

Memorandum

To: CHAIR AND COMMISSIONERS

CTC Meeting: March 11-12, 2009

Reference No.: 2.6b.
Action Item

From: CINDY McKIM
Chief Financial Officer

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Division Chief
Budgets

Subject: **FINANCIAL ALLOCATION FOR LOCAL PROPOSITION 116 RAIL PROGRAM
PROJECTS
RESOLUTION BFP-08-03**

RECOMMENDATION:

The Department of Transportation (Department) recommends the California Transportation Commission (Commission) allocate \$19,169,000 in Proposition 116 bond funds to the Orange County Transportation Authority (Recipient) for the Metrolink Service Track Expansion and Grade Crossing Improvements Project, per Public Utilities Code (PUC) 99645, and in accordance with the attached vote list.

This recommendation is consistent with the Commission's approval of Resolution PA-09-01 on February 19, 2009, approving the Orange County Transportation Authority (OCTA) Proposition 116 Rail Program Application, which approved the disproportional expenditure in compliance with the conditions of Commission Resolution G-92-14, and in accordance with the approved financial plan.

ISSUE:

The attached vote list describes one locally-administered Proposition 116 Rail Program project for \$19,169,000. The Recipient is ready to proceed with this project and is requesting an allocation at this time. The project financial plan was developed in consideration of the State budget issues and recent actions by the Pooled Money Investment Board. OCTA has structured this allocation with disproportional spending to use OCTA Measure M funds at the start of the project and will not require expenditure of the Proposition 116 allocation until October 2009. Until the State Treasurer is able to resume the sale of bonds, it is unclear if Proposition 116 bond funds will be available in October 2009. As indicated in various correspondence, agencies who award new contracts need the ability to fund the expenditures for an undetermined, but likely significant, amount of time.

FINANCIAL RESOLUTION:

Resolved That:

- 1.1 WHEREAS, the California Transportation Commission (Commission) has adopted an annual program for mass transportation capital purposes, and the electorate enacted both Proposition 108-the Passenger Rail and Clean Air Bond Act of 1990, and Proposition 116-the Clean Air and Transportation Improvement Bond Act of 1990, authorizing the sale of general obligation rail bonds for rail transit purposes; and

"Caltrans improves mobility across California"

- 1.2 WHEREAS, the Project, further detailed on the attached vote list, as component phases or in its entirety, appears on the necessary State capital projects funding list and is entitled to participate in this allocation; and
- 1.3 WHEREAS, the Commission has established a "Hazardous Waste Identification and Clean-up Policy" (#G-91-2) which requires the Recipient to perform, with diligence, the process of identification and remediation of any hazardous waste in the right-of-way, easements and properties.
- 2.1 NOW THEREFORE BE IT RESOLVED, that an allocation of \$19,169,000 in PROPOSITION 116 CLEAN AIR AND TRANSPORTATION IMPROVEMENT BOND proceeds be allocated to the Recipient for the Project, as detailed on the attached vote list; and
- 2.2 BE IT FURTHER RESOLVED, that the transfer of funds for the Project shall be governed by a program supplement, and subsequent amendments to the same if required; and
- 2.3 BE IT FURTHER RESOLVED, that the Recipient shall provide the Department's Division of Mass Transportation with an updated expenditure plan on a quarterly basis by category including any proposed changes for the balance of all funded Project allocations commencing with the first quarter; and
- 2.4 BE IT FURTHER RESOLVED, that in any instance of rail bond financing of the project, the Commission, acting on behalf of the State, by this Resolution intends:
 - A. To cause and approve the issuance of taxable or tax-exempt State general obligation bonds under Proposition 116, as appropriate, to reimburse the Recipient for the Project identified on attached vote list;
 - B. To reimburse the Recipient for expenditures that shall not have been paid from the proceeds of any other tax-exempt indebtedness unless such prior indebtedness is retired with the proceeds of such State monies;
 - C. That this Resolution be a declaration of official intent of the State within the meaning of U.S. Treasury Regulations Section 1.103-17(c) with respect to the Project; and
- 2.5 BE IT FURTHER RESOLVED, that in any instance of rail bond financing, an allocation for the Project is subject to the following conditions and assurances:
 - A. Completed bond sales authorized by the Office of the State Treasurer;
 - B. Receive bond certification from the Department, preferably prior to the Commission's allocation action but, certification must be obtained prior to execution of the fund transfer agreement;

- C. The Recipient's certification that it will not adopt new or increased current development taxes, fees, exactions or permit fees for the purpose of providing local matching funds; and the certification of this delivered to this Commission, preferably by the time of Commission allocation action but not later than prior to execution of a fund transfer agreement;
 - D. A formal resolution by the Recipient's Board stating that when utilizing State funding for acquisition of property or for capital improvements on the Project, Recipient has exercised all due diligence in the discovery of hazardous wastes; that Recipient will enter into enforceable agreement(s) with any and all owners of to-be-acquired properties for clean-up of hazardous wastes pursuant to the requirements of Resolution G-91-2 regarding Hazardous Waste Identification and Clean-up for Rail Right-of-Way; delivered to this Commission;
 - E. A formal resolution by the Recipient's Board, stating that when utilizing state-provided and other-than-state funding for acquisition of property or for capital improvements on the Project, that no additional State funds will be requested for clean-up, damages, or liability associated with hazardous wastes on or below the acquired property, delivered to this Commission;
 - F. That in any instance of rail bond financing with Proposition 116 funds, eligible costs may be incurred for project development after the project application approval, and all reimbursements of eligible costs are subject to an executed fund transfer agreement;
 - G. The Recipient shall provide the Commission with an "Evaluation of Property Report" by the time of the Commission allocation action, in compliance with Commission Policy G-95-09, Rail Right-of-Way Review Policy, to be verified by the Department or its Agent;
 - H. The Recipient shall post on the Project construction site at least one sign, visible to the public, stating that the Project is partially funded with Proposition 116 Clean Air and Transportation Improvement Bond Act of 1990 proceeds; and
- 2.6 BE IT FURTHER RESOLVED, that this Commission shall be entitled to a then present value refund, or credit, at State's option, equivalent to the proportionate funding participation by the State towards property acquisition and project construction in the event that Recipient, or successor public entities, fail or cease to utilize the Project for the intended public passenger rail purposes or sells or transfers title to the Project. The credit for future purchases or condemnation of all or portions of the Project by the State, and the refund or credit due the Commission in each instance, will be measured by the ratio of State and other public funding to that provided from Recipient. That ratio will be applied to the then fair market value of the Project property; and
- 2.7 BE IT FURTHER RESOLVED, that if the Recipient receives any revenues or profits from any non-governmental use of property allowed pursuant to bond certification (whether approved at this time or hereafter approved by the State), the Recipient agrees that such revenues or profits shall be used exclusively for the public transportation services for which

the project was initially approved, either for capital improvements or maintenance and operational costs. If the Recipient does not so dedicate the revenues or profits, a proportionate share shall (unless disapproved by State's Bond Counsel) be paid to the State equivalent to the State's percentage participation in the Project.

- 2.8 BE IT FURTHER RESOLVED, that an allocation for the Project is subject to the following conditions and assurances:
- A. Reimbursements of eligible costs are subject to the terms and conditions of the executed fund transfer agreement;
 - B. The grant recipient must complete the work to be reimbursed and the actual reimbursement by March 30, 2012, unless the Commission authorizes a waiver that extends, if permitted by statute, the period of availability of the funds.
- 2.9 BE IT FURTHER RESOLVED, that consistent with approved Commission Resolution PA-09-01, the expenditure of funds for the project shall be disproportional, with OCTA Measure M funds to be expended before Proposition 116 Rail Program bond funds;
- 2.10 BE IT FURTHER RESOLVED, that until the State Treasurer is able to resume the sale of bonds, it is unclear if Proposition 116 bond funds will be available in October 2009, and agencies who award new contracts need the ability to fund the expenditures for an undetermined, but likely significant, amount of time; and
- 2.11 BE IT FURTHER RESOLVED, that should OCTA award a contract for capital expenditures, they do so at their own risk that Proposition 116 bond funds may not be available in October 2009, and that OCTA shall report to the Commission on an alternative funding source until such time as Proposition 116 Bond funds are made available.

Attachment

2.6 Mass Transportation Financial Matters

Project # Allocation Amount Recipient RTPA/CTC District-County	Project Title Project Description	EA Dist-PPNO Program / Year PA # PUC Code Prgm'd Amount	Fund Type	Allocation Amount
2.6b. Proposition 116 – Locally-Administered Transit Projects		Resolution BFP-08-03		
1 \$19,169,000 Orange County Transportation Authority OCTA 12-Orange	<p>Metrolink Service Track Expansion and Grade Crossing Improvements. Increase track capacity and improve grade crossing safety for Metrolink service between Fullerton and Laguna Niguel.</p> <p>(Expenditures will be on a non-proportional basis with the local funds being spent first prior to State funds.)</p> <p><u>Outcome/Output:</u> This project is to increase service infrastructure to accommodate up to an additional 66 commuter trains per day. Current operating capacity is at 44 trains per day. Enhance rail safety at 52 intersections throughout the county.</p>	R2306A 12-9521 P116 / 08-09 PA-09-01 99653 \$19,169,000	P116	\$19,169,000