

Memorandum

To: Chairman and Commissioners

June 1, 2000

From: Robert I. Remen

**Book Item 4.5a
Action**

Ref: Policy for Programming of SHOPP Project Development Costs

Issue:

Should the Commission ask Caltrans to include project development costs in the SHOPP, regardless of whether the projects are programmed for capital outlay?

Recommendation:

Commission staff recommends approval of the attached resolution, which was drafted by staff in response to direction given at the Commission's May meeting.

Background:

The State Highway Operations and Protection Program (SHOPP) is the four-year program of Caltrans State highway safety, rehabilitation, and operations projects. It is developed in parallel with, but separate from, the State Transportation Improvement Program (STIP). The SHOPP is not subject to STIP county and interregional shares, and projects are proposed and developed only by Caltrans.

Under statute, the Commission allocates capital outlay funds for both SHOPP and STIP projects, and the Commission determines the amounts to be made available for the SHOPP and STIP through the biennial fund estimate. The Commission has delegated to Caltrans broad authority to manage the SHOPP, including the authority to amend projects into the SHOPP between the Commission's biennial SHOPP approvals, provided that the amendments remain within the amount assigned to the SHOPP in the fund estimate.

Since 1997, statute has required that the STIP include costs for environmental and design work (project development) as well as costs for right-of-way and construction. Since that time, with the Commission's encouragement, the STIP has come to include many projects programmed for environmental and/or design work only.

For the SHOPP, however, Caltrans has included project development costs only where it has included the projects for right-of-way or construction. Frequently, Caltrans has amended projects into the SHOPP after the environmental and design work were complete, when the projects were ready for a construction vote. As a consequence, SHOPP projects have been developed and delivered without prior notice to the Commission.

The proposed resolution would state the Commission's intent that Caltrans not undertake project development work on SHOPP projects without first amending them into the SHOPP under the delegated authority. Such amendments would then be reported to the Commission at its next regular meeting.

Draft Resolution G-00-__
Reporting and Programming of SHOPP Project Development Costs

- 1.0 WHEREAS the State Highway Operation and Protection Program (SHOPP) is a four-year program of major capital improvement projects that are necessary to preserve and protect the safety and integrity of the State highway system, and
- 1.1 WHEREAS legislation in 1989 (Transportation Blueprint for the Twenty-first Century) created the SHOPP, separated it from the State Transportation Improvement Program (STIP), and provided that funding would be set aside for it in each biennial fund estimate, without regard to county shares, and
- 1.2 WHEREAS legislation in 1997 (SB 45, Kopp) required that the STIP include costs for project support components as well as costs for right-of-way and construction capital outlay, and
- 1.3 WHEREAS the current STIP includes many projects programmed for environmental or design work without programming for right-of-way or construction, and
- 1.4 WHEREAS Caltrans has included project support costs in the SHOPP only for projects programmed for right-of-way or construction, and
- 1.5 WHEREAS Caltrans receives appropriations for SHOPP support resources, consistent with the adopted Fund Estimate, through the annual approval of the State Budget by the Governor and the Legislature, and
- 1.6 WHEREAS the Commission is charged by law with approving the biennial SHOPP after reviewing the program relative to its overall adequacy, the level of annual funding needed to implement the program, and the impact of those expenditures on the STIP, and
- 1.7 WHEREAS the Commission allocates funds for the construction of individual SHOPP and STIP projects, and
- 1.8 WHEREAS the Commission has delegated to Caltrans broad authority to manage the SHOPP, including the authority to amend projects into the SHOPP between biennial SHOPP approvals, subject to the program remaining within the amount assigned to the SHOPP in the fund estimate, and
- 1.9 WHEREAS Caltrans has frequently amended projects into the SHOPP at or immediately prior to the time of project allocation, so that projects have been developed and delivered without prior notice to the Commission , and
- 1.10 WHEREAS resources used to develop SHOPP projects may have a bearing on resources available to develop STIP projects, and
- 1.11 WHEREAS, at the Commission's request, Caltrans presented at the June 2000 meeting a list of SHOPP projects with project development either underway or completed, which were not included in the approved 2000 SHOPP for right-of-way or construction,

- 2.0 NOW THEREFORE BE IT RESOLVED THAT it is the Commission's intent that Caltrans not undertake project development work on SHOPP projects until they are included in the SHOPP, with amendments made under delegated authority, and with such amendments to be reported to the Commission at its next regular meeting, and
- 2.1 BE IT FURTHER RESOLVED THAT the Commission asks Caltrans to provide to the Commission, not later than the Commission's August 2000 meeting, an updated 2000 SHOPP that includes all Caltrans preconstruction project support work on SHOPP-eligible projects, and
- 2.2 BE IT FURTHER RESOLVED THAT the Commission encourages the programming of SHOPP projects for project development only, where appropriate, and especially for projects that require major environmental work or otherwise require longer periods to develop, and
- 2.3 BE IT FURTHER RESOLVED THAT the Commission also encourages the programming of SHOPP projects for project development only to develop a shelf of work that can be released as appropriate.