# Memorandum

Making Conservation a California Way of Life.

To: DISTRICT DIRECTORS

DEPUTY DIRECTORS DIVISION CHIEFS Date: November 16, 2017

From:

THOMAS S. BOUQUI

Acting Chief

Division of Design

## Subject: DESIGN INFORMATION BULLETIN (DIB) 82-06

Effective immediately, the California Department of Transportation's accessibility design guidance, DIB 82 "Pedestrian Accessibility Guidelines for Highway Projects," has been updated to version 82-06 and is now available on the Division of Design website: <www.dot.ca.gov/design/stp/dib/dib82-06.pdf>. For projects where the project development process has started, follow the procedures in the Highway Design Manual (HDM) Index 82.5 "Effective Date for Implementing Revisions to Design Standards."

#### SUMMARY OF SIGNIFICANT CHANGES IN DIB 82-06

This revision is being issued to be consistent with current Federal and State regulations and guidance. The following is a summary of significant changes:

- Limited use of the California Building Code.
- More explanation and graphics in many areas of the DIB.
- Incorporation of the District Delegation.
- Updated terminology to the Project Delivery Coordinator and the District Design Liaison.
- Inclusion of Safe Harbor requirements per federal regulations.
- Added Reach Ranges and Clear Spaces as they apply in state public rights-of-way.

Project specific applicability and questions should be referred to the Division of Design, Project Delivery Coordinators. Training on this subject is being offered. Please contact Philip Kuo, Chief, Office of Professional Development, Division of Design at (916) 653-9506 to schedule training.

c: David Cordova, Office of Standards and Procedures
Antonette Clark, Chief, Office of Standards and Procedures
Project Delivery Coordinators

# **DESIGN INFORMATION BULLETIN NUMBER 82-06**

Department of Transportation
Division of Design
Office of Standards and Procedures

# PEDESTRIAN ACCESSIBILITY GUIDELINES FOR HIGHWAY PROJECTS

**APPROVED BY:** 

' THOMAS S. BOUQUIN ACTING DIVISION CHIEF DIVISION OF DESIGN

November 16, 2017

# **Table of Contents**

				<u>Page Numbe</u>
1.0	Back	ground		1
2.0	Defin	nitions		1
3.0	Proc	edures		3
	3.1	Applic	cability and Review Process	3
	3.2	Rail a	nd Transit Stations	3
		3.2.1	Filing Fees for Rail and Transit Station Projects	4
4.0	Desig	gn Guida	ance and Best Practices for Pedestrian Facilities	4
	4.1	Pedest	trian Accessibility	4
		4.1.1	New Construction	4
		4.1.2	Alterations	4
		4.1.3	Accessibility Requirements on 2R, 3R, and CAPM Projects	5
		4.1.4	Minimum Accessibility	6
		4.1.5	Historic Preservation	6
		4.1.6	Program Accessibility	7
		4.1.7	Safe Harbor	7
	4.2	Placen	nent of Pedestrian Facilities	8
	4.3	Access	sibility Design Standards	8
		4.3.1	Surface	9
		4.3.2	Vertical Clearance	9
		4.3.3	Clear Width	10
		4.3.4	Grade	10
		4.3.5	Cross Slope	11
		4.3.6	Grates and Railroad Tracks	11
		4.3.7	Ramps	12
		4.3.8	Curb Ramps	12
		4.3.9	Medians and Islands	15
		4.3.10	Handrails	15
		4.3.11	Warning Curb and Guard	16
		4.3.12	Curb or Barrier	17
		4.3.13	Landings	17

# **Table of Contents (Continued)**

		Page Number
	4.3.14 Detectable Warning Surface	17
	4.3.15 Reach Ranges	20
	4.3.16 Bus Stops	21
	4.3.17 Parking	22
	4.3.18 Trails	23
	4.3.19 Protruding Objects	23
	4.3.20 Clear Spaces	25
4.4	Shared Facilities	25
4.5	Alternate Standards	25
4.6	Temporary Traffic Control	25
4.7	Exhibits	26
	<b>Attachment</b>	
Exception to A	Accessibility Design Standards	A-1
	<b>Appendix</b>	
Curb Ramp S	coping and Design	Appendix-1
	<b>Figures</b>	
FIGURE 4.3.5	Cross Slope Examples	11
FIGURE 4.3.8	3 (1) Running Slope	14
FIGURE 4.3.8	8 (8) Curb Ramp Cross Slope Example	15
FIGURE 4.3.1	4A Rail Crossing Detectable Warning Placement	18
FIGURE 4.3.1	4B Curb Ramp Detectable Warning Placement	19
FIGURE 4.3.1	5 Reach Ranges	21
FIGURE 4.3.1	9 Protruding Objects	24
	<b>Tables</b>	
<b>TABLE 4.3.7</b>	Helical Radius Requirements	12
<b>TABLE 4.3.8</b>	Case A Curb Ramp Runs for Sidewalks with 2.0% Cross Slopes	14
TABLE 4.3.17	Off Street Accessible Parking Space Requirements	23

#### 1.0 BACKGROUND

The Americans with Disabilities Act (ADA) of 1990, along with its implementing regulations, and the California Government Code Sections 4450 et seq. prescribe that facilities shall be made accessible to persons with disabilities. To comply with the ADA, the 2010 ADA Standards, as adopted by the United States Department of Justice (DOJ), shall apply to the design of the California Department of Transportation (Caltrans) facilities. Although the 2010 ADA Standards are not specifically written for public rights-of-way projects, some of the provisions can apply to the highway environment and are included in this Design Information Bulletin (DIB). Until the draft Public Rights-of-Way Accessibility Guidelines (PROWAG) are adopted and binding, the 2010 ADA Standards are to be used as the primary basis of accessibility standards for public rights-of-way.

In addition to the 2010 ADA Standards, other Federal documents on designing accessible pedestrian facilities in public rights-of-way were used to develop this DIB. For example, the publication Designing Sidewalks and Trails for Access is referred to several times and is available on the Internet at:

www.fhwa.dot.gov/environment/bicycle\_pedestrian/publications/sidewalk2/tranmemo.cfm

The Federal Highway Administration (FHWA) has recommended the PROWAG as best practices and could be followed for areas not fully addressed by the current ADA standards. As such, Caltrans has adopted certain portions of the PROWAG as standards in this DIB.

California Government Code Sections 4450 et seq. refers to the accessibility regulations adopted by the California Building Standards Commission, which includes Part 2 of Title 24 of the California Code of Regulations (Title 24); this is also known as the California Building Code. Sections of the California Building Code, Chapter 11B, are referenced in this DIB although Caltrans is not subject to them, because the scope of the California Building Code is limited in its application. This DIB refers to these references selectively, based on policy or when they are the same as the 2010 ADA Standards or the PROWAG. The Department of General Services - Division of the State Architect (DSA) oversees California Building Code compliance. The California Government Code Section 4454 does specify, however, that for transportation facilities on the State Highway System, Caltrans (in addition to DSA) is authorized to certify, on a project-by-project basis, that a project complies with State pedestrian accessibility design standards. Rail and transit stations are the exception. Rail and transit stations are to be reviewed and require an approval from DSA to certify accessibility compliance.

It should be noted that it is not possible to use the three main code sources (2010 ADA Standards, PROWAG, and Title 24) in its entirety because many of the provisions will conflict with each other. For example, detectable warning surface placement in PROWAG is based on the grade break distance; whereas Title 24 says 6 to 8 inches from face of curb and the 2010 ADA Standards is silent on the subject. Since the Title 24 criteria is not possible in many cases, this DIB uses the PROWAG criteria. This DIB has been written to provide general design guidance on how to comply with the various Federal laws and State codes on pedestrian accessibility for public use. The accessibility requirements typically associated with projects constructed in public rights-of-way have been presented in this DIB as "accessibility design standards" only to facilitate Caltrans processes and procedures. It is not the intent of this DIB to discuss all of the various Federal laws and State codes that apply to making buildings and public facilities accessible; nor is it the intent of this DIB to diminish the importance of and the requirement to comply with those accessibility standards not specifically mentioned in this DIB and as may be required on a project-by-project basis. See Section 3.1 of this DIB for further guidance on the review process for projects.

#### 2.0 DEFINITIONS

The following words and phrases are used in this DIB and are defined as follows. As appropriate, referenced documents are noted within the brackets to indicate the source of the definition.

**Accessible:** A site, building, facility, or portion thereof that complies with this part (of the 2010 ADA Standards) [2010 ADA Standards].

**Blended Transition:** A raised pedestrian street crossing, depressed corner, or similar connection between the pedestrian access route at the level of the sidewalk and the level of the pedestrian street crossing that has a grade of 5 percent or less [PROWAG R105.5].

**Curb Ramp:** A ramp that cuts through or is built up to the curb. Curb ramps can be perpendicular or parallel, or a combination of parallel and perpendicular ramps [PROWAG R105.5].

**Element:** An architectural or mechanical component of a building, facility, space, site, or public right-of-way [PROWAG R105.5].

**Facility:** All or any portion of buildings, structures, improvements, elements, and pedestrian or vehicular routes located in a public right-of-way [PROWAG R105.5].

**Historic Property/Historical Resources:** Under Federal law [36 CFR 800.16(l)] the term used is "Historic Property" and includes any building, structure, site, object or district that is listed in or eligible for listing in the National Register of Historic Places.

Under State law [CEQA Guidelines 15064.5 and California Public Resources Code 5020] the term used is "Historical Resources" and includes any building, structure, site, object or district that meets one of the following:

- Listed in or eligible for listing in the National Register of Historic Places,
- Listed in or eligible for listing in the California Register of Historical Resources,
- Has been identified as significant for purposes of the California Environmental Quality Act (CEQA) by the lead agency because it meets the eligibility criteria of the California Register,
- Is listed in a local register of historical resources or has been identified as significant in an historical resource survey meeting the California Office of Historic Preservation's standards.

**Path or Pathway:** A track or route along which people are intended to travel [Designing Sidewalks and Trails for Access].

**Pedestrian:** A person who travels on foot or who uses assistive devices, such as a wheelchair, for mobility [Designing Sidewalks and Trails for Access].

**Pedestrian Access Route:** A continuous and unobstructed path of travel provided for pedestrians with disabilities within or coinciding with a pedestrian circulation path [PROWAG R105.5].

**Pedestrian Circulation Path:** A prepared exterior or interior surface provided for pedestrian travel in the public right-of-way [PROWAG R105.5]. Pedestrian overpasses and underpasses (pedestrian overcrossings and undercrossings) are treated the same way as a pedestrian circulation path.

**Public Right-of-Way:** Public land or property, usually in interconnected corridors, that is acquired for or devoted to transportation purposes [PROWAG R105.5].

**Sidewalk:** That portion of a highway, other than the roadway, set apart by curbs, barriers, markings or other delineation for pedestrian travel [California Vehicle Code 555]. Also, see the discussion in Section 4.3.1, "Surface" of this DIB.

**State Highway:** A traversable highway adopted as or designated in the Streets and Highways Code as a state highway.

**Structurally Impracticable:** Rare circumstances when the unique characteristics of terrain prevent the incorporation of accessibility features. [28 CFR 35.151(a)(2)(i)].

**Technically Infeasible:** With respect to an alteration of a building or a facility, something that has little likelihood of being accomplished because existing structural conditions would require removing or altering a load-bearing member that is an essential part of the structural frame; or because other existing physical or site constraints prohibit modification or addition of elements, spaces, or features that are in full and strict compliance with the minimum requirements. [2010 ADA Standards].

**Transition Plan:** Caltrans' written commitment to accomplish ADA compliance in its services, programs, and activities.

**Walk or Walkway:** An exterior prepared surface for pedestrian use, including pedestrian areas such as plazas and courts. [2010 ADA Standards].

#### 3.0 PROCEDURES

#### 3.1 Applicability and Review Process

Every highway project (Capital and Maintenance; including <u>all</u> Encroachment Permit projects) within the State highway right-of-way, regardless of the project sponsor, that proposes to construct pedestrian facilities [See Section 4.1], must be designed in accordance with the policies and standards of this DIB. Accessibility design standards are listed in Section 4.3. Documentation of project compliance with this DIB will be at Ready-to-List (RTL) Certification (by checking the appropriate box on Section 4c of the RTL Certification Form), or at encroachment permit issuance, whichever is applicable. A separate district ADA certification is also required to ensure that the design and construction of pedestrian facilities meets the requirements of this DIB, as required by the October 5, 2012 Memo from Robert Pieplow, Acting Deputy Director of Project Delivery.

If an accessibility design standard cannot be fully incorporated in a design, an accessibility design exception will be required. For an accessibility design exception to be approved, it will be necessary to document that, in the case of alterations to existing facilities, it is technically infeasible to do so. For new construction, the accessibility design standard must be structurally impracticable. Approval of accessibility design exceptions shall occur prior to project approval or as soon as the recommended alternative is identified. Accessibility design exceptions shall be documented, using the Exception to Accessibility Design Standards document format [See Attachment], and approved by District/Region Design, per the delegation agreement. The Division of Engineering Services (DES) – Office of Transportation Architecture (OTA) will determine the compliance with accessibility design standards that pertain to building projects. Please note, the external site work not part of the building PS&E will be subject to the procedures in this DIB. OTA will provide ADA site design assistance for the Districts on building projects that they are responsible for designing. The Division of Traffic Operations is responsible for accessibility standards related to traffic signals and temporary traffic control, see Section 4.6.

#### 3.2 Rail and Transit Stations

Approval authority for accessibility design of rail and transit stations rests with DSA and must occur by RTL or encroachment permit issuance. The appropriate filing fees [See Section 3.2.1] and a completed application form [See http://www.dgs.ca.gov/dsa/Forms.aspx] need to be transmitted to DSA along with the title sheet and pertinent project plans that show the details of the rail or transit station facilities being altered or newly constructed. DSA's office locations are listed on their website at:

www.dgs.ca.gov/dsa/AboutUs/contact.aspx

An Exception to Accessibility Design Standards document [See Attachment] must also be submitted as supplemental information when an exception is being requested to the accessibility design standards listed in Section 4.3 of this DIB. The DSA Regional Office will need to be contacted to discuss these details and

confirm their specific requirements. Early submittal to DSA is recommended once enough design information, such as layouts, cross sections, profiles, construction details, etc. are developed and it is certain that the pedestrian facility design will not change. In the event of disagreement with the DSA Regional Office, DSA has an appeal process, which may invoke the involvement with their Headquarters DSA Office. The Headquarters Division of Design, Office of Standards and Procedures, should be contacted immediately to assist with the negotiations who then may contact the FHWA California Division Office for their assistance in resolving the issue(s). The DSA Regional Office normal review process is expected to take between 30 and 60 days from application submittal until receipt of their approval letter. Approval letters will be sent by DSA to the Project Engineer for incorporation into the project history files. DSA will stamp copies of the plan sheets that have been sent to them for their use during the project review and will retain them for their records.

#### 3.2.1 Filing Fees for Rail and Transit Station Projects

Filing fees are to be calculated according to the fee schedule as prescribed in the California Administrative Code Section 5-104 and as administered by DSA. The DSA website provides a fee calculator to determine the filing fee [See www.apps2.dgs.ca.gov/DSA/Tracker/FeeCalculator.aspx]. Fees are to be paid by the project sponsor. If Caltrans is the project sponsor then Caltrans is responsible for the fees as a project expenditure. The fees to be paid by Caltrans can be authorized by completing the "Request for Revolving Fund Check" form (FA-0017). To complete form FA-0017, follow the steps on page 2 of 5 at http://advantagesupport.onramp.dot.ca.gov/downloads/advantagesupport/files/enter misc vendor advance .pdf. This form should indicate that the "Vendor" is DSA and that the expenditure is to be charged against the Project ID and the appropriate Object Code. The check can be mailed directly to the DSA Regional Office, if requested on the form. On the form, under "Purpose," indicate that this payment is for the DSA filing fee and reference the District and Project ID. The District and Project ID will then be referenced on the check for identification purposes. The completed form FA-0017 should then be mailed to Mail Station 25 (MS 25) or e-mailed to the Division of Accounting, Service Payables Branch, Alpha G. For assistance with the Office Contract this form. contact of Commodity and Payables http://www.dot.ca.gov/hq/asc/pdf/occp phones.pdf. The completed DSA application form for the project must be sent with this form to substantiate payment. It is anticipated that it should not take more than 5 working days to obtain this check.

#### 4.0 DESIGN GUIDANCE AND BEST PRACTICES FOR PEDESTRIAN FACILITIES

#### 4.1 Pedestrian Accessibility

All pedestrian facilities on all projects are to be accessible in accordance with State and Federal laws. The following guidance and best practices capture the lessons learned through the years since the passage of the ADA and to document the Federal and State regulatory standards that apply. Early consultation with the Project Delivery Coordinator is recommended to discuss pedestrian accessibility issues and their resolution. In addition, for safety roadside rest facilities, vista points, and park and ride facilities, early consultation is recommended with the Landscape Architecture Program District Coordinator.

#### 4.1.1 New Construction

Federal regulations require that each facility or part of a facility constructed by, on behalf of, or for the use of a public entity (e.g., Caltrans) shall be designed and constructed in such a manner that the facility or part of the facility is readily accessible to and usable by individuals with disabilities.

#### 4.1.2 Alterations

Federal regulations require that each facility or part of a facility altered by, on behalf of, or for the use of a public entity (e.g., Caltrans) in a manner that affects or could affect the usability of the facility or part of the

facility shall, to the maximum extent feasible, be altered in such manner that the altered portion of the facility is readily accessible to and usable by individuals with disabilities.

Where existing elements, spaces, or facilities are altered, each altered element, space or facility within the scope of the project shall comply with the applicable requirements for new construction. The work that will physically impact a pedestrian feature is due to the scope of the project identified in the project initiation document or the project approval document.

Altered pedestrian features are not required to be reconstructed if they satisfy the Safe Harbor provision. See Section 4.1.7.

More specifically, the following types of highway work are considered to be alterations of existing facilities:

- 1. Pavement Reconstruction. For more information, see Chapter 600 of the *Highway Design Manual* (HDM).
- 2. Pavement focused (2R) and resurfacing, restoration, and rehabilitation (3R) work. For additional guidance see DIB 79 "Design Guidance and Standards for Roadway Rehabilitation Projects [Pavement Focused (2R) and Resurfacing, Restoration, and Rehabilitation (3R) Projects]..."
- 3. Capital Preventive Maintenance (CAPM) projects. For additional guidance see DIB 81 "Capital Preventive Maintenance (CAPM) Guidelines."
- 4. Major Maintenance, HM-1 Program (Pavement), thin overlay projects or projects to place open-graded surface course, microsurfacing, cape seals, and in-place asphalt recycling. For additional guidance see Highway Maintenance Guidelines (Maintenance Policy Directives).

Regarding items 1 through 4, for the intersections that are altered, existing nonstandard curb ramps will be required to be reconstructed to current standards, except where Safe Harbor applies; and where missing, curb ramps are to be constructed where there are sidewalks or pedestrian walkways with a prepared surface. Additionally, item 1 will require the marked crosswalk (or unmarked crosswalk) cross slope and grade to be reconstructed to current standards. Item 2 will require the marked crosswalk (or unmarked crosswalk) grade to be reconstructed to current standards.

Any work that physically impacts existing curb ramps beyond maintenance is also an alteration. This may be in the case where a curb ramp has to be reconstructed due to demolition and reconstruction of the sidewalk area.

Maintenance work is not considered to be an alteration. Therefore, maintenance work is not subject to the accessibility requirements of this DIB. Treatments that constitute maintenance rather than an alteration is identified by the DOJ and FHWA as: Treatments that serve solely to seal and protect the road surface, improve friction, and control splash and spray are considered to be maintenance because they do not significantly affect the public's access to or usability of the road. Some examples of the types of treatments that would normally be considered maintenance are: painting or striping lanes, crack filling and sealing, surface sealing, chip seals, slurry seals, fog seals, scrub sealing, joint crack seals, joint repairs, dowel bar retrofit, spot high-friction treatments, diamond grinding, and pavement patching. In some cases, the combination of several maintenance treatments occurring at or near the same time may qualify as an alteration and would trigger the obligation to provide curb ramps. Consult with District Maintenance for more information.

#### 4.1.3 Accessibility Requirements on 2R, 3R, and CAPM Projects

2R, 3R, and CAPM projects are SHOPP funded pavement projects that have specific program requirements for the inclusion of safety and operational improvements. Other improvements may supplement the minimum accessibility requirements in Section 4.1.2, such as, including sidewalk and driveway corrections. The accessibility needs of the communities and highway users, in particular the needs of users with

disabilities, need to be considered on each 2R, 3R, and CAPM project. Early stakeholder participation, as appropriate, to identify accessibility deficiencies is recommended.

Any pedestrian facility work that needs to be completed outside of the scope of a 2R, 3R, or CAPM project shall be added to the Transition Plan, if not already there, through the following process. The pedestrian facility needing accessibility improvements must be specifically identified and documented by memorandum to the project history file. The District ADA Engineer shall be contacted and involved in submitting this information. Externally sponsored work that is not being designed by Caltrans is not exempt from this requirement. The Caltrans representative that is working with the external sponsor for the work is required to contact the District ADA Engineer and assist the external partner in submitting any work for inclusion in the Caltrans Transition Plan.

#### 4.1.4 Minimum Accessibility

Newly constructed or altered (see Section 4.1.2) streets, roads, and highways must contain curb ramps or other sloped areas at any intersection having curbs or other barriers to entry from a street level pedestrian walkway (i.e., to a sidewalk or pedestrian path).

To the maximum extent feasible, at least one accessible route must be provided from one facility to another. If a more direct route exists that is not an accessible route, the accessible route must be in the same vicinity as the other route.

Whether the project is for new construction or for an alteration of an existing facility, full compliance with the design standards contained herein are not required where it can be demonstrated that it is structurally impracticable (for new construction) or technically infeasible (for alterations projects) to meet the requirements. An exception would be required as explained in Section 3.1. Any portion of the new facility that can be made accessible to persons with disabilities shall comply to the extent that it is not structurally impracticable. Also, any elements or features of the facility that are being altered and can be made accessible shall be made accessible within the scope of the alteration. Regarding scope, a more extensive discussion is provided in the Appendix of this DIB.

Virtually all capital work on an existing highway will be an alteration. Achieving accessibility in some cases can be a challenge due to limited right-of-way. The term "technically infeasible" in the definitions refers to "existing physical or site constraints" as the basis for an exception concerning an alteration (see Section 3.1 regarding processing an exception). Before deciding to process an exception, a reasonable effort should be undertaken to acquire needed right-of-way or property rights if insufficient usable right-of-way exists. Obtaining a permanent conveyance as an easement or in fee is a possibility; this would include the inherent liability and maintenance as well. Existing adjacent usable property that is paved may serve the accessibility need to achieve the standard without the need for any kind of property conveyance. However, if the adjacent property is paved but does not meet the accessibility standard, or is not paved, a temporary construction easement (TCE) for accessibility improvements may be acquired instead of a permanent conveyance. The finished improvements to be constructed with this TCE for the project may also have an additional benefit to the property owner. However, the property owner may decline Caltrans' request for the TCE. Also, in some cases there may be no available adjacent property to utilize. If it is decided that an accessibility standard cannot be achieved due to "existing physical or site constraints," a justification will need to be documented. See the document form Exception to Accessibility Design Standards in the Attachment.

#### 4.1.5 Historic Preservation

In meeting the aforementioned requirements of "Minimum Accessibility," a design that would alter or destroy the historic significance of a historic property/historical resource should not be constructed. Historic property/historical resource is any property listed or eligible for listing in the National Register of Historic

Places, or properties designated as historic under State or local law. In order to comply with Public Resources Code 5024 and CEQA, the District Heritage Resources Coordinator should be contacted as early as possible in the planning process in order to initiate the required consultation. Non-construction strategies may be an option. See Section 4.1.6, "Program Accessibility" of this DIB.

The fourth item under Section 4.3.7 in this DIB may be used to maintain historic preservation of a historic property/historical resource based on the California State Historic Building Code, which is the mandatory code for State-owned historical resources. An approved accessibility design exception must be obtained to use this standard. Additionally, consultation with the State Historical Building Safety Board is required

## 4.1.6 Program Accessibility

In some situations, an operational solution may achieve accessibility without the need for construction. Alterations to existing facilities do not have to be made accessible if other methods of providing access are effective. Non-construction approaches may include alternate accessible routings, relocating services or activities to accessible locations, or taking the service or benefit directly to the individual. Coordination with local agencies, transit agencies, or other affected entities may be required to achieve these strategies.

#### 4.1.7 Safe Harbor

Federal regulations for accessibility contain a "safe harbor" provision that allows pedestrian elements that were altered on or after March 15, 2012, to not be required to meet the corresponding technical and scoping specifications of the 2010 ADA Standards (current standards) if the work complied with the past standards in the Americans with Disabilities Act Accessibility Guidelines for Buildings and Facilities (ADAAG) or the Uniform Federal Accessibility Standards (UFAS) when it was constructed, and continues to comply. Currently, this DIB uses the 2010 ADA Standards for the public rights-of-way as standards, together with other codes. In order to use the safe harbor provision in a project, it must be verified and documented in the project history file that the existing pedestrian feature that is being considered for reconstruction was constructed before March 15, 2012 and it currently meets the accessibility standards in the ADAAG or the UFAS. To verify the accessibility standards used in construction, physical measurements will be required to record the technical requirements, e.g., slopes and widths, of the pedestrian features.

A typical application of safe harbor in public rights-of-way is for curb ramps and clear width.

When implementing safe harbor to curb ramps, the following ADAAG and UFAS requirements apply:

- 1. 36 inches minimum clear width.
- 2. Flush transition between the ramp and the adjoining surface.
- 3. Running slope 1:12 (8.3%) maximum.
- 4. Flare slope 1:10 (10.0%) maximum.
- 5. Cross slope 1:50 (2.0%) maximum.
- 6. Adjoining slope at the base of the curb ramp of 1:20 (5.0%) maximum (distance not specified).

If an existing curb ramp does not meet all of the above requirements to satisfy either the ADAAG or UFAS, it is not eligible for the safe harbor provision. An important difference between the two standards is that the ADAAG required detectable warnings on curb ramps, but the UFAS did not.

As a separate consideration from the safe harbor provision, there is a need to complete a pedestrian crossing with detectable warning surfaces when there is a pedestrian facility. Therefore, detectable warning surfaces will be required on all curb ramps. A retrofit detectable warning surface product may be placed on an existing curb ramp.

When implementing safe harbor to clear width, the following ADAAG and UFAS requirements apply:

- 1. 36 inches minimum clear width.
- 2. If less than 60 inches clear width, then passing spaces at least 60 inches by 60 inches shall be located at reasonable intervals not to exceed 200 feet.
- 3. The clear width shall be permitted to be reduced to 32 inches minimum for a length of 24 inches maximum provided that reduced width segments are separated by segments that are 48 inches long minimum and 36 inches wide minimum.

If on a sidewalk, the minimum clear width does not include the curb width.

#### 4.2 Placement of Pedestrian Facilities

Deciding to construct pedestrian facilities and elements where none exist is an important consideration. In built-up urban areas with pedestrians present, pedestrian facilities should be constructed. In rural areas where few or no pedestrians exist, it may not be reasonable or cost effective to construct pedestrian facilities. For situations between these two extremes the designer should consult with the affected local agency, and special interest groups. Any decision made should be clearly documented in the Project History Files.

All pedestrian facilities proposed within the State highway right-of-way shall follow the guidance in Chapter 31 "Nonmotorized Transportation Facilities" in the Project Development Procedures Manual. Pedestrian facilities proposed by non-Departmental entities within State highway access controlled right-of-way shall also comply with Chapter 17 "Encroachments and Utilities," in the Project Development Procedures Manual.

Vehicular lanes and shoulders are not required to be designed as accessible pedestrian routes. Where vehicular lanes and shoulders are intended by Caltrans for pedestrian use, thus rendering them walkways, they shall be made accessible.

#### 4.3 Accessibility Design Standards

This section presents accessibility design standards for new construction and alterations. Follow the guidance in Sections 4.1 through 4.2 before applying this Section. The current version of the Standard Plans (this includes Revised Standard Plans) for Curbs and Driveways A87A, Curb Ramp Details A88A, Curb Ramp and Island Passageway Details A88B, Accessible Parking Off-Street A90A, and Accessible Parking On-Street A90B should be used for designing accessible facilities. These Standard Plans are used for commonly designed accessible features and exceed the standards of this DIB. Curb ramps or pedestrian paths in the Standard Plans contain conservative slopes and widths (a policy decision to account for human error) and may be used where the designer has determined that due to relatively flat terrain (2 percent or less) and ample space these conservative designs are realistically attainable. Another requirement is for a construction detail, which should always be developed in order to show how the curb ramp or driveway will be constructed and conform into the surrounding area and pedestrian path; also the construction detail is needed to determine quantities and show the utility and right-of-way constraints. However, where the designer has determined that due to existing grades and space constraints use of the Standard Plans conservative values are not achievable, the construction detail is to include a modified design according to the cited standards and best practices of this section. A modified design in the construction details for curb ramps and driveway crossings designed as part of the pedestrian access route should specify the slopes and dimensional widths that require contractor surveys when the conservative slopes and widths are not used on any feature of the curb ramp or driveway; use Standard Special Provision (SSP) 73-3 (see the PS&E section of the Appendix and the *Plans Preparation Manual* for further guidance). In many cases, designing to the maximum slope or minimum width is unnecessary. The concept of designing using flatter slopes than the maximum or wider dimensioned widths than the minimum is recommended if feasible. Modifying the conservative design features shown on the Standard Plans or designing pedestrian facilities not covered by

the *Standard Plans*, such as a modified design in the construction detail sheets, shall be in accordance with the following cited standards and best practices. Following each accessibility design standard is a reference to the applicable Federal and/or State regulation. Slope and grade distances are measured horizontally.

#### 4.3.1 Surface

- (1) All surfaces on an accessible route shall be stable, firm, and slip resistant. [2010 ADA Standards 302.1 and Title 24 11B-302.1]
- (2) Changes in level up to ¼ inch may be vertical and without edge treatment. [2010 ADA Standards 303.2 and Title 24 11B-303.2]
- (3) Changes in level between ¼ inch and ½ inch shall be beveled with a slope no greater than 1V:2H.

[2010 ADA Standards 303.3 and Title 24 11B-303.3]

(4) Changes in level greater than ½ inch shall be accomplished by means of a ramp. [2010 ADA Standards 303.4 and Title 24 11B-303.4]

Surface types on State right of way can vary due to the type of facility served. Normally, sidewalks are made of Portland cement concrete, or in some situations asphalt concrete. Surface type selection is a decision made by the designer. Design factors to consider for surface materials are discussed in *Designing Sidewalks and Trails for Access*.

The use of paving units, stamped concrete, or stamped asphalt concrete, although within the surface uniformity requirements of a pedestrian access route, could lead to a vibration effect causing repeated jarring to a wheelchair user. No roughness index exists for walkways, as it does for roadway surfaces. Until such guidance becomes available, engineering judgment must be used; the District Design Liaison or Traffic Operations Liaison can be consulted for further assistance. As a general rule, cobblestone or similar treatments should not be used. It should be noted that the change in level standards in (2) and (3) does not apply to the curb ramp – gutter transition; it should be flush (no lip).

If paving units are used, they must meet the specification requirements of the American Society for Testing and Materials (ASTM) C936.All walkway surfaces shall have a broom finish texture or an equivalent. A broom finish surface is described in Section 73 of the current *Standard Specifications*. Regardless of surface type, if the walkway encroaches onto a roadway, as in the case of a crosswalk, the pavers on the drivable surface should have a coefficient of friction not less than 0.35 as determined by using California Test Method 342. Additionally, if paving units are utilized, the drivable structural section is a special design which requires approval from the headquarters Pavement Program, Office of Concrete Pavement and Pavement Foundations, per the HDM Index 606.2 Special Designs.

At present, no particular color requirement is prescribed in Federal guidelines for a pedestrian access route; see the Detectable Warning Surface section of this DIB regarding the color specification for Federal yellow. Also, crosswalk or sidewalk surfacing shall not cause glare to the user. Colored pavement or paving units are not to be used in lieu of striping for marked crosswalks.

#### 4.3.2 Vertical Clearance

(1) Vertical clearance shall be 80 inches high minimum. [2010 ADA Standards 307.4 and Title 24 11B-307.4]

It should be noted that the Federal and California State version of the *Manual on Uniform Traffic Control Devices (MUTCD)* requires a vertical clearance at pedestrian pathways to the bottom of signs to be at least 7 feet. This will meet most pedestrian vertical clearance needs. Pedestrian pathways that are part of a shared

facility, i.e., bicyclists and equestrians, shall follow the appropriate guidance in the HDM. See Section 4.4, "Shared Facilities" of this DIB for further information.

#### 4.3.3 Clear Width

See the HDM Index 105.2 for the discussion and standard regarding sidewalk width. In many locations, local agency sidewalk standards will require greater widths; which can provide even greater accessibility than the minimum standard stated in the *HDM*. If for a specific project this is the case, the local agency standard should be used. Street furniture, signs, above ground utilities and poles, business frontage needs, street landscaping, etc. should all be placed outside of the clear width of a sidewalk.

In addition to the standards referenced above, the following accessibility design standards are to be followed, except where Safe Harbor applies (see Section 4.1.7):

- (1) If an accessible route has less than 60 inches clear width, then passing spaces at least 60 inches by 60 inches shall be located at intervals not to exceed 200 feet.

  [2010 ADA Standards 403.5.3 and Title 24 11B-403.5.3]
- (2) The clear width for sidewalks and walks shall be 48 inches minimum, exclusive of the width of the curb.

[PROWAG R302.3]

(3) The clear width shall be permitted to be reduced to 32 inches minimum for a length of 24 inches maximum provided that reduced widths segments are separated by segments that are 48 inches long minimum and 48 [sic] inches wide minimum.

[Title 24 11B-403.5.1 Exception #1 and 2010 ADA Standards 403.5.1 Exception]

Regarding (3) above, the typical application is for traffic signal poles, utility poles, etc.

#### **4.3.4** Grade

As a reminder, Section 4.3.4 Grade applies to new construction and alterations; see Sections 4.1.1 and 4.1.2. Therefore, the Grade standard does not apply to crosswalk locations unless the pavement is newly constructed or altered, as reconstruction or rehabilitation (2R or 3R).

(1) All walks with continuous gradients shall have resting areas, 5 feet in length, at intervals of 400 feet maximum.

[Title 24 11B-403.7]

(2) Where pedestrian access routes are contained within a street or highway right-of-way (e.g., a sidewalk), the grade of pedestrian access routes shall not exceed the general grade established for the adjacent street or highway. Where pedestrian access routes are not contained within a street or highway right-of-way (e.g., outside the sidewalk), the grade of pedestrian access routes shall be 5.0% maximum.

[PROWAG R302.5]

(3) When pedestrian access routes are contained within pedestrian street crossings, the grade of the pedestrian route shall be 5.0% maximum.

[PROWAG R302.5.1]

The accessibility standard in (1) above does not apply to sidewalks, but (2) does. The typical application of Section 4.3.4 (2) is for a sidewalk to match the general grade of the roadway; the sidewalk grade should not exceed the general grade of the roadway. Sidewalk grade adjustments may be needed, e.g., to transition from one curb height to a different curb height; this should be accomplished using a 5.0% maximum, similar as to "not contained within a street of highway right-of-way." In general, the grade or slope of a pedestrian access route should be as flat as possible. Since exterior facilities must drain, a walkway can be at 2.0% and

still be considered level. The practical use of the accessibility standard in (1) above is thus applied for grades exceeding 2.0%; the "resting areas" are considered level, not exceeding 2.0%. Except for sidewalks, any part of a pedestrian access route with a slope greater than 1V:20H (5.0%) shall be considered a ramp, and must comply with the standards of a ramp. See Section 4.3.7 of this DIB, "Ramps," for further information.

A profile of the pedestrian pathway should be developed to ensure compliance with grade and other design parameters.

#### 4.3.5 Cross Slope

As a reminder, Section 4.3.5 Cross Slope applies to new construction and alterations; see Sections 4.1.1 and 4.1.2. Therefore, the Cross Slope standard does not apply to crosswalk locations unless the pavement is newly constructed or altered, as reconstruction.

(1) Except as provided in Section 4.3.5(2) and (3), the cross slope of pedestrian access routes shall be 2.0% maximum.

[PROWAG R302.6]

- (2) Where pedestrian access routes are contained within pedestrian street crossings without yield or stop control, the cross slope of the pedestrian access route shall be 5.0% maximum. [PROWAG R302.6.1]
- (3) Where pedestrian access routes are contained within midblock pedestrian street crossings, the cross slope of the pedestrian access route shall be permitted to equal the street or highway grade.

[PROWAG R302.6.2]

Drainage is always a design consideration for exterior facilities. Walkways shall be designed so that water will not accumulate on the surface. As a general practice, a conservative 1.5% maximum cross slope should be used for the design of sidewalks. "Yield or stop control" refers to yield or stop signs for the State highway traffic movement. See Figure 4.3.5.

Stop or Stop or Max Yield Sign State State State 5% Max 5% Max 2% Max 2% Max 5% Max 5% Max Highway Highway Highway \_\_\_ Crossroad Crossroad Crossroad

FIGURE 4.3.5 – Cross Slope Examples

# 4.3.6 Grates and Railroad Tracks

(1) If gratings are located in walks, then they shall have spaces no greater than ½ inch in one direction. If gratings have elongated openings, then they shall be placed so that the long dimension is perpendicular to the dominant direction of travel.

[2010 ADA Standards 302.3 and Title 24 11B-302.3]

© 2017. California Department of Transportation. All Rights Reserved.

(2) Where a path crosses tracks, the opening for wheel flanges shall be permitted to be 2-½ inches maximum.

[2010 ADA Standards 810.10 and Title 24 11B-810.10 Exception]

Walks shall be free of grating whenever possible. See Section 4.3.14 for detectable warning surfaces at rail crossings.

## 4.3.7 Ramps

(1) Slopes that are greater than 1V:20H (5.0%) will be considered ramps and must not exceed a 30-inch rise without landings.

[2010 ADA Standards 106.5, 405.6 and Title 24 11B-403.3, 11B-405.6]

- (2) The maximum slope of a ramp shall not exceed 1V:12H (8.3%). [2010 ADA Standards 405.2 and Title 24 11B-405.2]
- (3) The cross slope of ramp surfaces shall be no greater than 2.0%. [2010 ADA Standards 405.3 and Title 24 11B-405.3]
- (4) In the case of a historic property/historical resource, ramps no greater than 1V:10H, cannot exceed a horizontal distance of 5 feet. Or, ramps of 1V:6H slope cannot exceed a horizontal distance of 13 inches. Signs shall be posted at upper and lower levels to indicate steepness of the slope.

[Title 24 8-603.6]

This standard should only be used with an approved exception.

It should be noted that a sidewalk is not bound by the requirements of a ramp. Curved or helical ramps shall be subject to the same design standards as straight ramps. Helical ramps are not curb ramps and are sometimes used at pedestrian overcrossing locations. However, because of the complexity, curved ramps should not be constructed if a straight ramp can accomplish the same accessibility. If a curved ramp is sloped at the maximum 1V:12H (8.3%), then the minimum radius needed is 50 feet; otherwise, a smaller radius will provide a path that exceeds the maximum 2.0% cross slope. Table 4.3.7 shows the minimum radius required for a given ramp slope:

TABLE 4.3.7 – HELICAL RADIUS REQUIREMENTS

Slope	Minimum Radius Required to Inner Side of Ramp
5.0%	30 feet
8.3%	50 feet

## 4.3.8 Curb Ramps

The most common curb ramps are the perpendicular (Case A) and the parallel (Case C); these standards and their variations are contained in the *Standard Plans*. The description of perpendicular and parallel is with respect to the general slope direction relative to the curb. These curb ramp case types would require construction details as explained in Section 4.3. The blended transition is also acceptable, although not shown in the *Standard Plans*; it would also require a construction detail. See the Appendix for a graphical representation of these curb ramps. Typically, at on- and off-ramp locations, the Case CM or CH may be used. PROWAG R207.1 and R207.2 says: A curb ramp, blended transition, or a combination of curb ramps and blended transitions shall connect the pedestrian access routes at each pedestrian street crossing. The curb ramp (excluding any flared sides) or blended transition shall be contained wholly within the width of the pedestrian street crossing served. However, in alterations where existing physical constraints prevent this, a single diagonal curb ramp shall be permitted to serve both pedestrian street crossings. The standard

for a curb ramp serving each pedestrian crossing is in HDM Index 105.5. The accessibility design standards are to be followed for curb ramps, except where Safe Harbor applies (see Section 4.1.7):

(1) Perpendicular and parallel curb ramps shall have a running slope not steeper than 1V:12H (8.3%) maximum but shall not require the ramp length to exceed 15 feet (this may apply to driveways, see Standard Plan A87A). Blended transitions shall have a running slope not steeper than 1V:20H (5.0%).

[2010 ADA Standards 406.1, 405.2, Title 24 11B-406.2.1, 406.3.1, 406.4.1, and PROWAG R304.2.2, R304.3.2 and R304.4.1]

(2) The clear width of curb ramp runs (excluding any flared sides), blended transitions, and turning spaces shall be 48 inches minimum.

[Title 24 11B-406.5.2 and PROWAG R304.5.1]

(3) Landings shall be provided at the tops of curb ramps and blended transitions. The landing clear length shall be 48 inches minimum. Exception: parallel curb ramps shall not be required to comply with the top landing requirement. A turning space 48 inches by 48 inches shall be provided at the top of perpendicular curb ramps and at the bottom of parallel curb ramps. Turning spaces shall be permitted to overlap other turning spaces and clear spaces (see Section 4.3.20).

[2010 ADA Standards 406.4, Title 24 11B-406.5.3 including Exception, PROWAG R304.2.1 and R304.3.1]

(4) Counter slopes of adjoining gutters and road surfaces immediately adjacent to and within 24 inches of the curb ramp shall not be steeper than 1V:20H (5.0%). The adjacent surfaces at transitions at curb ramps to walks, gutters, and streets shall be at the same level.

[2010 ADA Standards 406.2 and Title 24 11B-406.5.8]

- (5) Where provided, curb ramp flares shall not be steeper than 1V:10H (10.0%). [2010 ADA Standards 406.3 and Title 24 11B-406.2.2]
- (6) Diagonal curb ramps (see Standard Plan A88A, Detail B) with flared sides shall have a segment of curb 24 inches long minimum located on each side of the curb ramp and within the marked crossing.

[2010 ADA Standards 406.6 and Title 24 11B-406.5.10]

(7) Diagonal curb ramps (see Standard Plan A88A, Detail B) provided at marked crossings shall provide the 48 inches minimum clear space within the markings.

[2010 ADA Standards 406.6 and Title 24 11B-406.5.9]

(8) The cross slope of curb ramps, blended transitions, and turning spaces (landings) shall be 2.0% maximum. At pedestrian street crossings without yield or stop control and at midblock pedestrian street crossings, the cross slope shall be permitted to equal the street or highway grade.

[PROWAG R304.5.3]

Regarding (1) above, the running slope is considered as one continuous slope, e.g., see Figure 4.3.8 (1). Regarding (6) above, this standard applies only on flared sides, such as the Case A curb ramp (see Detail B of Standard Plan A88A); the Case C curb ramp and others without flares are not subject to this standard. Regarding (8) above, the designer should strive to hold a 2.0% cross slope before deciding to match the street or highway grade. In most cases, the 2.0% can be held and a detail would be needed to show the transition and pavement/sidewalk conformance. To accomplish this, the gutter pan must be warped before additional slope, beyond the 2%, is introduced outside of the curb ramp itself (on the pavement and sidewalk). The crosswalk must comply with Section 4.3.5 (also see Section 4.1.2 for application); therefore, cross slope of curb ramps should not exceed that of the crosswalk regardless of roadway profile grade.

Also regarding (8), if there is a stop sign for the minor leg but not for the major highway, the curb ramp cross slope serving the minor leg crossing will be limited to 2% maximum; but the curb ramp cross slope serving the major highway crossing should not exceed the major highway grade. A single diagonal curb ramp cross slope should be designed to the lowest feasible cross slope but not to exceed the average of the two cross slopes prescribed for each leg.

Standard Plan A88A shows the illustration of curb ramps that may apply to curved alignments on a corner or on a tangent. Detail B of Standard Plan A88A shows a diagonal curb ramp, which is a single curb ramp of any case type that is located at the apex of the corner at an intersection per Part II of *Designing Sidewalks and Trails for Access*. The ramp width shall be consistent with the width of the pedestrian access route. Flares are needed if the curb ramp is located where pedestrians may traverse across the ramp.

The Federal recommendation found in Part II of *Designing Sidewalks and Trails for Access* is for curb ramps to be aligned perpendicular to curb face. However, directional curb ramps may be designed by showing a bottom grade break perpendicular to crosswalk travel.

In some cases a curb ramp cannot be constructed because there is no sidewalk at the intersection. However, there may be reason to provide a blended transition, which could be at-grade. For example a traffic signal with pedestrian push buttons, where there is no sidewalk, should have a blended transition (1) at the push button location. In this case, the clear width (2), landing (3), counter slope (4), and cross slope (8) applies; Sections 4.3.14 (1) Detectable Warning Surfaces and 4.3.15 Reach Ranges also applies.

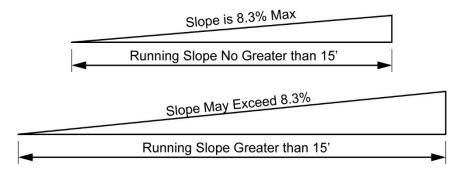
In addition to the curb ramp slope, the cross slope of a sidewalk will determine the horizontal length of the curb ramp run, since anything more than a flat surface (no slope) will require more length to intercept the sidewalk surface. Table 4.3.8 can be used as a design aide for the least horizontal length needed for a Case A curb ramp, if using 8.3% running slope and when the sidewalk has a 2.0% cross slope.

111DLL 4.5.6 Case 11 Carb Ramp Rams for Stachards with 2.0 /0 Cross Stopes	<b>TABLE 4.3.8 – Case A</b>	Curb Ramp	Runs for	Sidewalks	with 2.0%	<b>Cross Slopes</b>
--	-----------------------------	-----------	----------	-----------	-----------	---------------------

Height of Curb Face	<b>Curb Ramp Run</b> (Horizontal Length)	
4 inches	63 inches	
5 inches	78 inches	
6 inches	95 inches	
7 inches	111 inches	
7-½ inches	118-½ inches	
8 inches	126 inches	

Figure 4.3.8 (1) illustrates the intent of Section 4.3.8 (1).

FIGURE 4.3.8 (1) – Running Slope

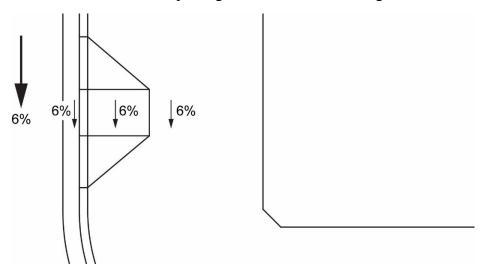


© 2017. California Department of Transportation. All Rights Reserved.

Figure 4.3.8 (8) illustrates the intent of Section 4.3.8 (8), second sentence. Note, if the project includes pavement that is newly constructed or altered, as reconstruction at the crosswalk location, the cross slope may be limited to match the roadway grade of either 2% max or 5% max; see Section 4.3.5.

# FIGURE 4.3.8 (8) – Curb Ramp Cross Slope Example

For example, a grade of 6% and either signalized or no Stop or no Yield sign



#### 4.3.9 Medians and Islands

(1) Raised islands in crossings shall be cut through level with the street or have curb ramps at both sides.

[2010 ADA Standards 406.7]

These raised island for pedestrian use are considered part of the pedestrian street crossing when applying grade and cross slope standards. The width of the cut through raised medians or islands should be consistent with the widths required in Section 4.3.3 in this DIB. Since the cut for the path through the raised median or island is adjacent to traffic and without a "barrier," it must have a detectable warning surface as described in Section 4.3.14 in this DIB. The detectable warning surface width and placement shall follow the details in Standard Plan A88B.

#### 4.3.10 Handrails

Handrails are not required on curb ramps or along sidewalks. In all other situations, the following applies:

- (1) Ramp runs with a rise greater than 6 inches shall have handrails. Handrails shall be provided on both sides of stairs and ramps.
  - [2010 ADA Standards 405.8, 505.2 and Title 24 11B-505.2]
- (2) Handrails shall be continuous within the full length of each stair flight or ramp run. Inside handrails on switchback or dogleg stairs and ramps shall be continuous between flights and runs.
  - [2010 ADA Standards 505.3 and Title 24 11B-505.3]
- (3) Clearance between handrail gripping surfaces and adjacent surfaces shall be 1-1/2 inches minimum
  - [2010 ADA Standards 505.5 and Title 24 11B-505.5]
- (4) Gripping surfaces shall be continuous.
  - [2010 ADA Standards 505.6 and Title 24 11B-505.6]

(5) Top of handrail gripping surfaces shall be mounted between 34 inches and 38 inches above ramp surface.

[2010 ADA Standards 505.4 and Title 24 11B-505.4]

- (6) Handrails shall not rotate within their fittings. [2010 ADA Standards 505.9 and Title 24 11B-505.9]
- (7) Handrail gripping surfaces with a circular cross section shall have an outside diameter of 1½ inches minimum and 2 inches maximum. Handrail gripping surfaces with a non-circular cross section shall have a perimeter dimension of 4 inches minimum and 6½ inches maximum, and a cross-section dimension of 2½ inches maximum.

[2010 ADA Standards 505.7.1, 505.7.2 and Title 24 11B-505.7.1, 505.7.2]

(8) Ramp handrails shall extend horizontally above the landing for 12 inches minimum beyond the top and bottom of ramp runs. Extensions shall return to a wall, guard, or the landing surface, or shall be continuous to the handrail of an adjacent ramp run.

[Title 24 11B-505.10.1]

#### 4.3.11 Warning Curb and Guard

Guard as used in this section is defined in the California Building Code [Title 24 202] as a building component or a system of building components located at or near the open sides of elevated walking surfaces that minimizes the possibility of a fall from the walking surface to the lower level. It should be noted that a guard is not an accessibility design feature and not subject to the ADA. A guard is a fire and life safety design feature for elevated pedestrian paths. The guard standards in this DIB do not apply to bridge structures and railings. The Division of Engineering Services guidance on bridge structures applies.

(1) Abrupt changes in level exceeding 4 inches in a vertical dimension between walks, sidewalks or other pedestrian ways and adjacent surfaces or features shall be identified by warning curbs at least 6 inches in height above the walk or sidewalk surface. Exception: a warning curb is not required between a walk or sidewalk and an adjacent street or driveway.

[Title 24 11B-303.5 including Exception #1]

(2) A warning curb is not required when a guard or handrail is provided with a guide rail centered 2 inches minimum and 4 inches maximum above the surface of the walk or sidewalk

[Title 24 11B-303.5 Exception #2]

(3) Guards shall be located along open-sided walking surfaces, including mezzanines, equipment platforms, aisles, stairs, ramps and landings that are located more than 30 inches measured vertically to the floor or grade below at any point within 36 inches horizontally to the edge of the open side.

[Title 24 1015.2]

(4) Required guards shall not be less than 42 inches high, measured vertically as follows:
1) From the adjacent walking surfaces; 2) On stairways and stepped aisles, from the line connecting the leading edges of the tread nosings; and 3) On ramps and ramped aisles, from the ramp surface at the guard.

[Title 24 1015.3]

(5) Required guards shall not have openings which allow passage of a sphere 4 inches in diameter from the walking surface to the required guard height.

[Title 24 1015.4]

Chain link fence Type CL-4 satisfies the requirements of a guard, see the *Standard Plans* for details.

#### 4.3.12 Curb or Barrier

Where the ramp surface is not bounded by a wall, the ramp shall comply with the following requirements:

(1) A curb, 2 inches high minimum, or barrier shall be provided that prevents the passage of a 4 inch diameter sphere, where any portion of the sphere is within 4 inches of the finish floor or ground surface. To prevent wheel entrapment, the curb or barrier shall provide a continuous and uninterrupted barrier along the length of the ramp.

[2010 ADA Standards 405.9.2 and Title 24 11B-405.9.2]

This requirement is not applicable to sidewalks or curb ramps.

#### 4.3.13 Landings

A level landing is allowed to be sloped up to 2.0% to accommodate drainage. For curb ramp landing guidance, see Section 4.3.8 of this DIB. This DIB does not discuss the situation where a door opens onto a landing at a building entrance. For this situation, as well as with any building egress design, refer to the Office of Transportation Architecture in the Division of Engineering Services. DSA may review and approve building entrance design in combination with the State highway rights-of-way. Processing plans through DSA would be similar to the process described in Sections 3.2 and 3.2.1 of this DIB.

Landings shall be designed as following:

- (1) Ramps shall have landings at the top and the bottom of each ramp run. [2010 ADA Standards 405.7 and Title 24 11B-405.7]
- (2) The landing clear width shall be at least as wide as the widest ramp run leading to the landing.

[2010 ADA Standards 405.7.2 and Title 24 11B-405.7.2]

- (3) The landing clear length shall be at least 60 inches long minimum. However, the bottom landing length shall be not less than 72 inches.

  [2010 ADA Standards 405.7.3 and Title 24 11B-405.7.3, 11B-405.7.3.1]
- (4) Top landings shall be not less than 60 inches wide. [Title 24 11B-405.7.2.1]
- (5) Ramps that change direction between runs at landings shall have a clear landing 60 inches minimum by 72 inches minimum in the direction of downward travel from the upper ramp

[2010 ADA Standards 405.7.4 and Title 24 11B-405.7.4]

#### 4.3.14 Detectable Warning Surface

(1) Detectable warning surfaces shall be provided at curb ramps and blended transitions at pedestrian street crossings. Detectable warning surfaces shall extend 3 feet [sic] in the direction of pedestrian travel. At curb ramps and blended transitions, detectable warning surfaces shall extend the full width of the ramp run (excluding any flared sides), blended transition, or turning space.

[PROWAG R208.1(1), PROWAG R305.1.4 and detectable warning surface depth per Standard Plan A88A and A88B]

(2) At pedestrian at-grade rail crossings not located within a street or highway, detectable warning surfaces shall be placed on each side of the rail crossing. The edge of the detectable warning surface nearest the rail crossing shall be 6.0 ft minimum and 15.0 ft maximum from the centerline of the nearest rail. Where pedestrian gates are provided, detectable warning surfaces shall be placed on the side of the gates opposite the rail. See Figure 4.3.14A below.

[PROWAG R305.2.5]

- (3) On perpendicular curb ramps, detectable warning surfaces shall be placed as follows (also see Figure 4.3.14B below):
  - (a) Where the ends of the bottom grade break are in front of the back of curb, detectable warning surfaces shall be placed at the back of curb.
  - (b) Where the ends of the bottom grade break are behind the back of curb and the distance from either end of the bottom grade break to back of curb is 5.0 ft or less, detectable warning surfaces shall be placed on the ramp run within one dome spacing of the bottom grade break.
  - (c) Where the ends of the bottom grade break are behind the back of curb and the distance from either end of the bottom grade break to the back of curb is more than 5.0 ft, detectable warning surfaces shall be placed on the lower landing at the back of curb.

[PROWAG R305.2.1]

(4) On parallel curb ramps, detectable warning surfaces shall be placed on the turning space at the flush transition between the street and sidewalk.

[PROWAG R305.2.2]

(5) On blended transitions, detectable warning surfaces shall be placed at the back of curb. Where raised pedestrian street crossings, depressed corners, or other level pedestrian street crossings are provided, detectable warning surfaces shall be placed at the flush transition between the street and the sidewalk.

[PROWAG R305.2.3]

# FIGURE 4.3.14A – Rail Crossing Detectable Warning Placement

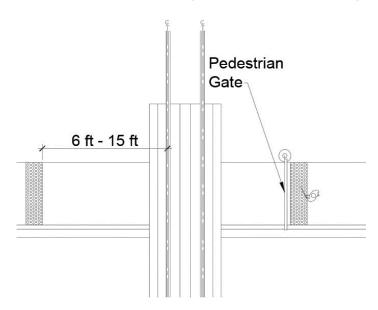
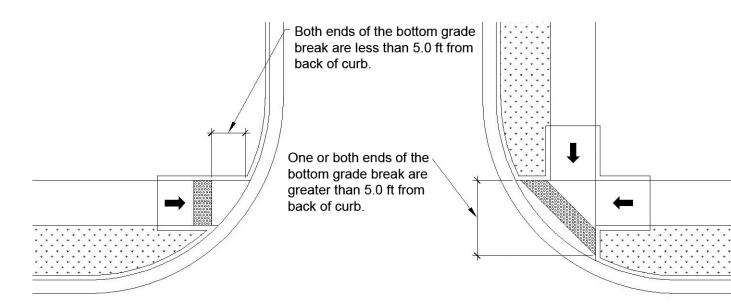


FIGURE 4.3.14B – Curb Ramp Detectable Warning Placement



Regarding (2) above, the standard applies when the rail tracks are transverse to the street or highway; or in other words, "not located within a street or highway." Detectable warnings on curb ramps and island passageways shall consist of raised truncated domes with the 3 foot depth and full width standard shown on Standard Plans A88A, A88B, A90A, and A90B. However, due to constructability issues, detectable warning surface placement can have a maximum gap of 2 inches on each side of the ramp or passageway width. Detectable warning products generally come in a 4 foot width; this width meets the full width intent when placed on the 4 foot 2 inch conservative curb ramp width shown on the Standard Plans. In most cases, a minimum size of detectable warning surfaces will be a rectangle of 3 feet by 4 feet, which is consistent with the products available in the manufacturing industry. This rectangular size satisfies the perpendicular curb ramp placement in (3)(a) above, with the corners of the detectable warning product at back of curb (see Detail A and B of Standard Plan A88A). Additionally, Section 73 of the Standard Specifications contains the Federal yellow color, warranty, and Authorized Material List specifications for detectable warning surfaces. A nonstandard special provision (NSSP) will be required to use a different color; contact the Section 73 owner to process a nonstandard specification. To process an NSSP, the material used to provide contrast of detectable warnings on walkway surfaces should have a contrast of at least 70%. This contrast is intended to assist the visually impaired pedestrian. This contrast is calculated by [(B1-B2)/B1] x 100, where B1=light reflectance value (LRV) of the lighter area, and B2=light reflectance value (LRV) of the darker area. Visual contrast can be quantified with a spectrophotometer that measures the amount of light reflected by each subject (where zero is total darkness and 100 is theoretical complete light reflection). Light reflectance value determination is per ASTM C609. Detectable warning surfaces are not normally placed at driveways. However, in some cases driveways at high traffic generators are designed similarly to street intersections; including curb returns and curb ramps. Detectable warning surfaces may be necessary in these instances.

#### 4.3.15 Reach Ranges

Reach ranges may apply to various items in the public right-of-way, e.g., a traffic signal push button or parking meter/pay station. For more traffic signal accessibility criteria see guidance from the Division of Traffic Operations, including Traffic Operations Policy Directive (TOPD) and the *CA MUTCD* Part 4. However, for Exhibits, the reach range criteria is different, as stated in (4) and (5) below. See Section 4.7 "Exhibits" of this DIB for more information on this criteria from the National Park Service (NPS), based on the Architectural Barriers Act Accessibility Standards (ABAAS).

(1) Forward Reach (Unobstructed): Where a forward reach is unobstructed, the high forward reach shall be 48 inches maximum and the low forward reach shall be 15 inches minimum above the finish floor or ground.

[2010 ADA Standards 308.2.1 and Title 24 11B-308.2.1]

(2) Side Reach (Unobstructed): Where a clear floor or ground space allows a parallel approach to an element and the side reach is unobstructed, the high side reach shall be 48 inches maximum and the low side reach shall be 15 inches minimum above the finish floor or ground. EXCEPTION 1: An obstruction shall be permitted between the clear floor or ground space and the element where the depth of the obstruction is 10 inches maximum.

[2010 ADA Standards 308.3.1 and Title 24 11B-308.3.1]

(3) Side Reach (Obstructed High Reach): Where a clear floor or ground space allows a parallel approach to an element and the high side reach is over an obstruction, the height of the obstruction shall be 34 inches maximum and the depth of the obstruction shall be 24 inches maximum. The high side reach shall be 48 inches maximum for a reach depth of 10 inches maximum. Where the reach depth exceeds 10 inches, the high side reach shall be 46 inches maximum for a reach depth of 24 inches maximum.

[2010 ADA Standards 308.3.2 and Title 24 11B-308.3.2]

(4) Forward Reach (Unobstructed) for Exhibits: For touchable exhibits positioned unobstructed on a vertical surface, the high forward reach will be 44 inches maximum, and the low forward reach will be 16 inches minimum above the finished floor.

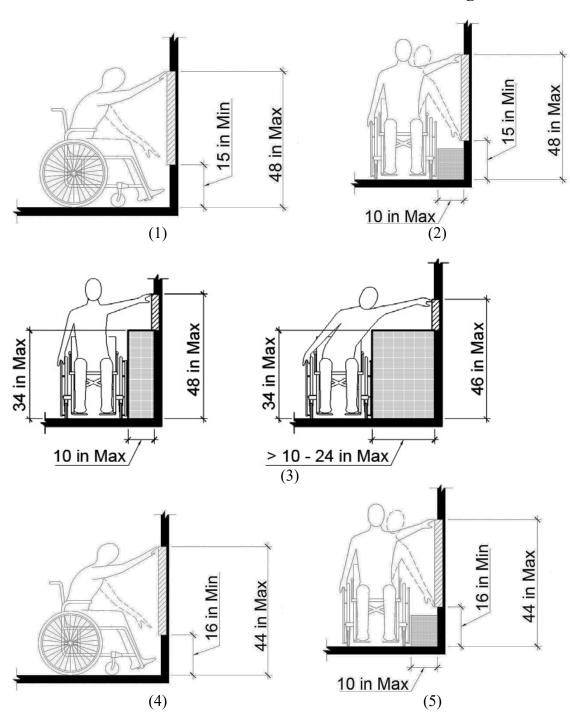
[2010 ADA Standards 308.1 Advisory and NPS Modified ABAAS 308.2.1]

(5) Side Reach (Unobstructed) for Exhibits: Where a clear floor space allows a parallel approach to a touchable exhibit and the side reach is unobstructed, the high side reach will be 44 inches maximum, and the low side reach shall be 16 inches minimum above the finished floor.

[2010 ADA Standards 308.1 Advisory and NPS Modified ABAAS 308.3.1]

Figure 4.3.15 illustrates items (1) through (5).

# FIGURE 4.3.15 – Reach Ranges



#### **4.3.16 Bus Stops**

Accessible bus stops apply to "designated or specified public transportation," as referenced in 49 CFR Part 37. This excludes school bus stops.

(1) Bus Stop boarding and alighting areas shall provide a clear length of 96 inches minimum, measured perpendicular to the curb or vehicle roadway edge, and a clear width of 60 inches minimum, measured parallel to the vehicle roadway.

[2010 ADA Standards 810.2.2 and Title 24 11B-810.2.2]

(2) Where provided, new or replaced bus shelters shall be installed or positioned so as to permit a wheelchair or mobility aid user to enter from the public way and to reach a location, having a minimum clear floor area of 30 inches by 48 inches, entirely within the perimeter of the shelter.

[2010 ADA Standards 305.3 and Title 24 11B-810.3]

- (3) Boarding and alighting areas and boarding platforms shall be connected to streets, sidewalks, or pedestrian circulation paths by pedestrian accessible routes.

  [PROWAG R308.1.3.2]
- (4) Parallel to the roadway, the slope of the bus stop boarding and alighting area shall be the same as the roadway, to the maximum extent practicable. Perpendicular to the roadway, the slope of the bus stop boarding and alighting area shall not be steeper than 2.0%.

[2010 ADA Standards 810.2.4 and Title 24 11B-810.2.4]

#### **4.3.17 Parking**

The following applies to marked parking.

(1) For off street parking, Table 4.3.17 establishes the number of accessible parking spaces required.

[2010 ADA Standards 208.2 and Title 24 11B-208.2]

(2) For every six or fraction of six accessible parking spaces, at least one shall be a van parking space.

[2010 ADA Standards 208.2.4]

- (3) Car and van parking spaces shall be 216 inches (18 ft) long minimum. Car parking spaces shall be 108 inches (9 ft) wide minimum and van parking spaces shall be 144 inches (12 ft) wide minimum, shall be marked to define the width, and shall have an adjacent access aisle. Exception: Van parking spaces shall be permitted to be 108 inches (9 ft) wide minimum where the access aisle is 96 inches (8 ft) wide minimum. [Title 24 11B-502.2 including Exception]
- (4) Access aisles serving car and van parking spaces shall be 60 inches wide minimum. [2010 ADA Standards 502.3.1 and Title 24 11B-502.3.1]
- (5) Access aisles shall be at the same level as the parking spaces they serve. Changes in level are not permitted. Exception: Slopes not steeper than 2.0% shall be permitted. [2010 ADA Standards 502.4 including Exception and Title 24 11B-502.4 including Exception]

Parking spaces that serve a particular building or facility shall be located on the shortest accessible route from the parking to an entrance. Where parking serves more than one accessible entrance, parking spaces shall be dispersed and located on the shortest accessible route to the accessible entrances. In parking facilities that do not serve a particular building or facility, parking spaces shall be located on the shortest accessible route to an accessible pedestrian entrance of the parking facility.

In each parking area, a bumper or curb shall be provided and located to prevent encroachment of cars over the required width of walkways. Also, the space shall be so located that persons with disabilities are not compelled to wheel or walk behind parked cars other than their own. Pedestrian ways which are accessible to persons with disabilities shall be provided from each such parking space to related facilities, including curb cuts or ramps as needed. Ramps shall not encroach into any accessible parking space or the adjacent access aisle.

TABLE 4.3.17 – OFF STREET ACCESSIBLE PARKING SPACE REQUIREMENTS

Total Number of Parking Spaces Provided in Parking Facility	Minimum Number of Required Accessible Parking Spaces
1-25	1
26-50	2
51-75	3
76-100	4
101-150	5
151-200	6
201-300	7
301-400	8
401-500	9
501-1,000	See Note 1
1,001 and over	See Note 2

#### Notes:

- 1. Two percent of total.
- 2. Twenty plus one for each 100, or fraction thereof, over 1,000.

Signing and striping for on and off street parking shall conform to the design details shown on Standard Plans A90A and A90B. Consult with the Division of Traffic Operations Liaison regarding proposed signing and striping changes.

#### 4.3.18 Trails

Trails within the State highway right of way are considered to be pedestrian facilities if pedestrians may traverse the path, either for their exclusive use or shared with other users. Trails that are intended for nonpedestrian use only, e.g., equestrian or for mountain bikes, are not subject to the guidance in this section.

(1) This DIB adopts the trail guidance provided within Sections 1016 through 1018 of the Federal Guide on "Outdoor Developed Areas" as found on the US Access Board website:

www.access-board.gov/guidelines-and-standards/recreation-facilities/outdoor-developed-areas

The provisions found on this website shall be regarded as design standards.

[Final Guidelines for Outdoor Developed Areas]

Any proposed exception to the design standards in the "Outdoor Developed Areas Guide" must make reference to those applicable sections in the exception request. The conditions described in Section 1019 Conditions for Exceptions may be used, as specified in the provisions, to support an exception.

#### 4.3.19 Protruding Objects

(1) Objects with leading edges more than 27 inches and not more than 80 inches above the finish floor or ground shall protrude 4 inches maximum horizontally into the circulation path. Exception: Handrails shall be permitted to protrude 4½ inches maximum.

[2010 ADA Standards 307.2 and Title 24 11B-307.2 including Exception]

(2) Guardrails or other barriers shall be provided where the vertical clearance is less than 80 inches high. The leading edge of such guardrail or barrier shall be located 27 inches maximum above the finish floor or ground.

[2010 ADA Standards 307.4]

(3) Free-standing objects mounted on posts or pylons shall overhang circulation paths 12 inches maximum when located 27 inches minimum and 80 inches maximum above the finish floor or ground. Where a sign or other obstruction is mounted between posts or pylons and the clear distance between the posts or pylons is greater than 12 inches, the lowest edge of such sign or obstruction shall be 27 inches maximum or 80 inches minimum above the finish floor or ground.

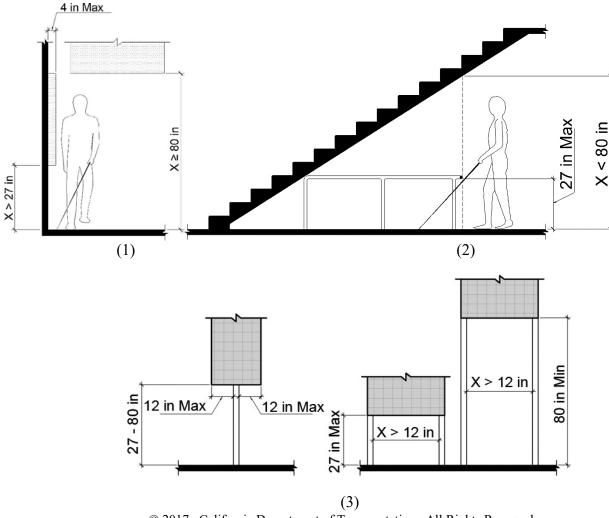
(4) Protruding objects shall not reduce the clear width required for accessible routes. [2010 ADA Standards 307.5 and Title 24 11B-307.5]

[2010 ADA Standards 307.3 and Title 24 11B-307.3]

Figure 4.3.19 illustrates items (1) through (3). In general, street furniture or any item placed within the pedestrian environment must be cane detectable. Objects that protrude over a pedestrian pathway above a height of 27 inches are not considered detectable by cane. A critical zone, which is not considered detectable, is between 27 inches and 80 inches above the pedestrian pathway surface. Many transportation elements within the pedestrian pathway are cane detectable, such as electrical systems hardware, as specified in the Caltrans *Standard Plans*.

Where it is decided to prohibit pedestrian crossings at an intersection or ramp crossing, a pedestrian barricade per Standard Plan ES-7Q should be used. Consult with your Division of Traffic Operations Liaison for further guidance.

# FIGURE 4.3.19 – Protruding Objects



© 2017. California Department of Transportation. All Rights Reserved.

#### 4.3.20 Clear Spaces

A standard clear space can apply to many locations. It's commonly used at locations where there are operable parts and no turning, e.g., traffic signal push buttons, parking meter/pay stations, etc.

(1) Surfaces shall have a running slope consistent with the grade of the adjacent pedestrian access route and cross slope of 2.0% maximum.

[PROWAG 404.2]

(2) Clear spaces shall be 2.5 feet minimum by 4.0 feet minimum.

[2010 ADA Standards 305.3 and PROWAG 404.3]

#### 4.4 Shared Facilities

Pedestrian facilities that are part of nonmotorized transportation facilities must be designed in accordance with the HDM for the appropriate bikeway classification, and the *Designing Sidewalks and Trails for Access* for best practice equestrian design.

Designers of pedestrian-shared facilities must consider the geometric requirements that are most critical for the intended users. In some cases designing for pedestrians may govern the geometric features. For example, a designated Class 1 bikeway may legally be used by pedestrians and bicycles. But, it may not be practical to design for both users at certain segments of the path. In such cases, appropriate documentation of the deviation from standard will either be required for a bicycle standard in Chapter 1000 of the HDM or for a pedestrian accessibility standard in this DIB; consult with your Project Delivery Coordinator.

#### 4.5 Alternate Standards

Federal regulations allow the use of other accessibility standards, if they provide substantially equivalent or greater access to the facility system, as the minimum Federal accessibility standards. Similarly, the California Building Code allows the enforcing agency to make design judgments as to equivalent designs. Local agency standards that provide equivalent or greater accessibility than the Federal 2010 ADA Standards may be used in lieu of the minimum standards in this DIB. Those standards not in this DIB should be discussed with the Project Delivery Coordinator and the decision documented in the project files. In the case of a historic property/historical resource, use of the California State Historical Building Code is mandatory for State-owned facilities as well as consultation with the State Historical Building Safety Board.

## 4.6 Temporary Traffic Control

Temporary traffic control zones can impact a wide range of State highway users, including persons with disabilities. During the design phase, a decision must be made whether or not to include plans to accommodate pedestrians and/or special provisions consistent with the *California Manual on Uniform Traffic Control Devices* (*CA MUTCD*). If plans and/or special provisions are provided for this purpose, the Transportation Management Plan Guidelines must be followed. If it is elected to close any sidewalk(s) due to construction and if it is elected to provide a temporary pedestrian access route for use by the public, the various provisions for pedestrian accommodation as set forth in the *CA MUTCD* Part 6 must be followed. For projects under construction, the Resident Engineer must discuss the provisions of the *CA MUTCD* with the contractor prior to the beginning of work during the preconstruction meeting, as required in the *Construction Manual*.

#### 4.7 Exhibits

Pedestrian facilities that are part of nonmotorized transportation facilities may include vertical exhibit panels, wayside exhibits panels, and touchable exhibits. The following information is taken from the Programmatic Accessibility Guidelines for National Park Service Interpretive Media. This publication is available at www.nps.gov/hfc/accessibility/accessibilityGuideVersion2.1.pdf.

The smallest type in a vertical exhibit panel should be placed within a zone containing the range of eye level for a person in a wheelchair to a standing adult for a panel that must be approachable, with no physical barriers. This eye-level zone is approximately 40 inches to 60 inches from the finished grade. Adjustments would have to be made based on lighting conditions, colors, contrasts, layouts, and other design considerations. This typically applies to the body copy and photo caption type. If type cannot be placed at the appropriate eye level, increase readability with a larger type size, more leading, smaller line length, and/or more contrasting color and background.

Wayside exhibit panels shall be installed at heights and angles favorable for viewing by all visitors, including wheelchair users. For low-profile exhibits (angled at 30 or 45 degrees) the recommended height is 28 to 34 inches from the bottom of the exhibit frame to finished grade (based on the California State Parks Accessibility Guidelines); for upright exhibits and bulletin boards the height is 24 to 36 inches from the bottom of the exhibit frame to the finished grade, depending on the panel.

Reach ranges refer to items briefly touched with one hand, such as a push button or small tactile exhibit or display. See the ABAAS Section 308 for more information, including children's reach ranges, obstructed/unobstructed reaches, and exceptions. As a basic standard for adults and children ages 9 and above, reach ranges for exhibits are specified in Section 4.3.15 of this DIB.

# **EXCEPTION TO ACCESSIBILITY DESIGN STANDARDS**



Prepared by:			
(Name), Registered Civ	il Engineer <sup>2</sup>		
	Design Senior Engineer	Date:	
	me), Project Manager	Date:	
,	ne), Office Chief istrict/Region Division Chief of Design	Date <u>:</u>	

#### Notes:

- 1. Must be a Supervising Transportation Engineer or higher Civil Service Engineering Classification.
- 2. A Licensed Architect or Licensed Landscape Architect may prepare this document and sign and seal it in lieu of a Registered Civil Engineer, provided the same Licensed Architect or Licensed Landscape Architect designed the on-site improvements. Use the seal of the appropriate licensed person in responsible charge.

tory Files. In addition, a copy shall be archived in

This documentation shall be filed in the district Project History Files. In addition, a copy shall be archived in the Design Uniform Filing System environment of the Document Retrieval System (DRS). At a minimum, the Exception to Accessibility Design Standards should contain the following sections:

# 1. Project Description

Describe the overall project scope and the proposed pedestrian facility design portion. Provide geographic project limits and lengths. Also, describe the existing highway facility as well as the existing pedestrian facilities.

If using an accessibility standard not listed in DIB 82-06, describe the accessibility standard and its reference of origin.

#### 2. Project Costs

Provide the total capital cost estimate of the project. Also, provide an estimate of the capital cost of the proposed pedestrian features.

#### 3. Nonstandard Feature(s)

Describe the nonstandard accessibility feature(s) to be constructed or to be maintained in an alteration. Provide sufficient information in written and graphic (layouts, cross sections, profiles, details, etc.) format to convey the extent of noncompliance with accessibility standards.

#### 4. Standard(s) for Which Exception is Requested

State the accessibility standard from DIB 82-06.

#### 5. Reason for Exception

The request for exception to accessibility design standards must state the reason why the facility or element is in whole or in part structurally impracticable (for new construction) or technically infeasible (for alterations) to comply with DIB 82-06 standards. Where compliance with applicable requirements is technically infeasible, the alteration shall comply with the requirements to the maximum extent feasible. Exceptions must be based on factors which may include historical significance, existing terrain, environmental issues, right of way constraints, conflicts with other design standards, and/or other significant considerations. Excessive cost may be supplemental information but cannot be used to support an exception related to a structural impracticability or technical infeasibility.

#### 6. Work Required to Make Standard

Provide a description of the additional work in excess of the proposed project work required to meet the subject accessibility standard.

#### 7. Reviews and Concurrence

As appropriate, provide the names of the Headquarters Design and District personnel who have discussed and concurred with this document; and include date of their concurrence.

# Curb Ramp Scoping and Design Guide

#### A. Introduction

This guidance has been developed to assist designers of curb ramps to be familiar with design requirements and construction considerations for these facilities. Section 4.3 of this DIB contains the accessibility standards in accordance with the 2010 ADA Standards, which replaced the Americans with Disabilities Act Accessibility Guidelines for Buildings and Facilities (ADAAG). The goal is to design fully accessible facilities. However, in certain circumstances where physical or project scope constraints prevent meeting strict compliance with the accessibility standards, the facilities may be designed to be compliant to the extent practicable as explained in this guide.

The *Highway Design Manual* (HDM), Index 105.5 provides a discussion on pedestrian movement, location of curb ramp placement, and the number of curb ramps at each corner. Also discussed in the HDM is Topic 401, which addresses the pedestrian as a factor in design of intersections.

# B. Project Scoping

Curb ramps may be included as part of the project scope and funded from many different sources. Generally, projects with curb ramp work are considered roadway alterations (see Section 4.1.2). The Clarification of FHWA's Oversight Role Memorandum, Questions and Answers Attachment at http://www.fhwa.dot.gov/civilrights/programs/ada\_sect504qa.cfm#q1, dated September 12, 2006, states the following regarding project scope and alterations:

## 17. What projects constitute an alteration to the public right-of-way?

An alteration is a change to a facility in the public right-of-way that affects or could affect access, circulation, or use. Projects altering the use of the public right-of-way must incorporate pedestrian access improvements within the scope of the project to meet the requirements of the ADA and Section 504. These projects have the potential to affect the structure, grade, or use of the roadway. Alterations include items such as reconstruction, rehabilitation, widening, resurfacing (see USDOJ-FHWA technical assistance dated 6-28-13 for additional clarification), signal installation and upgrades, and projects of similar scale and effect (6-28-2013).

The draft implementing ADA regulations, Proposed Accessibility Guidelines for Pedestrian Facilities in the Public Right-of-Way (PROWAG), recognizes that existing highway grades built to the surrounding terrain are appropriate reasons for not building to full standard. Although this is currently a draft document, the FHWA has recommended this document as best practice guidance. The draft PROWAG says:

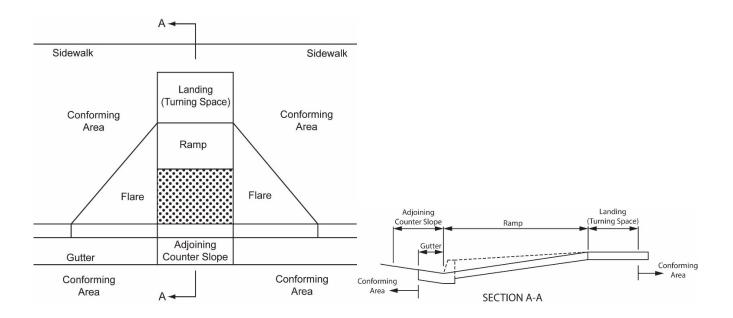
R202.3.1 Existing Physical Constraints. Where existing physical constraints make it impracticable for altered elements, spaces, or facilities to fully comply with the requirements for new construction, compliance is required to the extent practicable within the scope of the project. Existing physical constraints include, but are not limited to, underlying terrain, right-of-way availability, underground structures, adjacent developed facilities, drainage, or the presence of a notable natural or historic feature.

The ADAAG and its replacement, the 2010 ADA Standards, discusses how both physical constraints and limits of the project's scope may determine when ADA facilities may be considered "technically infeasible". Therefore, both the 2010 ADA Standards and the draft PROWAG allows for ADA improvements to be constructed to the extent technically feasible or practicable. The clear primary goal of each document is to construct accessible facilities in compliance with their standards.

Curb ramps are a key accessibility feature in the public right of way since they will act as a refuge associated with a pedestrian crossing. It may be a challenge to design curb ramps into an existing network of pedestrian sidewalks and crossings because sidewalks and crossings are subject to the existing roadway features, which are designed according to geometric highway standards approved by the Federal Highway Administration in the HDM. In spite of this potential dichotomy, curb ramps are to be given the priority of meeting the full accessibility standards and then conforming to the surrounding area as necessary. Conforming to the surrounding area should also be designed to fully meet accessibility standards. In some limited instances constraints may prevent strict compliance of the conforming area. In these instances the conforming area shall comply with the ADA to the "extent practicable within the scope of the project."

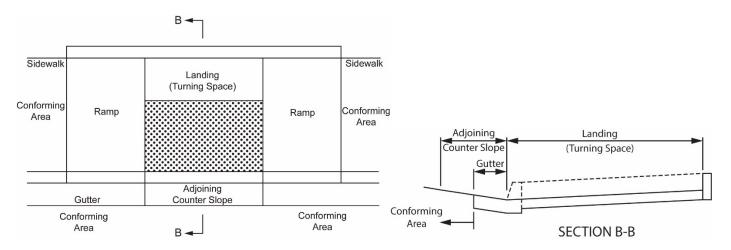
For the purpose of this guide, a typical curb ramp (e.g., Case A and Case C) with associated components will consist of basic features shown below. A Blended Transition is also shown. All typical curb ramp types are to be shown on the construction detail sheets to depict the actual configuration and the surrounding constraints and conforms. These features are to be designed to meet full accessibility standards. See Section 4.3 and Standard Plan A88A for more details and the applicable standards.

## Perpendicular Curb Ramp (Case A):

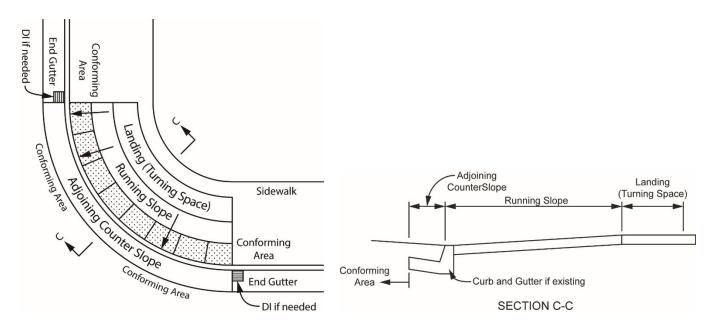


# **November 16, 2017**

#### Parallel Curb Ramp (Case C):



#### **Blended Transition:**



It is expected that scoping decisions will lead to designing the curb ramp features to full accessibility standards. Consultation with the Project Delivery Coordinator or the District Design Liaison will help ensure these expectations are met.

## C. Project Development

The level of design detail will depend on the phase of the project in the project development process. The following should be considered for each phase.

#### Project Initiation Document (PID)

- 1. Seek sufficient funds to allow ADA facilities to be adequately scoped into the project. This should be a project development team decision.
- 2. Identify where curb ramps are required but not present or if they exist, but do not meet the accessibility standards and best practices (see Section 4.0, including 4.1.7 Safe Harbor). Usually, a recommendation from the District Traffic Operations unit will be the basis of this early scope. An access request or grievance filed by the public or the need identified in the ADA Transition Plan could also be the basis of the project.
- 3. Identify potential constraints, e.g., utilities, signal hardware, electrical, drainage, structures, R/W, etc. using as-built plans, mapping and photos.
- 4. Perform a site visit with staff from District/Region Design, Traffic, District ADA Engineer and other functional units as needed, e.g., Structures, Surveys, Hydraulics, R/W, etc.
  - a. Measure the existing curb ramps or other pedestrian facilities to determine if they meet the standards in Section 4.3. Measurements of curb heights, sidewalk width, sidewalk running/cross slope, flow line slope, pavement cross slope, etc., will help to ascertain what will be required in order for a curb ramp to be designed to meet full standards. When measuring widths and slopes, use the method described in the *Construction Manual Section* 4-7303.
  - b. Determine the appropriate type of curb ramp for each location.
  - c. Determine approximate dimensions of each proposed curb ramp, considering existing curb height, existing slopes of roadbed gutter, roadbed pavement, and sidewalks.
  - d. Identify all existing features within limits of each proposed curb ramp, e.g., signal poles, drainage inlets, utilities, R/W fence, bridge, buildings, evidence of truck off-tracking, pavement markings, etc.
  - e. Consider capturing storm water runoff upstream of each curb ramp.
  - f. Include other features (see Section 4.0) that improve accessibility within the project.
- 5. Determine what portion of the adjacent sidewalk will need to be reconstructed to provide a standard top landing (e.g., Case A Curb Ramp) as well as a transition section to conform back to the existing sidewalk. Transition sections should be outside the boundary of the top landing to a reasonable distance, e.g., a sidewalk contraction joint or to a structure. Consult with the District Design Liaison or Project Delivery Coordinator regarding the reasonable conforming distance.
- 6. Work with the District Traffic Operations unit to determine the proper scope and cost of traffic related items such as striping and signal activation details.
  - 7. Avoid designing to maximum slopes and minimum dimensions of the accessibility standards. It's better to design flatter slopes than the maximum or wider dimensioned widths than the minimum if feasible.
- 8. Identify right of way, utility relocation, and drainage needs at each location.
- 9. Include the necessary funds and time for resolving conflicts as noted above in the schedule and estimate.
- 10. Evaluate reconstructing the roadbed pavement if necessary. Readily achievable roadbed work is considered practicable.
- 11. Curb ramps are the most common solution when a curb obstructs the pedestrian access route. Occasionally, solutions such as raising roadbed pavement to the top of curb, thereby creating a blended curb ramp or transition, is a valid alternate design.
- 12. Consider scoping stand-alone ADA curb ramp projects to combine curb ramps with similar work involved, such as those on existing structures requiring special construction materials and techniques, those with

significant relocations, and the less complex locations. This may lead to the decision to break up the curb ramps identified in the PID process for multiple highway projects.

13. Estimate contract item quantities to provide sufficient funding to meet the ADA standards at each location.

# Project Approval and Environmental Document (PA&ED)

- 1. Perform a site visit with staff from District/Region Design, Traffic, District ADA Engineer and other functional units as needed, e.g., Structures, Surveys, Hydraulics, R/W, etc. to:
  - a. Verify type of curb ramp or pedestrian facility for each location.
  - b. Verify dimensions of each proposed curb ramp, considering existing curb height, existing slopes of gutter, pavement, and sidewalks.
  - c. Verify all existing features within limits of each proposed curb ramp, e.g., signal poles, drainage inlets, utilities, R/W fence, bridge, buildings, evidence of truck off-tracking, pavement markings, etc.
    - d. Consider capturing storm water runoff upstream of each curb ramp.
  - e. Consider other features that should be included in the project to enhance accessibility (see Section 4.0).
- 2. Prepare survey request for all locations. This will help to ascertain site constraints, e.g., R/W, significant utilities, street grades, and elevation changes.
- 3. Meet with functional units to determine feasibility of relocating existing features in conflict with each proposed curb ramp, e.g., Hydraulics, Electrical Design, Utilities, R/W (easements), Structures, etc.
- 4. Meet with functional units to identify additional features to be added to the project to improve pedestrian access, e.g., additional drainage, signs, profile adjustments, pavement markings, etc.
- 5. Prepare curb ramp designs that are fully compliant with the accessibility standards and best practices in Section 4.0. Once compliant curb ramps and landings are designed, the transition to the existing sidewalk also should strictly meet the accessibility standards. When it is not feasible to design the transition to the accessibility standards, the transition shall be designed to comply with the accessibility standards to the "extent practicable within the scope of the project." Documentation of the nonstandard conforming area is to be included in the Transition Plan and coordinated by the District ADA Engineer once a request is initiated by the designer. Documentation of the request (memo, e-mail, etc.) is to be included in the Project History File. Documentation of an Exception to Accessibility Design Standards is not required.
- 6. If the curb ramps themselves cannot be designed to full accessibility standards, an approved Exception to Accessibility Design Standards, see Section 3.1, will be required. This will also document compliance with the ADA to the "extent practicable within the scope of the project."

# Plans, Specifications, and Estimates (PS&E)

- 1. Use the survey data and field notes provided during the Project Report (PA&ED) phase to provide final design of the curb ramps. Assistance using Civil 3D is provided at http://cadd.onramp.dot.ca.gov/videoscivil-3d#ada.
- 2. Since July 2013, the curb ramp and driveway standard plans contain conservative slopes and widths in order to account for errors in design and construction; these show a 1.5% instead of 2.0%, 7.5% instead of 8.3%, 9.0% instead of 10.0%, and 50 inches instead of 4 ft. The lower turning space (landing) of the Case B and Case C curb ramp (Standard Plan A88A) is shown as 5'-0" instead of the 4 ft. width; this width in the standard plans was already conservative. A construction detail will specify the elevations to accomplish the conservative design. However, if the conservative design cannot be attained on any feature of a curb ramp (or driveway that crosses a pedestrian path), the construction detail will specify the design that meets the accessibility standards of this DIB, although not all features may be conservative. For these construction details, indicate the slopes and widths that will require contractor surveys for the subject curb

ramp or driveway (not sidewalks); all three paragraphs of SSP 73-3 will apply. Utilize SSP 73-3 paragraph #3 for all sidewalks, curb ramps, or driveway crossings designed as part of the pedestrian access route even when the conservative design is implemented. For contractor surveys of applicable curb ramps and driveways, use the Bid Item for Pre/Post Construction Surveys. Follow the DES – Office Engineers guidance on how to use the specification and estimate the cost for the contractor surveys. Use of SSP 73-3 does not replace Construction Surveys by Caltrans in the Standard Specifications.

- 3. Follow the guidance in the *Plans Preparation Manual* regarding the placement, off-sets, call-outs, and features to be surveyed by the contractor. Examples are provided for construction details.
- 4. Discuss with District Construction the need to provide cross sections.
- 5. Update the nonstandard accessibility documentation in the Transition Plan and/or the Exception to Accessibility Design Standards, per the discussion in Numbers 5 and 6 under PA&ED above, if necessary.
- 6. Asphalt concrete pavement conforming areas and Blended Transitions should use ½" Type B HMA for better workability.

## D. Compliance

Curb ramps that are designed and constructed in accordance with DIB 82, standard plans and specifications will achieve compliance with the ADA. Design compliance is documented at Ready-to-List or at encroachment permit issuance per Section 3.1 of this DIB. Regions/Districts also document compliance at the conclusion of construction per the October 5, 2012 ADA Compliance Memo signed by Robert Pieplow.

If the District or Region has approved an Exception to Accessibility Design Standards, this documentation will be referenced in the Project Report and will be made part of the Project History File. Also, if a request from the designer to the District ADA Engineer is made to include nonstandard conforming area designs to the existing facility in the Transition Plan, this request is to be included in the Project History File.

For existing pedestrian facilities, the documentation of not designing to full accessibility standards contained in a previously Project History File may be useful when deciding to scope a project in the beginning.

#### E. Other Considerations

The following are recommendations and reminders when designing curb ramps:

- Whether projects are stand-alone curb ramp projects or other alterations of roadways, DIB 82 standards apply to all pedestrian facilities.
- Provide an adequate estimate and schedule at the PID phase to provide fully compliant curb ramp design.
- Do not design to the maximum slopes or the minimum widths if feasible.
- Consider relocating/redesigning the drainage system of an intersection in order to intercept flow before the curb ramp location.
- If pavement reconstruction is not part of the project scope, consider minor pavement work as needed to achieve standards.
- Consider modifying the alignment of the sidewalk transition segment to achieve standard slopes.
- Make sure the marked crossings are well placed. Involve the District Traffic Operations unit to help decide
  the need and/or placement of marked crosswalks in accordance with accessibility standards and the CA
  MUTCD.
- Right of way acquisition (fee, easements, etc.) or utility relocation may be necessary to solve an accessibility issue. This should be identified early in the process.

DIB 82-06 APPENDIX November 16, 2017

• Consider designing a curb extension (bulbout), see HDM Index 303.4, where right-of-way is limited to accommodate a standard curb ramp.

- Consider directional curb ramps (curb ramps aligned in the direction of pedestrian crossing) by a design that introduces a grade break perpendicular to pedestrian travel and with detectable warning placement. See Section 4.3.14.
- Curb ramps are normal solutions when a curb obstructs the pedestrian access route. However, there may be other solutions, e.g., a blended curb ramp. Consult with your Project Delivery Coordinator or District Design Liaison.