

CHAPTER 80 APPLICATION OF DESIGN STANDARDS

Topic 81 - Project Development Overview

Index 81.1 - Philosophy

The Project Development process seeks to provide a degree of mobility to users of the transportation system that is in balance with other values. In the development of transportation projects, social, economic, and environmental effects must be considered fully along with technical issues so that final decisions are made in the best overall public interest. Attention should be given to such considerations as:

- (a) Need for safe and efficient transportation.
- (b) Attainment of community goals and objectives.
- (c) Needs of low mobility and disadvantaged groups.
- (d) Costs of eliminating or minimizing adverse effects on natural resources, environmental values, public services, aesthetic values, and community and individual integrity.
- (e) Planning based on realistic financial estimates.
- (f) The cost, ease, and safety of maintaining whatever is built.

Proper consideration of these items requires that a facility be viewed from the perspectives of the user, the nearby community, and larger statewide interests. For the user, efficient travel and safety are paramount concerns. At the same time, the community often is more concerned about local aesthetic, social, and economic impacts. The general population, however, tends to be interested in how successfully a project functions as part of the overall transportation system and how large a share of available capital resources it consumes. Therefore, individual projects must be selected

for construction on the basis of overall system benefits as well as community goals, plans, and values.

Decisions must also emphasize different transportation modes working together effectively.

The goal is to increase highway mobility and safety in a manner that is compatible with, or which enhances, adjacent community values and plans.

Topic 82 - Application of Standards

82.1 Highway Design Manual Standards

- (1) *General.* The highway design criteria and policies in this manual provide a guide for the engineer to exercise sound judgment in applying standards, consistent with the above Project Development philosophy, in the design of projects. This guidance allows for flexibility in applying design standards and approving design exceptions that take the context of the project location into consideration; which enables the designer to tailor the design, as appropriate, for the specific circumstances while maintaining safety.

The design standards used for any project should equal or exceed the minimum given in the Manual to the maximum extent feasible, taking into account costs (initial and life-cycle), traffic volumes, traffic and safety benefits, right of way, socio-economic and environmental impacts, maintenance, etc. Because design standards have evolved over many years, many existing highways do not conform fully to current standards. It is not intended that current manual standards be applied retroactively to all existing State highways; such is neither warranted nor economically feasible. However, when warranted, upgrading of existing roadway features such as guardrail, lighting, superelevation, roadbed width, etc., should be considered, either as independent projects or as part of larger projects. A record of the decision not to upgrade the existing non-standard mandatory or advisory features shall

be provided through the exception process (See Index 82.2).

This manual does not address temporary construction features. It is recognized that the construction conditions encountered are so diverse and variable that it is not practical to set geometric criteria. Guidance for use of traffic control devices for temporary construction zones can be found in Part 6 – Temporary Traffic Control of the Manual on Uniform Traffic Control Devices (MUTCD) and the California Supplement. Guidance for the engineering of pavements in temporary construction zones is available in Index 612.6.

In this manual design standards are categorized in order of importance in development of a safe State highway system operating at selected levels of service commensurate with projected traffic volumes and highway classification.

- (2) *Mandatory Standards.* Mandatory design standards are those considered most essential to achievement of overall design objectives. Many pertain to requirements of law or regulations such as those embodied in the FHWA's 13 controlling criteria (see below). Mandatory standards use the word "shall" and are printed in **Boldface** type (see Table 82.1A).
- (3) *Advisory Standards.* Advisory design standards are important also, but allow greater flexibility in application to accommodate design constraints or be compatible with local conditions on resurfacing or rehabilitation projects. Advisory standards use the word "should" and are indicated by Underlining (see Table 82.1B).
- (4) *Permissive Standards.* All standards other than mandatory or advisory, whether indicated by the use of "should" or "may", are permissive with no requirement for application intended.
- (5) *Controlling Criteria.* The FHWA has designated thirteen controlling criteria for selection of design standards of primary importance for highway safety, listed as follows: design speed, lane width, shoulder width,

bridge width, horizontal alignment, vertical alignment, grade, stopping sight distance, cross slope, superelevation, horizontal clearance, vertical clearance and bridge structural capacity. All but the last of these criteria are also designated as geometric criteria.

The design standards related to the 12 geometric criteria are designated as mandatory standards in this manual (see Index 82.1(2) and Table 82.1A).

- (6) *Other.* In addition to the design standards in this manual, the Traffic Manual contains standards relating to clearzone, signs, delineation, barrier systems, signals, and lighting.

Caution must be exercised when using other Caltrans publications which provide guidelines for the design of highway facilities, such as HOV lanes. These publications do not contain design standards; moreover, the designs suggested in these publications do not always meet Highway Design Manual Standards. Therefore, all other Caltrans publications must be used in conjunction with this manual.

82.2 Approvals for Nonstandard Design

- (1) *Mandatory Standards.* **To promote uniform practice on a statewide basis, design features or elements which deviate from most mandatory standards indicated herein shall require the approval of the Chief, Division of Design. This approval authority has been delegated to the Design Coordinators, except the mandatory standards in Chapters 600 through 670, which have been delegated to the Chief, Office of Pavement Design, and may involve coordination with the Design Coordinator.**

The current procedures and documentation requirements pertaining to the approval process for those exceptions to mandatory design standards that have been delegated to the Design Coordinators are contained in Chapter 21 of the Project Development Procedures Manual (PDPM).

Design exception approval must be obtained prior to District approval of the PSR, or any project initiation document (i.e., PSSR, PEER, combined PSR/PR), other than the PSR-PDS. The text of the project initiation report must include a brief description of the nonstandard features, as well as a reference to all approved Fact Sheets and their approval dates by the Division of Design and/or FHWA (when applicable).

If the need for a design exception is identified after approval of the project's initiation document, the above described consultation and documentation process shall be initiated immediately, and must be completed prior to approval of the next project development report. The text of the project development report (i.e., Draft Project Report, Project Report, Supplemental PR, PAR, etc.) must include the design exception reference normally provided in the project initiation report (see above).

During the construction phase of a project, Fact Sheets must be prepared (by Design staff) to document any nonstandard features proposed in a Contract Change Order. Such Change Orders shall not be executed until the proposed design exception has been approved (at least verbally) by the appropriate Caltrans and FHWA (if required) authority (ies). If verbal approval is granted to expedite Change Order execution, the Fact Sheet must be completed and approved immediately thereafter.

The Intermodal Surface Transportation Efficiency Act of 1991 (ISTEA) allows significant delegation to the states by FHWA to approve and administer portions of the Federal-Aid Transportation Program. California has accepted the maximum delegations offered as outlined in the May 27, 1992 memorandum signed by W.P. Smith. If required, FHWA approval of exceptions to mandatory design standards related to the 13 controlling criteria should be sought as early in the project development process as possible. However, formal approval shall not be requested until the appropriate Design

Coordinator has approved the design exception.

FHWA approval is not required for exceptions to "Caltrans-only" mandatory standards. Table 82.1A identifies these mandatory standards.

For local facilities crossing the State right of way see Index 308.1.

- (2) *Advisory Standards.* The authority to approve exceptions to advisory standards has been delegated to the District Directors. Proposals for exceptions from advisory standards should be discussed with the Design Coordinators during development of the approval documentation. The responsibility for the establishment of procedures for review, documentation, and long term retention of approved exceptions from advisory standards has also been delegated to the District Directors.

82.3 Use of FHWA and AASHTO Standards and Policies

The standards in this manual generally conform to the standards and policies set forth in the AASHTO publications, "A Policy on Geometric Design of Highways and Streets" (2004) and "A Policy on Design Standards-Interstate System" (2005). A third AASHTO publication, "Roadside Design Guide" (2002), focuses on creating safer roadsides. These three documents, along with other AASHTO and FHWA publications cited in 23 CFR Ch 1, Part 625, Appendix A, contain most of the current AASHTO policies and standards, and are approved references to be used in conjunction with this manual.

AASHTO policies and standards, which are established as nationwide standards, do not always satisfy California conditions. When standards differ, the instructions in this manual govern, except when necessary for FHWA project approval (Index 108.3, Coordination with the FHWA).

82.4 Mandatory Procedural Requirements

Required procedures and policies for which Caltrans is responsible, relating to project clearances, permits, licenses, required tests, documentation, value engineering, etc., are indicated by use of the word "must". Procedures and actions to be performed by others (subject to notification by Caltrans), or statements of fact are indicated by the word "will".

82.5 Effective Date for Implementing Revisions to Design Standards

Revisions to design standards will be issued with a stated effective date. It is understood that all projects will be designed to current standards unless an exception has been approved in accordance with Index 82.2.

On projects where the project development process has started, the following conditions on the effective date of the new or revised standards will be applied:

- For all projects where the PS&E has not been finalized, the new or revised design standards shall be incorporated unless this would impose a significant delay in the project schedule or a significant increase in the project engineering or construction costs. The Design Coordinator or individual delegated authority will make the final determination on whether to apply the new or previous design standards on a project-by-project basis for roadway features.
- For all projects where the PS&E has been submitted to Headquarters Office Engineer for advertising or the project is under construction, the new or revised standards will be incorporated only if they are identified in the Change Transmittal as requiring special implementation.

For locally-sponsored projects, the Oversight Engineer must inform the funding sponsor within 15 working days of the effective date of any changes in mandatory or advisory design standards as defined in Index 82.2.

82.6 Design Information Bulletins and Other Guidance

In addition to the design standards in this manual, Design Information Bulletins (DIBs) establish policies and procedures for the various design specialties of the Department that are in the Division of Design. Some DIBs may eventually become part of this manual, while others are written with the intention to remain as design guidance in the DIB format. References to DIBs are made in this manual by the "base" DIB number only and considered to be the latest version available on the Department Design website. See the Department Design website for further information concerning DIB numbering protocol and postings.

Caution must be exercised when using other Caltrans publications, which provide guidelines for the design of highway facilities, such as HOV lanes. These publications do not contain design standards; moreover, the designs suggested in these publications do not always meet Highway Design Manual Standards. Therefore, all other Caltrans publications must be used in conjunction with this manual.

**Table 82.1A
Mandatory Standards**

CHAPTER 80	APPLICATION OF DESIGN STANDARDS	Topic 205	Road Connections and Driveways
Topic 82	Application of Standards	Index 205.1	Sight Distance Requirements for Access Openings on Expressways
Index 82.2	Approvals for Nonstandard Design	Topic 208	Bridges, Grade Separation Structures, and Structure Approach Embankment
CHAPTER 100	BASIC DESIGN POLICIES	Index 208.1	Bridge Width
Topic 101	Design Speed	208.10	Bridge Approach Railings ⁽¹⁾
Index 101.1	Technical Reductions of Design Speed	CHAPTER 300	GEOMETRIC CROSS SECTION
101.1	Selection of Design Speed - Local Facilities	Topic 301	Pavement Standards
101.1	Selection of Design Speed - Local Facilities - with Connections to State Facilities	Index 301.1	Lane Width
101.2	Design Speed Standards	301.2	Cross Slopes
Topic 104	Control of Access	301.2	Algebraic Differences in Cross Slopes
Index 104.4	Protection of Access Rights ⁽¹⁾	Topic 302	Shoulder Standards
CHAPTER 200	GEOMETRIC DESIGN AND STRUCTURE STANDARDS	Index 302.1	Shoulder Width
Topic 201	Sight Distance	302.2	Shoulder Cross Slopes
Index 201.1	Sight Distance Standards	Topic 305	Median Standards
Topic 202	Superelevation	Index 305.1	Median Width ⁽¹⁾
Index 202.2	Standards for Superelevation	Topic 307	Cross Sections for State Highways
202.7	Superelevation on City Streets and County Roads	Index 307.2	Shoulder Width for Structural Section Support on Two-lane Cross Sections for New Construction
Topic 203	Horizontal Alignment	307.2	Shoulder Standards for Two-lane Cross Sections for New Construction
Index 203.1	Horizontal Alignment - Local Facilities	Topic 308	Cross Sections for Roads Under Other Jurisdictions
203.1	Horizontal Alignment and Stopping Sight Distance	Index 308.1	Cross Section Standards for City Streets and County Roads without Connection to State Facilities
203.2	Standards for Curvature	308.1	Minimum Width of 2-lane Structures for City Streets and County Roads without Connection to State Facilities
Topic 204	Grade		
Index 204.1	Standards for Grade - Local Facilities		
204.3	Standards for Grade		
204.8	Vertical Falsework Clearances ⁽¹⁾		

<p>(1) Caltrans-only Mandatory Standard.</p> <p>(2) Authority to approve deviations from this Mandatory Standard is delegated to the Chief, Office of Pavement Design.</p>
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**Table 82.1A
Mandatory Standards (Cont.)**

Topic 309	Clearances	504.2	Ramp Deceleration Lane and “DL” Distance
Index 309.1	Horizontal Clearances and Stopping Sight Distance	504.3	Ramp Lane Width
309.1	Clear Recovery Zone	504.3	Ramp Shoulder Width
309.2	Vertical Clearances - Major Structures	504.3	Ramp Lane Drop Taper
309.2	Vertical Clearances - Minor Structures	504.3	Ramp Metering Design Features
309.2	Rural and Single Interstate Routing System	504.3	Lane Drop Taper
309.3	Horizontal Tunnel Clearances	504.3	Ramp Meters on Connector Ramps
309.3	Vertical Tunnel Clearances	504.3	Lane Drop Transitions on Connector Ramps
309.4	Lateral Clearance for Elevated Structures ⁽¹⁾	504.3	Distance Between Ramp Intersection and Local Road Intersection
309.5	Structures Across or Adjacent to Railroads - Vertical Clearance	504.4	Freeway-to-freeway Connections - Shoulder Width
Topic 310	Frontage Roads	504.8	Access Control along Ramps
Index 310.1	Frontage Road Width ⁽¹⁾	504.8	Access Control at Ramp Terminal
CHAPTER 400	INTERSECTIONS AT GRADE	CHAPTER 610	PAVEMENT ENGINEERING CONSIDERATIONS
Topic 405	Intersection Design Standards	Topic 612	Pavement Design Life
Index 405.1	Driver Set Back	Index 612.2	Design Life for New Construction and Reconstruction ^{(1), (2)}
405.1	Sight Distance at Public Road Intersections	612.3	Pavement Design Life for Widening Projects ^{(1), (2)}
405.1	Sight Distance at Private Road Intersections	612.5	Pavement Design Life for Pavement Roadway Rehabilitation Projects ^{(1), (2)}
405.2	Left-turn Channelization - Lane Width	Topic 613	Traffic Considerations
405.2	Two-way Left-turn Lane Width	Index 613.5	Traffic Loading Considerations ^{(1), (2)}
405.3	Right-turn Channelization – Width		
CHAPTER 500	TRAFFIC INTERCHANGES		
Topic 501	General		
Index 501.3	Interchange Spacing		
Topic 504	Interchange Design Standards		
Index 504.2	Location of Freeway Entrances & Exits		

(1) Caltrans-only Mandatory Standard.

(2) Authority to approve deviations from this Mandatory Standard is delegated to the Chief, Office of Pavement Design.

**Table 82.1A
Mandatory Standards (Cont.)**

CHAPTER 620	RIGID PAVEMENT	CHAPTER 700	MISCELLANEOUS STANDARDS
Topic 622	Engineering Requirements	Topic 701	Fences
Index 622.4	Dowel Bars and Tie Bars for New or Reconstructed Rigid Pavements ^{(1), (2)}	Index 701.2	Fences on Freeways and Expressways ⁽¹⁾
Index 622.8	Transitions and End Anchors for CRCP ^{(1), (2)}	CHAPTER 900	LANDSCAPE ARCHITECTURE
Topic 625	Engineering Procedures for Pavement and Roadway Rehabilitation	Topic 902	Planting Guidelines
Index 625.1	Limits of Paving on Resurfacing Projects ^{(1), (2)}	Index 902.3	Trees In Conventional Highway Medians, Distance From Longitudinal End of Median ⁽¹⁾
625.1	Repair of Existing Pavement Distresses ^{(1), (2)}	902.3	The Planting of Trees In Conventional Highway Medians, Various Posted Speeds ⁽¹⁾
Topic 626	Other Considerations	Topic 903	Safety Roadside Rest Area Design Standards
Index 626.2	Tied Rigid Shoulder Standards ^{(1), (2)}	Index 903.5	Rest Area Ramp Design
626.2	Tied Rigid Shoulders or Widened Slab Standards ^{(1), (2)}	Topic 904	Vista Point Standards and Guidelines
CHAPTER 630	FLEXIBLE PAVEMENT	Index 904.3	Vista Point Ramp Design
Topic 633	Engineering Procedures for New & Reconstruction Projects	CHAPTER 1000	BIKEWAY PLANNING AND DESIGN
Index 633.1	Enhancements for Pavement Design Life Greater Than 20 Years ^{(1), (2)}	Topic 1002	General Planning Criteria
Topic 635	Engineering Procedures for Pavement and Roadway Rehabilitation	Index 1002.1	Resurfacing Requirements ⁽¹⁾
Index 635.1	Limits of Paving on Resurfacing Projects ^{(1), (2)}	1002.1	Shoulder Requirements when Adding Lanes ⁽¹⁾
635.1	Repair of Existing Pavement Distresses ^{(1), (2)}	Topic 1003	Design Criteria
CHAPTER 640	COMPOSITE PAVEMENTS	Index 1003.1	Class I Bikeway Widths ⁽¹⁾
Topic 645	Engineering Procedures for Pavement and Roadway Rehabilitation	1003.1	Class I Bikeway Horizontal Clearance ⁽¹⁾
Index 645.1	Limits of Paving on Overlay Projects ^{(1), (2)}	1003.1	Class I Bikeway Structure Width ⁽¹⁾
645.1	Repair of Existing Pavement Distresses ^{(1), (2)}	1003.1	Class I Bikeway Vertical Clearance ⁽¹⁾

(1) Caltrans-only Mandatory Standard.

(2) Authority to approve deviations from this Mandatory Standard is delegated to the Chief, Office of Pavement Design.

Table 82.1A Mandatory Standards (Cont.)

1003.1	Physical Barriers Adjacent to Class I Bikeways
1003.1	Class I Bikeway in Medians ⁽¹⁾
1003.1	Class I Bikeway Design Speeds ⁽¹⁾
1003.1	No Speed Bumps on Class I Bikeways ⁽¹⁾
1003.2	Class II Bikeway Design ⁽¹⁾
1003.2	Class II Bikeway Widths Adjacent to Parking Stalls ⁽¹⁾
1003.2	Class II Bikeways Adjacent to Parking ⁽¹⁾
1003.2	Class II Bikeway Widths where Parking is Permitted ⁽¹⁾
1003.2	Class II Bikeway Widths where Parking is Prohibited ⁽¹⁾
1003.2	Class II Bikeways Adjacent to Part-time Parking ⁽¹⁾
1003.2	Class II Bikeways Widths in Undeveloped Areas ⁽¹⁾
1003.2	Class II Bikeways Delineation ⁽¹⁾
1003.2	Class II Bikeways Through Interchange ⁽¹⁾
1003.3	Class III Bikeways Through Interchange ⁽¹⁾
1003.6	Bicycles Traveling against Traffic ⁽¹⁾
1003.6	Bikeway Overcrossing Structures ⁽¹⁾
1003.6	Drainage Inlet Grates on Bikeways ⁽¹⁾

CHAPTER 1100 HIGHWAY TRAFFIC NOISE ABATEMENT

Topic 1102 Design Criteria

Index 1102.2	Horizontal Clearance to Noise Barrier
1102.2	Noise Barrier on Safety Shape Concrete Barrier

(1) Caltrans-only Mandatory Standard.

(2) Authority to approve deviations from this Mandatory Standard is delegated to the Chief, Office of Pavement Design.

Table 82.1B
Advisory Standards

CHAPTER 100	BASIC DESIGN POLICIES	Topic 203	Horizontal Alignment
Topic 101	Design Speed	Index 203.1	Horizontal Alignment - Local Facilities
Index 101.1	Selection of Design Speed - Local Facilities	203.3	Alignment Consistency and Design Speed
101.1	Selection of Design Speed - Local Facilities - with Connections to State Facilities	203.5	Compound Curves
Topic 104	Control of Access	203.6	Reversing Curves
Index 104.5	Relation of Access Opening to Median Opening	Topic 204	Grade
Topic 105	Pedestrian Facilities	Index 204.1	Standards for Grade - Local Facilities
Index 105.1	Minimum Sidewalk Width	204.3	Standards for Grade
105.4	New Construction, Two Ramp Design	204.3	Ramp Grades
Topic 107	Roadside Installations	204.4	Vertical Curves
Index 107.1	Standards for Roadway Connections	204.5	Decision Sight Distance at Climbing Lane Drops
107.1	Number of Exits and Entrances Allowed at Roadway Connections	204.6	Design Speeds for Horizontal and Vertical Curves
CHAPTER 200	GEOMETRIC DESIGN AND STRUCTURE STANDARDS	204.8	Falsework Span and Depth Requirements
Topic 201	Sight Distance	Topic 205	Road Connections and Driveways
Index 201.3	Stopping Sight Distance on Grades	Index 205.1	Access Openings on Expressways
201.7	Decision Sight Distance	Topic 206	Pavement Transitions
Topic 202	Superelevation	Index 206.3	Lane Drop Transitions
Index 202.2	Superelevation on Same Plane for Rural Two-lane Roads	206.3	Lane Width Reductions
202.5	Superelevation Transition	Topic 208	Bridges, Grade Separation Structures, and Structure Approach Embankment
202.5	Superelevation Runoff	Index 208.3	Decking of Bridge Medians
202.5	Superelevation in Restrictive Situations	208.6	Minimum Width of Pedestrian Overcrossings
202.6	Superelevation of Compound Curves	208.10	Protective Screening on Overcrossings
202.7	Superelevation on City Streets and County Roads	208.10	Bicycle Railing Locations
		Topic 210	Earth Retaining Systems
		Index 210.5	Cable Railing

**Table 82.1B
Advisory Standards (Cont.)**

CHAPTER 300	GEOMETRIC CROSS SECTION	Topic 404	Design Vehicles
Topic 301	Pavement Standards	Index 404.3	STAA Design Vehicles on the National Network and on Terminal Access Routes
Index 301.2	Algebraic Differences of Cross Slopes	404.3	California Legal Design Vehicle Accommodation
Topic 303	Curbs, Dikes, and Side Gutters	404.3	45-Foot Bus & Motorhome Design Vehicle
Index 303.1	Use of Curb with Operating Speeds of 45 mph and Greater	Topic 405	Intersection Design Standards
303.1	Selection of Curb Type	Index 405.1	Corner Sight Distance at Public Road Intersections
303.3	Selection of Dike Type	405.1	Decision Sight Distance at Intersections
Topic 304	Side Slopes	405.5	Emergency Openings and Sight Distance
Index 304.1	Side Slopes 4:1 or Flatter	405.5	Median Opening Locations
304.1	18 ft Minimum Catch Distance	CHAPTER 500	TRAFFIC INTERCHANGES
Topic 305	Median Standards	Topic 502	Interchange Types
Index 305.1	Median Width	Index 502.2	Isolated Ramps and Partial Interchanges
305.2	Median Cross Slopes	Topic 504	Interchange Design Standards
Topic 308	Cross Sections for Roads Under Other Jurisdictions	Index 504.2	Collector-distributor Deceleration Lane and "DL" Distance
Index 308.1	Cross Section Standards for City Streets and County Roads without Connection to State Facilities	504.2	Paved Width at Gore
308.1	Minimum Shoulder Width Requirements for Bicycles	504.2	Contrasting Surface Treatment
Topic 309	Clearances	504.2	Auxiliary Lanes
Index 309.1	Clear Recovery Zone	504.2	Freeway Exit Design Speed
309.1	Safety Shaped Barriers at Retaining, Pier, or Abutment Walls	504.2	Decision Sight Distance at Exits
309.5	Structures Across or Adjacent to Railroads - Vertical Clearance	504.2	Design Speed and Alignment Consistency at Inlet Nose
Topic 310	Frontage Roads	504.2	Freeway Ramp Grades
Index 310.2	Outer Separation - Urban Areas	504.2	Differences in Pavement Cross Slopes at Freeway Entrances and Exits
310.2	Outer Separation - Rural Areas	504.2	Vertical Curves at Freeway Exits
CHAPTER 400	INTERSECTIONS AT GRADE	504.2	Crest Vertical Curves at Freeway Exit Terminal
Topic 403	Principles of Channelization		
Index 403.3	Angle of Intersection		

