

# COMMITTEE ON MASS TRANSPORTATION

## Members:

Commissioners McKenna, Tavaglione, Torres

## Staff:

Robert Chung, CTC Deputy Director

## Mission:

The Committee on Mass Transportation will consider issues related to the movements of people (and goods) within urban areas, between cities and between rural communities. The Committee will consider future trends; directions and funding issues; operational issues; transit choices; and access issues. The Committee will also consider land use, such as transit-oriented development, and its relationship to mass transportation.

## Charter:

The Committee on Mass Transportation will serve as the Commission's committee on overarching rail and mass transportation matters. The Committee will serve as the Commission's focus in the mass transportation arena, provide leadership on rail-related matters, including high-speed and freight rail, and mass transit matters. Further, the Committee will pass its findings regarding proposed legislation on rail and mass transit matters to the Commission's Planning Committee and the Streets and Highway Committee, so that the Commission may consider recommendations for rail and mass transit matters at the state and federal levels. Lastly, the Committee may request the Department, other state agencies, or local agencies to provide information or report on items of interest.

The Committee intends to:

- provide advice on legislation that should be considered at the state and federal levels on rail and transit matters.
- consider the existing mass transportation system and what can be done to improve and to fund that system by making recommendations regarding legislation.
- consider the interconnectivity between rail and transit systems, as well as the rest of the transportation system, including the technology available for implementation.
- consider the inter-relationship between land use and mass transportation and what can be done to improve that relationship, as well as passing its findings on funding and legislation to the Planning Committee and the Streets and Highway Committee.
- assess the effectiveness of intercity rail and transit performance standards relating to issues such as measuring farebox recovery, increasing ridership, on-time performance, and marketing. Recommend changes for intercity rail, while fiscal discipline is maintained, to attract more ridership and increase revenues.
- assess public private partnerships and ways that can further the synergistic impact between mass transportation and development.
- assess ways that the State, Amtrak, commuter rail agencies, and the railroads can improve the existing rail transportation systems, while improving freight and passenger service equally.

# 2003 Work Plan For The Committee on Mass Transportation

## 1. State Legislation

- Presentations by transit and rail agencies on proposed state legislation.
- Committee consideration and recommendations to CTC regarding proposed legislation.

## 2. Federal legislation

- Presentations by transit and rail agencies on proposed federal legislation.
- Updates on proposed federal legislation by Amtrak and Caltrans.
- Committee consideration and recommendations to CTC regarding proposed legislation.

## 3. Modal issues

### High-speed rail

- Presentation on high-speed rail authority.
- Presentation on proposed high-speed rail corridor and project, should rail bond pass in 2004.
- Discussion of high-speed rail inter-connectivity with airports and regional rail.
- Discussion of high-speed rail as a competitor with airlines.
- Discussion on proposed shift of HSRA to Caltrans, pros and cons.
- Comment on draft HSR EIR.

### Intercity Rail Issues

- Discussion of institutional arrangements between Amtrak and State. What should be changed?
- Discussion of current funding categories in the overall transportation funding account.
- Discussion of Performance Standards.
- Discussion of Amtrak model assumptions used to generate projected ridership and farebox.
- Discussion of White Paper on intercity rail.

### Mass Transportation Issues

- Presentation on transit issues.
- Discussion of operational funding for existing and expanded service.
- Discussion of funding and rehabilitation of systems and vehicle fleet.
- Discussion of available advance technologies and funding sources.
- Discussion of land use and transit inter-relationship.
- Discussion of Air Quality Conformity and transit.
- Discussion of White Paper on transit.

## A. Outcomes of 2003 Work Plan

Committee recommendations on:

State Legislation: relating to intercity rail and mass transportation regarding funding for:

- operations.
- rehabilitation of the rail transit and bus transit systems and vehicles.
- costs of maintenance and operations.

Federal Legislation: relating to intercity rail and mass transportation regarding:

- TEA-21 re-authorization.
- Amtrak re-authorization.

Modal Issues: relating to:

- high-speed rail and its competitiveness with air travel.
- high-speed rail and the upcoming 2004 high-speed rail bond.

- intercity rail, its institutional arrangements with Amtrak, performance standards, and funding programs.
- passenger service and goods movement and the interface between intercity, commuter, and freight rail.
- transit issues, operational funding for service, rehabilitation of the system and vehicle fleet, and air quality conformity.
- the White Papers on intercity rail and transit.

## **Proposed Work Plan with Dates for Issues**

### **February 2003**

- Review and approval of Committee Charter.
- Review and approval of 2003 Work Plan.
- Review and approval of proposed meeting dates and times.
- Committee consideration and recommendations.

### **April 2003**

- Presentations by transit and rail agencies on proposed federal and state legislation.
- Presentation on high-speed rail authority.
  - Discussion on proposed shift of HSRA to Caltrans, pros and cons.
  - Discussion of high-speed rail inter-connectivity with airports and regional rail.
  - Discussion of high-speed rail as a competitor with airlines.
  - Presentation on proposed high-speed rail corridor and project, should rail bond pass in 2004.
- Committee consideration and recommendations.

### **May 2003**

- Discussion of White Paper on transit.
- Presentation on transit issues.
  - Discussion of operational funding for existing and expanded service.
  - Discussion of funding and rehabilitation of systems and vehicle fleet.
  - Discussion of available advance technologies and funding sources.
  - Discussion of land use and transit inter-relationship.
- Committee consideration and recommendations.

### **June 2003**

- Update on proposed federal legislation by Amtrak and Caltrans.
- Update on proposed state legislation.
- Discussion of White Paper on intercity rail.
  - Discussion of current funding categories in the overall transportation funding account.
- Committee consideration and recommendations.

### **August 2003**

- Discussion of Amtrak model and assumptions used to generate projected ridership and farebox.
- Discussion of intercity rail Performance Standards.
- Discussion of institutional arrangements between Amtrak and State. What should be changed?
- Committee consideration and recommendations.

### **September 2003**

- Update on state and federal legislation.
- Comment on draft High Speed Rail Authority EIR.

### **October 2003**

- Proposed 2004 Work Plan.
- Presentation on transit issues.
  - Discussion of Performance Standards.
  - Discussion of Air Quality Conformity and transit.
- Committee consideration and recommendations.

### **December 2003**

- Final 2004 Work Plan.
- Committee consideration and recommendations.

**COMMITTEE ON PLANNING  
DRAFT CHARTER**

**MEMBERS:** Commissioners Balgenorth, Hallisey, McKenna, Lindsey (ex-officio)

**STAFF:** Joan Borucki, CTC Chief Deputy Director

**Mission:** The Committee on Planning will review, consider and advise the Commission on issues, programs and new initiatives relating to transportation policy, planning, and legislation. These will include matters relating to:

- Monitoring the transportation planning and programming process (G.C. 14506);
- Recommending allocation of federal and state funds for planning and research (G.C. 14506);
- Advising and assisting the legislature in formulating and evaluating state policies and plans for transportation plans and programs in the state (G.C. 14520);
- Requesting and reviewing the reports of the department and other entities which pertain to transportation issues and concerns (G.C. 14521);
- Preparing an analysis of the department's budget (G.C. 14523);

In particular the Committee is charged with reviewing, considering, and advising the Commission on the following matters during calendar year 2003:

- Topics and issues for roundtables and policy papers.
- Subject matter and content of the Annual Report.
- Review of legislative bills and recommended positions.
- Development of proposed changes to statutes as they relate to transportation in general and the planning and programming process.
- Development and adoption of amendments to the Regional Transportation Plan Guidelines.
- Review and evaluation of the Regional Transportation Plans.

- Development of appropriate measures to encourage better coordination of transportation and land use planning, as well as recommendations to the Streets and Highways Committee on changes to STIP Guidelines.
- Development by the Office of Planning and Research on the State Environmental Goals and Policy Report.
- Development of the Governor's Infrastructure Plan.
- Development of the California Transportation Plan by the Department and its role in the planning and programming process.
- Reauthorization of the federal surface transportation and air transportation programs.
- Recommendations for change regarding financing transportation in California.

## **DRAFT ANNUAL WORK PLAN**

### **February 2003**

- Review and approve charter
- Consider, amend, and approve work plan
- Set annual committee meeting schedule
- Review and amend schedule for roundtables as necessary

### **April 2003**

- Legislation
- Alternative transportation financing research
- Evaluation of Regional Transportation Plans and recommendations to changes to the Guidelines
- Recommendations for change to the STIP Guidelines

### **May 2003**

- Legislation
- Progress reports on the California Transportation Plan and the State Environmental Goals and Policy Report
- Status of the federal reauthorizations
- Review of the Governor's May Revision to the Budget.

### **June 2003**

- Legislation
- Reports and policy issues as identified.

### **August 2003**

- Legislation
- Reports and policy issues as identified.
- Status of Budget and any Trailer Bill Language

### **September 2003**

- Legislation
- Reports and policy issues as identified.
- Identify Annual Report Topics

### **October 2003**

- Legislation
- Reports and policy issues as identified.

### **December 2003**

- Legislation
- Reports and policy issues as identified.
- Review Annual Report and make recommendation to full Commission
- Develop draft Committee annual work plan for next year

## **COMMITTEE ON STREETS AND HIGHWAYS**

**Members:** Commissioners Balgenorth, Lawrence, Tavaglione

**Staff:** David Brewer, CTC Deputy Director

**Mission:**

The Committee on Streets and Highways will review, consider, and advise the Commission on issues and programs relating to State highways and local streets and roads. These will include matters relating to:

- State Transportation Improvement Program (STIP) program structure,
- STIP guidelines and criteria,
- programming strategy,
- the Transportation Enhancement Activities (TEA) program,
- the Environmental Enhancement and Mitigation (EE&M) program,
- the State Highway Operation and Protection Program (SHOPP),
- State highway operations, and
- State highway route matters.

**Charter:**

In particular, the Committee is charged with reviewing, considering, and advising the Commission on the following matters during 2003:

- Criteria and procedures for STIP and SHOPP allocations prior to the 2004 STIP. Development of Allocation Plan(s).
- Criteria and procedures for AB 3090 approvals prior to the 2004 STIP.
- Methodology and assumptions for the 2004 STIP Fund Estimate.
- SHOPP funding levels for the 2004 STIP Fund Estimate, considering the Department's proposed 10-Year SHOPP plan.
- TEA program reform.
- Strategy and priorities for programming the 2004 STIP, including:
  - Shares, reserves, advances, and programming flexibility.
  - Strategy for negative programming, if necessary.
  - Strategy for reprogramming TCR projects into the STIP, as necessary.
  - Commission priorities for new programming.
- Review of Caltrans Interregional Transportation Strategic Plan (ITSP) and the Commission's objectives for the interregional program (including goods movement). Review of the Department's overall programming strategy for 2004 STIP, including both RTIP and ITIP proposals.
- Development and adoption of the 2004 STIP Fund Estimate.
- Development and adoption of STIP Guidelines for the 2004 STIP.
- Advisability of delay in adopting the STIP Guidelines, adopting the Fund Estimate and corresponding delay in the 2004 STIP development schedule.
- Policy and strategy for TCRP application approvals and allocations in 2003-04, pending action of the Legislature.

- Potential effects of Federal transportation reauthorization legislation on timing, assumptions, and strategies for the Fund Estimate and state programming.

## **COMMITTEE ON STREETS AND HIGHWAYS 2003 WORK PLAN**

### **Committee Meeting date: February 18, 2003**

- Review and approval of committee charter. Recommendation to Commission.
- Criteria and procedures for allocations prior to 2004 STIP. Ad-hoc committee review. Recommendation to Commission.
- Criteria for AB 3090 approvals prior to 2004 STIP. Staff presentation. Committee recommendation. Ad-hoc committee review. Recommendation to Commission.

### **Committee Meeting date: March 12, 2003**

- Consideration of delay in Fund Estimate, pending action of Legislature. Department/staff presentation. Committee recommendation.
- Review of 2004 fund estimate methodology, alternative assumptions, impacts. Department presentation. Committee review, comment, report to Commission.
- Review of proposed 10-Year SHOPP Plan, funding options. Department presentation. Committee review, comment, report to Commission.
- Review of policy changes for STIP guidelines: TEA reform; 2004 STIP programming strategy and expectations for RTIPs and ITIP; incentives for land use; other changes. Staff presentation. Committee review, comment, report to Commission.
- Criteria and procedures for STIP allocations prior to 2004 STIP. STIP allocation plan for 2003-04. Staff presentation. Committee recommendation.
- Criteria for AB 3090 approvals prior to 2004 STIP. Staff presentation. Committee recommendation.

### **Committee Meeting date: May 6, 2003**

- Review, approval of fund estimate assumptions. Department presentation. Committee recommendation for direction to Department.
- Notice of STIP Guideline revisions. Staff presentation. Committee review, comment, report to Commission.

### **Committee Meeting date: June 10, 2003**

- Policy and strategy for TCRP application approvals and allocations in 2003-04, pending action of Legislature. Staff/Department presentation. Committee recommendation.
- STIP allocation plan for 2003-04, pending action of Legislature. Staff/Department presentation. Committee recommendation.
- Consideration of delay in STIP Guidelines and Fund Estimate, pending events. Staff/Department presentation. Committee review, recommend.
- Department presents draft Fund Estimate. Committee review, comment and report to Commission.
- Adoption of STIP Guidelines. Staff presentation. Committee recommendation.

**Committee Meeting date: July 29, 2003**

- Adoption of Fund Estimate (statutory schedule). Department presentation. Committee recommendation.

**Committee Meeting date: September 9, 2003**

- Briefing from Caltrans on RTIP proposals, ITIP strategy. Department presentation. Committee review, comment, report to Commission.
- Status of Federal reauthorization, effect on fund estimate, need for revision or delay. Department presentation. Committee review, recommendation.
- Status of State legislation and Budget, effect on fund estimate, need for revision or delay. Department presentation. Committee review, recommendation.

**Committee Meeting date: October 14, 2003**

- Status of Federal reauthorization, effect on fund estimate, need for revision or delay. Department presentation, Committee review, recommendation.

**Committee Meeting date: November 25, 2003**

- Status of Federal reauthorization, effect on fund estimate, need for revision or delay. Department presentation, Committee review, recommendation.

**REVISED**  
**2003 MEETING SCHEDULE**  
**CALIFORNIA TRANSPORTATION COMMISSION**

**AND OTHER EVENTS OF GENERAL INTEREST TO TRANSPORTATION COMMUNITY**

**JANUARY 22(W) – 23(Th), 2003 – SACRAMENTO**

January 1	- <i>State Holiday</i> : New Year's Day
January 12 - 16	- 82 <sup>nd</sup> Transportation Research Board Annual Meeting, Washington, DC
January 20	- <i>State Holiday</i> : Martin Luther King Jr. Day

**FEBRUARY 26(W) - 27(Th), 2003 – SACRAMENTO**

February 12	- <i>State Holiday</i> : Lincoln's Birthday
February 17	- <i>State Holiday</i> : Washington's Birthday
February 26	- CA Transp. Foundation, 3 <sup>rd</sup> Annual Transportation Forum, Sacramento

**MARCH – No Regular Commission Meeting Scheduled**

March 9 - 12	- APTA Legislative Conference
March 31	- <i>State Holiday</i> : Caesar Chavez Day

**APRIL 2(W) - 3(Th), 2003 – SACRAMENTO**

**MAY 21(W) - 22(Th), 2003 – SACRAMENTO**

May 21	- CA Transp. Foundation Annual "Tranny" Award Banquet, Sacramento
May 26	- <i>State Holiday</i> : Memorial Day
May 28 - June 2	- AASHTO Spring Meeting, Lexington, KY

**JUNE 25(W) - 26(Th), 2003 – ORANGE COUNTY**

June 8 - 12	- APTA Rail Transit Conference, San Jose, CA
June 14 - 18	- WASHTO Annual Meeting, Salt Lake City, Utah

**JULY – No Regular Commission Meeting Scheduled**

July 4	- <i>State Holiday</i> : Independence Day
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**AUGUST 13(W) - 14(Th), 2003 – SAN LUIS OBISPO**

**SEPTEMBER 24(W) - 25(Th), 2003 – BAY AREA/NAPA**

September 1	- <i>State Holiday</i> : Labor Day
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**OCTOBER 29(W) - 30(Th), 2003 – REDDING**

October 13	- <i>State Holiday</i> : Columbus Day
October 12 - 16	- APTA Annual meeting, Salt Lake City, UT
October 27 - 29	- Rural Counties Task Force Annual Conf.-CalACT, Squaw Valley

**NOVEMBER – No Regular Commission Meeting Scheduled**

November 11	- <i>State Holiday</i> : Veterans' Day
November 13 - 14	- CA Transp. Foundation Education Symposium, Asilomar
November 27 - 28	- <i>State Holiday</i> : Thanksgiving

**DECEMBER 10(W) - 11(Th), 2003 – SACRAMENTO**

December 25	- <i>State Holiday</i> : Christmas Day
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R. K. LINDSEY, Chair  
BOB BALGENORTH, Vice Chair  
JEREMIAH F. HALLISEY  
ALLEN M. LAWRENCE  
JOHN R. LAWSON  
DIANNE MCKENNA  
JOSEPH TAVAGLIONE  
ESTEBAN E. TORRES

STATE OF CALIFORNIA

GRAY DAVIS  
GOVERNOR



SENATOR KEVIN MURRAY, Ex Officio  
ASSEMBLYMAN JOHN DUTRA, Ex Officio

ROBERT I. REMEN, Executive Director

## **CALIFORNIA TRANSPORTATION COMMISSION**

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Effective with the January 23, 2003 CTC meeting, Chair R. Kirk Lindsey made the following Committee assignments:

### **MASS TRANSPORTATION COMMITTEE**

Dianne McKenna  
Joseph Tavaglione  
Esteban Torres

### **STREETS & HIGHWAYS COMMITTEE**

Bob Balgenorth  
Allen Lawrence  
Joseph Tavaglione

### **PLANNING COMMITTEE**

Bob Balgenorth  
Jeremiah Hallisey  
R. Kirk Lindsey  
Dianne McKenna

### **LIAISON TO RURAL COUNTIES TASK FORCE**

John Lawson

### **LIAISON TO AIRSPACE ADVISORY COMMITTEE (AAC)**

Allen Lawrence

### **LIAISON TO TECHNICAL ADVISORY COMMITTEE ON AERONAUTICS (TACA)**

John Lawson