

State of California  
Business, Transportation & Housing Agency  
Department of Transportation

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POLICY MATTERS  
Renewal and Extension of SHOPP  
Allocation Delegation (G-00-10)  
Action Item

CTC Meeting: March 28-29, 2001

Agenda Item: 4.6

*Original Signed By*  
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W. J. EVANS, Deputy Director  
Finance  
March 1, 2001

**RENEWAL AND EXTENSION OF THE DELEGATION OF PROJECT ALLOCATION  
AUTHORITY FOR SHOPP PAVEMENT REHABILITATION AND SAFETY PROJECTS**  
**Resolution G-01-10, Replacing Resolution G-00-10**

**RECOMMENDATION**

The Department of Transportation (Department) recommends the California Transportation Commission (Commission) replace Resolution G-00-10, Delegation of Project Allocation Authority for State Highway Pavement Rehabilitation and Safety Projects, and make the State Highway Operations and Protection Program (SHOPP) delegation authority permanent. In addition, the Department recommends the Commission extend the delegation authority to include all programmed SHOPP projects contained in the published SHOPP document, except traffic operations projects. It is also requested that the delegation be extended to include the Minor A Program, subject to the Department's submittal of an annual Minor A Program project list at the beginning of each fiscal year.

**BACKGROUND**

In March 1999, the Commission delegated project allocation authority for SHOPP pavement rehabilitation projects to the Department on a one year trial basis for programmed projects with allocations less than 120 percent of the programmed amount. In March 2000, the Commission adopted Resolution G-00-10 which renewed the delegation for one year and extended it to include safety projects as well as pavement rehabilitation.

The delegation has allowed the Department to successfully accelerate the delivery of projects as detailed in the table on the next page. The Department and Commission staff have discussed the benefits of the delegation and the opportunities for extending it to allow acceleration of the remaining elements in the SHOPP and the Minor A Program. The Department believes the established benefits of the current delegation support extending it indefinitely, as well as expanding it to include the annual Minor A Program and all programmed SHOPP projects contained in the published SHOPP document. However, there are some unresolved issues surrounding the traffic operations element in the SHOPP. Those issues include the possible reconsideration of the options for regional funding, the role of the interregional improvement program in urbanized areas, and the desire to expand the goals for this element of the SHOPP to include more emphasis on congestion reduction. Since there appear to be no major issues relating to the other SHOPP elements, the Department has agreed to modify its current request by deferring that portion of our request relating to delegated allocation authority for traffic operations projects. More specifically, our request includes all SHOPP projects except those with traffic operations strategies like auxiliary lanes, ramp meters, passing lanes, intersection improvements, etc.

Between May 2000 and March 2001, the Department allocated 84 pavement rehabilitation projects and 21 safety projects. There was an average acceleration of twenty-four days per project. Acceleration was calculated using the difference between the date of Department allocation and the Commission meeting.

**ACCELERATION TABLE**

<b>Month</b>	<b>Pavement Projects</b>	<b>Days Accelerated</b>	<b>Average Days Accelerated</b>	<b>Safety Projects</b>	<b>Days Accelerated</b>	<b>Average Days Accelerated</b>
May	12	307	26			
June	15	344	23	8	225	28
July	23	437	19	1	38	38
August	7	130	19	3	50	17
September	3	54	18	2	50	2
October	– No Meeting					
November	2	59	30	0	0	0
December	2	30	15	3	63	21
January	1	36	36	1	30	30
February	9	204	23	2	50	25
March	10	377	38	1	48	48
<b>Totals</b>	<b>84</b>	<b>1,978</b>	<b>24</b>	<b>21</b>	<b>554</b>	<b>26</b>

**DISCUSSION**

The Commission has delegated allocation authority to the Department for highway pavement rehabilitation and safety projects. The delegated categories now represent 54 percent of the total number of programmed SHOPP projects and 67 percent of the total dollars programmed in the SHOPP. The average time acceleration during the past year was 24 days per project. This average project acceleration can be used to project potential acceleration benefits if the delegation is extended to all categories of SHOPP projects except traffic operations improvements. The delegation would then cover 518 of the 584 programmed SHOPP projects and there would be a total potential acceleration of 12,432 days for currently programmed projects.

The published four year SHOPP, approved by the Commission in even years, would establish the base of projects for the delegation. All traffic operations improvement projects, any project with an allocation request greater than or equal to 120 percent of the programmed amount, and all new projects not in the approved programming document would still be presented to the Commission for allocation approval.

Delegation of allocation authority to the Department for all programmed SHOPP projects, except traffic operations improvement projects, would be beneficial to the traveling public because the allocation and award process for new categories of projects like bridge replacement, rest area rehabilitation, highway planting, and protective betterment would be accelerated.

Currently, the Minor Program is a \$90 million annual program of projects with total construction estimates equal to or less than \$750,000. The Minor Program is designed to allow fast response to small spot problems. These projects are already delegated to the Department for programming and are subject to an annual budget. The Minor B Program projects (\$117,000 or less) are allocated by the Department's District Directors in accordance with the State Contract Act and the Commission typically approves the Minor A Program projects (\$117,001-\$750,000) on the Consent Calendar. Delegating allocation authority of the Minor A Program to the Department would accelerate award and construction of minor projects to resolve small spot problems. The Department proposes to submit a list of projects to be funded from the delegated Minor A Program at the beginning of each fiscal year. Minor A Projects developed after submittal of the list would be presented to the Commission for allocation.

**SUMMARY**

Delegating allocation authority to the Department for highway pavement rehabilitation and safety projects has benefited the traveling public by accelerating the award and construction of delegated projects. Those same benefits can be extended to other programmed SHOPP and Minor A Program projects with minimal reduction in Commission oversight. Delegated allocations would be reported to the Commission at each meeting, so the Commission will be able to track the Department's use of the delegation.

## CALIFORNIA TRANSPORTATION COMMISSION

### Delegation of Project Allocation Authority to the Department of Transportation for State Highway ~~Pavement Rehabilitation and Safety~~ **Operations and Protection Program and Minor A Program** Projects

#### **Resolution G-00-10** ~~Amending Resolution G-99-10~~ **G-01-10** **Replacing Resolution G-00-10**

- 1.1 WHEREAS, the California Transportation Commission (Commission), pursuant to Streets and Highways Code Section 14533 and General Provision Number 7 of the Government Code, is authorized to allocate funds for transportation projects and to delegate such authority to the Department of Transportation (Department); and
- 1.2 WHEREAS, the Commission recognizes the importance of being able to accelerate the implementation of projects programmed in the State Highway Operation and Protection Program (SHOPP) ~~to rehabilitate pavement on the State highways~~; and
- 1.3 WHEREAS, the Commission has already recognized that program requirements have been met though the SHOPP programming process; and
- 1.4 WHEREAS, the Commission must allocate funds for each of these projects; and
- 1.5 WHEREAS, delegation of allocation authority to the Department would streamline and accelerate the construction of State highway ~~pavement rehabilitation~~ projects; and
- 1.6 WHEREAS, on March 30, ~~1999,2000~~, the Commission approved a one-year trial period, until March 31, ~~2000,2001~~, authorizing the Department to allocate funds for State highway pavement rehabilitation ~~and safety~~ projects; and
- 1.7 WHEREAS, delegating allocation authority to the Department for highway pavement rehabilitation ~~and safety~~ projects has been beneficial to the traveling public by ~~speeding up the process in awarding~~ ~~accelerating the award of~~ projects; and
- 1.8 WHEREAS, recognizing the success of the delegated allocation authority for highway pavement rehabilitation ~~and safety~~ projects, the Department has requested delegation authority to allocate funds for ~~all programmed SHOPP projects, except for traffic operations improvement projects.~~ ~~safety projects.~~
- 2.1 NOW THEREFORE BE IT RESOLVED, that the Commission hereby delegates to the Director of Transportation the authority to allocate construction funds to ~~all Minor A Program projects and all programmed SHOPP projects, except for traffic operations improvement projects on State highways for pavement rehabilitation~~; and
- 2.2 BE IT FURTHER RESOLVED, that in keeping with current practice the Department may allocate up to 120 percent of the programmed construction amount; and

- 2.3 BE IT FURTHER RESOLVED, that in keeping with current practice the Department shall bring forward for Commission consideration ~~any pavement rehabilitation~~all traffic operations improvement projects and any SHOPP project with a construction allocation request greater than 120 percent of the programmed amount; and
- 2.4 BE IT FURTHER RESOLVED, that the Department shall bring forward for Commission allocation all ~~pavement rehabilitation~~new SHOPP projects amended into the SHOPP by Department action; and
- 2.5 BE IT FURTHER RESOLVED, that ~~this delegation of allocation authority is hereby extended to include highway safety projects;~~the Department shall bring forward to the Commission, at the beginning of each fiscal year, a listing of proposed Minor A projects for that fiscal year; and
- 2.6 BE IT FURTHER RESOLVED, that this delegation of allocation authority is authorized ~~for a one year period and, therefore, expires on March 31, 2001;~~on a permanent basis or until rescinded; and
- 2.7 BE IT FURTHER RESOLVED, that the Department shall provide the Commission with a monthly report on allocations made under this delegation.