing framework of regional planning to tie together the regional allocation of housing needs and regional transportation planning in an effort to reduce greenhouse gas (GHG) emissions from motor vehicle trips. Requires the CTC to maintain guidelines for travel demand models used in the development of regional transportation plans that, to the extent practicable, including mode splitting that allocates trips between automobile, transit, carpool, and bicycle and pedestrian trips.
- Assembly Bill 1396 (2007): AB 1396 requires each transportation planning agency whose jurisdiction includes a portion of the California Coastal Trail, or property designated for the trail that is located within the coastal zone, to coordinate with the Coastal Conservancy, the Coastal Commission, and Caltrans regarding development of the CCT. To this end, each transportation planning agency is required to include provisions for the CCT in their RTPs (Government Code 65080.6).
- AB 32 Global Warming Solutions Act (2006): Mandates the reduction of GHG emissions to 1990 levels by the year 2020 and 80% below 1990 levels by 2050.
- DP-05 Multimodal Alternatives Analysis (1992): The intent of this Policy is improved mobility options for the people of California; a new strengthened or expanded relationship with the Department's partners; and early resolution of issues leading to mutually acceptable solutions and a subsequent reduction in

project delay and uncertainties. Wiser investments and more cost-effective, viable and achievable options to California's transportation needs are expected.