

# DAMAGE SURVEY SUMMARY REPORT

DISASTER CA25-4  
DECEMBER 2024 FRANKLIN FIRE

LOS ANGELES COUNTY

COMMENCING DECEMBER 9, 2024

Prepared by:  
California Department of Transportation  
Division of Local Assistance  
Office of Federal Programs

## **Introduction**

This Damage Survey Summary Report (DSSR) has been prepared for submission to the Federal Highway Administration (FHWA) in response to the wildfire event impacting Los Angeles County, which first began on December 9, 2024. According to FHWA's Emergency Relief Manual (May 2013), the purpose of this DSSR is to "summarize the damage assessment and provide information and documentation for the FHWA Division Administrator to make a finding that a natural disaster or catastrophic failure has occurred within the intent of 23 U.S.C. 125." The DSSR also "provides the Division Administrator with a basis to make a finding that the disaster is eligible for funding under the FHWA ER program."

## **Damage Description**

Beginning December 9, 2024, the Franklin Fire began burning, spreading rapidly due to dry fuels, high winds, and low humidity impacting Los Angeles County. The fire has caused extensive damage to critical infrastructure and roadside facilities.

On June 18, 2025, Governor Gavin Newsom proclaimed a State of Emergency for the Franklin Fire event impacting the City of Malibu in Los Angeles County. A copy of the Governor's State of Emergency Proclamation is included in this Damage Survey Summary Report.

## **Damage Estimate**

To date, the estimated cost to repair or reconstruct the damage to federal-aid highways in accordance with the provisions of 23 U.S.C. 125 is \$1.14 million for Local facilities. There are no reported damages to State facilities.

## **Additional Information**

The following attached information describes the winter storm system damage in additional detail:

- Governor's State of Emergency Proclamation June 18, 2025.
- Local damage estimates (to date).
- Sampling of news articles.
- Photographs of incident.

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GOVERNOR'S PROCLAMATION

25-057  
**FILED**  
in the office of the Secretary of State  
of the State of California  
JUN 18 2025  
Deputy Secretary of State

**EXECUTIVE DEPARTMENT  
STATE OF CALIFORNIA**

**PROCLAMATION OF A STATE OF EMERGENCY**

**WHEREAS** between December 9, 2024, and December 18, 2024, the Franklin Fire ignited in Malibu Canyon in the City of Malibu, burning over 4,000 acres; and

**WHEREAS** high winds and red flag conditions increased the intensity and spread of the Franklin Fire, causing imminent threat to life and prompting evacuation orders for thousands; and

**WHEREAS** the Franklin Fire threatened structures, homes, and critical infrastructure, including 2,000 homes, multiple schools, and Highway 1; and

**WHEREAS** in response to a request from the Office of Emergency Services, on December 10, 2024, the Federal Emergency Management Agency approved a Fire Management Assistance Grant to assist with the mitigation, management, and control of the Franklin Fire; and

**WHEREAS** the Franklin Fire was followed by the devastating January 2025 Los Angeles County Fires and Windstorm Event, further impacting the emergency response and budgetary resources needed for local jurisdictions', including the City of Malibu; and

**WHEREAS** under the provisions of Government Code section 8558(b), I find that conditions of extreme peril to the safety of persons and property exist due to impacts from the Franklin Fire in the City of Malibu; and

**WHEREAS** under the provisions of Government Code section 8558(b), I find that the conditions caused by the Franklin Fire, by reason of their magnitude, are beyond the control of the services, personnel, equipment, and facilities of any single local government and require the combined forces of a mutual aid region or regions to appropriately respond; and

**WHEREAS** under the provisions of Government Code section 8625(c), I find that local authorities are inadequate to cope with the magnitude of the damage caused by the Franklin Fire; and

**WHEREAS** under the provisions of Government Code section 8571, I find that strict compliance with various statutes and regulations specified in this Proclamation would prevent, hinder, or delay the mitigation of the effects of the Franklin Fire.

**NOW, THEREFORE, I, GAVIN NEWSOM**, Governor of the State of California, in accordance with the authority vested in me by the State Constitution and statutes, including the California Emergency Services Act, and in particular, Government Code section 8625, **HEREBY PROCLAIM A STATE OF EMERGENCY** to exist in the City of Malibu due to the Franklin Fire.

**IT IS HEREBY ORDERED THAT:**

1. All agencies of the state government utilize and employ state personnel, equipment, and facilities for the performance of any and all activities consistent with the direction of the Office of Emergency Services and the State Emergency Plan. Also, all residents are to obey the direction of emergency officials with regard to this emergency in order to protect their safety.

2. The Office of Emergency Services shall provide assistance to local governments, if appropriate, under the authority of the California Disaster Assistance Act, Government Code section 8680 et seq., and California Code of Regulations, Title 19, section 2900 et seq.
3. The restrictions set forth in Penal Code section 396, which are automatically triggered upon proclamation of a state of emergency, are suspended, and no such restrictions are imposed, with respect to the Franklin Fire in the City of Malibu.

**I FURTHER DIRECT** that as soon as hereafter possible, this Proclamation be filed in the Office of the Secretary of State and that widespread publicity and notice be given of this Proclamation.

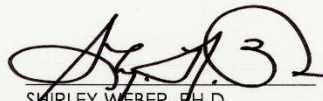
This Proclamation is not intended to, and does not, create any rights or benefits, substantive or procedural, enforceable at law or in equity, against the State of California, its agencies, departments, entities, officers, employees, or any other person.

**IN WITNESS WHEREOF** I have hereunto set my hand and caused the Great Seal of the State of California to be affixed this 18th day of June 2025.



GAVIN NEWSOM  
Governor of California

**ATTEST:**

  
SHIRLEY WEBER, PH.D.  
Secretary of State

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LOS ANGELES COUNTY

LOCAL  
DAMAGE ESTIMATES

## Local Damage Estimate CA25-4:

| Disaster Damage Site Information |        |                                |                                      |               |             | Emergency Opening (EO)      |                     |                                    | Perm. Repair (PR)               | Project Total           |
|----------------------------------|--------|--------------------------------|--------------------------------------|---------------|-------------|-----------------------------|---------------------|------------------------------------|---------------------------------|-------------------------|
| DISTRICT                         | COUNTY | ROUTE                          | Federal-aid<br>Roadway***<br>(check) | PM<br>(Begin) | PM<br>(End) | A<br>EO<br>Force<br>Account | B<br>EO<br>Contract | C<br>EO Total<br>Estimated<br>Cost | D<br>PR Total<br>Estimated Cost | Estimated Total<br>Cost |
| 7                                | LA     | Malibu Canyon Road (Debris)    | Yes                                  | 0.00          | 4.00        | \$ 136,000                  | \$ -                | \$ 136,000                         | \$ -                            | \$ 136,000              |
| 7                                | LA     | Malibu Canyon Road (Guardrail) | Yes                                  | 2.52          | 3.39        | \$ -                        | \$ -                | \$ -                               | \$ 1,000,000                    | \$ 1,000,000            |
| Grand Total                      |        |                                |                                      |               |             |                             |                     |                                    | \$                              | 1,136,000               |

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SAMPLING OF NEWS ARTICLES

**Franklin Fire in Malibu prompts evacuations, road closures as 18K residents impacted** By [FOX 11 Digital Team](#) | Published December 10, 2024 10:47am PST

<https://www.foxla.com/news/malibu-franklin-fire-pepperdine-map-area-update-today>

9/8/25, 9:11 AM

Franklin Fire in Malibu prompts evacuations, road closures as 18K residents impacted | FOX 11 Los Angeles

Watch Live

## Franklin Fire in Malibu prompts evacuations, road closures as 18K residents impacted

By FOX 11 Digital Team | Published December 10, 2024 10:47am PST | Wildfires | FOX 11 |

Santa Ana winds propel Franklin Fire into second day



**Santa Ana winds propel Franklin Fire into second day**

The Franklin Fire has burned nearly 3,000 acres in Malibu. After the Santa Ana winds calmed down during the day Tuesday, they picked back up after sunset, fanning the flames.

**The Brief**

- The Franklin Fire started just before 11 p.m. Monday in Malibu Canyon, propelled by strong Santa Ana winds and fueled by dry brush.
- In the latest update, the fire had burned more than 3,000 acres with no reported containment amid critical red flag warning conditions.
- Approximately 2,000 structures are under mandatory evacuation with significant

<https://www.foxla.com/news/malibu-franklin-fire-pepperdine-map-area-update-today>

1/12

9/8/25, 9:11 AM

Franklin Fire in Malibu prompts evacuations, road closures as 18K residents impacted | FOX 11 Los Angeles  
personnel deployed for law enforcement operations, road closures, and security patro

**MALIBU, Calif.** - More than 700 firefighters continued to battle the [Franklin Fire](#) in [Malibu](#) that broke out Monday night near Malibu Canyon Road, north of the Pepperdine University campus. At last check, the fire had grown to more than 3,000 acres with 0% containment, fueled by strong Santa Ana winds.

**[CLICK HERE FOR THE LATEST UPDATES ON THE FRANKLIN FIRE IN MALIBU](#)**  
**[THIS ARTICLE WILL NO LONGER BE UPDATED.](#)**

The blaze has shut down Pacific Coast Highway and prompted evacuations for residents, with a "minimal" number of homes destroyed and thankfully, no injuries have been reported.

### Location of Franklin Fire in Malibu

Just before 11 p.m. on Monday, crews with the [Los Angeles County Fire Department](#) responded to Malibu Canyon Road in Malibu Creek State Park, where a high volume of dry brush contributed to the rapid spread of the blaze. It erupted in the midst of a rare "particularly dangerous situation red flag warning" issued by the National Weather Service in response to strong wind gusts and dramatically dry conditions.

### Malibu Fire Containment

Chief Anthony Marrone declared at an 8 a.m. briefing that there was no report of containment. The National Weather Service noted that the "particularly dangerous situation red flag warning" would expire by 2 p.m. Tuesday, yet red flag conditions were expected to persist until the following afternoon, Wednesday. Firefighting efforts hoped to leverage lower wind speeds Tuesday afternoon ahead of an expected increase in wind gusts later.

<https://www.fox11.com/news/malibu-franklin-fire-pepperdine-map-area-update-today>

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PHOTOGRAPHS

**Photographs from CalFire Incident Page and Photo Album**

<https://www.fire.ca.gov/incidents/2024/12/9/franklin-fire>

<https://www.flickr.com/photos/calfire/albums/72177720322527024/>





